

## **Workshop - Council NOTES ATTACHMENTS**

---

**Date:** **Tuesday 16 December 2025**  
**Time:** **10.00 am**  
**Venue:** **Camellia Chambers, Level 2, Civic Offices,  
53 Hereford Street, Christchurch**

---

<b>TABLE OF CONTENTS NGĀ IHIRANGI</b>	<b>PAGE</b>
<b>2. Whoosh Transportation System</b>	
A. Whoosh Transportation System - Presentation to Council.....	3
<b>3. Introducing Resource Management Reforms - Planning and Natural Environment Bills</b>	
A. Introducing Resource Management Reforms - Presentation to Council .....	81

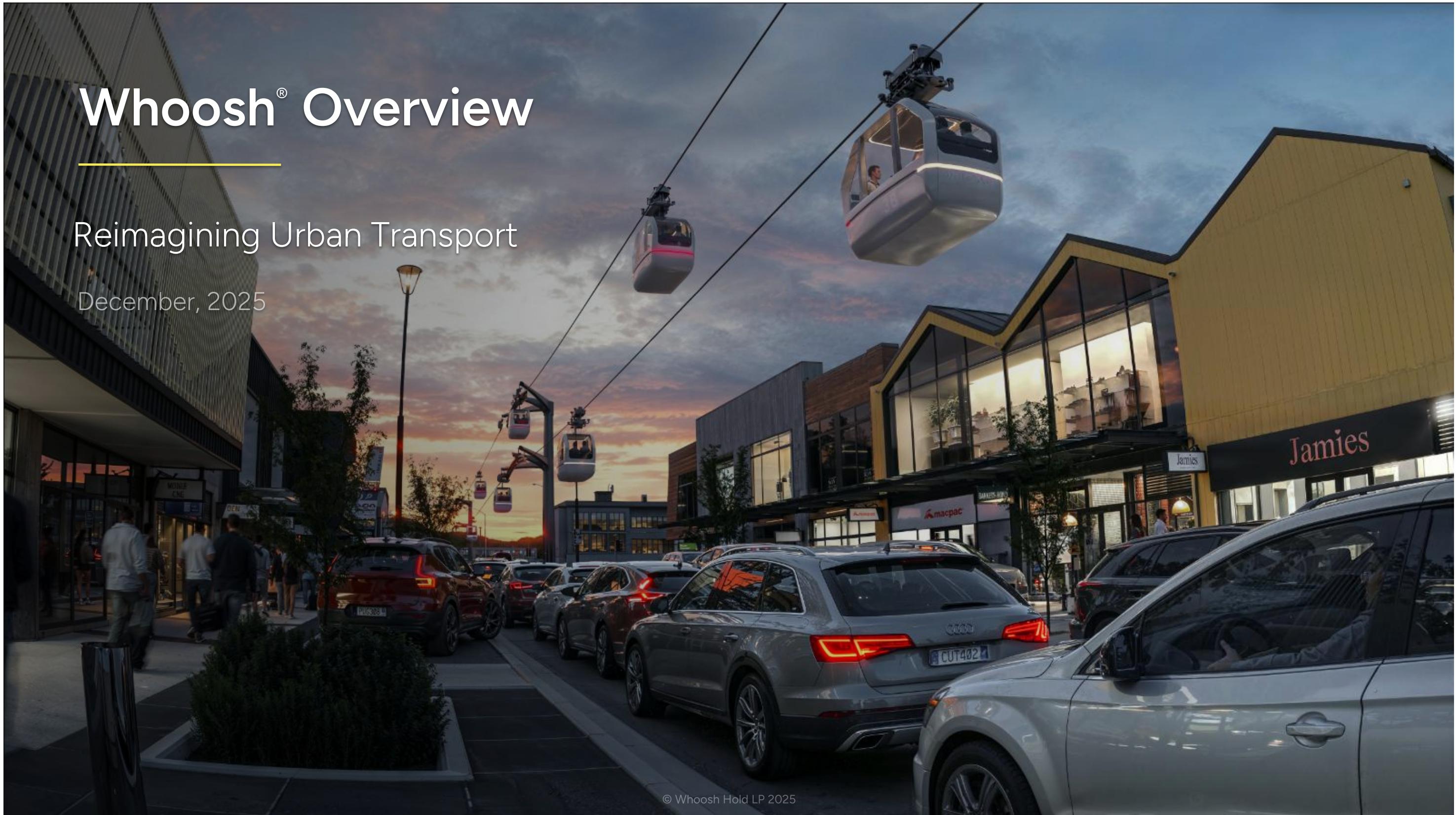


# Whoosh® Overview

Reimagining Urban Transport

December, 2025

© Whoosh Hold LP 2025





## Who we are:

- Christchurch-based mobility platform company
- International backing
- Design-led, human-centric approach
- Committed to solving global mobility challenges

## Todays conversation:

- Explore how Whoosh addresses your needs
- Build a shared understanding
- See if a partnership makes sense

**WHOOSH**

© Whoosh Hold LP 2025

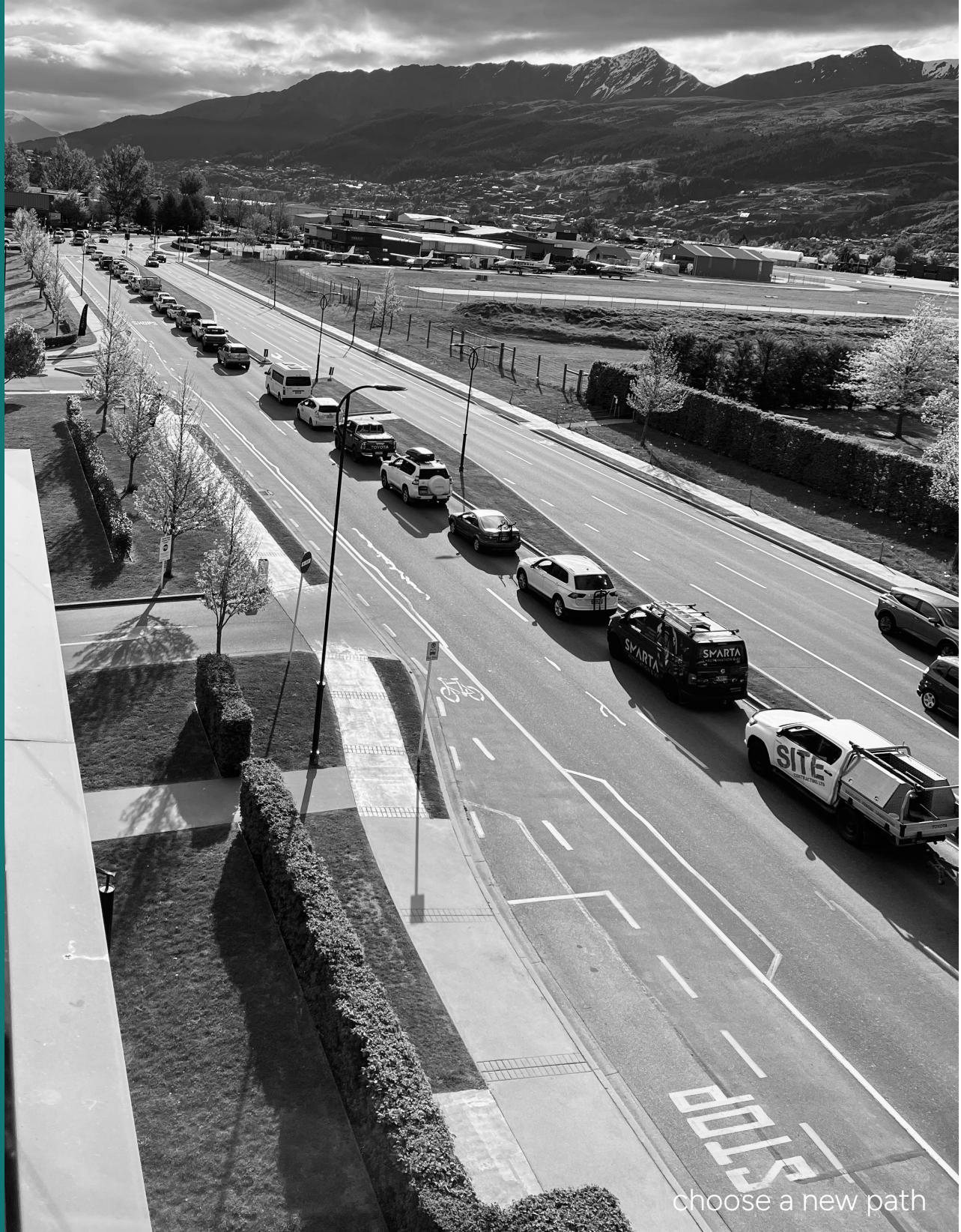
choose a new path

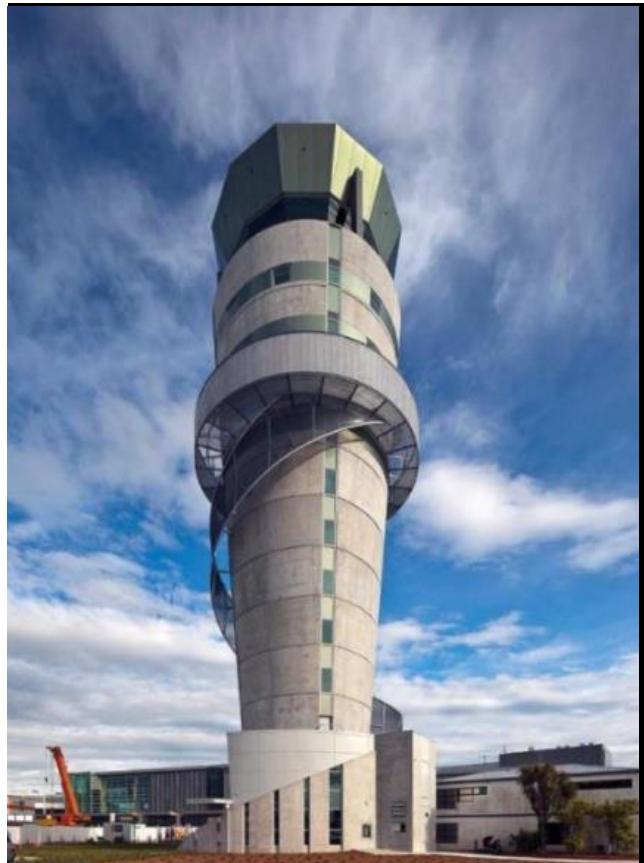
# Agenda

- 01** Christchurch, Global Destination
- 02** The Future of Urban Mobility
- 03** A Whoosh Network
- 04** Economics and Partnership Models
- 05** Pathways

