

Hearings Panel Request to Build Changing Rooms in North Hagley Park AGENDA

Notice of Meeting:

A Hearings Panel meeting will be held on:

Date:	Thursday 18 February 2021
Time:	10am
Venue:	Committee Room 2, Level 2, Civic Offices, 53 Hereford
	Street, Christchurch

Panel

Members

Councillor Sam MacDonald Councillor Phil Mauger Sunita Gautam – Linwood—Central-Heathcote Community Board Member

5 February 2021

Liz Ryley Committee and Hearings Advisor 941 8153 liz.ryley@ccc.govt.nz www.ccc.govt.nz

Note: The reports contained within this agenda are for consideration and should not be construed as Council policy unless and until adopted. If you require further information relating to any reports, please contact the person named on the report.





Ōtautahi-Christchurch is a city of opportunity for all

Open to new ideas, new people and new ways of doing things - a city where anything is possible

Principles

Being open, transparent and democratically accountable

Promoting equity, valuing diversity and fostering inclusion Taking an inter-generational approach to sustainable development, prioritising the social, economic and cultural wellbeing of people and communities and the quality of the environment, now and into the future

Liveable city

rural centres

public transport

Vibrant and thriving city centre

A well connected and accessible

Sustainable suburban and

city promoting active and

Sufficient supply of, and

21st century garden city

we are proud to live in

access to, a range of housing

c Building on the relationship with Te Rūnanga o Ngãi Tahu and the Te Hononga-Council Papatipu Rūnanga partnership, reflecting mutual understanding and respect Actively collaborating and co-operating with other Ensuring local, regional the diversity and national and interests of organisations our communities across the city and the district are reflected in decision-making

Community Outcomes

Resilient communities

Strong sense of community

Active participation in civic life Safe and healthy communities

Celebration of our identity through arts, culture, heritage, sport and recreation

Valuing the voices of all cultures and ages (including children)

Healthy environment

Healthy water bodies

High quality drinking water Unique landscapes and

indigenous biodiversity are valued and stewardship exercised

Sustainable use of resources and minimising waste

Prosperous economy

Great place for people, business and investment

An inclusive, equitable economy with broad-based prosperity for all

A productive, adaptive and resilient economic base

Modern and robust city infrastructure and community facilities

Strategic Priorities						
Enabling active and connected communities to own their future	Meeting the challenge of climate change through every means available	Ensuring a high quality drinking water supply that is safe and sustainable	Accelerating the momentum the city needs	Ensuring rates are affordable and sustainable		
Ensuring we get core business done while delivering on our Strategic Priorities and achieving our Community Outcomes						
Ensuring we get core	business done while deliv	vering on our Strategic Prio	rities and achieving our C	Community Outcomes		

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1. Apologies / Ngā Whakapāha

At the close of the agenda no apologies had been received.

2. Election of a Chairperson / Te Whakatū Poumua

At the start of the meeting a Chairperson will be elected.

3. Declarations of Interest / Ngā Whakapuaki Aronga

Members are reminded of the need to be vigilant and to stand aside from decision making when a conflict arises between their role as an elected representative and any private or other external interest they might have.

4. North Hagley Changing Rooms

Reference / Te Tohutoro:	21/112805
Report of / Te Pou	Derek Roozen, Senior Network Planner Parks,
Matua:	<u>derek.roozen@ccc.govt.nz</u>
General Manager /	Mary Richardson, GM Citizens & Community,
Pouwhakarae:	Mary.Richardson@ccc.govt.nz

1. Purpose of the Report / Te Pūtake Pūrongo

- 1.1 This report is a summary of all submissions (**Attachment A**) received from the consultation on the proposed new changing rooms building on the part of North Hagley Park ("the Park") that is leased to the North Hagley Community, Sports & Recreation Trust Board ("the Trust").
- 1.2 The decisions in this report are of low to medium significance in relation to the Christchurch City Council's Significance and Engagement Policy. The level of significance was determined by consideration of (1) the importance of Hagley Park to the city in terms of its heritage landscape value and access by the public for recreation, (2) the proposed addition of a new building on the Park, and (3) the potential to address the current lack of changing room facilities in the Park.
- 1.3 The community engagement and consultation undertaken reflects this assessment.

