

Hearings Panel AGENDA

Notice of Meeting:

A Hearings Panel meeting will be held on:

Date:	Thursday 20 February 2020
Time:	10.30am
Venue:	Committee Room 1, Level 2, Civic Offices, 53 Hereford Street, Christchurch

Panel

Members

Councillor Jimmy Chen Councillor Tim Scandrett Councillor Sam MacDonald

13 February 2020

David Corlett Committee and Hearings Advisor 941 5421 David.Corlett@@ccc.govt.nz <u>www.ccc.govt.nz</u>

Note: The reports contained within this agenda are for consideration and should not be construed as Council policy unless and until adopted. If you require further information relating to any reports, please contact the person named on the report.





Otautahi–Christchurch is a city of opportunity for all

Open to new ideas, new people and new ways of doing things - a city where anything is possible

Principles

Community Outcomes

Being open, transparent and democratically accountable Promoting

equity, valuing diversity and fostering inclusion Taking an inter-generational approach to sustainable development, prioritising the social, economic and cultural wellbeing of people and communities and the quality of the environment, now and into the future

Building on the relationship with Te Rūnanga o Ngāi Tahu and the Te Hononga-Council Papatipu Rūnanga partnership, reflecting mutual understanding and respect

Actively collaborating and co-operating with other local, regional the diversity and interests of our communities

across the city and the district are reflected in decision-making

Ensuring

and national organisations

Resilient communities

Strong sense of community

Active participation in civic life Safe and healthy communities

Celebration of our identity through arts, culture, heritage, sport and recreation

Valuing the voices of all cultures and ages (including children)

Liveable city

Sustainable suburban and

city promoting active and

Sufficient supply of, and

21st century garden city

access to, a range of housing

A well connected and accessible

rural centres

public transport

Vibrant and thriving city centre

Healthy water bodies

High quality drinking water Unique landscapes and indigenous biodiversity are valued and stewardship

Healthy environment

exercised Sustainable use of resources and minimising waste

Prosperous economy

Great place for people, business and investment

An inclusive, equitable economy with broad-based prosperity for all

A productive, adaptive and resilient economic base

Modern and robust city infrastructure and community facilities

we are proud to live in **Strategic Priorities Enabling active** Meeting the challenge Ensuring a high quality Accelerating the **Ensuring rates are** and connected of climate change drinking water supply momentum affordable and communities that is safe and sustainable through every means the city needs to own their future available sustainable Ensuring we get core business done while delivering on our Strategic Priorities and achieving our Community Outcomes

Engagement with the community and partners

Strategies, Plans and Partnerships

Long Term Plan and Annual Plan

Our service delivery approach

Monitoring and reporting on our progress



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1. Apologies / Ngā Whakapāha

At the close of the agenda no apologies had been received.

2. Election of a Chairperson / Te Whakatū Poumua

At the start of the meeting a Chairperson will be elected.

3. Declarations of Interest / Ngā Whakapuaki Aronga

Members are reminded of the need to be vigilant and to stand aside from decision making when a conflict arises between their role as an elected representative and any private or other external interest they might have.



4. Proposed Amendments to the Alcohol Restrictions in Public Places Bylaw 2018 - Summary of Submissions

Reference / Te Tohutoro: 20/44198

Presenter(s) / Te kaipāhō: Ruth Littlewood, Senior Policy Analyst Evangeline Emerenciana, Policy Analyst

1. Purpose of Report / Te Pūtake Pūrongo

1.1 This report summarises the submissions received on a proposal to amend the Council's Alcohol Restrictions in Public Places Bylaw 2018 (the Bylaw) to include a permanent ban for rugby league fields.

2. Staff Recommendations

- 2.1 That the Hearings Panel:
 - Receive the information in the report.

3. Background

- 3.1 In April 2019, the Council, in response to a request from Canterbury Rugby League (CRL), put in place a temporary alcohol ban on the fields allocated to rugby league for the 2019 season. The ban applied to the playing fields and to adjoining areas such as carparks, changing rooms, and children's play areas while the fields were in use for rugby league.
- 3.2 In September 2019, council staff and representatives of CRL reported to the Regulatory Performance Committee on the effectiveness of the temporary alcohol ban. CRL reported that the temporary ban, as part of a suite of initiatives, had contributed to a remarkable and positive change of attitude towards drinking alcohol during games.
- 3.3 On 28 November 2019, the Sustainability and Community Resilience Committee having considered a staff report which can be viewed <u>here</u> (Agenda item 9) decided to proceed with public consultation on a bylaw amendment to make a permanent alcohol ban.
- 3.4 The proposal was open for written submissions from 13 December 2019 to 27 January 2020. The proposed amendments were made available online via Council website, and an email was sent to stakeholders about the consultation. Staff informed the Community Boards about the proposed amendments and consultation.

4. Key Points

- 4.1 A total of 25 submissions were received with 24 submissions made online via the Council 'Have Your Say' webpage and one submission received in hard copy format. Seven submissions were made on behalf of a group or organisation and eighteen submissions were from individuals. Five submitters wish to be heard (see table below).
- 4.2 The majority of submissions (19 of 25) support a permanent alcohol ban for rugby league playing fields and adjoining public spaces, one submitter has concerns about the ban and five submitters are opposed to the proposal.

Submissions in 'support'

- 4.3 The five supporting submissions from organisations are from Canterbury Rugby League (CRL), the Health Promotion Agency (HPA), Canterbury District Health Board (CDHB), Sport Canterbury and the Accident Compensation Corporation- Injury Prevention Partnership (ACC).
- 4.4 CRL's submission (*ID 31166*) outlined the background to the temporary ban and the success of the temporary ban in helping create a safe, family friendly environment at all levels of the game. While in 2018 the clubs reported that they were dealing on alcohol related problems on a regular basis and lacked authority to effectively deal with people drinking at the games, this situation was dramatically improved in 2019 following the introduction of the temporary alcohol ban. CRL received feedback from the clubs throughout the 2019 season and a very positive end of season review, e.g. the Riccarton club reported, "A safer & more enjoyable experience for teams, officials, spectators and visitors especially with children present and for the general public using the park at the same time. Tidier grounds, changing rooms & car park areas. Increased bar takings."
- 4.5 HPA (*ID 31053*) congratulated the Council and CRL for the effective partnership initiative to make the temporary ban, supports a permanent ban and recommends that the Council consider bans for all club sports fields and in particular rugby union fields. The submission noted the great outcome of the temporary ban which lead to the improvement in the behaviour of players, members and spectators without having to involve the police in enforcement.
- 4.6 The submission from the CDHB (*ID 31022*) also strongly supported the proposal for a permanent ban, commended the effective change in culture adopted by CRL and considered that the temporary ban helped change the behaviour of players and supporters so sideline drinking 'is no longer the norm'. The CDHB submission outlines the unhealthy relationship between sport and alcohol and suggests a blanket alcohol ban on sports fields for all sporting codes.
- 4.7 The submission from Sport Canterbury (*ID 30888*) fully endorses the proposal for a permanent ban as "leading the way for other sports" while the submission from ACC supports the proposed permanent ban without further comment.
- 4.8 The submissions from individual in support of the proposal raised similar points to those made by the organisations mentioned above. Overall these submitters support the alcohol ban as minimises alcohol-fuelled misbehaviours and protects public safety while creating a friendlier environment for rugby league games.

Submissions in 'opposition' or 'with concerns'

- 4.9 Two of the five 'opposing' submissions were made on behalf of organisations, Canterbury Rugby League Masters (*ID 30759*) and the Eastern Masters Rugby League Club (*ID 30758*); these submitters referred to the lack of alcohol related problems associated with the masters' grade league games over nearly 20 years and considered that rugby league should not be singled out for a ban as alcohol-related problems occurred in other sporting codes. Another individual submission (*ID 30762*) also considered that rugby league was being unfairly singled out while one submitter (*ID 31032*) opposed the proposal without further comment.
- 4.10 The fifth 'opposing' submitter (*ID 30806*) appears to have misunderstood the proposal. Although the ban would not apply to licensed premises such as clubrooms, this submitter is concerned that the ban would affect supporters and players of codes other than rugby league and would prevent people from having a drink in the clubrooms at the Nga Puna Wai facility.
- 4.11 The submitter with concerns about the proposed ban (*ID 31029*) agrees with the proposal for a permanent ban on drinking on the side-lines of games but considers that the ban should not extend to changing rooms. He considers that "a small quiet drink between team mates of both teams" helps to reduce tensions, supports friendships and is an important part of the game.