**WHOOSH**

© Whoosh Hold LP 2025

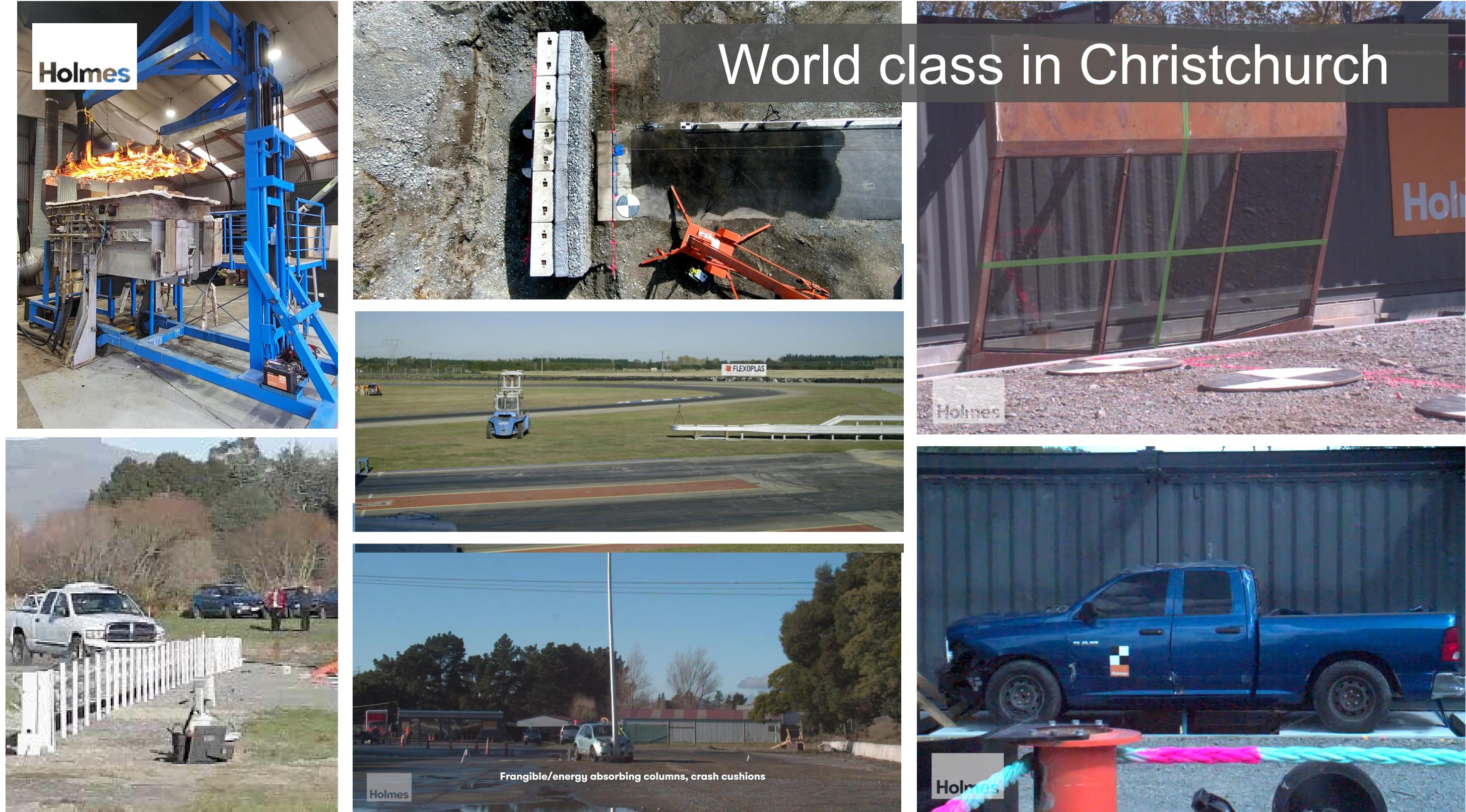




## 25 years of business in Christchurch

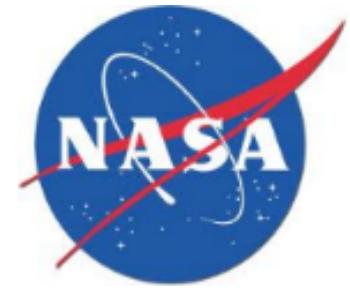


© Holmes Solutions LP 2019. All rights reserved. Confidential and sensitive



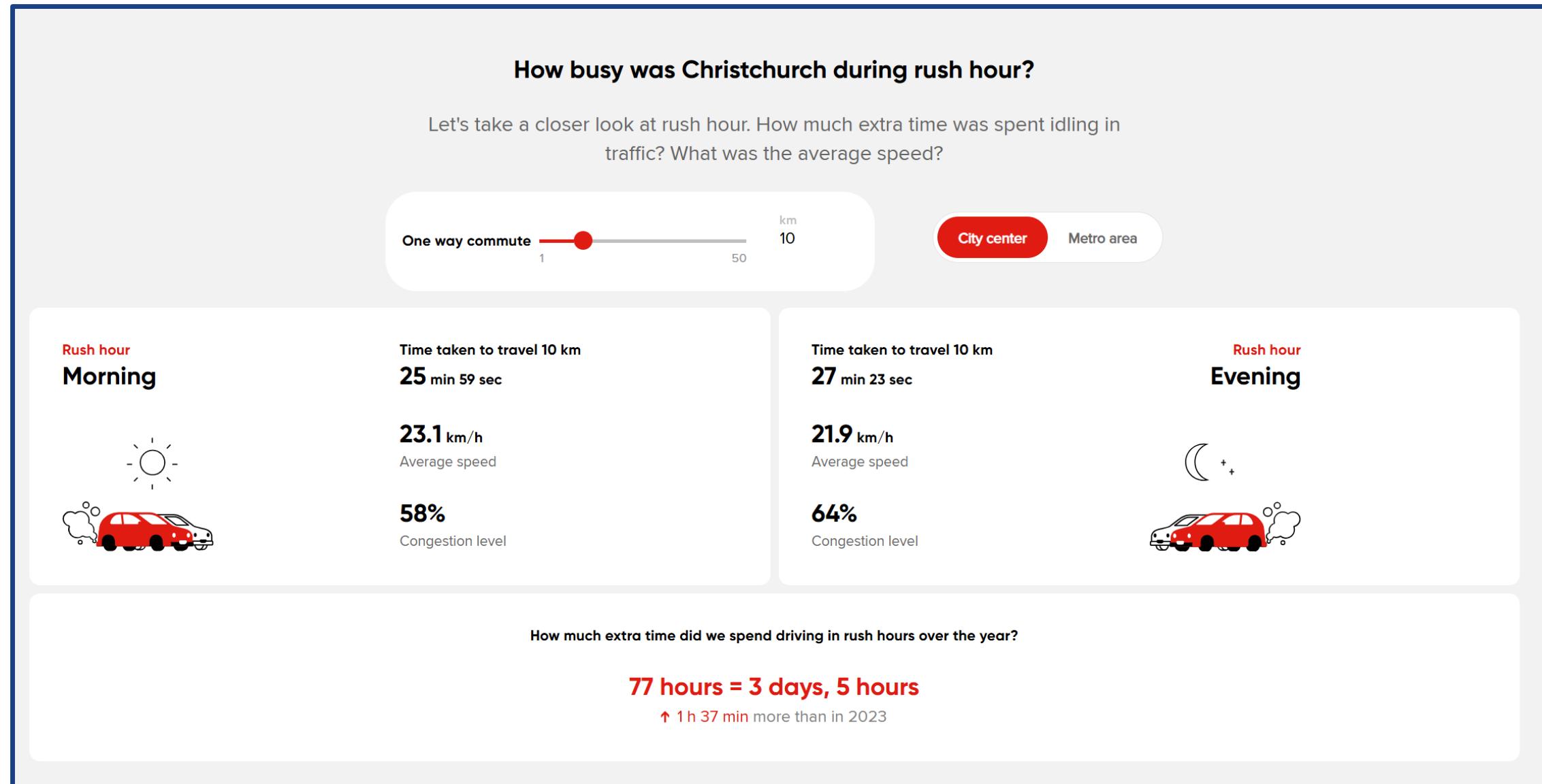


# SWITCHBACK®





# Christchurch traffic snapshot



WHOOSH

© Holmes Solutions LP 2024 Confidential and sensitive

choose a new path



# The Future of Urban Mobility

*Innovation in mobility technologies and platforms provides the opportunity to leapfrog legacy constraints*

WHOOSH



## New technology and business platforms enable what wasn't possible before

### 01 Rideshare proves mode-shift

People change behaviour when service matches their needs

### 02 Battery electric + autonomous systems

Zero-emission, high-frequency service without labour constraints

### 03 People want real choice

Cars deliver convenience. Alternatives must too but without traffic or parking hassles

### 04 NZ's legacy limits options

Car-dependent planning, road-focused funding, transit that can't serve terrain and urban form

## Christchurch can bypass legacy constraints

# Start with the user and everything else follows create the journeys people want to take.

**useful**

+

**useable**

+

**desirable**

Connecting key locations  
Convenient stops  
On-demand  
Consistent travel time  
Fit with existing transit

Easy to use  
Simple to pay  
Affordable  
Minimal disruption  
Simple to install and maintain

Desired level of service  
Non-stop travel  
Minimal wait and travel time  
Ride alone or share?  
Environment and Low cost

**WHOOSH**

© Whoosh Hold LP 2025

choose a new path

# What makes transit work

## Six requirements for people to choose transit over cars

- 1** **Easily accessible** Stations within 400m → Many small stations
- 2** **Network coverage** Connect all destinations → Interconnected routes
- 3** **On-demand service** Match demand patterns → Frequency that adapts
- 4** **No transfers** Every transfer loses 40% of riders → Direct journeys
- 5** **Light footprint** Enhance neighbourhoods → Minimal infrastructure
- 6** **Level of Service** Delightful travel experience → Travel alone, bring a friend, share with others

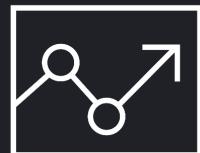
**Roads and buses: 1-2 of these | Fixed gondolas: 1-2 | High-ridership transit: all five**

# WHOOSH



## Traffic Free & Green Lights

Unobstructed movement to your desired destination, without stopping or waiting



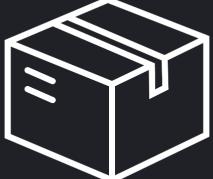
## Urban Fit & Easy Expansion

Routes that fit easily in an urban space, can expand & adapt with your needs



## On-demand & Point to Point

Vehicles wait for you to provide non-stop journeys to your final destination



## People & Logistics Delivery

Consistent delivery times that decreases last mile vehicle congestion & pollution



## Extends Transit Networks

Creates multimodal networks that extend mobility options not displaces them



## Low Impact & Low Cost

Reduces daily energy use & embodied CO2 while saving in operation and build costs

WHOOSH®

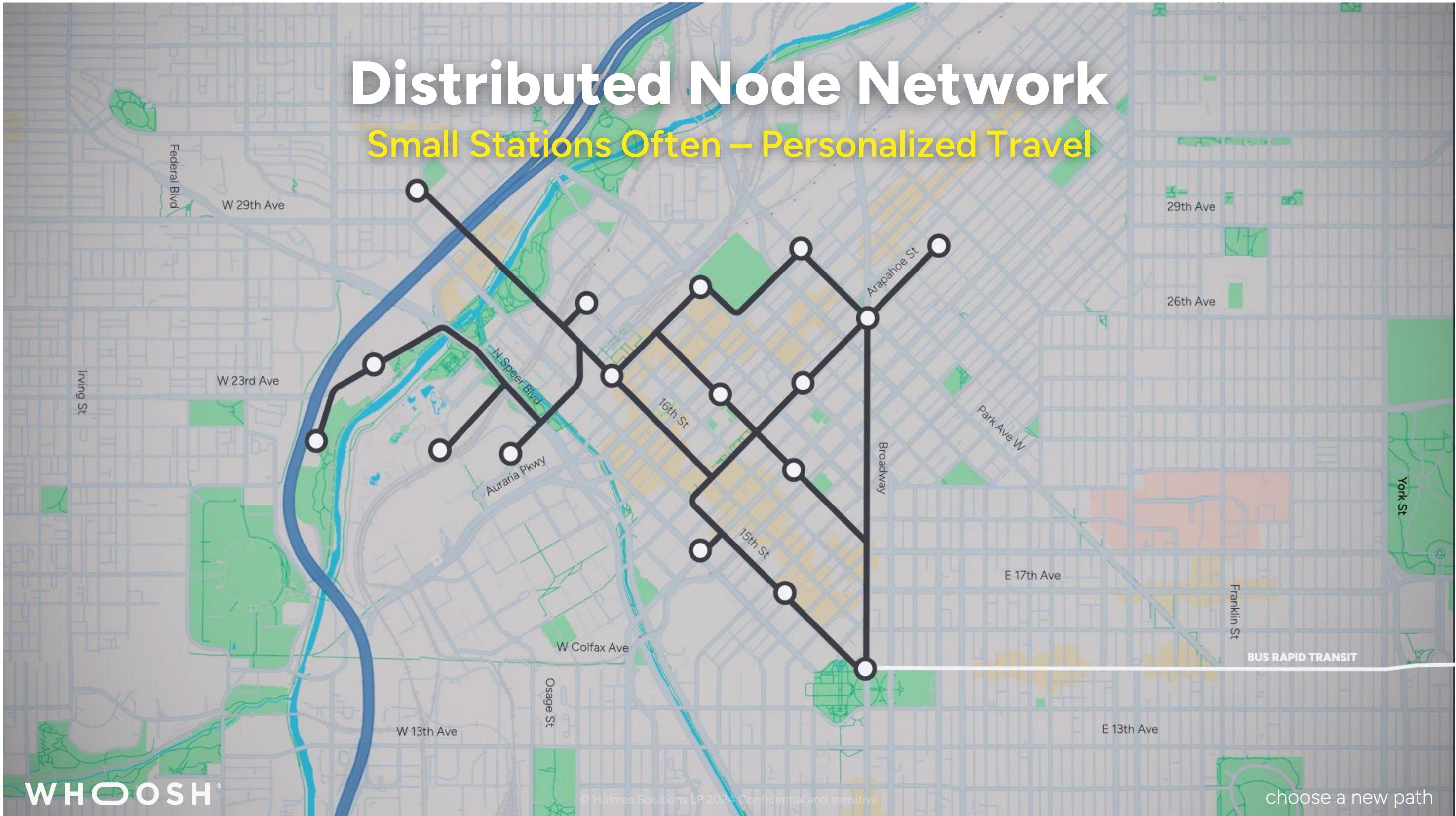
© Whoosh Hold LP 2025

choose a new path









# Micro Point

## Minimum Footprint & Land Use

WHOOSH®

© Whoosh Hold LP 2025

choose a new path

# Whoosh Point

## Medium Density Stop



WHOOSH®

© Whoosh Hold LP 2025

choose a new path



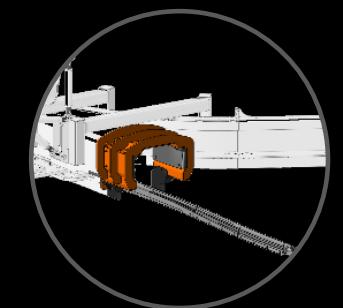
<b>Static guideway</b>	Cable & rail structure
<b>Autonomous vehicles</b>	Elevated electric vehicles (eEVs) move independently and safely across guideway network. 5 pax plus luggage, bikes, skis, shopping, buggies, cargo etc., and with all of the systems you expect for comfort and safety
<b>On-demand dispatch</b>	Vehicles wait for passengers, not vice versa
<b>Point-to-point routing</b>	Direct journeys, no transfers
<b>Network topology</b>	Branch, merge, route dynamically
<b>Station Types</b>	Small medium and large, at grade or elevated, integrated into buildings or standalone
<b>Stations Offline</b>	All stations are offline and vehicles move uninterrupted across network
<b>Kit-of-parts</b>	Corners, stacks, U-turns, etc.