2. Staff Recommendation / Ngā Tūtohu

- 1. That the North Hagley Changing Rooms Hearings Panel:
 - a. Receives and considers the submissions as contained and commented on in **Attachment A**.
 - Recommends to the Council to consent to a variation to the existing deed of lease held by the North Hagley Community, Sports & Recreation Trust Board to, in accordance with clause 6.1 of the lease, accommodate the proposed changing rooms building illustrated in **Attachment C** and located in North Hagley Park, as shown on the plan in **Attachment D**.

3. Background / Te Horopaki

- 3.1 The Trust, which includes membership by representatives of three clubs (Christchurch High School Old Boy's Rugby Football Club ("HSOB"), Christchurch Pétanque Club and United Croquet Club) using the Park for sport and recreation purposes, holds a ground lease for the area of the Park containing the proposed site for the proposed building.
- 3.2 It has for some time been identified, including by HSOB, that there is a need for a changing room, shower and toilet facility for sports teams using the nearby playing fields. Also, the Council's events team has not been able to plan use of this part of the Park for events due to the lack of such facilities.
- 3.3 To meet this need, the Trust has proposed to fund and erect a changing rooms building on the part of the Park that it has a ground lease over. It will own and maintain the building and use it for its own purposes. It will also make it available for use by community sports and recreation users of the sports field area, and for events, at the time such activities are happening on the Park. The proposed facility, containing changing rooms, showers and toilets, will meet gender and disabled persons' needs.

- 3.4 The proposed building and location will comply with recreation reserve, management plan and district plan requirements.
- 3.5 Even though the lease provides for a variation to allow the proposed building to be erected on the proposed site the requirement is that both the variation and the building need to be consented to by both the Council and the Minister of Conservation. The power of the Minister to give consent is delegated to the Council's Chief Executive. Refer to **Attachment B** for detail of the applicable part of the lease (Clause 6.1).
- 3.6 The proposed building is illustrated in **Attachment C** and the proposed location shown on the plan in **Attachment D**.
- 3.7 The Trust has liaised with its member sport and recreation clubs and associations using the playing fields in the Park, and Trust representatives attended meetings of the Hagley Park Reference Group last year to present and discuss its proposed building plans, most recently as 15 October 2020. The outcome from this last meeting was that the Trust's proposed plans were well received. A query by the Reference Group as to disability access provision was responded to with advice from the Trust members attending the meeting that such accessibility has been integrated into the building design.
- 3.8 On 30 November 2020 the Waikura/Linwood-Central-Heathcote Community Board considered a staff report and recommended to the Council that it agree to staff undertaking public consultation on the proposal. This agreement was given by the Council at its meeting on 10 December 2020.

4. Community Views and Preferences / Ngā mariu ā-Hāpori

Public Consultation / Te Tukanga Korerorero

- 4.1 Public consultation ran from 16 December 2020 to 27 January 2021. This consultation was run concurrently with a request for written comment on the proposed redevelopment / replacement of an existing building in South Hagley Park, due to both projects having similar timeframes and identical stakeholders.
- 4.2 An email was sent on 16 December to all park neighbours, the Hagley Park Reference Group and relevant sports stakeholders (see **Attachment E**). It references both building proposals.
- 4.3 This followed a 1 December 2020 Newsline story (**Attachment F**) and Facebook post about the proposal after the staff report to the Community Board. This early Facebook post received 36 positive reactions and 19 comments (see **Attachment G**).
- 4.4 On Friday 22 January 2021 a follow up email (see **Attachment E**) and Facebook post (see **Attachment G**) reminded people of the consultation closing date. This post received 40 positive reactions and 32 comments.
- 4.5 Further information, including on the nature and location of the proposed changing rooms building, was available online on the Council's 'Have Your Say' webpage.