4.12 The Table below shows summary of submitters.

List of submitters who made submissions on the proposed alcohol bylaw amendments

No.	Submitter	Support/Do not support	
A. Sub	mitters who 'wish' to be heard		
1	George Lajpold(CRL)	Support	
2	Cathy Bruce (HPA)	Support	
3	Bruce Milne (Canterbury Rugby League Masters)	Do not support	
B. Sub	mitters who 'no longer wish to be heard'		
1	Anne Thorpe	Support	
2	Jeannette Campbell (Eastern Masters Club)	Do not support	
B. Sub	mitters who 'do not wish' to be heard		
1	David Duffy	Support	
2	Jason Potter	Do not support	
3	Portia King	Support	
4	Josh Wharton	Support	
5	Michael Robinson	Support	
6	Wendi Stewart	Support	
7	Hayley Stewart	Support	
8	Rob Mercer	Do not support	
9	Bruce Morton	Support	
10	Christina Henderson	Support	
11	Liam Speechlay	Support	
12	Dave Jeffrey	Support	
13	Anna Stevenson	Support	
14	Kevin Hornbrook	With concerns	
15	Paul Spang	Support	
16	Jason Orchard	Do not support	
17	Jo Robertson	Support	
18	Cody Cooper	Support	
19	Elida Moreira	Support	
20	Bruno Moreira	Support	

4.13 A summary of main submission points are provided in **Attachment 1**.

Attachments / Ngā Tāpirihanga

No.	Title	Page
A <u>I</u>	Attachment 1 - Summary of submission points (Proposed Amendments to Alcohol	11
	Restrictions in Public Places Bylaw 2018)	



Signatories / Ngā Kaiwaitohu

Authors	Evangeline Emerenciana - Policy Analyst Ruth Littlewood - Senior Policy Analyst
Approved By	Emma Davis - Head of Strategic Policy Brendan Anstiss - General Manager Strategy and Transformation

Submission

ID Submissions in 'support' Α. 1 31166 George Lajpold Support (Canterbury Rugby Comments: League) 2019 season weekly feedback from clubs on any alcohol-related incidents, a total of 9 incidents were reported for the season. All incidents related to a lack of awareness of the Bylaw. All were low-level incidents where alcohol was removed without issue. Feedback received from Clubs on alcohol ban during the 2019 winter season review includes: • More enjoyable going to watch games this season without seeing people drink on the sideline. Less to worry about when we are hosting home games. Less tension on the sidelines with there being no alcohol present. (Linwood Rugby League) Acknowledge positive difference when playing in Christchurch in comparison to their home games where alcohol is still consumed on the sideline. (Ashburton Rugby League) A safer and more enjoyable experience for teams, officials, 0 spectators and visitors especially with children present and for the general public using the park at the same time. Tidier grounds, changing rooms and car park areas. (Riccarton Rugby League) 31053 2 Cath Edmondson Support (Health Promotion Comments: Aaencv) Congratulate Christchurch City Council and Canterbury Rugby League on their commitment to address alcohol-related harm and challenge the strong association between sport and alcohol use. HPA supports the bylaw amendment to include a new permanent alcohol ban for sport fields allocated by the Council to Canterbury Rugby League. HPA also recommends that CCC considers a similar ban for all its

Attachment 1 – Summary of submission points

Submitter

(Proposed Amendments to Alcohol Restrictions in Public Places Bylaw 2018)

Main points

being an International Safe Community and a partner in the development of the Christchurch Alcohol Action Plan (CAAP).
Many sports have ongoing struggles with supporters drinking

club sport fields and in particular rugby union playing fields. CCC has already shown leadership by recognising the role it can play to reduce alcohol-related harm in its community through

alcohol on the sidelines and causing alcohol-related issues such as intoxication, abuse and violence towards other spectators, referees and volunteers.

 It is pleasing that the Council and CRL have been working in partnership and tested a temporary alcohol ban. The ban complements work CRL is leading to improve the wellbeing of their club members and whanau.

 The improvement in the behaviour by players, members and spectators without needing to utilise police enforcement is a great outcome.

#	Submission ID	Submitter	Main points
3	31022	Anna Stevenson (Canterbury District Health Board - Community Public Health)	 Support CDHB strongly supports the proposed permanent alcohol ban for rugby league fields and hopes that this might extend to other sporting codes. The ban in 2019 resulted in zero incidents with more people enjoying hospitality in the clubrooms after the games. Having a safer, friendly atmosphere free from alcohol-related harm can encourage more people to participate in sport. The temporary ban has shown broader culture change interventions adopted by CRL are effective when supported by alcohol bans. It helped change the behaviour of players and supporters so side-line drinking is no longer a norm during and after games. Alcohol is the most widely used social drug in NZ, most harmful, and the leading preventable cause of early death, disability and social harm. In 2011, alcohol-related harms was estimated to cost the Canterbury healthy system \$62.8 million per year. CDHB is concerned about the harm alcohol causes to individuals, whanau, communities and our most vulnerable when misused. In Canterbury DHB region, 21 percent of people over the age of 15 drink alcohol at a level that is hazardous to their health. Sports-related drinking has become normalised in NZ especially among young people who associate alcohol with sport. Research shows heavy binge drinking is more common among adults who play or watch sports. Restricting alcohol at sporting activities can reduce both consumption and the unhealthy association between alcohol and sport. The proposed permanent rugby league alcohol ban is an excellent example of creating safer spaces and influencing social norms. CDHB suggests that a blanket alcohol ban for all sporting codes would be an effective approach to reducing the availability and accessibility of alcohol in a consistent and easily understandable way.
4	30888	Dave Jeffrey (Sport Canterbury – Healthy Families Christchurch)	 Support <u>Comments:</u> Sport Canterbury fully endorses the proposal which is forward thinking and leading the way for other sports. Aligns with the Christchurch Alcohol Action Plan to create safe spaces. Example of CCC working collaboratively with Rugby League community.
5	30786	Wendi Stewart (ACC Injury Prevention Partners – Canterbury)	Support
6	30757	David Duffy (individual)	Support Comments:

#	Submission ID	Submitter	Main points		
			 Absolutely agree that there should be a permanent alcohol ban for rugby league playing fields and adjoining areas to minimise potential for alcohol-related behaviour, protect public safety, and create friendlier environment during games. 		
7	30769	Portia King (individual)	Support I support this plan.		
8	30778	Josh Wharton (individual)	Support		
9	30779	Michael Robinson (individual)	 Support <u>Comments:</u> Alcohol should not be consumed in public during sports events. Alcohol impairs judgement and is not a good example for kids to see. Sideline drinking can lead to drink driving and needs to be cut out. 		
10	30796	Hayley Stewart (individual)	Support		
11	30817	Anna Thorpe (individual) Communities Team of Community and Public Health, CDHB)	 Support Comments: I strongly support of the proposed amendment to make the rugby league alcohol ban permanent in Christchurch. Trust that in the future that an alcohol ban might be extended to other codes. Rugby League clubs are clearly motivated to reduce problems from the consumption of alcohol in order to turn around member retention, improve club culture and encourage a family friendly environment. The temporary alcohol ban has been a successful and practical move to reduce alcohol related harm. Canterbury rugby league clubs have shown that they can manage and enforce the alcohol ban, without needing to involve police. Alcohol bans have proved to be an excellent lever to reduce alcohol availability and consumption at sports games. 		
12	30818	Bruce Morton (individual)	Support Comments: • Rugby League started the process and are keen to have the ban continued so it makes sense to help them be the best they can be.		
13	30819	Christina Henderson (individual)	Support Comments: • Highly recommend the proposed plan to minimise the potential for alcohol-related offensive behaviour, to protect public safety and create a friendlier environment.		
14	30820	Liam Speechlay (individual)	Support <u>Comments:</u> • Great idea. Possibly trial on Rugby Union.		
15	31030	Paul Spang (individual - CCC Alcohol Licensing Inspector)	Support Comments:		

#	Submission ID	Submitter	Main points
			 I have been a warranted Alcohol Licensing Inspector for 18 years. Over the last two years been involved in multi-agency project to assist licensed sports club to improve the management of alcohol. Ran two workshops with Christchurch Rugby League Clubs in 2018 promoting Alcohol Management Plans. I believe that the alcohol ban complements and supports other initiatives. The ban is an effective tool to help address alcohol-related misbehaviours that have been plaguing the sport. The temporary ban created a safer environment for all park users I support the initiative becoming permanent as a proactive measure to minimise alcohol related harm.
16	31076	Jo Robertson (individual)	 Support <u>Comments:</u> Before the temporary ban, the park was always full of rubbish after a league game including huge numbers of beer cans. Temporary ban led to a reduction in rubbish, and I would like this to continue.
17	31175	Cody Cooper (individual)	Support
18	31179	Elida Moreira (individual)	Support Comments: • The alcohol ban in 2019 resulted in zero incidents. • It was a success, so prohibiting the consumption and possession of alcohol in the public places is excellent to avoid antisocial behaviour.
19	31180	Bruno Moreira (individual)	Support Comments: • Prohibiting the consumption and possession of alcohol in the public places will avoid antisocial behaviour.
В.	Submissions	in 'opposition' or 'with	
20	30758	Jeannette Campbell (Eastern Masters Rugby League Club)	 Do not support Comments: Rugby League Masters (7 clubs from Christchurch and 1 from West Coast) play one Sunday in every month and enjoyed by over 35year old players, whanau and supporters. Alcohol has been enjoyed the whole time that Masters have been operating with no incidents caused by alcohol. Alcohol ban should be for the Saturday only and should include rugby union fields. Golden Oldies Rugby also play on Sundays and the ban should not be one rule for league and one rule for Rugby.
21	30759	Bruce Milne (Canterbury Rugby League Masters)	 Do not support <u>Comments:</u> Canterbury Masters Rugby League has been going nearly 20 years without one problem caused by alcohol, so should we be penalised. We play every three weeks, - Isn't this just victimising us.
22	30762	Jason Potter (individual)	Do not support <u>Comments:</u>

#	Submission ID	Submitter	Main points
			 Rugby league should not be singled out. I personally have not seen drinking at Canterbury Park for kids games. Have not seen any trouble at the higher grade i.e. the social games of masters and presidents or any of the senior games. The ban on side-line drinking cannot be policed and league should not be singled out as problems occur in all codes of sport.
23	31032	Jason Orchard (individual)	Do not support
24	30806	Rob Mercer (individual)	 Do not support <u>Comments:</u> Do not support the plan. The ban will (negatively) affect other members of the community who enjoy occasional glass of wine/beer while supporting sports/teams, case in point is the Nga Puna Wai facility.
25	31029	Kevin Hornbrook (individual)	 With concerns <u>Comments:</u> Opposes the ban on drinking in changing rooms. Supports team members having 'a small quiet drink' in changing room after the game. This leaves tension between teams on the field and provides an important wind down period. Supports ban on side line drinking.