## Our technology

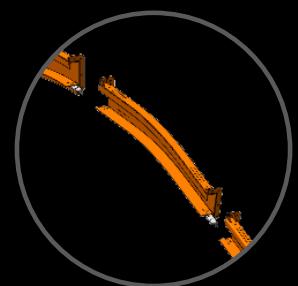
WHOOSH

© Whoosh Hold LP 2025

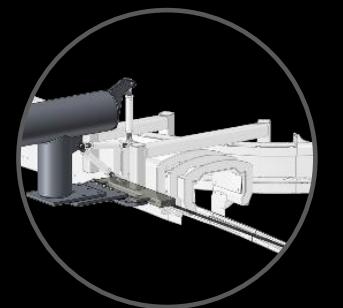
choose a new path



Junctions



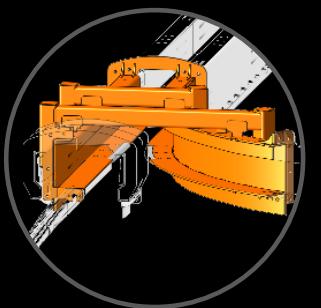
Corner



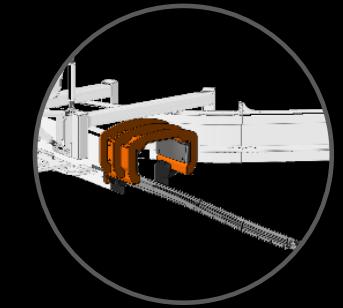
support arm



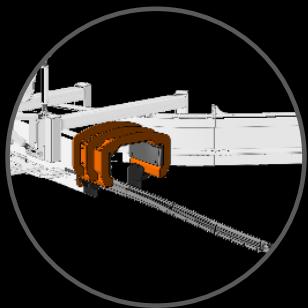
Tower



100 x trolleys

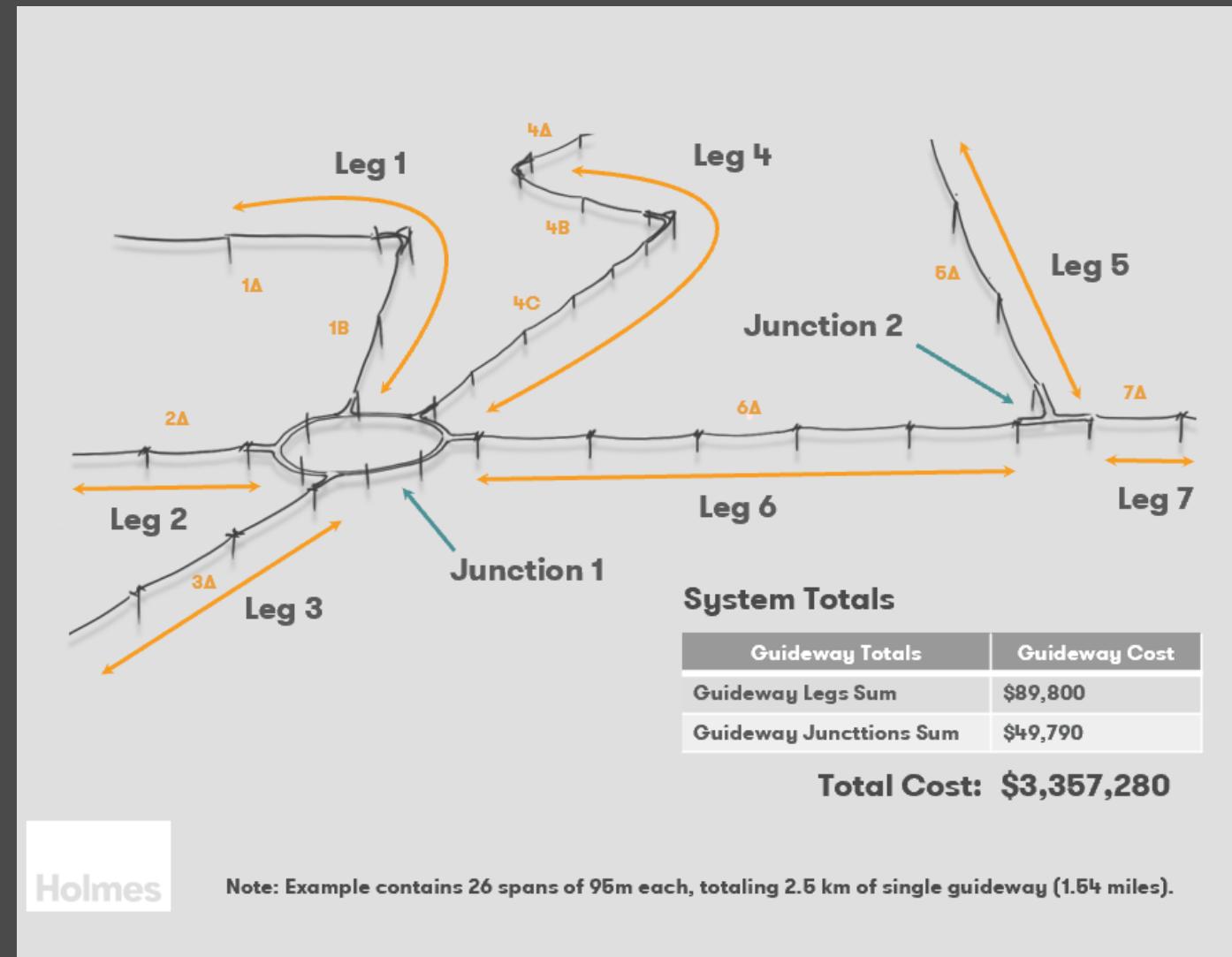


1 x maintenance  
shed



1 x control system

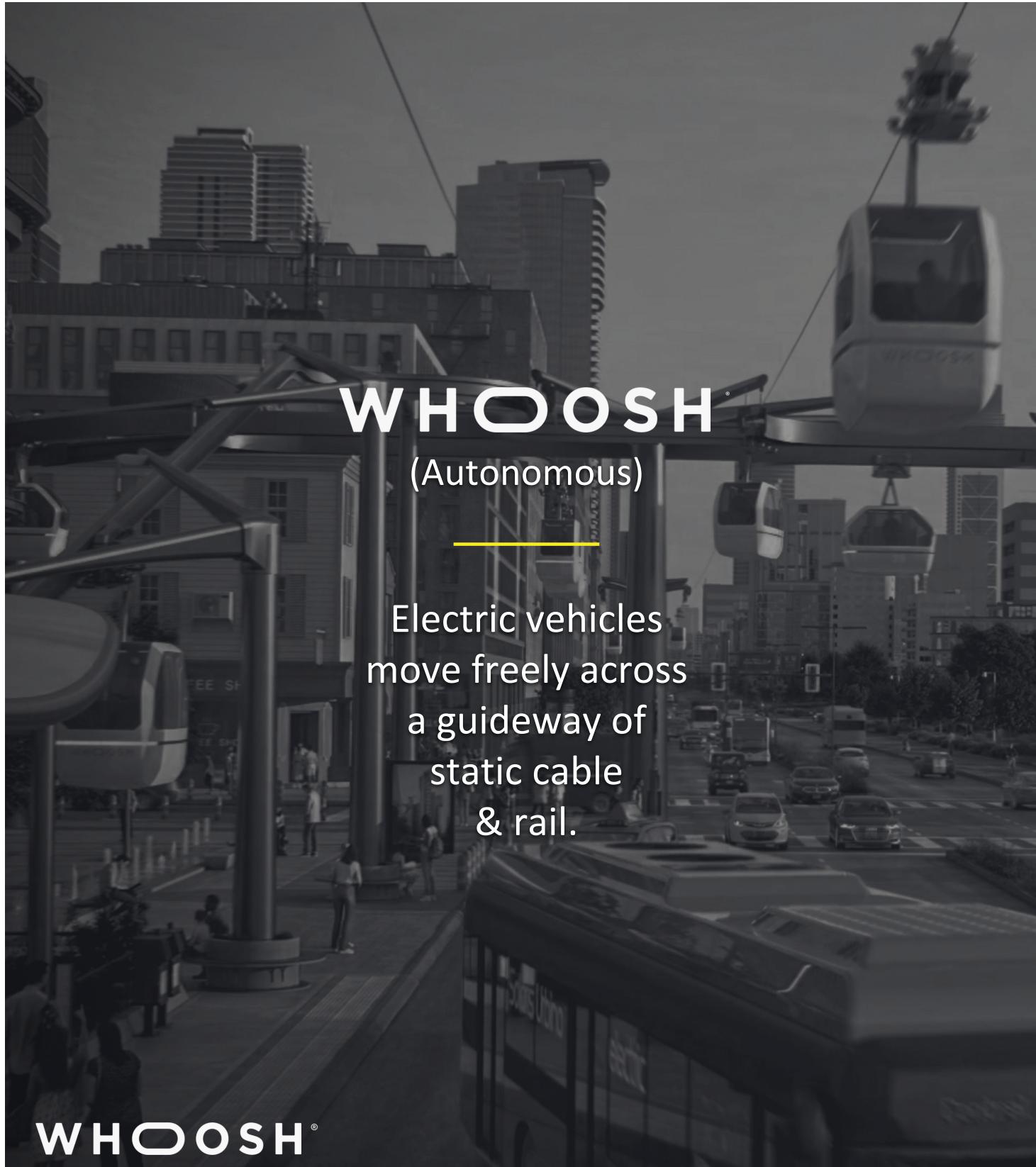
# create your network from our kit of parts



WHOOSH

© Holmes Solutions LP 2021 Confidential and sensitive

choose a new path

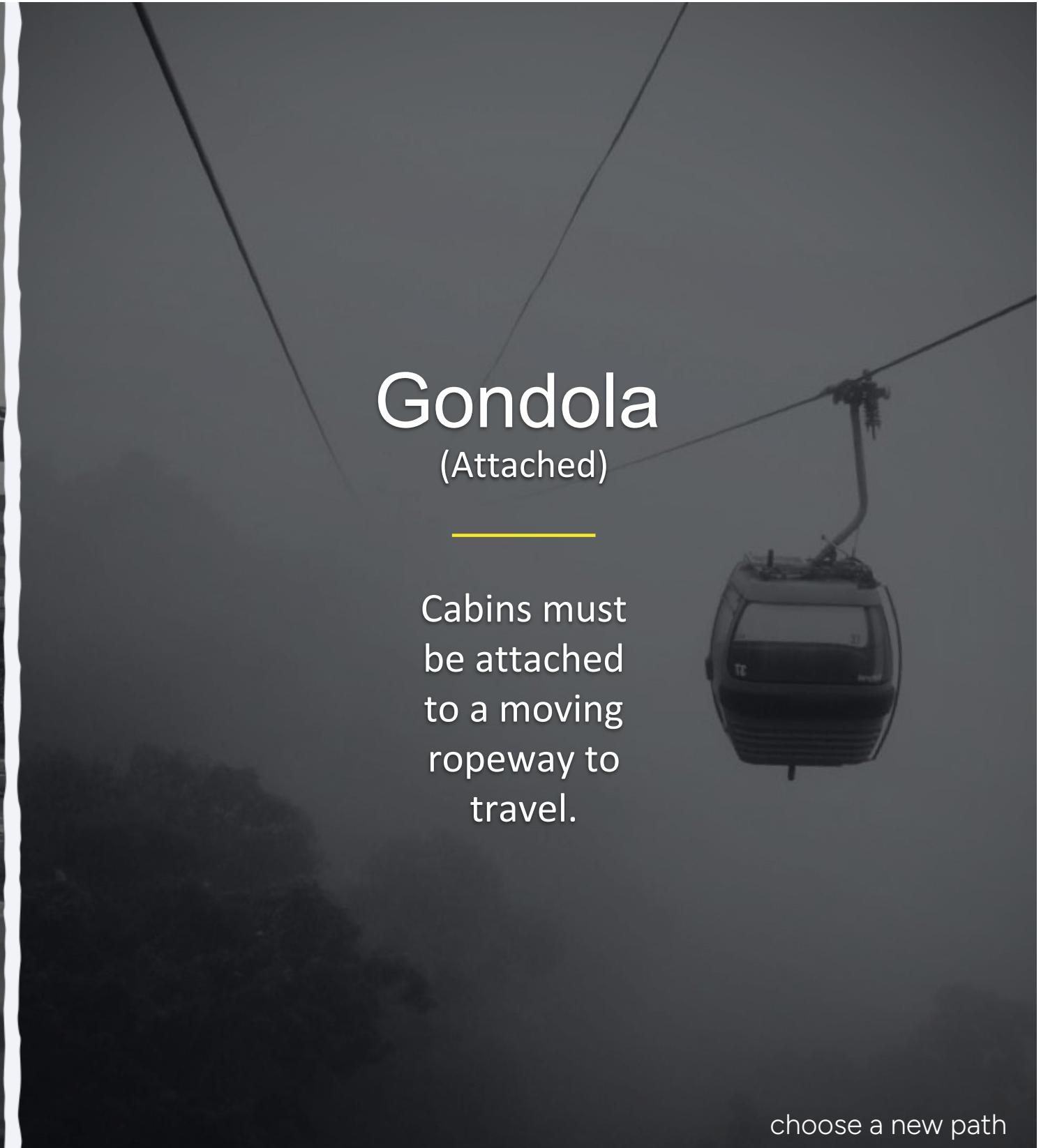


## WHOOSH

(Autonomous)

Electric vehicles  
move freely across  
a guideway of  
static cable  
& rail.

WHOOSH®



## Gondola

(Attached)

Cabins must  
be attached  
to a moving  
ropeway to  
travel.

choose a new path

# Network must suit modern journey patterns

Mode-shift requires solving enough daily journeys that choosing transit becomes natural

## 6+ destinations daily

Home → School → Work → Shops → Recreation → Medical.