5. Summary of Submissions / Ngā Tāpaetanga

- 5.1 Submissions were received from three groups and seven individuals. These are provided in **Attachment A** along with Council officer comments. Eight submitters were in support of the lease and two, including Te Kura Hagley Park Tennis Club Inc, were not in support or opposed.
- 5.2 Only one submission (in support) was received from outside of Christchurch.
- 5.3 Of those submissions in support, three provided general positive statements, two were in support due to there being proposed public access (during games and events) to toilets in the

building, two felt the building was in keeping with the Park or was an appropriate use of Park space, and a submission from Canterbury Rugby Football Union discussed the wider benefits of the changing rooms to the sport of Rugby.

5.4 Of those not in support or opposed, one requested more information and one enquired whether the toilets would be for public use.

6. Details / Te Whakamahuki

Decision Making Authority / Te Mana Whakatau

6.1 The Hearings Panel has the delegated authority to consider and hear all the submissions received and determine its recommendation to the Council.

Legal Implications / Ngā Hīraunga ā-Ture

6.2 The officer recommendations ensure the requirements of Clause 6.1 of the Trust are complied with.

Risks / Ngā Tūraru

6.3 A resolution to not recommend that the Council approve the proposed lease variation and the building will mean the loss of an opportunity to meet an identified community recreation facility need in the Park without the requirement for Council funding.

Next Steps / Ngā Mahinga ā-muri

6.4 Consent by the Council to the lease variation and the building itself will require to be followed up with by consent for the same by the Council's Chief Executive exercising the power of the Minister of Conservation delegated to her.

Attachments / Ngā Tāpirihanga

No.	Title			
A <u>1</u>	Attachment A - Submissions received	9		
В <u>リ</u>	Attachment B - Clause 6.1 of the lease	11		
С 🚺	Attachment C – Proposed building plans	12		
D 🕂	Attachment D – Building location plan	16		
E 🗘	Attachment E - Emails to interested and affected parties	17		
F <u>I</u>	Attachment F - Newsline story	18		
G <u>J</u>	Attachment G - Facebook posts	20		

Confirmation of Statutory Compliance / Te Whakatūturutanga ā-Ture

Compliance with Statutory Decision-making Requirements (ss 76 - 81 Local Government Act 2002). (a) This report contains:

- (i) sufficient information about all reasonably practicable options identified and assessed in terms of their advantages and disadvantages; and
- (ii) adequate consideration of the views and preferences of affected and interested persons bearing in mind any proposed or previous community engagement.
- (b) The information reflects the level of significance of the matters covered by the report, as determined in accordance with the Council's significance and engagement policy.



Signatories / Ngā Kaiwaitohu

Author	Derek Roozen - Senior Network Planner Parks	
Approved By David Kuru - Team Leader Parks Recreation & Planning		
	Rupert Bool - Manager Hagley Park	
	Andrew Rutledge - Head of Parks	
	Mary Richardson - General Manager Citizens & Community	

ATTACHMENT A

Submissions

	ID	Wish to be heard?	Name, role and organisation	Do you have any comments about amending the lease to allow the trust to build changing rooms in North Hagley Park?	Council officer comment
1	35988	No	Linda Healion	What a great plan, this will allow people with Disabilities who are part of HSOBC have changing facilities to meet their needs and for the public who use Hagley Park.	
2	36062	No	Shirley Yates	yes yes I think this is a great idea	
3	36070	No	Marc Duff, Fresh Link Christchurch	Will the toilets be open to the public as in a very prime position within Hagley Park	Understand will be for participants and attendees when sport and event activities are happening in the adjacent sports field area.
4	36335 36348	No	Bob White John McKeage	fully support request The inclusion of changing sheds next to clubrooms and fields is a long standing combination, so to not allow it makes little sense, particularly when the number of local and visiting teams use the playing fields with no nearby facilities. I support the change to the lease to include use of these changing sheds.	
6	36359	No	Steve Gee	It is a wonderful idea! Thank you	
7	36381	Yes	Tony Smail, CEO, Canterbury Rugby Football Union	Canterbury Rugby Football Union fully supports the application by the North Hagley Community, Sports & Recreation Trust, to build a changing shed facility at North Hagley Park. This new facility will add a significant amount of value to the current grounds at Hagley Park, to benefit users from all sports and remove the issues associated with having the current rugby changing facilities off site in Ayr Street.	
				The HSOB rugby club is one of the largest clubs in the city with 360 registered players across all age groups including girls and women's teams. They also have a close association with Christchurch Boys High School with shared use of facilities for their 470 registered players.	