5. Volumes of Submissions

Reference / Te Tohutoro:20/148660Report of:David Corlett, Committee and Hearings Advisor

1. Purpose of Report

- 1.1 The purpose of this report is to collate, for the consideration of the Hearings Panel, the submissions received in response to the consultation on the proposed permanent alcohol ban area for rugby league sports fields.
- 1.2 The volumes of submissions are as follows:
 - 1.2.1 **Attachment A** Volume 1 Heard Submissions Submitters who have asked to be heard in person by the Hearings Panel, this includes the schedule of submitters.
 - 1.2.2 Attachment B Volume 2 No Longer Wish to be Heard Submissions Submitters who have advised that they are not able to speak in person at the meeting, or, they no longer wish to be heard.
 - 1.2.3 Attachment C Volume 3 Not Heard Submissions Submitters who did not indicate that they wished to be heard by the Hearings Panel. This also includes any late submissions received on the Proposal.
- 1.3 Note, that the Local Government Act 2002 requires, as one of the principles of consultation, that "the views presented to the local authority should be received by the local authority with an open mind and should be given by the local authority, in making a decision, due consideration" (section 82(1)(e)).

2. Staff Recommendations

That the Hearings Panel:

1. Accept the written submissions (including any late submissions) received on the permanent alcohol ban area for rugby league sports fields.

Attachments / Ngā Tāpirihanga

No.	Title	Page
А <u>Л</u>	Volume 1 Heard Submitters - Thursday 20 February 2020	19
В <u>↓</u>	Volume 2 - No Longer Wish to be Heard	29
С 🚺	Volume 3 - Do not wish to be heard	33

Confirmation of Statutory Compliance / Te Whakatūturutanga ā-Ture

Compliance with Statutory Decision-making Requirements (ss 76 - 81 Local Government Act 2002). (a) This report contains:

- (i) sufficient information about all reasonably practicable options identified and assessed in terms of their advantages and disadvantages; and
- (ii) adequate consideration of the views and preferences of affected and interested persons bearing in mind any proposed or previous community engagement.
- (b) The information reflects the level of significance of the matters covered by the report, as determined in accordance with the Council's significance and engagement policy.

Submissions on the Permanent Alcohol Ban Area For Rugby League Fields

Volume 1

Heard Submissions Thursday 20 February 2020



CHRISTCHURCH CITY COUNCIL

PERMANENT ALCOHOL BAN AREA FOR RUGBY LEAGUE FIELDS

SUBMITTERS WHO WISH TO BE HEARD

Thursday 20 February 2020

Time	ID Number	Submitter	Page No
10.50am	31166	Canterbury Rugby League - George Lajpold	
11.00am	31053	Health Promotion Agency - Cathy Bruce	
11.10am	30759	Canterbury Rugby League Masters - Bruce Milne	28

	ID: 31166
	CHRISTCHURCH CITY COUNCIL PERMANENT ALCOHOL BAN AREA FOR RUGBY LEAGUE FIELDS - Received via Have Your Say -
	Submissions close 5pm on 27 January 2020
Full Name:	George Lajpold
Date Sent:	24/1/2020 9:36:11 AM
I am completing this submission:	On behalf of a recognised group or organisation
Name of Organisation:	George Lajpold
Role within Organisation:	Capability Manager
Would you like to attend the hearings for this consultation?	Yes
 I/We: support the plan generally support the plan but have some concerns (please comment) do not support the plan 	support
Comments:	In 2018 the rugby league clubs went through the CCC Alcohol Relicensing process. This process created an opportunity for a number of agencies (Canterbury Rugby League, Sport Canterbury, CCC Licensing, Community and Public Health, CDHB) to raise awareness and upskill club personnel and club members on the responsible sale and management of alcohol on club premises. The corresponding workshops called attention to some of the alcohol related issues clubs were experiencing and highlighted the lack of authority they had in controlling the presence of alcohol at games, in car parks, changing rooms and surrounding areas. Club representatives / executives along with the CRL Board and staff have expressed a strong motivation to allow all spectators to experience a safe family friendly environment at our games.
	The 2018 Bylaw submission has been a Code driven submission and has come about as a result of the workshops and the vision expressed above. The submission was made acknowledging sideline incidents were largely the result of associates to clubs and not necessarily club members. It was also done with the understanding that the change will impact all areas of the sport and consideration was given to pockets within the sport, such as Masters, where socialising has been a part of the culture and an attraction for those teams involved. Throughout the submission process one of the key messages that continued to underpin the purpose for the submission has been the requirement to ensure rugby league has a safe friendly family environment at all levels of the game.
	The formal introduction of the Temporary Bylaw was made on 13 April 2019. However, clubs (Linwood Keas, Papanui Tigers, Northern Bulldogs and Eastern Eagles) hosting games in round one of the competition had chosen to promote the proposed Bylaw changes from 6 April. The promotion of the introduction of the Temporary Bylaw was managed through email, websites and social media platforms it was also supported with the upskilling of club personnel with an incident management and escalation process. Flyers outlining the Bylaw were made available and handed to any spectator(s) not aware of the change. CCC sandwich boards, depicting the Bylaw, were also issued to Clubs for display at their grounds.



Full Name (Cont'd):	George Lajpold
Comments (Cont'd):	The support provided from the CCC and NZ Police has enabled the Bylaw to have a positive impact on the sport and the change of culture rugby league is introducing into sport.
	During the 2019 season weekly feedback was requested from Clubs on any alcohol related incidents aligned to the new Bylaw. A total of 9 incidents were reported. All incidents related to a lack of awareness of the Bylaw. All were managed as a low-level incident where alcohol was removed without issue.
	Feedback we have received from Clubs throughout the season and at the end of season review has included:
	• Linwood Rugby League - It is a more enjoyable going to watch games this season without seeing people drink on the sideline. There is allot less to worry about when we are hostin home games.
	• Linwood Rugby League - There has been less tension on the sidelines with there being no alcohol present.
	• Ashburton Rugby League acknowledge the positive difference they have experience when playing in Christchurch in comparison to their home game where alcohol is still consumed on the sideline.
	• Riccarton Rugby League - A safer & more enjoyable experience for teams, officials, spectators and visitors especially with children present and for the general public using the park at the same time. Tidier grounds, changing rooms & car park areas. Increased bar takings.
	Hornby Rugby League - We saw no real positive impact! Visiting clubs generally went along with the process.
	Canterbury Rugby League understands that this submission and our approach on this subject is one of the first for sports within the boundaries of Christchurch City Council and this may set in place a process or template for other sports to consider their future position on alcohol within their sport. Canterbury Rugby League are keen to work with other sports with a similar vision and objective.

	ID: 310)53
CHRISTCHURCH CITY COUNCIL PERMANENT ALCOHOL BAN AREA FOR RUGBY LEAGUE FIELDS - Received via Have Your Say -		
	Submissions close 5pm on 27 January 2020	
Full Name:	Cathy Bruce	
Date Sent:	20/1/2020 1:47:24 PM	
I am completing this submission:	On behalf of a recognised group or organisation	
Name of Organisation:	Health Promotion Agency	
Role within Organisation:	Principal Advisor Local Government	
Would you like to attend the hearings for this consultation?	Yes	
I/We:	support	
 support the plan generally support the plan but have some concerns (please comment) do not support the plan 		
Comments:	Letter attached	

Christchurch-Alcohol-Restrictions-in-Public-Places-bylaw.pdf

REL0639



Level 1, BNZ Centre | 120 Hereford Street | Christchurch 8011 PO Box 2688 | Christchurch 8140 | New Zealand Ph 0508 258 258

20 January 2020

Christchurch City Council Democracy Services PO Box 73013 Christchurch 8154

To Whom It May Concern

Submission on the Christchurch City Council draft amendments to the Alcohol Restrictions in Public Places Bylaw 2018

Thank you for providing the opportunity for the Health Promotion Agency/Te Hiringa Hauora (HPA) to comment on the Christchurch City Council draft amendments to the Alcohol Restrictions in Public Places Bylaw 2018. We congratulate Christchurch City Council and Canterbury Rugby League on their commitment to address alcohol-related harm and to challenge the strong association between sport and alcohol use.

HPA wishes to speak to this submission.