Dynamic timing + unpredictable routing

### Single High-Capacity Line

Journey: Home → Bus to station → Line A → Transfer → Bus to work → Reverse

**Time:** 40-50 min | **Transfers:** 2-3 | **Works for:** Commute only

### Distributed Network (Whoosh)

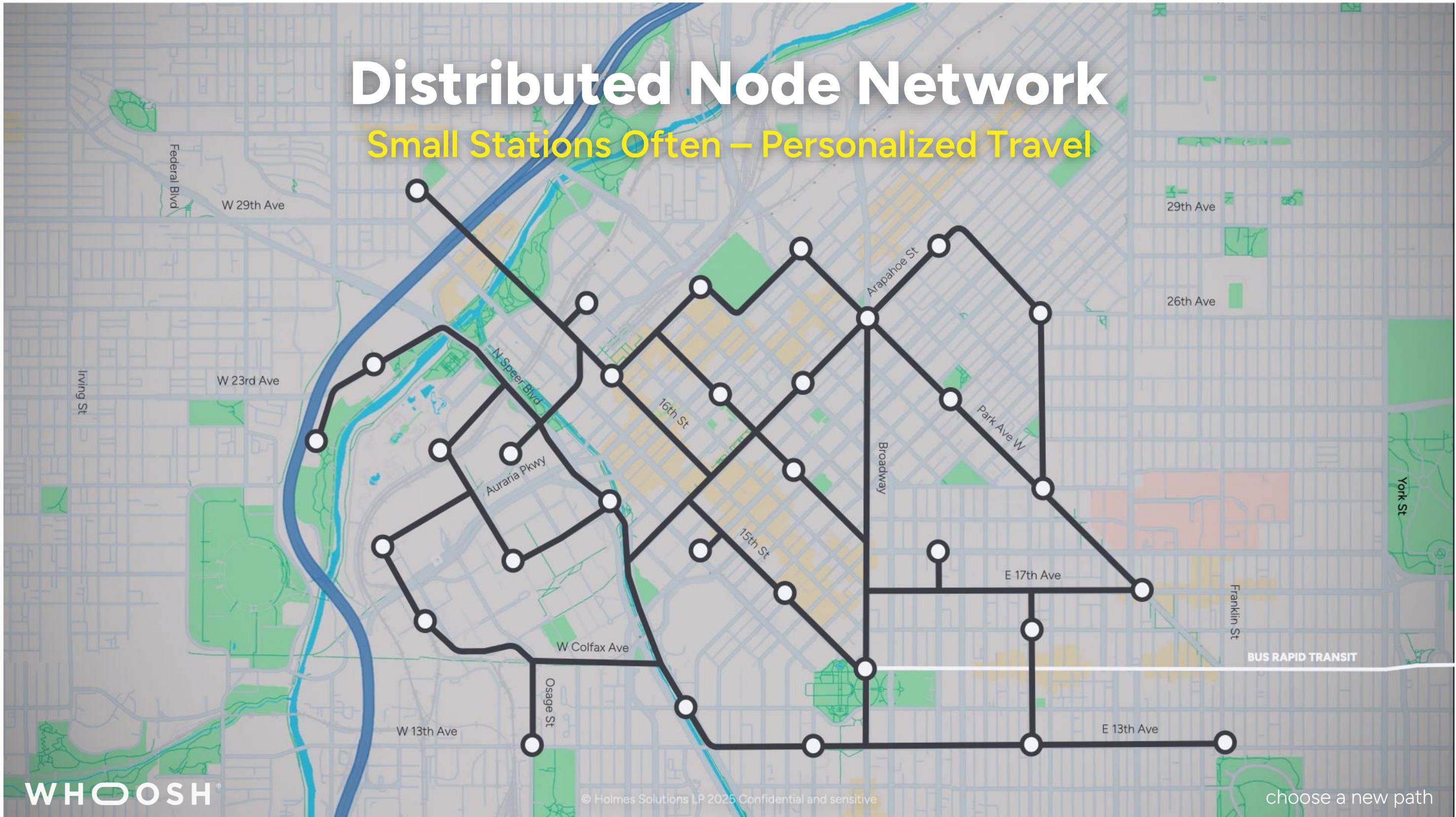
Journey: Walk 400m → Request destination → Direct journey → Done

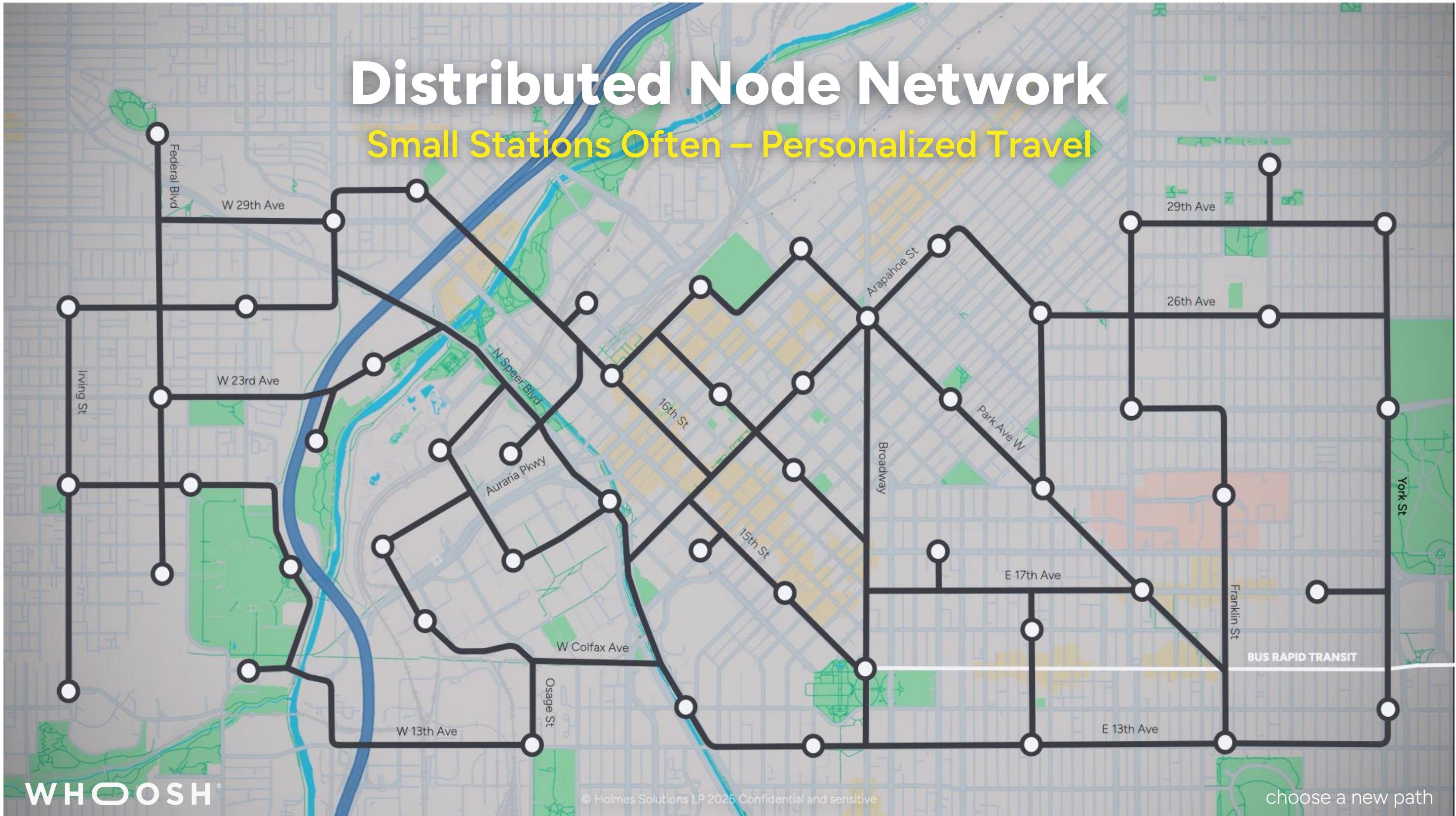
**Time:** 8-10 min | **Transfers:** 0 | **Works for:** All 6 daily trips

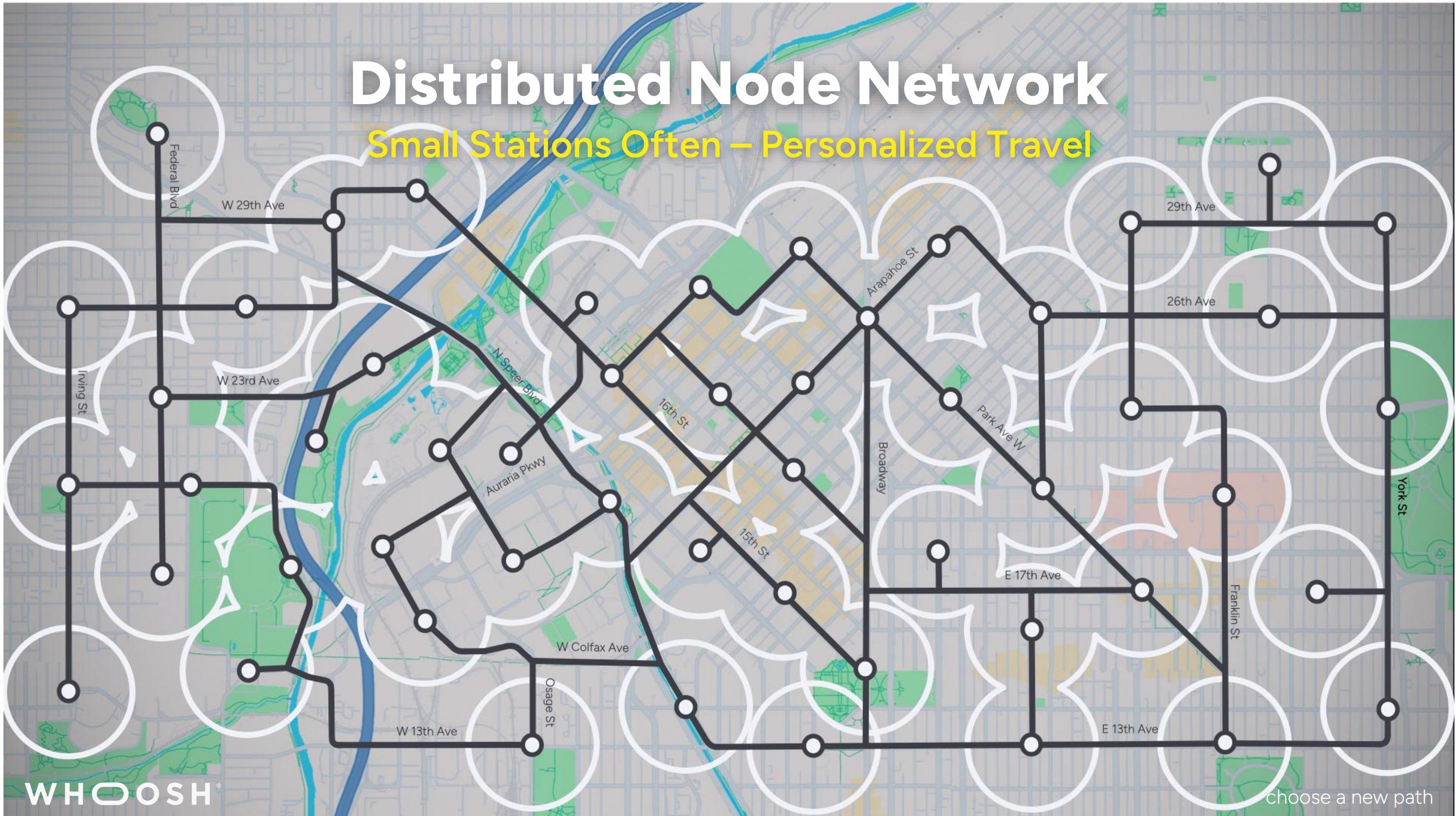
WHOOSH

© Holmes Solutions LP 2024 Confidential and sensitive

choose a new path



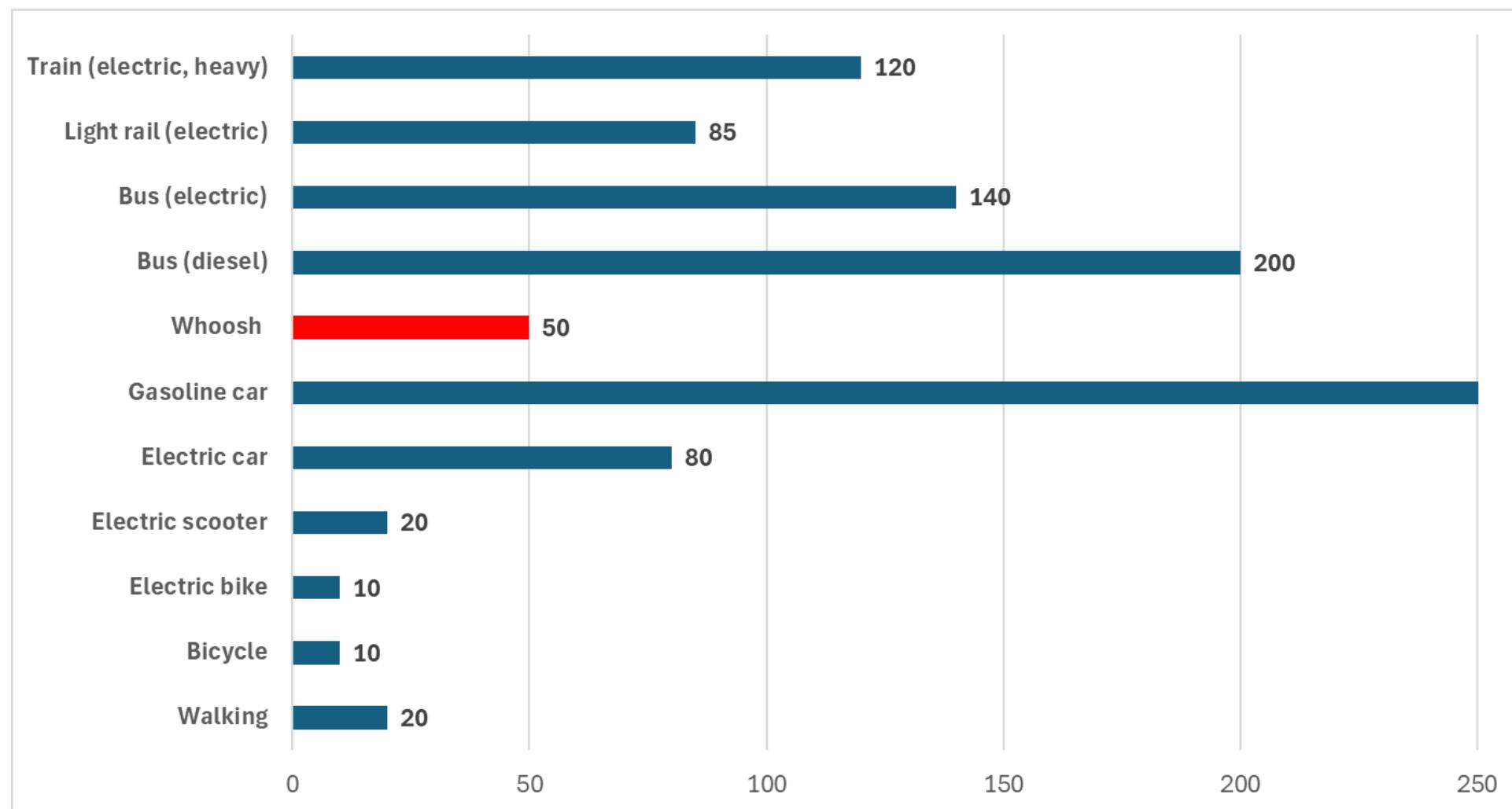




# Energy to move a person 1km (wh/pkm)

## Base Case Data:

- Medium density urban space
- Air conditioning
- 30 riders in Bus (40%)
- 120 rides in Light rail (50%)
- 250 riders in train (60%)
- 1.5 people per car