	ID	Wish to be heard?	Name, role and organisation	Do you have any comments about amending the lease to allow the trust to build changing rooms in North Hagley Park?	Council officer comment
				Rugby have limited options for tournament style play in the city due to our lack of changing facilities and have very few options that are suitable for female rugby which is the fastest growing area of our game. The new facilities at North Hagley would allow us to host female rugby events, as well as games and tournaments for a large range of other rugby players across the ages. This development would be a huge step forward for rugby who have had limited development since the earthquake.	
8	36448	No	Cameron Bradley	I have no problems with this but I would like to see these made available to other community groups and potentially the general public also.	See officer comments for Submission 3.
9	36619	Yes	Martin Meehan, Spokesperson, Hands Off Hagley	I fully support this proposal. Well designed and fits within the size guidelines for Hagley Park.	
10	36652	Yes	Sam Hetherington, President, Te Kura Hagley Park Tennis Club Inc	We are the closest neighbour to the subject site but I do not think we have been consulted in any meaningful way. Without knowing the details of the lease proposal we cannot indicate whether we support or oppose the proposal.	The Trust was advised in 2000 to consult with all affected parties, including sports groups using the adjacent fields, as well as the neighbouring lessees (Tennis and Croquet Clubs). The Tennis Club was on the list of interested and affected parties to receive emails on 16 December 2020 and 22 January 2021 notifying and reminding, respectively, of the consultation and how to view and obtain information.
					The emails are included in an attachment to the staff report to the Hearings Panel.

Attachment B

Clause 6.1 of the ground lease to the North Hagley Community, Sports & Recreation Trust Board

CONSENT TO IMPROVEMENTS AND MAINTENANCE OF LESSEE'S IMPROVEMENTS

6.1 No buildings, fences or other structures shall be erected on or under the Land nor shall alterations or additions be made to any existing building, fence or structure without the prior written consent of the Lessor and (if applicable) the Minister of Conservation.