HPA is a Crown agent that supports the health and wellbeing of New Zealanders. Our key role is to lead and support health promotion initiatives to:

- promote health and wellbeing and encourage healthy lifestyles
- prevent disease, illness and injury
- enable environments that support health, wellbeing and healthy lifestyles
- reduce personal, social and economic harm.

HPA has alcohol-specific functions to:

- give advice and make recommendations to government, government agencies, industry, non-government bodies, communities, health professionals and others on the sale, supply, consumption, misuse and harm of alcohol as those matters relate to HPA's general functions
- undertake, or work with others, to research alcohol use and public attitudes to alcohol in New Zealand and problems associated with, or consequent on, alcohol misuse.

HPA:953207v2

TERRITORIAL AUTHORITY'S ROLE IN REDUCING ALCOHOL HARM

The object of the Sale and Supply of Alcohol Act 2012 (SSAA) is that the sale, supply, and consumption of alcohol should be undertaken safely and responsibly, and the harm caused by the excessive or inappropriate consumption of alcohol should be minimised¹. Regulation of alcohol through SSAA, although important, is only one component of what territorial authorities can do to minimise alcohol-related harm. HPA encourages councils to have a strategic approach to addressing alcohol-related harm including working with partner agencies to identify those disproportionately harmed by alcohol, and having strategies and/or action plans in place to address those harms. Christchurch City Council has already shown leadership by recognising the role it can play to reduce alcohol-related harm in its community, through being an International Safe Community and a partner in the development of the Christchurch Alcohol Action Plan (CAAP).

As part of a strategic approach, alcohol control bylaws can be a useful tool for territorial authorities to address the culture of harmful drinking in public places. Many councils find them essential to maintain order and a sense of amenity, and have found that they play a role in reducing crime and environmental harm, and can improve perceptions of safety. The New Zealand Police consider alcohol control bylaws as an important tool in the crime prevention and community safety toolkit and they are generally popular with the wider community².

ALCOHOL AND SPORT

A positive attitude to alcohol and its consequent normalisation is a predictor for increased consumption of alcohol^{3,4,5}, contributes to an earlier age of drinking initiation^{6,7,8,9} and to excessive

⁶ De Bruijn, A., Tanghe, J., Beccaria, F., Bujalski, M., Celata, C., Gosslet, J., Schreckedberg, D. & Slowdonik, L. (2012). *Report on the impact of European alcohol marketing exposure on youth alcohol expectancies and youth drinking.* Alcohol Measures for Public Health Research Alliance (AMPHORA); Grenard, J. L., Dent, C. W. & Stacy, A. W. (2013). Exposure to alcohol advertisements and

Systematic Review of Prospective Cohort Studies" (2009) BMC Public Health at 15 <www.biomedcentral.com>. ⁸ Anderson P., de Bruijn A., Angus K., Gordon R., Hastings G. (2009) Impact of alcohol advertising and media exposure on adolescent alcohol use: a systematic review of longitudinal studies. Alcohol Alcohol May-Jun;44(3):229-43. doi: 10.1093/alcalc/agn115. Epub 2009 Jan 14. . 2009

¹ Sale and Supply of Alcohol Act 2012. <u>http://www.legislation.govt.nz/act/public/2012/0120/84.0/DLM3339333.html</u>

² ALAC (2005). Liquor Bans in New Zealand. Wellington:ALAC, p5.

³ Lin, E., Caswell, S., You, R. & Huckle, T. (2012). Engagement with alcohol marketing and early brand allegiance in relation to early years of drinking. Addiction Research & Theory, 20(4), 329-338.

⁴ Bryden, A., Roberts, B., McKee, M. & Pettigrew, M. (2012). A systematic review of the influence on alcohol use of community level availability and marketing of alcohol. Health Place, 18(2), 349-57.

⁵ Pettigrew, S., Roberts, M., Pescud, M., Chapman, K., Quester, P. & Miller, C. (2012). The extent and nature of alcohol advertising on Australian television. Drug and Alcohol Review, 31(6), 797-802.

teenage alcohol-related problems. Paediatrics, 131(2), 369-379. ⁷ L A Smith and D R Foxcroft "The Effect of Alcohol Advertising Marketing and Portrayal on Drinking Behaviour in Young People: Systematic Review of Prospective Cohort Studies" (2009) BMC Public Health at 15 curve homeocentral comp

⁹ Jackson R. and others Interventions on Control of Alcohol Price, Promotion and Availability for Prevention of Alcohol Use Disorders in Adults and Young People (University of Sheffield, United Kingdom, 2009) <www.nice.org.uk> at 194.



consumption by young people who are already drinking^{10,11,12}. Higher than average levels of high-risk alcohol consumption and alcohol-related harm occur among people involved in sport at both the elite and non-elite level¹³. Alcohol consumption is prevalent at sporting events in clubrooms, changing rooms, carparks and on side-lines. Furthermore, alcohol companies play an integral role in sporting events through sport and event sponsorship.

Many sports have ongoing struggles with supporters drinking alcohol on the side-lines and subsequently causing alcohol-related issues such as intoxication, abuse and violence towards other spectators, referees and volunteers associated with the game as well as drink driving. This can be particularly problematic at events that are attended by children and families, and this can deter them from being involved in sport in the future. It also contributes to a culture of normalisation of alcohol use and the consequent harms associated with it.

CHRISTCHURCH CITY COUNCIL PILOT

HPA is therefore supportive of measures that attempt to break the cycle of normalisation. It is pleasing that the Council and Canterbury Rugby League have been working in partnership and have tested a temporary alcohol ban on rugby league playing fields, adjoining public places, club rooms and children's playground areas. Seeing an improvement in the behaviour by players, members and spectators and a friendlier environment without needing to utilise police enforcement measures is a great outcome. Often signage and a change in expectations by others attending is enough to change a culture. To get a "dramatic reduction" in alcohol-related misbehaviour, increases in patronage of club facilities and an increase in the recruitment of volunteer match officials, are all very positive outcomes.

The pilot also complements work Canterbury Rugby League is leading to improve the wellbeing of their club members and their whānau. Canterbury Rugby League along with other partners (including HPA) are working together to deliver positive outcomes for young people and influence new social norms within grassroots rugby league.

Disorders in Adults and Young People (University of Sheffield, United Kingdom, 2009) <www.nice.org.uk> at 194. ¹² Anderson P., de Bruijn A., Angus K., Gordon R., Hastings G. (2009) Impact of alcohol advertising and media exposure on adolescent alcohol use: a systematic review of longitudinal studies. Alcohol Alcohol May-Jun;44(3):229-43. doi:

 ¹⁰ De Bruijn. A. (2012). Exposure to inline alcohol marketing and adolescents' binge drinking: A cross-sectional study in four European countries. In P. Adderson, F. Braddick, J. Reynolds, & A. Gual (Eds.). Alcohol policy in Europe: Evidence from AMPHORA
 ¹¹ Rachel Jackson and others Interventions on Control of Alcohol Price, Promotion and Availability for Prevention of Alcohol Use

^{10.1093/}alcalc/agn115. Epub 2009 Jan 14. . 2009

¹³ Kingsland M, Wolfenden L, Tindall J, et al. J Epidemiol Community Health Published Online First: June 2, 2015, doi:10.1136/jech-2014-204984



RECOMMENDATIONS

Based on the provisions outlined in the proposal, HPA supports the draft bylaw amendment to include a new permanent alcohol ban for sport fields allocated by the Council to Canterbury Rugby League.

HPA further recommends that Christchurch City Council considers a similar ban for all its club sports fields and in particular rugby union playing fields.

CONCLUSION

Once again, thank you for the opportunity to comment on the Christchurch City Council proposed amendments to the Alcohol Restrictions in Public Places Bylaw 2018. Please do not hesitate to contact Cathy Bruce, Principal Advisor Local Government, by email at c.bruce@hpa.org.nz or phone at 03 963 0218, if you would like to discuss any parts of this submission further.

Yours sincerely

Cath Edmondson General Manager Policy, Research and Advice

HPA:953207v2

	ID: 30759
	CHRISTCHURCH CITY COUNCIL PERMANENT ALCOHOL BAN AREA FOR RUGBY LEAGUE FIELDS - Received via Have Your Say -
	Submissions close 5pm on 27 January 2020
Full Name:	Bruce Milne
Date Sent:	13/12/2019 3:41:58 PM
I am completing this submission:	On behalf of a recognised group or organisation
Name of Organisation:	Canterbury Rugby League Masters
Role within Organisation:	President and chairman
Would you like to attend the hearings for this consultation?	Yes
 I/We: support the plan generally support the plan but have some concerns (please comment) do not support the plan 	do not support
Comments:	Canterbury Masters Rugby League has been going nearly 20 years without even 1 problem cause by alcohol, so should we be penalised, have any other sports groups got same penalty eg Golden Oldies Rugby, Masters Soccer, Softball, Cricket etc
	We play every three weeks, there are no competition points all games end in a draw, We have all the Canterbury teams at one team and each club has a turn. Isn't this just victimising us.