Whoosh benefits = Continuous movement + only when needed

WHOOSH

© Holmes Solutions LP 2024 Confidential and sensitive

choose a new path

# Transit journeys to replace

## More than moving people

### People

- ✓ Public Projects
- ✓ Campus / Airport
- ✓ Private Developers

### Goods

- ✓ Distribution Centers
- ✓ Last Mile Delivery
- ✓ Lockers

### Services

- ✓ Factory Movement
- ✓ Emergency Services
- ✓ Agriculture

WHOOSH

© Holmes Solutions LP 2021 Confidential and sensitive

choose a new path

# Goods & Services



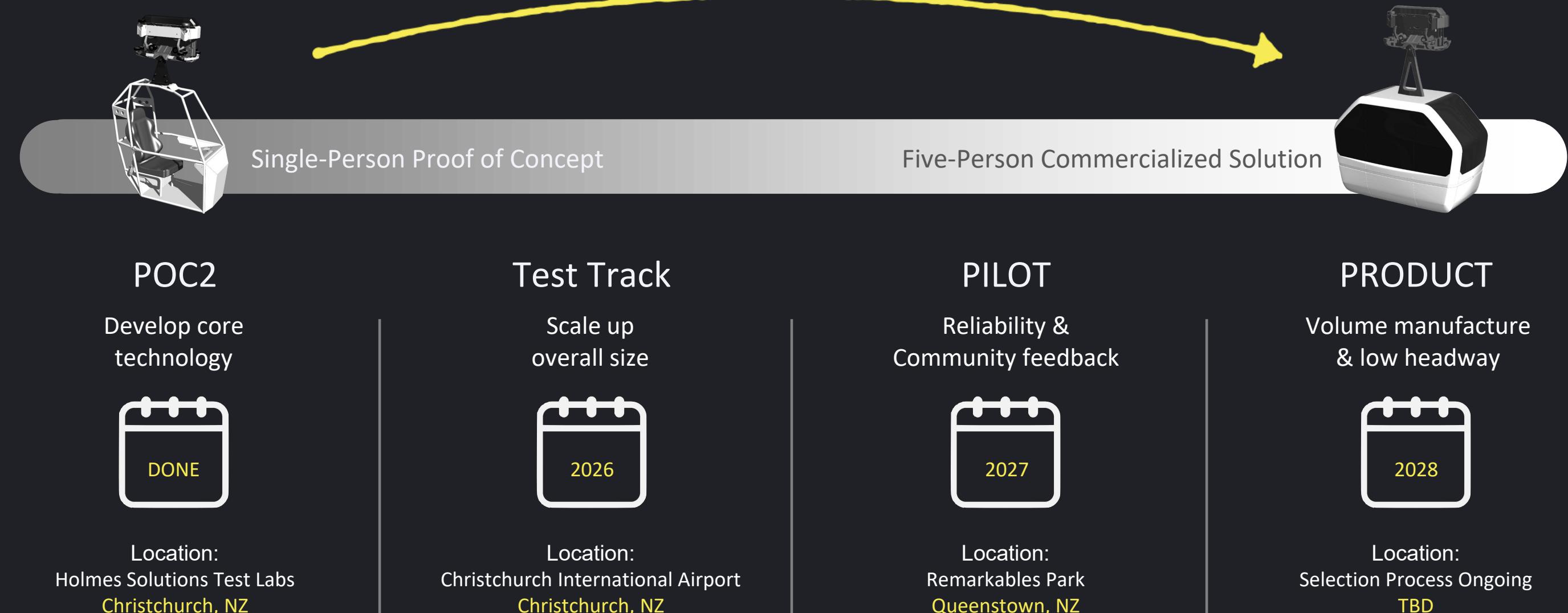
WHOOSH

© Holmes Solutions LP 2024 Confidential and sensitive

choose a new path



# Development: Timeline



WHOOSH®

© Holmes Solutions LP 2024 Confidential and sensitive

choose a new path



## Current state

**Google validation:** Tens of millions invested in proof-of-concept for 60k+ employee campus

**Commercial deployments:** Projects in USA and Middle East in detailed design/contracting

**\$20M+ raised for full scale system:** Private equity investment validates commercial potential

**NZ engineering:** All R&D and manufacturing in Christchurch

# WHOOSH®

key feature **review**

# Christchurch Test Centre

## Operational April 2026

**Phase 1 (12 months):** Integrated full-scale system demonstration

**Phase 2 (6 months):** Extended operational testing against all technical performance metrics

**Simple City deployment:** Technology validated in controlled environment before any municipal service

**WHOOSH**

© Holmes Solutions LP 2024 Confidential and sensitive

choose a new path

THE PRESS | TE MATATIKA

NEWS LIFE OPINION BUSINESS WORLD SPORT PUZZLES SUNDAY STAR-TIMES Regions▼

### Whoosh plans 'Uber in the sky' testing site for Christchurch

 **Liz McDonald** | THE PRESS

November 27, 2025

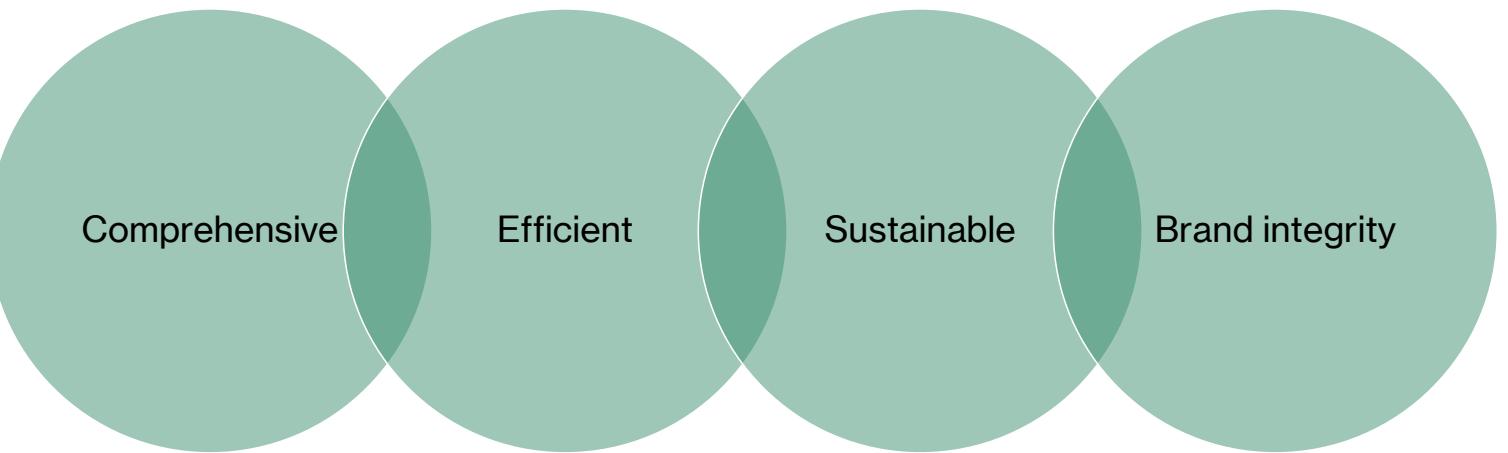
Comment (26) Share



An artist's impression of what a Whoosh transport station would look like.  
SUPPLIED/WHOOSH

Developers of overhead cable transport system Whoosh want to establish an outdoor test site in Christchurch, as they prepare to launch in

# A Christchurch Whoosh network



# Christchurch's mobility toolkit: combination of solutions

## Current and proposed

- **Buses:** Local circulation, coverage
- **Light Rail:** Regional connection ability
- **Roads:** Private vehicles, freight
- **Parking:** Static storage
- **Active transport:** Walking, cycling

## What is missing?

- Distributed network connectivity
- Asset connection and utilization
- Peak corridor capacity relief
- Multi-destination daily journeys
- Integration layer between modes

*Net-new travel capacity is required*

WHOOSH

© Holmes Solutions LP 2024 Confidential and sensitive

choose a new path

## Whoosh supports comprehensive urban mobility solution

**With Buses:** With multiple Whoosh stations, buses focus on fringe/rural/tourism → Reduced fleet, lower subsidy

**With Roads:** Reduces peak congestion → Right-sizing road expansion, lower infrastructure cost

**With Development:** Enables transit-oriented development (TOD), reduced parking → Value creation, growth enablement

**Goods/Services Delivery:** Dedicated delivery pods during off-peak → Last-mile logistics, reduced delivery vans



# Christchurch Connector

Connecting key assets

Utilize of existing infrastructure

Journeys people need to take

Tourist + Locals

Extendable as required

## System facts:

- 8.5km network
- 3,000 pphpd
- 35 km/hr average
- 10 min Journey time

WHOOSH





WHOOSH®

© Whoosh Hold LP 2025

choose a new path



## Funding & Financing Framework

### Capital funding options include (infrastructure build)

**IFF Act / Value Capture:** Property owners near transit contribute from land value uplift

**Development Contributions:** Growth-related infrastructure requirements

**Regional Deal Allocation:** Central government co-investment in strategic infrastructure

**Private Capital:** Debt/equity structure depends on ownership model chosen

Tourism premium pricing cross-subsidises local fares | detailed financial modelling in progress

### Operating (service delivery) revenue sources include

**Farebox:** Tiered pricing (locals PT-integrated, visitors premium, airport express)

**PT Contract:** ORC Public Service Obligation covers social service requirements

**Ancillary:** Advertising, development partnerships, data services

# Ownership and Governance Models

*Models stylised for illustration and discussion*

## Private infrastructure model

- Private company owns/operates
- Service on PT contract (like buses)
- Performance-based payments
- Private risk + public oversight

## Public ownership model

- Council SPV owns infrastructure
- Private operator on contract
- Similar to water/roading
- Public control + private expertise

## Critical success factors

Performance metrics | Risk allocation | Incentive alignment | Public accountability and transparency

WHOOSH

© Holmes Solutions LP 2024 Confidential and sensitive

choose a new path

# Design together based on what matters to Christchurch

## Stage 1: Define Requirements

What must system deliver? Service levels, coverage, reliability, affordability, sustainability

## Stage 2: Assess Capabilities & Risk

Who brings what? Council, private, operational expertise, technology capability, demand risk appetite

## Stage 3: Design Incentives

How to align interests? Performance metrics, payment mechanisms, risk/reward sharing, public accountability

## Stage 4: Structure Transaction

Ownership, financing, contracts, governance rights that achieve requirements within constraints

WHOOSH

© Holmes Solutions LP 2024 Confidential and sensitive

choose a new path

# Economic value creation (beyond moving people and goods)

## System Benefits

- Congestion reduction value
- Avoided road infrastructure costs
- Tourism experience enhancement
- Job creation (construction + operations)

## Direct Value

- Land value uplift near stations
- Reduced parking requirements
- Development enablement (higher density)
- All-day utilisation (not just peaks)

---

## Value creation shared between public and private sectors

# Possible pathway: Community focused & collaborative

## Now – Q2 2026: Community engagement

Build excitement and understanding | Open dialogue with residents | Stakeholder workshops | No commitment required

## 2026: Technical validation

Christchurch site visit + international demonstrations | Independent assessment | Evidence-based decision

## Q3-Q4 2026: Collaborative design if partnership Progresses

Community co-design process | Central government engagement (Regional Deal alignment) | Structure shared risk/reward

## 2026-2028: Pilot demonstration

Christchurch Airport + pilot demonstration + international | Full validation before Christchurch construction

WHOOSH

© Holmes Solutions LP 2024 Confidential and sensitive

choose a new path



## Building a global mobility company from New Zealand

### Technology Platform

- IP developed and owned in NZ
- R&D capability anchored in Christchurch
- Platform licensable globally + supporting services
- Export revenue returns to NZ

### Ecosystem Development

- High-value engineering jobs
- Advanced manufacturing capability
- Supply chain development
- Skills and knowledge retention

**Vision:** NZ-based global leader in urban mobility technology, creating lasting economic benefit through technology ownership, skilled employment, and international revenue streams