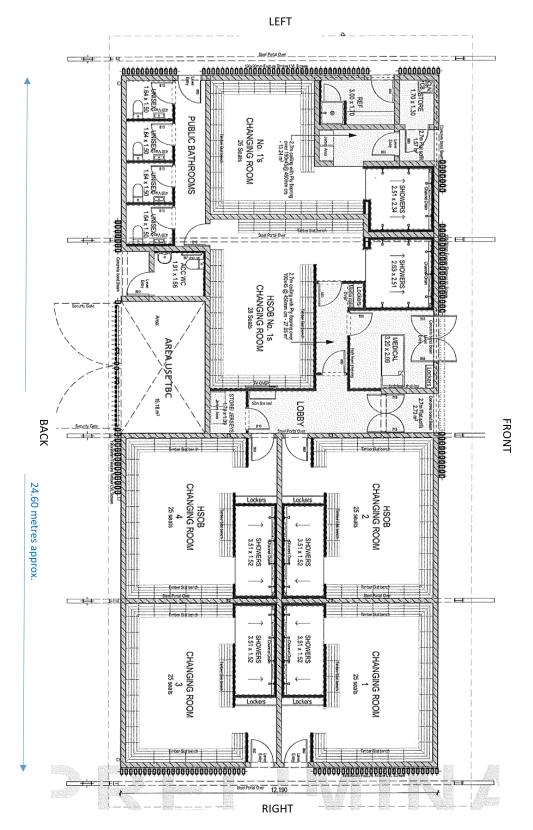


Hearings Panel

18 February 2021

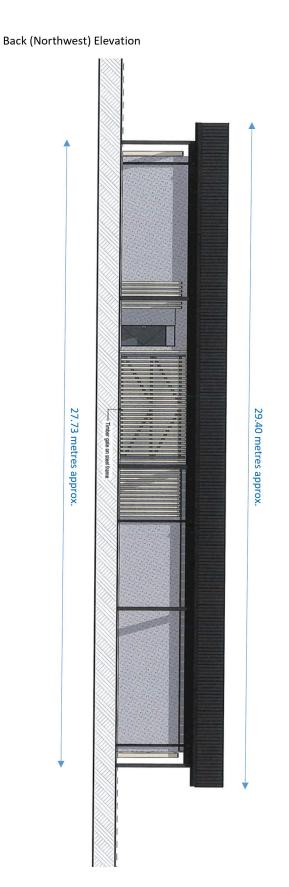


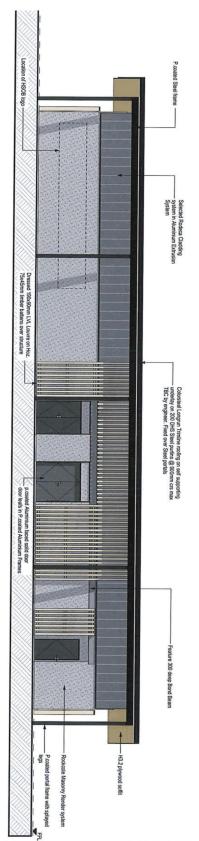
Ground floor plan (indicative only)