Submissions on the Permanent Alcohol Ban Area For Rugby League Fields

Volume 2

No Longer Wish to be Heard Submissions



CHRISTCHURCH CITY COUNCIL

PERMANENT ALCOHOL BAN AREA FOR RUGBY LEAGUE FIELDS

SUBMITTERS WHO NO LONGER WISH TO BE HEARD

ID Number	Submitter	Page No
30758	Eastern Masters Rugby League Club - Jeanette Campbell	31
30817	Anna Thorpe	32

	ID: 30758	
CHRISTCHURCH CITY COUNCIL PERMANENT ALCOHOL BAN AREA FOR RUGBY LEAGUE FIELDS - Received via Have Your Say -		
	Submissions close 5pm on 27 January 2020	
Full Name:	Jeanette Campbell	
Date Sent:	13/12/2019 2:43:34 PM	
I am completing this submission:	On behalf of a recognised group or organisation	
Name of Organisation:	Jeanette Campbell	
Role within Organisation:	Eastern Masters Rugby League Club	
Would you like to attend the hearings for this consultation?	Yes	
	1	
 I/We: support the plan generally support the plan but have some concerns (please comment) do not support the plan 	do not support	
Comments:	Our Rugby League Masters play one Sunday in every month. This is for over 35year old players, whanau and supporters. It is a social event in which 7 Clubs from Christchurch and one from the West Coast participate in. It allows those that have retired from the sport to still participate and play the game they enjoy. There is a strong camaraderie between all the different clubs. Alcohol is enjoyed and at no event for the whole time the Masters have been operating has there been any incidents caused by alcohol. I think if you are thinking of doing this then it should be for the Saturday only. It also should include rugby fields as well on a Saturday. Golden Oldies Rugby also play on Sundays and it should not be one rule for league and one rule for Rugby.	

Item 5

Attachment B

	ID: 30817
	CHRISTCHURCH CITY COUNCIL PERMANENT ALCOHOL BAN AREA FOR RUGBY LEAGUE FIELDS - Received via Have Your Say -
	Submissions close 5pm on 27 January 2020
Full Name:	Anna Thorpe
Date Sent:	7/1/2020 10:24:35 AM
I am completing this submission:	For myself
Would you like to attend the hearings for this consultation?	Yes
	T
 I/We: support the plan generally support the plan but have some concerns (please comment) do not support the plan 	support
Comments:	To the Christchurch City Council
	I am writing from the Communities Team of Community and Public Health (CPH), Canterbury District Health Board, in support of the proposed amendment to Alcohol Restrictions in Public Places Bylaw 2018 to make the rugby league alcohol ban permanent in Christchurch.
	I got involved in reducing alcohol-related harm with rugby league clubs in 2018, as part of a collaborative effort with Canterbury Rugby League, Sport Canterbury, Christchurch City Council Licensing, CPH licensing and Healthy Families Christchurch. We ran two workshops with rugby league clubs around reducing harm from alcohol. Our workshops used Health Promotion Agency (HPA) resources called "Game Plan", promoting that clubs develop a Club Alcohol Policy and also an Alcohol Management Plan.
	Despite there being significant issues experienced by some rugby league clubs around sideline behaviour, referee abuse and drinking in the change rooms, we had good engagement and positive evaluations from the workshops. Rugby League clubs were clearly motivated to decrease problems from the consumption of alcohol at games, in order to turn around member retention, improve club culture and encourage a family friendly environment.
	The Council decision to impose a temporary alcohol ban has been a successful and practical move to reduce harm from alcohol at and after rugby league games. Canterbury rugby league clubs have shown that they can manage and enforce the alcohol ban, without needing to involve police.
	Alcohol bans have proved to be an excellent lever to reduce alcohol availability and consumption at sports games. Rugby league is a sporting code identified to be of higher risk to alcohol harm with higher normalised consumption levels and problematic behaviours from players and supporters.
	I am strongly in support of the proposed amendment to Alcohol Restrictions in Public Places Bylaw 2018 to make the rugby league alcohol ban permanent in Christchurch. Congratulations to the Council for voting the temporary ban in and looking at a permanent ban. I trust that in the future that an alcohol ban might be extended to other higher risk sporting codes.

Submissions on the Permanent Alcohol Ban Area For Rugby League Fields

Volume 3

Not Heard Submissions





CHRISTCHURCH CITY COUNCIL

PERMANENT ALCOHOL BAN AREA FOR RUGBY LEAGUE FIELDS

SUBMITTERS WHO DO NOT WISH TO BE HEARD

ID Number	Submitter	Page No
30757	David Duffy	35
30769	Portia King	36
30762	Jason Potter	37
30778	Josh Wharton	38
30779	Michael Robinson	39
30786	ACC - Wendi Stewart	40
30796	Hayley Stewart	41
30806	Rob Mercer	42
30818	Bruce Morton	43
30819	Christina Henderson	44
30820	Liam Speechlay	45
30888	Sport Canterbury - Dave Jeffrey	46
31022	Canterbury District Health Board - Chantal Lauzon	48
31029	Kevin Hornbrook	55
31030	Paul Spang	56
31032	Jason Orchard	58
31076	Jo Robertson	59
31175	Cody Cooper	60
31179	Elida Moreira	61
31180	Bruno Moreira	62

	ID: 30757
	CHRISTCHURCH CITY COUNCIL PERMANENT ALCOHOL BAN AREA FOR RUGBY LEAGUE FIELDS - Received via Have Your Say -
	Submissions close 5pm on 27 January 2020
Full Name:	David Duffy
Date Sent:	13/12/2019 2:16:50 PM
I am completing this submission:	For myself
Would you like to attend the hearings for this consultation?	No
 I/We: support the plan generally support the plan but have some concerns (please comment) do not support the plan 	support
Comments:	Absolutely agree that there should be a permanent alcohol ban for rugby league playing fields and adjoining areas, to minimise the potential for alcohol-related offensive behaviour, to protect public safety and to create a friendlier environment during games.

		ID: 30769
	CHRISTCHURCH CITY COUNCIL PERMANENT ALCOHOL BAN AREA FOR RUGBY LEAGUE FIELDS - Received via Have Your Say -	
	Submissions close 5pm on 27 January 2020	
Full Name:	Portia King	
Date Sent:	16/12/2019 9:38:02 AM	
I am completing this submission:	For myself	
Would you like to attend the hearings for this consultation?	No	
 I/We: support the plan generally support the plan but have some concerns (please comment) do not support the plan 	support	
Comments:	I support this plan	

	ID: 30762
	CHRISTCHURCH CITY COUNCIL PERMANENT ALCOHOL BAN AREA FOR RUGBY LEAGUE FIELDS - Received via Have Your Say -
	Submissions close 5pm on 27 January 2020
Full Name:	Jason Potter
Date Sent:	14/12/2019 2:50:14 PM
I am completing this submission:	For myself
Would you like to attend the hearings for this consultation?	No
	·
 I/We: support the plan generally support the plan but have some concerns (please comment) do not support the plan 	do not support
Comments:	Whilst i understand the banni g of alcohol.on sidelines for rugby league. I believe that we should not be singled out and that it is bought into all sports winter and summer. As a player of the sport i personally have not seen drinking at canterbury park for kids games. I also have not seen any trouble at the higher grade i.e the social games of masters and presidents ir any of the senior games. As for drinking in changing rooms after games is going a bit too far as most clubs have there changing rooms attached to the club building. So as i said first i understand the on the sideline drinking but ban for all sports would be much more better because i can guarantee it can not be policed and league shhould not be singled out as the culprit for the problem when it happens and all codes of sport thank you

		ID: 30778
CHRISTCHURCH CITY COUNCIL PERMANENT ALCOHOL BAN AREA FOR RUGBY LEAGUE FIELDS - Received via Have Your Say -		
	Submissions close 5pm on 27 January 2020	
Full Name:	Josh Wharton	
Date Sent:	17/12/2019 9:02:10 AM	
l am completing this submission:	For myself	
Would you like to attend the hearings for this consultation?	No	
I/We:	support	
 support the plan generally support the plan but have some concerns (please comment) do not support the plan 		
Comments:		

ltem 5

	CHRISTCHURCH CITY COUNCIL PERMANENT ALCOHOL BAN AREA FOR RUGBY LEAGUE FIELDS - Received via Have Your Say -
	Submissions close 5pm on 27 January 2020
Full Name:	Michael Robinson
Date Sent:	17/12/2019 7:09:54 PM
I am completing this submission:	For myself
Would you like to attend the hearings for this consultation?	No
I/We:	aumant
 support the plan generally support the plan but have some concerns (please comment) do not support the plan 	support
Comments:	Alcohol should not be consumed in public during spots events with kids or adult. It can/will impair judgement and is not a good example fir kids to see. Sideline drinking can lead to drink driving and needs to be cut out of the equation

ltem 5

	ID: 3078
	CHRISTCHURCH CITY COUNCIL PERMANENT ALCOHOL BAN AREA FOR RUGBY LEAGUE FIELDS - Received via Have Your Say -
	Submissions close 5pm on 27 January 2020
Full Name:	Wendi Stewart
Date Sent:	19/12/2019 1:58:24 PM
I am completing this submission:	On behalf of a recognised group or organisation
Name of Organisation:	ACC
Role within Organisation:	Injury Prevention Partner - Canterbury
Would you like to attend the hearings for this consultation?	No
I/We:	support
 support the plan generally support the plan but have some concerns (please comment) do not support the plan 	
Comments:	