WHOOSH

© Holmes Solutions LP 2024 Confidential and sensitive

choose a new path

# How can we move through Christchurch without **interruption**?

**WHOOSH**

© Whoosh Hold LP 2025

choose a new path







# Dr. Chris Allington, CEO

ChrisA@HolmesSolutions.com

+64 21 339 044

7 Canterbury St  
Christchurch  
New Zealand

**Holmes**

# Irvine, California

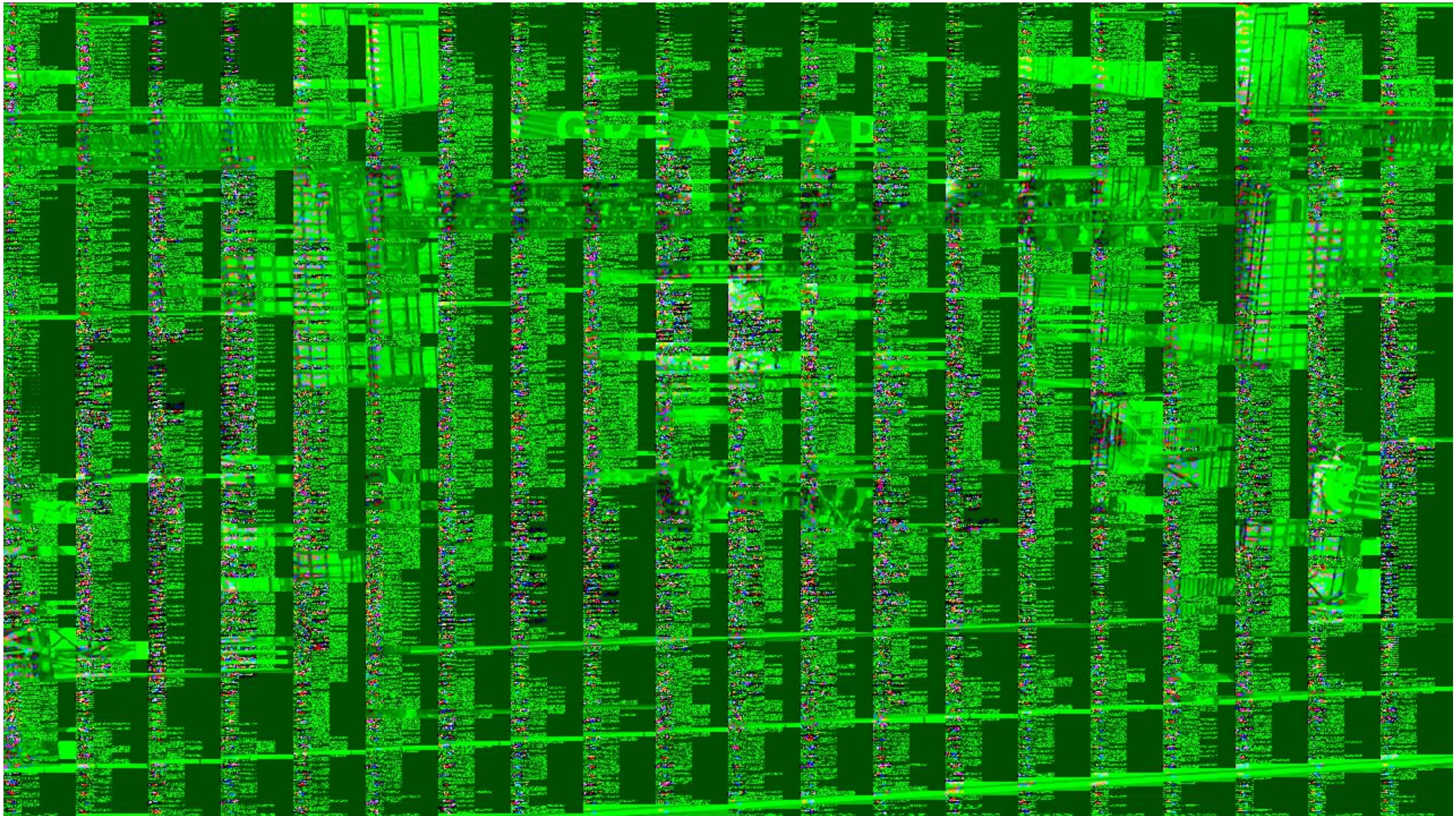


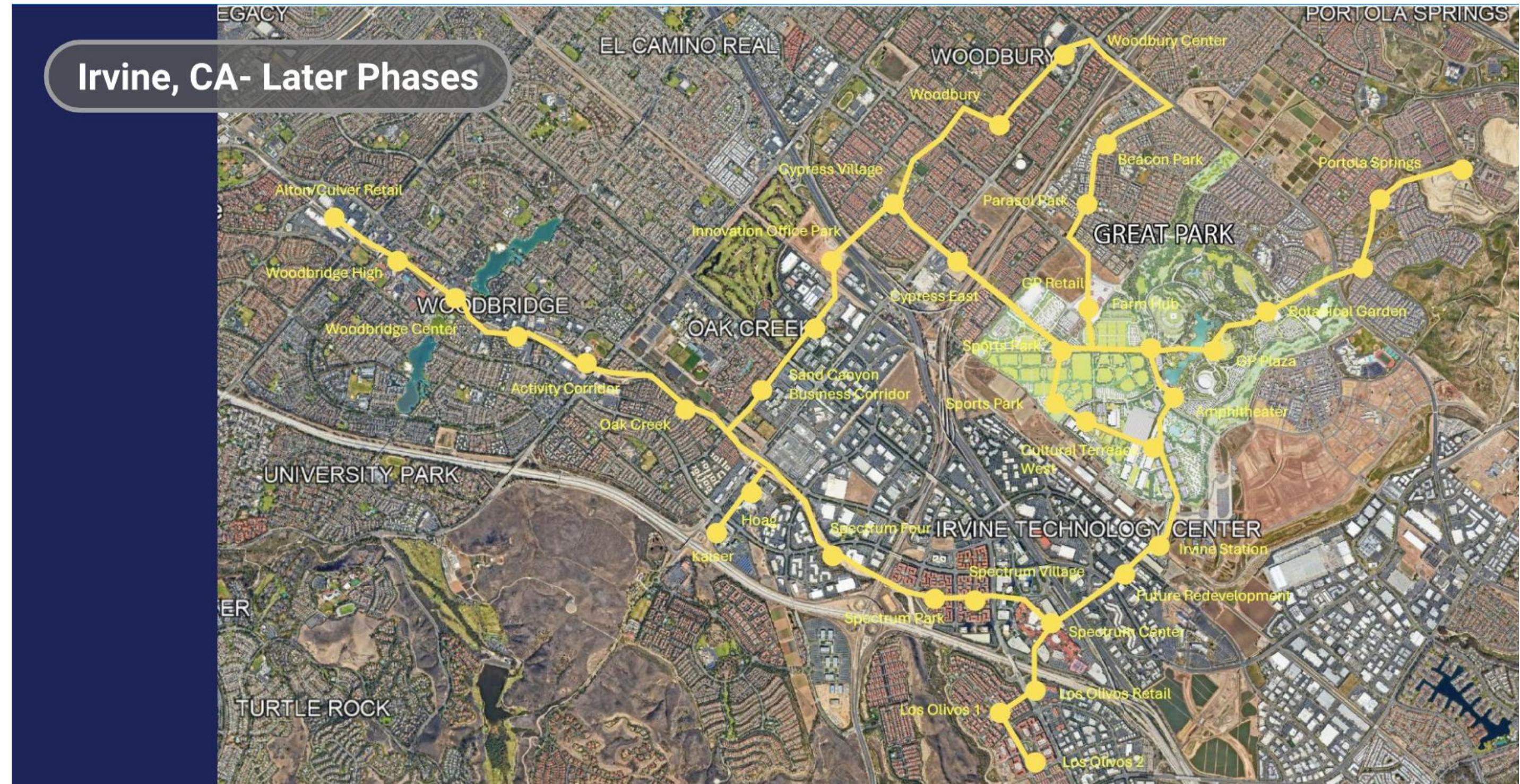
WHOOSH®

© Whoosh Hold LP 2025

choose a new path







WHOOSH

© Holmes Solutions LP 2024 Confidential and sensitive

choose a new path

**Superstar gymnast Biles earns third trip to Olympics** SPORTSDAY

# The Dallas Morning News

Texas' Leading News Source \$3.99 Dallas, Texas, Monday, July 1, 2024 DallasNews.com

**HURRICANE**

## Caribbean braces for strong Beryl

Lesser Antilles at risk after storm grows into first Category 4 in June

THE WASHINGTON POST

Beryl exploded into a Category 4 hurricane with maximum sustained winds of 130 mph Sunday — the earliest a storm of that intensity has been recorded in the Atlantic — leading Caribbean islands to prepare for violent storms to strike Monday morning.

The National Hurricane Center said Beryl could pose

See BERYL Page 4A

**IN THE KNOW**

### Storm forecast



**CENSUS BUREAU**

## Hispanics now top Texas demographic

Its 12.1M residents, per new estimate, account for 39.78% of the state population. White non-Hispanics follow with 39.63%, and Black non-Hispanics with 12.69%.

By JOSÉ LUIS ADRIANO Staff Writer  
jose.adriano@dfw.com  
dallasnews.com

TUESDAY: Beryl will enter the eastern Caribbean, still moving westward or slightly west-northwestward. Its eventual track in the Caribbean is unknown. Jamaica and Cuba could be in play. So could the Yucatan Peninsula. It's unlikely to enter the Gulf of Mexico.

The Washington Post

Hispanics, with over 12.1 million residents, cemented their position as the largest demographic group in Texas, while the state also had the largest nationwide gains in Asian and Black residents, according to new population estimates from the Census Bureau.

Texas had an estimated population of 30.5 million people as of July 2023, of which 12.1 million were Hispanics of any race, followed by 12 million White non-Hispanics. Over that period, Texas grew by 473,000 people, of which about half (242,000) were new Hispanic residents. Hispanics now account for 39.78% of the state population. White non-Hispanics follow with 39.63%, and Black non-Hispanics with 12.69%.

See AREA Page 3A



Renderings from Whoosh

**The Whoosh system** consists of electric vehicles that resemble conventional aerial gondolas but use autonomous technology to move along an elevated network of cables and rails.

The Whoosh system consists of electric vehicles that resemble conventional aerial gondolas but use autonomous technology to move along an elevated network of cables and rails.

## TRANSPORTATION

# Whooshing into the future

5 North Texas cities vie for elevated cable cars that could be D-FW's next attempt at tackling traffic

By AMBER GAUDET  
Staff Writer  
amber.gaudet@dfw.com

Transportation planners have a new idea about how to take on congestion as Dallas-Fort Worth's population grows: elevated autonomous cable cars that riders can hail on demand.

Five North Texas cities — Dallas, Arlington, Plano, Frisco and DeSoto — are vying to become the first in the U.S. to pilot the novel transportation system known as Whoosh. The system consists of electric vehicles that resemble conventional aerial gondolas but use autonomous technology to move along an elevated network of fixed cables and rails.

The concept comes from Swift Cities, a project that was born at Google

but was spun out as an independent business aimed at innovating transit.

The company has been working with the North Central Texas Council of Governments to identify potential sites. Swift Cities will choose which would be the best fit for the project's first run.

North Texas is one of the fastest-growing regions in the country, adding more than 1 million residents every 7 years. NCTCOG expects that more corridors will become significantly congested by 2045. Planners say that means they have to think beyond highway expansions.

"We're currently at 8 million people going to 12, [so] we're



The on-demand nature of the vehicles means they would take riders directly to their designated stop.

See N. TEXAS Page 6A

## FROM THE FRONT PAGE



**Whoosh** is a good fit for mid-density areas like the edges of a downtown — places that lack good last-mile transit solutions. Additionally, the ability to bypass traffic is a boon for places like North Texas that are growing rapidly and thinking beyond highway expansion.

# N. Texas cities vying to pilot electric gondolas

Continued from Page 1A

with road traffic.

While each potential site has unique needs, Whoosh is a good fit for mid-density areas like the edges of a downtown — places that lack good last-mile transit solutions.

"The core of downtown is probably pretty well served by other modes, but there's a whole lot of places outside of downtown Dallas and Fort Worth that doesn't have good solutions," said Jeral Poskey, Swift Cities CEO.

## How it would work

Like buses, Whoosh vehicles would have predetermined stops on the ground, with the system initially covering about a 3-mile radius — more stops could be added later. But unlike buses or trains, the on-demand nature means they would bypass all the existing stops to take riders directly to their designated one. Since they're elevated, they would also bypass, rather than compete

transportation planning agencies to vet the companies first, making sure they offer potential solutions to some of D-FW's transportation challenges.

"The core of downtown is probably pretty well served by other modes, but there's a whole lot of places outside of downtown Dallas and Fort Worth that doesn't have good solutions," said Jeral Poskey, Swift Cities CEO.

## Maximizing impact

Swift Cities chose North Texas because of an NCTCOG program that looks to attract new transit technologies to the region and connect them with local governments. Staff at the

Having those in hand will allow Swift Cities to decide where to test-run the first system.

"The fundamental criterion will be where is the place we can have the biggest impact the soonest in Dallas-Fort Worth?" Poskey said.