Hearings Panel 18 February 2021

Front (Southeast) Elevation



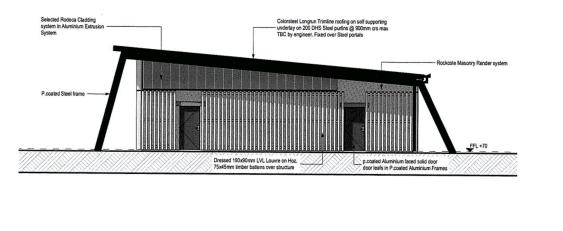




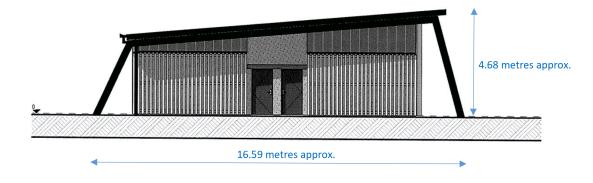
Item 4

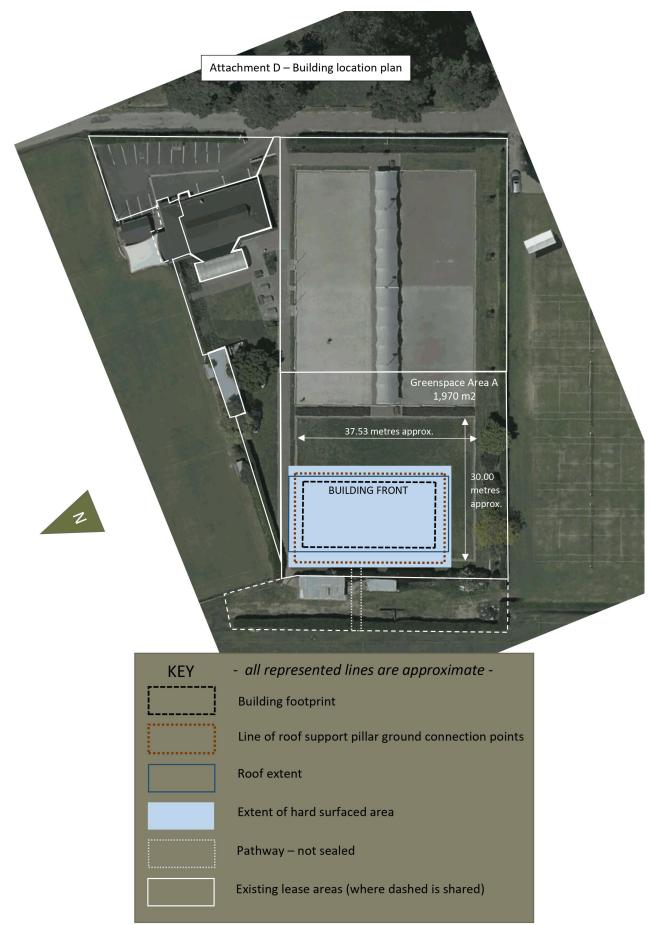
Attachment C

Left (Northeast) Elevation



Right (Southwest) Elevation





Attachment E

Emails sent to all park neighbours, the Hagley Park Reference Group and relevant sports stakeholders

16 December 2020

Good afternoon,

Today consultation opens on the proposal for a variation on a lease of land in North Hagley Park, for the construction of new changing rooms, including showers and toilets, on one of the former bowling greens. You can find out more about the proposal and <u>provide feedback</u> online, until Wednesday 27 January 2021.

Please feel free to forward this email to your networks.

We have also had a request from the Canterbury Cricket Trust to construct a multi-use sports centre to replace the former Canterbury Horticultural Hall in Hagley Park. The new building will provide improved facilities, including public toilets. The improvements will cater for indoor cricket training, along with netball, basketball, hockey and futsal training and playing – see attached document for further detail.

Under the site lease arrangement, the Council can approve the replacement of a building in a leased area. If you have any comments on the proposal please email <u>engagement@ccc.govt.nz</u> by Wednesday 27 January 2021, with 'Sir Richard Hadlee Sports Centre' in the subject line.

22 January 2021

Hello all,

Can you believe it is 22 January already? So, this is a gentle reminder that if you have any comments on either of the projects mentioned in the email below, please respond to this email (for the Sir Richard Hadlee Sports Centre), or make a submission online. Both projects close for comments next Tuesday 26 January.

Please note the date given here is a day early, however the correct date and links to the consultation webpage was given in the original email-trail provided below.

Attachment F

https://newsline.ccc.govt.nz/news/story/proposed-change-in-play-for-hagley-park-facilities



Newsline Proposed change in play for Hagley Park facilities



Facilities, Sport & recreation | 1 Dec 2020

Share this story

Proposed new changing rooms for North Hagley Park are a step closer following Waikura/Linwood-Central-Heathcote Community Board support.

The Community Board has recommended that the Christchurch City Council agrees to start public consultation on a proposed new building and a lease variation so that the new building can sit in an area overseen by the North Hagley Community, Sports and Recreation Trust Board. The charitable trust includes three clubs that use the park – the High School Old Boys' Rugby Football Club (HSOB), the Christchurch Pétanque Club and the United Croquet Club.

The trust proposes that the building – including showers and toilets – sit on a former bowling green.

At present, the HSOB changing rooms are off Hagley Park.

The building will also be available to other groups using the local playing fields or the club site.

The trust will be responsible for building and maintaining the facility, with HSOB managing the changing rooms.

Community Board Chairperson Alexandra Davids says that new changing rooms are "well overdue" for the busy park site.

"Fresh facilities are important, particularly during the bleak winter months," Ms Davids says.

"By opening up the proposed changing rooms to other groups and those attending events nearby, we can also improve park accessibility for more people.

"The proposed amenities will also greatly upgrade the multi-use site."

Attachment G

Facebook posts



Christchurch City Council

30 November 2020

Proposed new changing rooms for North Hagley Park are a step closer.