		ID: 30796
CHRISTCHURCH CITY COUNCIL PERMANENT ALCOHOL BAN AREA FOR RUGBY LEAGUE FIELDS - Received via Have Your Say -		
	Submissions close 5pm on 27 January 2020	
Full Name:	Hayley Stewart	
Date Sent:	23/12/2019 10:49:55 AM	
I am completing this submission:	For myself	
Would you like to attend the hearings for this consultation?	No	
 I/We: support the plan generally support the plan but have some concerns (please comment) do not support the plan 	support	
Comments:		

	ID: 30806
	CHRISTCHURCH CITY COUNCIL PERMANENT ALCOHOL BAN AREA FOR RUGBY LEAGUE FIELDS - Received via Have Your Say -
	Submissions close 5pm on 27 January 2020
Full Name:	Rob Mercer
Date Sent:	31/12/2019 5:52:47 PM
I am completing this submission:	For myself
Would you like to attend the hearings for this consultation?	No
 I/We: support the plan generally support the plan but have some concerns (please comment) do not support the plan 	do not support
Comments:	I do not support this plan as this will impact other members of the community having the opportunity to have alcohol while supporting other sports, case in point is the Nga Puna Wai facility, you have built this with a full catering amenity but this is unable to be utilised by anyone due to the poor behaviour of league players, league is a very minor sport with a handful of games being played on a weekend but in the case of hockey that facility is busy all day and you are going to ruin the opportunity for players and supporters to enjoy the occasional glass of wine/beer while supporting there teams, why build the clubrooms if you can't use them? Another white elephant? Just because league players are unruly animals everyone else will pay.

	ID: 3081
CHRISTCHURCH CITY COUNCIL PERMANENT ALCOHOL BAN AREA FOR RUGBY LEAGUE FIELDS - Received via Have Your Say -	
	Submissions close 5pm on 27 January 2020
Full Name:	Bruce Morton
Date Sent:	7/1/2020 11:15:24 AM
l am completing this submission:	For myself
Would you like to attend the hearings for this consultation?	No
 I/We: support the plan generally support the plan but have some concerns (please comment) do not support the plan 	support
Comments:	Rugby League started the process and are keen to have the ban continued so it makes perfect sense to help them be the best tehy can be.

	ID: 30819
	CHRISTCHURCH CITY COUNCIL PERMANENT ALCOHOL BAN AREA FOR RUGBY LEAGUE FIELDS - Received via Have Your Say -
	Submissions close 5pm on 27 January 2020
Full Name:	christina henderson
Date Sent:	7/1/2020 1:41:58 PM
I am completing this submission:	For myself
Would you like to attend the hearings for this consultation?	No
	1
 I/We: support the plan generally support the plan but have some concerns (please comment) do not support the plan 	support
Comments:	Highly recommend the proposed plan to minimise the potential for alcohol-related offensive behaviour, to protect public safety and to create a friendlier environment during games. Alcohol on the side line also sends messages to our kids that this is acceptable behaviour. This is not the case. Rolleston Rugby League is a classic example of parents being pro active in preventing both smoking and alcohol, where they monitor the fields themselves. When the club are hosting they send out letters of expectations to other clubs attending that smoking and alcohol are banned from their play fields, with the full support of the local Selwyn Council. It works and the newly formed club have been recognised by other clubs in Canterbury. The kids are flourishing and the club has been acknowledged as a finalist for Grassroots Club of the year at the NZRL Annual Awards in 2018. We have come along way as a club to help grow the game, not only in the Selwyn District but Canterbury. To be recognised in NZ is a very special moment.
	Very proud of our
	club, its members and support from whanau. I would also like to acknowledge Community & Public Health for their support and resources.

		ID: 30820
CHRISTCHURCH CITY COUNCIL PERMANENT ALCOHOL BAN AREA FOR RUGBY LEAGUE FIELDS - Received via Have Your Say -		
	Submissions close 5pm on 27 January 2020	
Full Name:	Liam Speechlay	
Date Sent:	8/1/2020 9:07:56 AM	
l am completing this submission:	For myself	
Would you like to attend the hearings for this consultation?	No	
 I/We: support the plan generally support the plan but have some concerns (please comment) do not support the plan 	support	
Comments:	Great Idea. Possibly trial on Rugby Union	

	ID: 3088
	CHRISTCHURCH CITY COUNCIL PERMANENT ALCOHOL BAN AREA FOR RUGBY LEAGUE FIELDS - Received via Have Your Say -
	Submissions close 5pm on 27 January 2020
Full Name:	Dave Jeffrey
Date Sent:	14/1/2020 10:55:34 AM
I am completing this submission:	On behalf of a recognised group or organisation
Name of Organisation:	Sport Canterbury
Role within Organisation:	Manager Healthy Families Christchurch
Would you like to attend the hearings for this consultation?	No
 I/We: support the plan generally support the plan but have some concerns (please comment) do not support the plan 	support
Comments:	Sport Canterbury fully endorses Canterbury Rugby League's proposal which is forward thinking and leading the way for other sports to address alcohol related incidences. It aligns to the Christchurch Alcohol Action Plan to create safer spaces, reduce exposure, accessibility and availability of alcohol and is an example of the CCC working collaboratively with the Rugby League community.

3.1-Letter-of-Support-for-CRL-Alcohol-Ban.docx





Dear Evangeline,

Letter of Support – proposed amendment of Alcohol Restrictions in Public Places Bylaw 2018 to make rugby league alcohol ban permanent

Canterbury Rugby League (CRL) is a well-respected and managed regional sporting organisation. Healthy Families Ōtautahi Christchurch and Sport Canterbury have been working closely with CRL on several initiatives to enhance delivery, strengthen the game and create stronger links to local communities in Canterbury. CRL have led the way in acknowledging the challenges that they faced as a sport and have been open to creating positive change and addressing challenging behaviours.

CRL were the first sporting code who worked in collaboration with CCC, CPH, CDHB, Healthy Families Ōtautahi Christchurch and Sport Canterbury in delivering an alcohol education and management workshop to their respective clubs and members. This was followed up continue to create safer environments for club members and their wider communities by addressing side line behaviour. Healthy Families Ōtautahi Christchurch firmly supports this approach as it aligns to our vision of making Ōtautahi Christchurch a healthy, safe and connected community, which starts through making the healthy choice the easy choice where we live, learn, work and play.

CRL are continuing to develop iniatives that provide a platform for the wider community to connect to the sport, and through banning alcohol it creates a community centred approach to growing participation and supporting wellbeing. Healthy Families Ōtautahi Christchurch have been working in collaboration with CRL to support the wellbeing of their younger players through the Developing Leaders programme which is currently in phase two. The ongoing collaboration between Healthy Families Ōtautahi Christchurch and CRL, show the commitment that CRL are making to developing their sport and engaging their wider communities around health and wellbeing.

Canterbury Rugby League is an integral part of the community sport system in Canterbury and is closely aligned to Sport Canterbury. As one of key anchor sports for the Nga Puna Wai Sports Hub, CRL have led the way in taking a lead in changing behaviours across the other codes based at Nga Puna Wai.

Healthy Families Ōtautahi and Sport Canterbury fully support and endorse CRL's efforts to create safer environments for their communities by temporary banning alcohol on the side-lines of pitches, and their efforts to make this ban permanent.

Yours sincerely

Dave Jeffrey <u>Healthy Families Ōtautahi Christchurch Manager</u> <u>Sport Canterbury</u>

www.sportcanterbury.org.nz

Sport Canterbury Physical Address Unit B, 1 Brynley St, Hornby, Christchurch 8042 Postal Address PO Box 2606, Christchurch 8140 P 03 373 5060 or 0800 ACTIVE F 03 387 0284 E info@sportcanterbury.org.nz



		ID: 31022
	CHRISTCHURCH CITY COUNCIL PERMANENT ALCOHOL BAN AREA FOR RUGBY LEAGUE FIELDS - Received via Have Your Say -	
	Submissions close 5pm on 27 January 2020	
Full Name:	Chantal Lauzon	
Date Sent:	17/1/2020 1:01:07 PM	
I am completing this submission:	On behalf of a recognised group or organisation	
Name of Organisation:	Canterbury District Health Board	
Role within Organisation:	Policy Advisor	
Would you like to attend the hearings for this consultation?	No	
 I/We: support the plan generally support the plan but have some concerns (please comment) do not support the plan 	support	
Comments:	Please see attached submission for our comments.	

Submission200117.pdf





Te Poari Hauora ō Waitaha

Submission on Proposed Permanent Alcohol Ban for Rugby League Fields

То:	Christchurch City Council
Submitter:	Canterbury District Health Board
	Attn: Chantal Lauzon Community and Public Health C/- Canterbury District Health Board PO Box 1475 Christchurch 8140
Proposal:	The Council is proposing a new permanent alcohol ban for rugby league playing fields and adjoining areas.

Page **1** of **6**

SUBMISSION ON PROPOSED PERMANENT ALCOHOL BAN AREA FOR RUGBY LEAGUE FIELDS

Details of submitter

- 1. Canterbury District Health Board (CDHB).
- 2. The Ministry of Health requires the submitter to reduce potential health risks by such means as submissions to ensure the public health significance of potential adverse effects are adequately considered during policy development.