**WHOOSH**®

© Whoosh Hold LP 2025

choose a new path



WHOOSH

© Holmes Solutions LP 2024 Confidential and sensitive

choose a new path



WHOOSH

© Holmes Solutions LP 2024 Confidential and sensitive

choose a new path



WHOOSH

choose a new path

# Queenstown



WHOOSH®

© Whoosh Hold LP 2025

choose a new path





© Whoosh Hold LP 2025







WHOOSH®

© Whoosh Hold LP 2025

choose a new path



# How can we move through Christchurch without **interruption**?

**WHOOSH**

© Whoosh Hold LP 2025

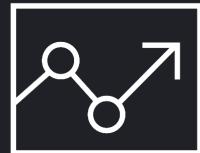
choose a new path

# WHOOSH



## Traffic Free & Green Lights

Unobstructed movement to your desired destination, without stopping or waiting



## Urban Fit & Easy Expansion

Routes that fit easily in an urban space, can expand & adapt with your needs



## On-demand & Point to Point

Vehicles wait for you to provide non-stop journeys to your final destination



## People & Logistics Delivery

Consistent delivery times that decreases last mile vehicle congestion & pollution



## Extends Transit Networks

Creates multimodal networks that extend mobility options not displaces them



## Low Impact & Low Cost

Reduces daily energy use & embodied CO2 while saving in operation and build costs

WHOOSH®

© Whoosh Hold LP 2025

choose a new path







# Dr. Chris Allington, CEO

ChrisA@HolmesSolutions.com

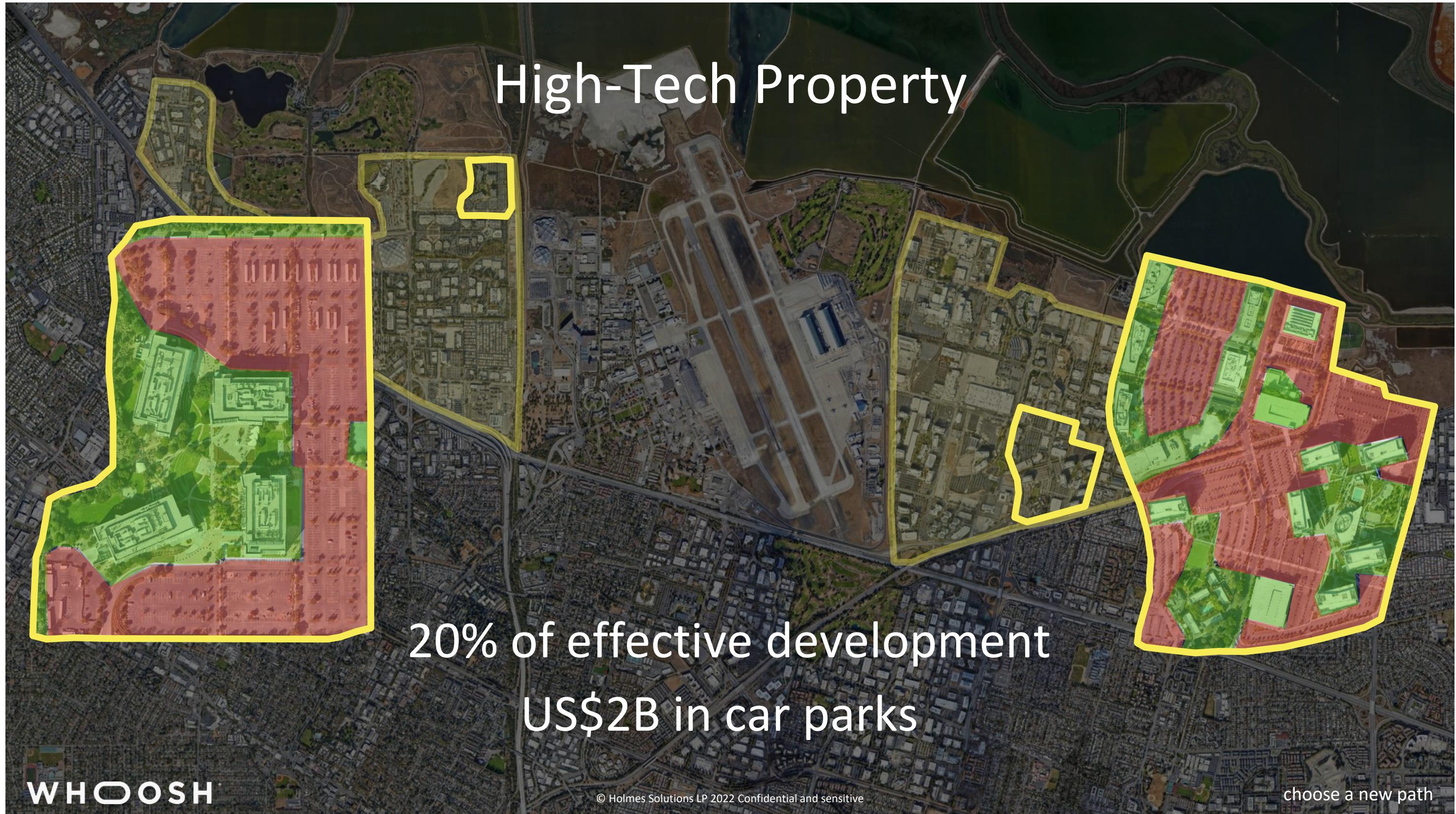
+64 21 339 044

7 Canterbury St  
Christchurch  
New Zealand

Holmes



*\*Artist conceptual rendering, subject to change*





- 6,000 registered users
- 16% increase in ridership
- Ridership rating 4.8/5.0
- Median was 8 rides per week
- 32% increased their use of public transport
- 39% of users aged 16-39
- 28% users aged 40-64
- 30% users aged 65+

## Proven benefits of on-demand transport

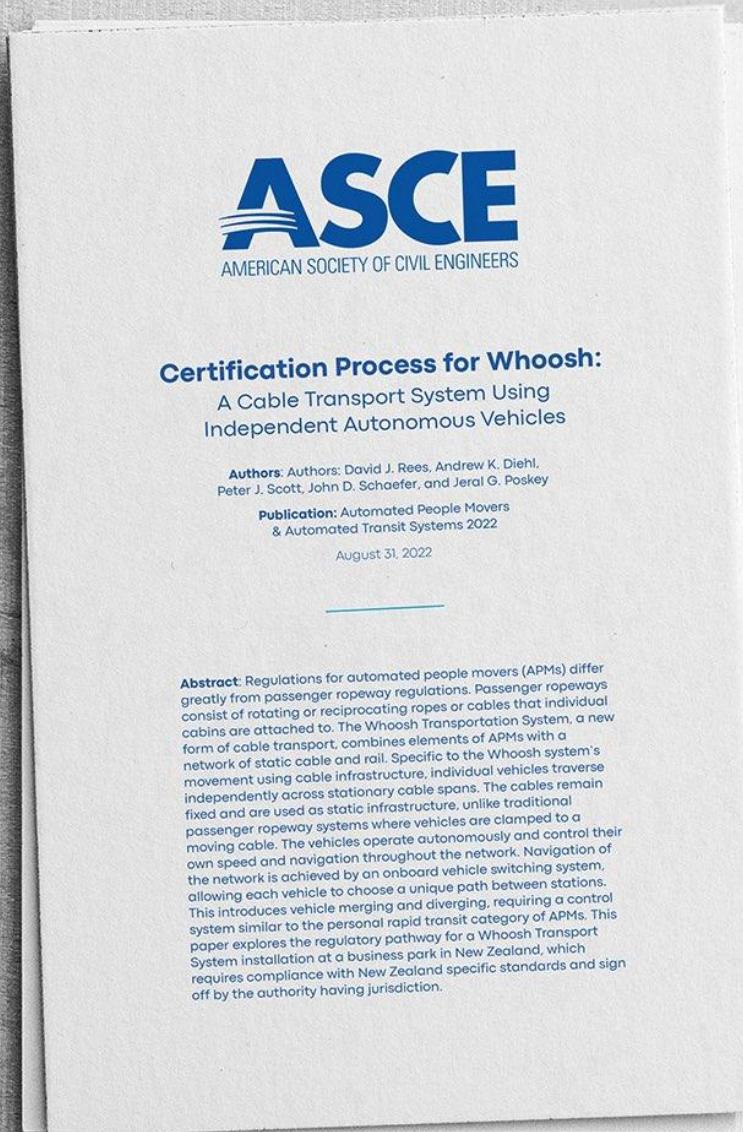
*System not scalable and ultimately unaffordable*

Holmes

© Holmes Solutions LP 2021 Confidential and sensitive

choose a new path

# Compliance Overview



New technology with no single governing standard. Some relevant standards include:

- ASCE 21
- ANSI B77.1
- NFPA 130
- ISO 12100
- IEC 61508/62061
- ETCS (ERTMS)
- IEE 1474
- OSHA
- ADA Standards for Accessible Design

WHOOSH

© Holmes Solutions LP 2024 Confidential and sensitive

choose a new path

# Resource Management Reforms

Council workshop

16 December 2025

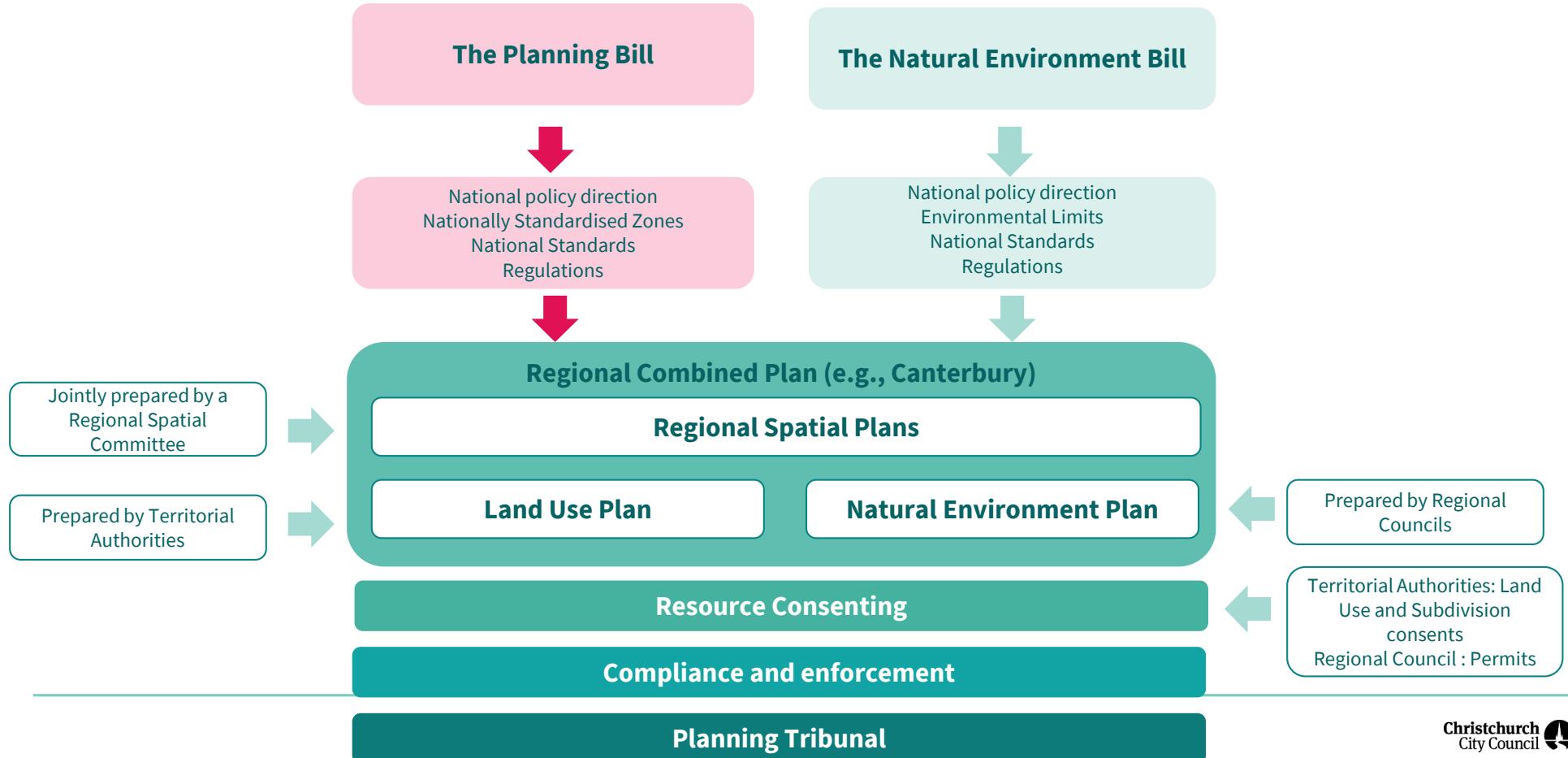
Presenters:

Ben Rhodes, Manager Planning

Sarah Oliver, Team Leader City Planning

Helaina Gregg, Principal Advisor Policy

# Overview of proposed Resource Management System



# What is the Planning Bill?

**Purpose:** To establish a framework for planning and regulating the use, development and enjoyment of land

## Goals for the Planning Bill

The Bill sets out 9 goals, which define the outcomes the planning system is trying to achieve.