NEWSLINE.CCC.GOVT.NZ

Proposed change in play for Hagley Park facilities

Proposed new changing rooms for North Hagley Park are a step closer following Waikura/Linwood-Central-Heathcote Community Board support.

Proposed new changing rooms for North Hagley Park are a step closer following Waikura/Linwood-Central-Heathcote Community Board support.

36 likes <u>19 comments</u>

Nic McKenzie Congratulations to the North Hagley Community Trust for their hard work on this

Mike Harrington With cycle ways bus lanes etc they will have to ban cars soon, no room left!?

<u>Mike Harrington</u> What happened to Guthrey's don't touch the park!?

Gail Brewer Also including better toilets for public as well I hope!!

JC Chapman Could have it if council stop wasting money on cycle lanes

Kelly Perazzolo JC Chapman Not CCC funded.



Raquel Gray Allan Taunt they should also be prioritised but are not

Raquel Gray Rebecca Mein attempted and failing daily!

Christopher Innes Dave Potts wrong post.

Kate Gibson JC Chapman that funding comes from central government not CCC

Allan Taunt Dave Potts projects can be undertaken concurrently.

Jake Huia Ranginui Dave Potts pumps, not pipes. Most if not all pipes have, from the quake.

Dave Potts Maybe the council should fix our water pipes first.

Christopher Innes JC Chapman booooooo to you! ah

Rebecca Mein Yeah council how dare you attempt to make roads safer for everyone

<u>Allan Taunt</u> JC Chapman cycleways are built because people ride bikes. A city has roads, bus lanes, footpaths and cycleways - why make it a thing, when really it isn't.

Cat Quinn Let's be fair, most of the public toilets in Hagley Park need an upgrade! The ones on South Hagley are terrible 😥

Jacinta Roosing This should have happened years ago but the CCC would rather waste the rate payers money.



Christchurch City Council

21 January 2021

We're keen for your feedback on the proposed multi-use sports centre to replace the old Horticultural Hall at South Hagley Park as well as the lease changes needed in North Hagley Park for the proposed new changing rooms.

Drop us an email at engagement@ccc.govt.nz or head to our website and have your say. Make sure you get your comments to us by Tuesday 26 Jan.





41 likes

32 comments

Steve Gee Wonderful idea. The changing facilities for different sports and public toilets are being build where there is currently a rusted 40ft container and a long broken down shed. Right behind where that hedge is you can see in the article.



Anthony Beaks Barker

https://www.legislation.govt.nz/.../0008/7.0/DLM68272.html



LEGISLATION.GOVT.NZ

Christchurch City (Reserves) Empowering Act 1971

Christchurch City (Reserves) Empowering Act 1971

<u>Mike Suttill</u> Although a more expensive and technical difficult you could have some of the faculty and all the parking underground. With the above ground footprint staying the same.

Anthony Beaks Barkerhttps://www.ccc.govt.nz/.../consulta.../haveyoursay/show/371



CCC.GOVT.NZ

ltem 4

Request to build changing rooms in North Hagley Park

Request to build changing rooms in North Hagley Park

Leyton Hunt Definitely need changing rooms for the number of teams that use the grounds all year round, especially the kids on those cold winter mornings and trying to cross the busy road from the old run down changing rooms on Ayr st.

Glenn Armstrong Idiots. How about finishing the city. Still buildings haven't been touched since 2011. It looks like we just had the earthquakes.

Joanne Lill Liz Small show Dad this...this is what he was talking of a couple weeks ago. Have they found historical plans and dusted cobwebs off? Definitely not needed now the sports complex is underway just down the road **R**

<u>Corinna Cornelius</u> Why are we building yet another sports hall.

Corinna Cornelius Ben Perry read article

Ben Perry Corinna Cornelius what sports hall

Corinna Cornelius Michael Robinson nothing

Michael Robinson Corinna Cornelius because building a cathedral takes too long. What would you build in Hagley?