Details of submission

 The CDHB welcomes the opportunity to comment on the proposed permanent alcohol ban area for rugby league fields. The future health of our populations is not just reliant on hospitals, but on a responsive environment where all sectors work collaboratively and proactively.

General Comments

- 4. The CDHB strongly support the adoption of the proposed permanent alcohol ban area for rugby league and has some additional comments for consideration.
- 5. While health care services are an important determinant of health, health is also influenced by a wide range of factors beyond the health sector. These influences can be described as the conditions in which people are born, grow, live, work and age, and are impacted by environmental, social and behavioural factors. They are often referred to as the 'social determinants of health.¹ The most effective way to maximise people's wellbeing is to take these factors into account as early as possible during decision making and strategy development.
- Alcohol is the most widely used social drug in New Zealand, and the most harmful.^{2,3}
 It is also the leading preventable cause of early death, disability and social harm.⁴

¹ Public Health Advisory Committee. (2004). The Health of People and Communities. A Way Forward: Public Policy and the Economic Determinants of Health. Wellington: Public Health Advisory Committee.

² Global Drug Survey. (2017). Global Drug Survey GDS2017. London, UKL: Global Drug Survey: London, UK. Available from: <u>www.globaldrugsurvey.com</u>

 ³ NZ Drug Foundation. (2019). The State of the Nation 2018. Wellington: NZ Drug Foundation. Accessed from: <u>https://www.drugfoundation.org.nz/assets/uploads/2019-uploads//State-of-the-Nation-2018.pdf</u>
 ⁴ World Health Organisation. (2014). Global status report on alcohol and health. Geneva: World Health Organisation. p.46.

Page **2** of **6**

Our health system absorbs significant costs due to alcohol-related harm. In 2011, alcohol-related harm was estimated to cost the Canterbury health system \$62.8 million per year.⁵ While alcohol consumption costs our health system considerable money, time and resources, the CDHB is equally concerned about the mounting evidence of the harm it causes to individuals, whānau, communities, and our most vulnerable when misused.

- 7. Alcohol is now much more widely available and accessible than in the past. In the Canterbury DHB region, 21.1 per cent of people over the age of 15 drink alcohol at a level that is hazardous to their health. Of these, men were approximately twice as likely as women to report hazardous drinking.⁶ The more alcohol is consumed, the higher the risk of alcohol-related diseases and injuries, which results in preventable costs to the health, social development and justice systems, in addition to the personal costs to individuals, families and communities. Having the opportunity to influence factors such as consumption and possession of alcohol in public places when the risk of excessive drinking is more likely, contributes to reducing alcohol-related harm in the community. Alcohol bans work to reduce the availability of alcohol, a key policy lever in reducing alcohol-related harm.
- 8. Sports-related drinking has become normalised in New Zealand culture.^{7,8} The role of alcohol has not simply become accepted, but also expected, especially with regard to young adults. Young people are particularly at risk of alcohol-related harm.⁹ The more young people associate alcohol going hand-in-hand with sport, the sooner they likely to start drinking and to abuse alcohol as they get older.¹⁰ Research shows heavy binge drinking is more common among adults who play or watch sport, where it is also associated with other risky behaviours, such as drink-driving, unprotected sex and violence.¹¹ Sports environments can influence drinking behaviours including underage alcohol consumption, levels of consumption and

 ⁷ O'Brien, K., Ali, A., Cotter, J., O'Shea, R., Stannard, S. (2007). *Hazardous Drinking in New Zealand Sportspeople: Level of Sporting Participation and Drinking Motives*". Alcohol and Alcoholism. 42(4):376-382.
 ⁸ Gee, S. (2013). The culture of alcohol promotion and consumption at major sports events in New Zealand. Wellington: Health Promotion Agency.

 ⁵ Slack, A. & Nana, G. (2012). Costs of Harmful Alcohol Use in Canterbury DHB. Wellington: BERL.
 ⁶ Community and Public Health. 2019. Canterbury Wellbeing Index: Hazardous drinking. Retrieved from: https://www.canterburywellbeing.org.nz/our-wellbeing/health/hazardous-drinking/

⁹ Jernigan, D. (2001). *Global status report: Alcohol and young people*. Geneva: World Health Organisation. ¹⁰ Royal Australisian College of Physicians. (2017, September). *Alcohol promotion and sport – kids are the collateral damage* [Press release]. Retrieved from: <u>https://www.racp.edu.au/news-and-events/media-</u> <u>releases/alcohol-promotion-and-sport-kids-are-the-collateral-damage</u>.

¹¹ O'Brien, eta; (2007).

Page **3** of **6**

drink driving.¹² Restricting alcohol at sporting activities can reduce both the consumption of alcohol at those events and in the de-normalisation of the association between alcohol and sport.

- 9. Together with Christchurch City Council and NZ Police, the CDHB supports work under the Christchurch Alcohol Action Plan (CAAP) to achieve the shared vision of a safe, vibrant, healthy Christchurch free from alcohol-related harm. The CAAP's objective "Create Safer Spaces" links strongly with one of the focus areas of our Canterbury Health System Alcohol-related Harm Reduction Strategy 2018-2023 to "Promote healthy environments". This focus recognises how the environment impacts on drinking behaviour. The proposed permanent rugby league alcohol ban is an excellent example of creating safer spaces and influencing social norms.
- 10. To build on the positive results observed during the temporary ban, the CDHB recommends that Council consider extending the ban to all sporting codes. Evidence suggests that the general public's understanding of alcohol ban areas varies considerably.¹³ As such, the CDHB suggests that a blanket alcohol ban for all sporting codes would be an effective approach to reducing the availability and accessibility of alcohol in a consistent and easily understandable way.
- 11. The CDHB acknowledges the Council for its leadership in making community spaces safer and working in partnership with sporting codes. The CDHB trusts this will be a positive example for other sports codes to also implement alcohol bans.

Specific comments

12. Evidence suggests that drinking is normalised within the cultures of many sports, particularly both rugby codes and that high risk drinking is frequently associated with sports participation.¹⁴ Interventions to curb sideline drinking and associated antisocial behaviour had previously been attempted via individual clubs who considered alcohol-related behaviour significant issue for them. An evaluation of

https://www.salvationarmy.org.nz/sites/default/files/uploads/Under%20the%20Influence%20-%20web%20version.pdf

¹² James, B. (2010). Under the influence: Reshaping New Zealand's drinking culture. Manukau City: The Salvation Army Social Policy and Parliamentary Unit. Retrieved from:

¹³ Pennay, A. Manton, E. Savic, M, Livingston, M, Mathews, S and Lloyd.B. 2013. Impacts of Public Drinking Laws. National Drug Law Enforcement Research Fund. Retrieved from: <u>http://www.ndlerf.gov.au/publications/research-bulletins/bulletin-1</u>

¹⁴ Cockburn, R. & Atkinson, L. 2017. Respect and Responsibility Review: New Zealand Rugby. <u>http://files.allblacks.com/NZRU_Media_Releases/2017/NZR_RRR_Final_Review_Report_070917.pdf</u> Page 4 of 6

Christchurch City Council

managing alcohol at rugby league clubs, showed that poor sideline behaviour related to alcohol consumption was considered a problem for 75 per cent of respondents.¹⁵ When requesting the ban Canterbury Rugby League (CRL) reported that 70 per cent of the local clubs were dealing with alcohol-related behavioural issues on a weekly basis.

- 13. The temporary ban has shown that broader culture change interventions being successfully adopted by CRL are more effective when supported by local government via alcohol bans at sports fields. As noted by Council in the consultation notification, "The ban in 2019 resulted in zero incidents with more people from the league community enjoying hospitality in the clubrooms after the games. All reports have been of a positive nature and rugby league is setting the standard among all sports in taking a stand against antisocial behaviour."
- 14. The temporary ban has reportedly proved effective in positively changing the behaviour of players and supporters to understand that sideline drinking is no longer an accepted norm during and after games. The alcohol ban supports the creation of a safe sports environment that promotes positive social networking and role modelling of behaviour to younger generations.
- 15. Physical activity is vital for physical health and promotes mental wellbeing.¹⁶ The proportion of people 15 years and over in the Canterbury DHB region who are physically active has declined markedly in the last decade, from 83.5% in 2011/12 to 53.8% in 2017/18.¹⁷ Participation in team sports in an excellent way to encourage physical activity in people of all ages, and has other benefits related to developing relationships, a sense of belonging and promoting teamwork. Having a safer, friendly atmosphere free from alcohol-related harm can encourage more people to participate in sport.
- 16. The CDHB will continue to support efforts to reduce alcohol-related harm through health promotion and licensing work with organisations such as universities, schools and sports clubs.

¹⁵ Community & Public Health. 2018. Unpublished.

¹⁶ Richards, J., Barnes, M., Brocklesby, J., et al. 2018. Active NZ: Recreational Physical Activity and Mental Wellbeing. Retrieved from <u>https://sportnz.org.nz/assets/Uploads/Active-NZ-Recreational-Physical-Activity-and-Mental-Wellbeing-formatted-article.pdf</u>

¹⁷ Community and Public Health. 2019. Canterbury Wellbeing Index: Physical activity. Retrieved from: https://www.canterburywellbeing.org.nz/our-wellbeing/health/physical-activity/ Page 5 of 6



Conclusion

- 17. The CDHB does not wish to be heard in support of this submission.
- 18. The Canterbury DHB strongly supports making the proposed permanent alcohol ban area for rugby league fields and hopes that in the future that this might extend to other sporting codes.

Person making the submission

and

Anna Stevenson Public Health Specialist Date: 16/01/2020

Contact details

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	ID: 31029 CHRISTCHURCH CITY COUNCIL PERMANENT ALCOHOL BAN AREA FOR RUGBY LEAGUE FIELDS - Received via Have Your Say -
	Submissions close 5pm on 27 January 2020
Full Name:	Kevin Hornbrook
Date Sent:	17/1/2020 3:50:47 PM
I am completing this submission:	For myself
Would you like to attend the hearings for this consultation?	No
 I/We: support the plan generally support the plan but have some concerns (please comment) do not support the plan 	concerns
Comments:	Would like to ask why a drink could not be had in a changing room after the game. This leaves tension between teams on the field and friendship after. A wind down period after the game is the most important part of any game. A small quiet drink between team mates of both teams helps with life as a whole. Been doing it for 50/60 news plus. Ban side line drinking YES.

	ID: 31030
	CHRISTCHURCH CITY COUNCIL PERMANENT ALCOHOL BAN AREA FOR RUGBY LEAGUE FIELDS - Received via Have Your Say -
	Submissions close 5pm on 27 January 2020
Full Name:	Paul Spang
Date Sent:	17/1/2020 4:10:19 PM
I am completing this submission:	For myself
Would you like to attend the hearings for this consultation?	No
I/We:	support
 support the plan generally support the plan but have some concerns (please comment) do not support the plan 	
Comments:	I am a warranted Alcohol Licensing Inspector with the Christchurch City Council. I have been in this role for approximately 18 years. Over the last two years I have been the inspector involved in a multi-agency project to assist licensed sports club to improve the management of alcohol consumption within their club and to promote healthier choices regarding alcohol.
	The agencies involved include Sport Canterbury, Community an Public Health, Christchurch City Council Alcohol Licensing, Community Action on Youth and Drugs and the Health Promotion Agency.
	We ran two workshops with Christchurch Rugby League Clubs in 2018 promoting that clubs develop a Club Alcohol Policy and Alcohol Management Plan. I believe that the alcohol ban complements and supports the intention of these other initiatives.
	I see the implementation of an alcohol ban for Rugby League fields and adjoining areas as an effective tool to help address alcohol-related misbehaviours that have been plaguing the sport. My understanding is that the Temporary Ban has created a safer environment for all park users during Rugby League games and I support the iniative becoming permanent.
	I support the amendment to make the alcohol ban on rugby league fields permanent as a proactive prevention measure to aid the minimisation of alcohol related harm.

Alcohol-inspectors-role-information-sheet-PRINT.pdf

The role of an Alcohol Licensing Inspector

- Alcohol Licensing Inspectors are appointed by the Council under section 197 of the Sale and Supply of Alcohol Act 2012 (Act). Christchurch inspectors hold a warrant issued by the Council and this includes evidence of their appointment. Christchurch Inspectors are all members of the New Zealand Institute of Licensing Inspectors.
- 2. Inspectors are required (under section 197) to act independently from the Council when exercising and performing their functions, duties, and powers, and the Council must also take steps to ensure that its Inspectors are able to act independently. In practice this means that they act free from interference from the Council when carrying out their statutory functions. This is different from having a delegated authority from the Council.
- 3. The functions, powers, and duties of inspectors cover the following areas:
 - Inquiring into all applications (on/off/club licences, managers certificates, temporary authorities, special licences, renewals and variations).
 - Filing a report on all applications under section 103, regardless of whether or not there are matters in opposition by any of the statutory reporting agencies or public objections. Reporting includes assessing:
 - i. The form of the application;
 - ii. Particular restrictions, conditions and prescribed requirements for different types of licences (required by the Act and Regulations); and
 - iii. Considering the criteria for issuing of applications under sections 105, 106, and 131 matters (for example amenity and good order of locality and factors such as noise, nuisance and vandalism in the locality). These considerations are the same grounds on which public objections can be made.
 - c. Appearing at District Licensing Committee (**DLC**) and Alcohol Regulatory and Licensing Authority (**ARLA**) hearings.
 - d. Monitoring licensees' compliance with the Act and taking enforcement action.
 - e. Collaborating with the Police and the Medical Officer of Health to establish and maintain arrangements with each other to ensure the ongoing monitoring of licences and the enforcement of the Act; as well as working together to develop and implement strategies for the reduction of alcohol-related harm through licensing practices in the licensing environment.

- 4. The Police and the Medical Officer of Health receive all applications to consider, but only alcohol licensing inspectors are required to inquire into and file with the DLC a report on every application. This means that inspectors have a pivotal statutory role as the only agency that MUST enquire into and report on ALL applications.
- 5. When Inspectors prepare their reports, they consider a wide range of matters and undertake a wide investigation. The Inspectors' reports will provide an overall summary of the application and collate all information for the DLC to consider so that they can provide to the DLC an independent, objective, compliance-focused view of both the applicant and the application.
- 6. Alcohol Licensing hearings are similar to tribunals and are quasi-judicial. There will be a certain degree of formality with the hearings proceedings, but the focus for the Committee (as a semi-judicial panel of inquiry) is to hear evidence that will help them determine their decision on an application, rather than being strictly adversarial.
- 7. As a part of their independent role, at a DLC or ARLA hearing, the inspectors will also assist the DLC at hearings. Assistance includes answering any questions the DLC members may have and correcting and clarifying information at any point during the hearing e.g. statistics relating to alcohol license numbers and locations in Christchurch, licencing procedures, relevant case law, or procedural considerations such as the application of Alcohol Rules in the District Plan.



		ID: 31032
	CHRISTCHURCH CITY COUNCIL PERMANENT ALCOHOL BAN AREA FOR RUGBY LEAGUE FIELDS - Received via Have Your Say -	
	Submissions close 5pm on 27 January 2020	
Full Name:	Jason Orchard	
Date Sent:	17/1/2020 10:02:52 PM	
l am completing this submission:	For myself	
Would you like to attend the hearings for this consultation?	No	
I/We:	do not support	
 support the plan generally support the plan but have some concerns (please comment) do not support the plan 		
Comments:		

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	ID: 31076
	CHRISTCHURCH CITY COUNCIL PERMANENT ALCOHOL BAN AREA FOR RUGBY LEAGUE FIELDS - Received via Have Your Say -
	Submissions close 5pm on 27 January 2020
Full Name:	Jo Robertson
Date Sent:	21/1/2020 7:45:23 AM
I am completing this submission:	For myself
Would you like to attend the hearings for this consultation?	No
 I/We: support the plan generally support the plan but have some concerns (please comment) do not support the plan 	support
Comments:	We live very close to Addington Park. Before the temporary ban, the park was always full of rubbish after a league game - including huge numbers of beer cans. The temporary ban lead to a reduction in rubbish, and we would like to see this continue.

		ID: 31175
	CHRISTCHURCH CITY COUNCIL PERMANENT ALCOHOL BAN AREA FOR RUGBY LEAGUE FIELDS - Received via Have Your Say -	
	Submissions close 5pm on 27 January 2020	
Full Name:	Cody Cooper	
Date Sent:	24/1/2020 12:50:07 PM	
l am completing this submission:	For myself	
Would you like to attend the hearings for this consultation?	No	
 I/We: support the plan generally support the plan but have some concerns (please comment) do not support the plan 	support	
Comments:		

	ID: 31179
	CHRISTCHURCH CITY COUNCIL PERMANENT ALCOHOL BAN AREA FOR RUGBY LEAGUE FIELDS - Received via Have Your Say -
	Submissions close 5pm on 27 January 2020
Full Name:	Elida Moreira
Date Sent:	24/1/2020 7:02:10 PM
I am completing this submission:	For myself
Would you like to attend the hearings for this consultation?	No
 I/We: support the plan generally support the plan but have some concerns (please comment) do not support the plan 	support
Comments:	The alcohol ban in 2019 resulted in zero incidents, it was a success, so prohibiting the consumption and possession of alcohol in the public places is excellent to avoid antisocial behavior.

Item 5

	ID: 31	180
	CHRISTCHURCH CITY COUNCIL PERMANENT ALCOHOL BAN AREA FOR RUGBY LEAGUE FIELDS - Received via Have Your Say -	
	Submissions close 5pm on 27 January 2020	
Full Name:	Bruno Moreira	
Date Sent:	24/1/2020 7:05:18 PM	
I am completing this submission:	For myself	
Would you like to attend the hearings for this consultation?	No	
 I/We: support the plan generally support the plan but have some concerns (please comment) do not support the plan 	support	
Comments:	I think prohibiting the consumption and possession of alcohol in the public places will avoid antisocial behavior.	

6. Hearing of Submissions / Ngā Tāpaetanga

Submitters who indicated that they wished to be heard in person will present to the Hearings Panel. A schedule of presenters can be found at the beginning of the volume of "Heard Submissions".

7. Hearings Panel Consideration and Deliberation / Te Whaiwhakaarotanga