Gwyneth Nuttall fantastic ideas both of them

<u>Corinna Cornelius</u> What happens to the people using the Horticultural Hall. Their activities, informative talks etc.

<u>Corinna Cornelius</u> Luke Bird Thank you I was most concerned about the CHS.

Luke Bird Corinna Cornelius they have moved to the Christchurch horticultural society's CHS new facility in the old tea kiosk at the entrance to the botanic gardens

Michelle Brown Stupid idea! Build a car park for the hospital instead!

Philip Lamb Michelle Brown People who propose replacing parkland with carparks deserve neither.

Steve Gee Michelle Brown the council aren't building either of these facilities. They can continue with the hospital carpark. They are just asking permission from the public for contractors not paid for by the council to alter current builders in Hagley park. These will change and improve the look and facilities in the park.

Kristen Rush David Miller 🌐 🌐 🗑

Johnny Davies Feedback lol. You've already decided on what YOU want.

Michael Robinson Johnny Davies with great feedback like yours I can see why you may have missed out on your proposed idea

Marc Stillwell Johnny Davies mate your on a roll

Duncan Raymond Dixon I'd be interested like that kid is, if I were watching miniture people playing Cricket.

Shirleyann Goodman-Young Hayley Park Land has an Act of Parliament, that sets aside the Park not to be touched or built on. Already we have the Cricket Grounds forced upon us whether we wanted it or not. The replacement of or alteration to The Horticulture building should NOT exceed it's existing FOOTPRINT. The existing Toilet Blocks around the Park probably need upgrading, but should once again not exceed existing FOOTPRINT. Hayley Park is for the people of Christchurch to use as a prescious Open Place, not to be built on and especially NOT a car park or further Covered Sports Facilities. This is another example of the CCC enjoying spending other people's money with unnecessary facilities. Let's wait and see if further facilities are needed following the completion of current building projects.⁶

Shirleyann Goodman-Young Darryl Kevin Twiss I do not moan. I debate with people for positive and helpful ideas. I also pay rates, so I have a right to give my ideas. Pipes have to be replaced when necessary, otherwise problems may result. Upgraded facilities have to be done for health reasons, but the footprint of the existing ones should not be stretched. What about the new pools that have replaced QE2 complex. There is Wai Puna Ngai Sports grounds at Halswell, Metro Sports on Moorehouse Avenue and we are waiting for the Big covered Sports Stadium to be built. My opinion is lets wait and see what else is needed when all the above are finished. There is also the Red Zone that is still to be developed. Hagley Park, in my opinion are the lungs of Christchurch and should stay that way.

Darryl Kevin Twiss Shirleyann Goodman-Young big park sports have been there for ever things need upgrading. Did you moan when they ripped it up and put new pipes in

Glenn D'awsome Shirleyann Goodman-Young and didn't the lights just look fantastic at Hagley Oval?! What a spectacle!

Viv Knowles Chris Knowles

Nic McKenzie Craig McKenzie

Richard Wheeler Do it

Andrew Panckhurst Christchurch City Council links to the information would be useful

5. Hearing of Submissions / Ngā Tāpaetanga

Two submitters indicated that they wished to be heard in person:

- 1. Tony Smail, Canterbury Rugby Football Union (10.25am)
- 2. Sam Hetherington, Te Kura Hagley Park Tennis Club (10.35am)

One submitter, Martin Meehan, Hands Off Hagley Spokesperson, who had initially indicated they wished to be heard has since withdrawn.

6. Consideration and Deliberations/ Ngā Whaiwhakaaro me Ngā Taukume o Ngā Kōrero

At the conclusion of submitters being heard, the Hearings Panel will consider all submissions received on the proposal, and any additional information provided by submitters and Council Officers. The Hearings Panel will then deliberate on the proposal.

7. Hearings Panel Recommendations/ Ngā Tūtohu o Te Tira Tauaki

At the conclusion of deliberations the Hearings Panel will make a recommendation to the Council on the Request to Build Changing Rooms in North Hagley Park.