No inherent hierarchy within the goals

## The Planning Bill is intended to:

- Ensure we plan well for **growth**, e.g., Regional Spatial Plans
- Make planning **simpler and more certain**, e.g., Greater standardisation in plan-making through national direction
- **Remove barriers**, enabling landowners agency over their property e.g., Restricting what effects can be considered – internal layout of buildings, visual amenity, landscape effects
- **Cut red tape** e.g., Reducing the number of consents required through simplification and greater standardisation, more permitted activities
- Reduce **natural hazard risks** e.g., Identification of areas needing protection in Regional Spatial Plans
- Give more certainty about how **Māori interests are provided for**

# What is the Natural Environment Bill?

**Purpose:** To establish a framework for the use, protection and enhancement of the nature environment

## Goals for the Natural Environment Bill

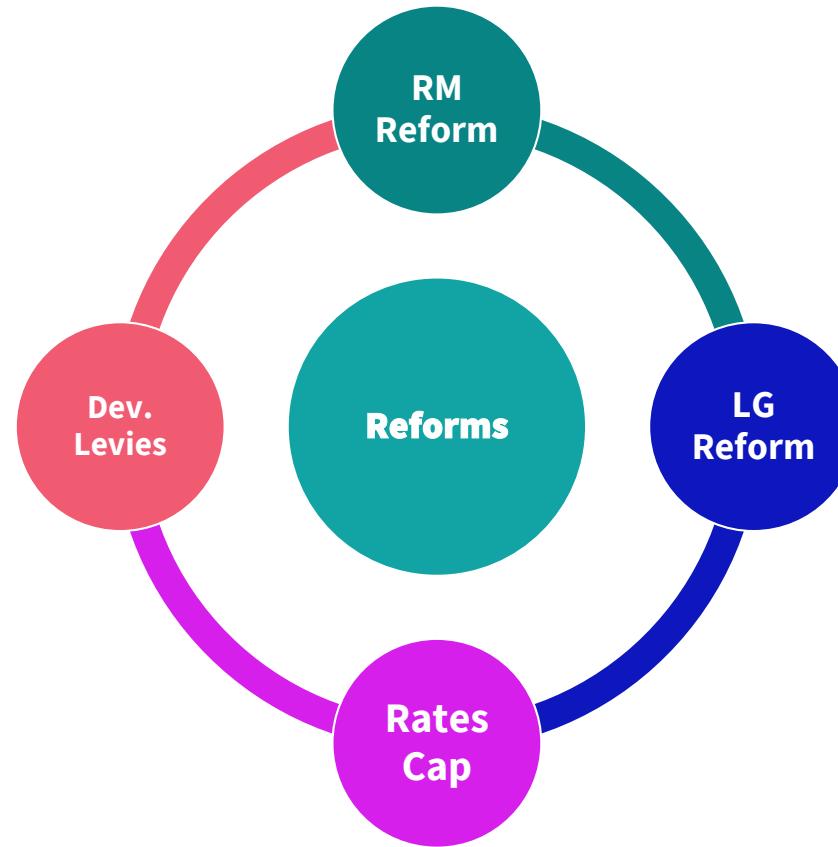
The Bill sets out 6 goals, which define the outcomes the environmental management system is trying to achieve

No inherent hierarchy within the goals

## The Natural Environment Bill is intended to:

- Safeguard the environment and human health through **Environmental Limits**, e.g. Protections for air, land and soils, fresh and coastal water and indigenous biodiversity
- Improve **certainty** for all users through these environmental limits
- Take a proportionate and flexible approach to managing activities
- Empower communities to decide how scarce resources are allocated (ecosystem health limits are decided regionally instead of at the consenting stage)
- Provide **additional tools to encourage natural resources** to be used efficiently e.g., freshwater farm plans, actions plans (council led) and new market mechanisms for resource allocation
- Give more certainty about how **Māori interests are provided for**

## RM Reform is only one piece of the puzzle...



## Roles for Councils in the new system

There **will still be roles for both** Regional Councils and District in the new system but responsibilities will change.

Table 1: Regional combined plans

Plan	Bill	Council responsible	Purpose
Regional spatial plan	Planning Bill and Natural Environment Bill	All regional, district and unitary councils in a region	To provide strategic direction for growth and infrastructure and enable strategic integration of decision-making between the Planning and Natural Environment Acts
Natural environment plan	Natural Environment Bill	Regional councils and unitary councils	To regulate use and protection of natural resources
Land-use plans	Planning Bill	District councils and unitary councils	To regulate use and development of land

However, if the Council was to amalgamate and become a Unitary Council, the **Unitary Council would be responsible for both the regional and district council functions.**

## Greater use of national direction



The system will be **more directive** through the use of national instruments



Nationally-set policy statements and environmental standards will feature extensively in the new system with the intention to **provide clear direction** on national priorities



Examples of potential national standards include standardised zones, how to identify and respond to natural hazards, housing growth targets, environmental limits etc



The national instruments will be **delivered in two stages**, with the first tranche due at the end of 2026 and the second tranche by mid-2027.

# New National Instruments

## Planning Act

### National Policy Direction

One document providing high level direction for council plan making.

### Potential Standards

- Standardised zones
- How to identify and respond to natural hazards
- Housing growth targets
- Regulatory relief
- Identifying historic heritage

## Natural Environment Act

### National Policy Direction

One document providing high level direction for council plan making.

### Potential Standards

- Environmental limits
- Permitting commercial vegetable growing
- Constructing water storage
- Constructing wetlands
- Monitoring requirements
- Freshwater standards
- Indigenous biodiversity standards

# Regional Combined Plan



- **One Spatial Plan for the region** planning for growth over 30 years. Trade offs occur between environment and land use.
- Environment Plan replaces Regional Policy Statement and Plans, to **implement nationally set limits and regional entity set limits relating to ecosystem health**
- Landuse plans give effect to spatial plan and **apply national standards**.

# Governance arrangements for Regional Spatial Plans

## Regional Spatial Planning Committee

Local authorities and a ministerial representative

Composition of the RSPC  
**not detailed** in the Bills e.g., voting rights, membership, delegation to sub-committees etc

### Role of the Regional Spatial Planning Committee

1. Appoint a secretariat and chairperson
2. Responsible for preparing the draft Regional Spatial Plan
3. Provide advice to local authorities on IHP recommendations

Local authorities to agree **Terms of References** as first step

### What is Council's role in the proposed process to develop a RSP?

- Representative on the Regional Spatial Planning Committee
- Council is a joint decision-maker on the RSP including:
  - Required to approve public notification of the draft Regional Spatial Plan
  - Required to decide on IHP recommendations

### How is joint decision making on the RSP proposed to work?

- Consensus decision-making is proposed
- Disputes resolution proposed for when consensus cannot be achieved

## Planning Act – Regional Spatial Plan



Sets the strategic direction for urban development and infrastructure investment priorities for next **30-plus years**



Supports **integrated** decision-making. Requirements for what they include and how they are prepared



Need to identify **growth areas, infrastructure corridors, adaptation areas and areas needing protection** among other requirements set out in the Bill



The spatial plan is the key point in the system where **trade-offs** between environment and land use occur

## Planning Act – Territorial authorities - Land use plans



**Must apply** national instruments and give effect to Regional Spatial Plan but will determine the **spatial application** of standardised plan provisions.



If authorised by a national instrument, may select which standardised plan provision to apply (from 2 or more alternatives) and determine any content specified from within parameters set out in national instrument.



**Bespoke plan provision's** must be in scope or not precluded by national instruments, require a 'justification report' (potentially similar to a section 32 evaluation for a qualifying matter).



Public can make public submissions, however submission scope is **limited** for standardised provisions e.g., only on where zone is spatially applied and not on the provisions themselves.



Minister, the Regional Council or spatial plan committee responsible for the regional spatial plan may refer a dispute on a whether the land use plan implements a national instrument to the Environment Court



Plan making process is similar to RMA, i.e notification (targeted notification option), submissions, appeals to Environment Court, hearings held by IHP, Private Plan Changes

## Planning Act - Out of scope effects

Out of scope  
effects cannot be  
regulated

Effects in scope	Effects out of scope
Natural hazards	<b>Matters internal to unit/site</b> – e.g., building layout, private open space, balconies
‘Significant’ historic heritage	Financial viability and demand for a project
Noise and vibration	<b>Visual amenity</b> use, development, or building in relation to its character, appearance, aesthetic qualities, or other physical feature
Shading	Views from private property
ONF/L and High Natural Character areas	The social and economic status of future residents (e.g., whether the residential use is social housing)
Positive effects	Impacts on competing businesses / trade competition / <b>retail distribution</b>
Sites of significance to Māori	‘Subjective’ landscape and amenity effects that preserve character
Cumulative effects	Effects of setting a precedent
	Effect on <b>landscape</b> (except ONLF)
	Where the land use effects of an activity are dealt with under other legislation

## Regulatory relief



Councils must provide relief to landowners where planning controls are **reasonably likely to have a significant impact on the reasonable use of land**.



Councils must justify application of controls, consider the impact and proactively identify and set out regulatory relief mechanisms. The relief framework is included when plan is notified.



Relief triggered by the following controls: significant historic heritage, significant natural areas, outstanding natural features, land-based indigenous diversity, site of significance to Māori.



**Examples of relief** include: rates reduction, bonus development rights, cash, land swaps, no-fees consents, access to grants or expert advice.

## Natural Environment Act – Natural Environment Plan



**Regional Councils** must produce a Natural Environment Plan (NEP) that manages use of natural resources in a region.



**Ecosystem health limits** will be developed in the NEP and set regionally.



NEP will **allocate natural resources** and allow for new market allocation methods such as auctions, tenders and comparative consenting.



National standards will stipulate the **standardised provisions** that a Regional Council must include in its NEP. Regional Councils may be allowed flexibility within defined parameters.



Regional Councils can only include a '**bespoke plan provision**' if authorised by national instruments.

## Land-use consents and permits



**Fewer consents:** Government have said 46 percent of consent and permit applications currently required under the RMA could become unnecessary under the new planning system e.g., more permitted activities and standardised rules



**Reduced number of activity classes:** Permitted, Restricted Discretionary, Discretionary and Prohibited (removed controlled and non-complying)



**Reduced scope to consider effects:** a number of effects that can trigger resource consent and inform consent conditions, will not longer be regulated.



**Less public participation:** Changes to notification requirements and threshold for notification e.g., more than minor and changes who can be involved (qualifying resident)



**Transitional arrangements:** Starts 1 month after Bill passed, includes out of scope effects, special circumstances etc

## Compliance, monitoring and enforcement



Changes largely carried over from recent RMA changes and previous RM reforms. **No significant policy shifts in approach.**



The Government is taking advice on if to establish a **national compliance and enforcement regulator** (with regional presence) to administer the compliance and enforcement functions under the new system.

## Treaty provisions

There is **no longer a general Treaty principles clause** – each Bill has a descriptive Treaty clause. No references to kaitiakitanga, tikanga and mātauranga Māori.

Treaty settlements will be upheld.

**System goal** for providing for Māori interests

**Pre-notification** of draft instruments and standards

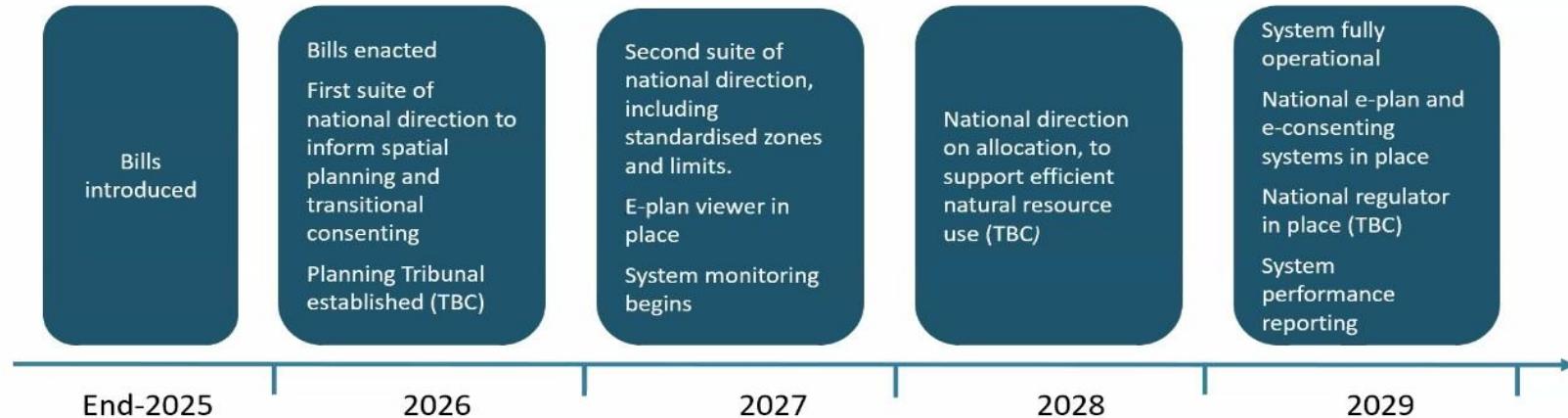
Set rules on Māori participation in planning and management effects on **sites of significance and Māori Land**

**Iwi consultation** in the development of required plans

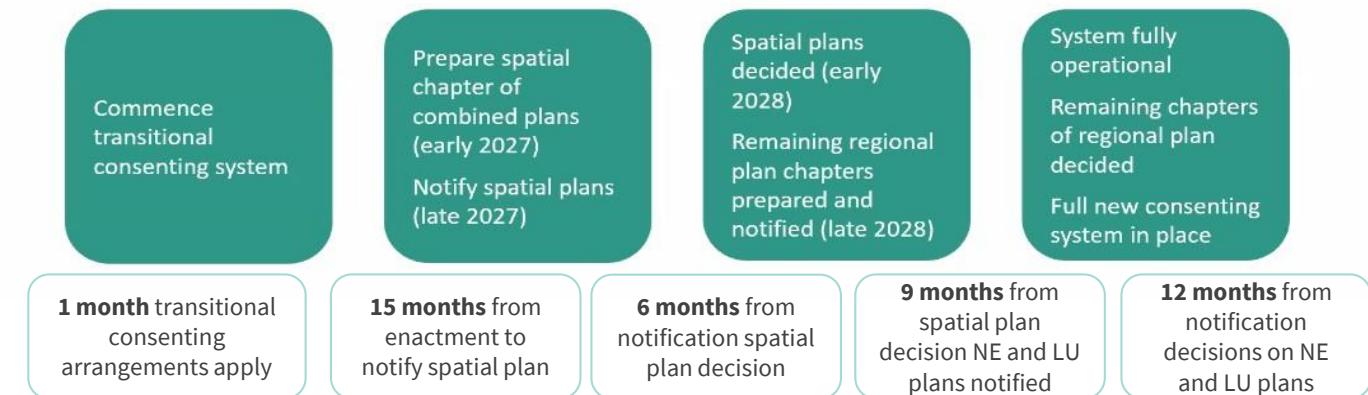
Iwi and hapū only **notified of permits** where they are an affected party and notification thresholds are met (higher bar)

## Transitional arrangements

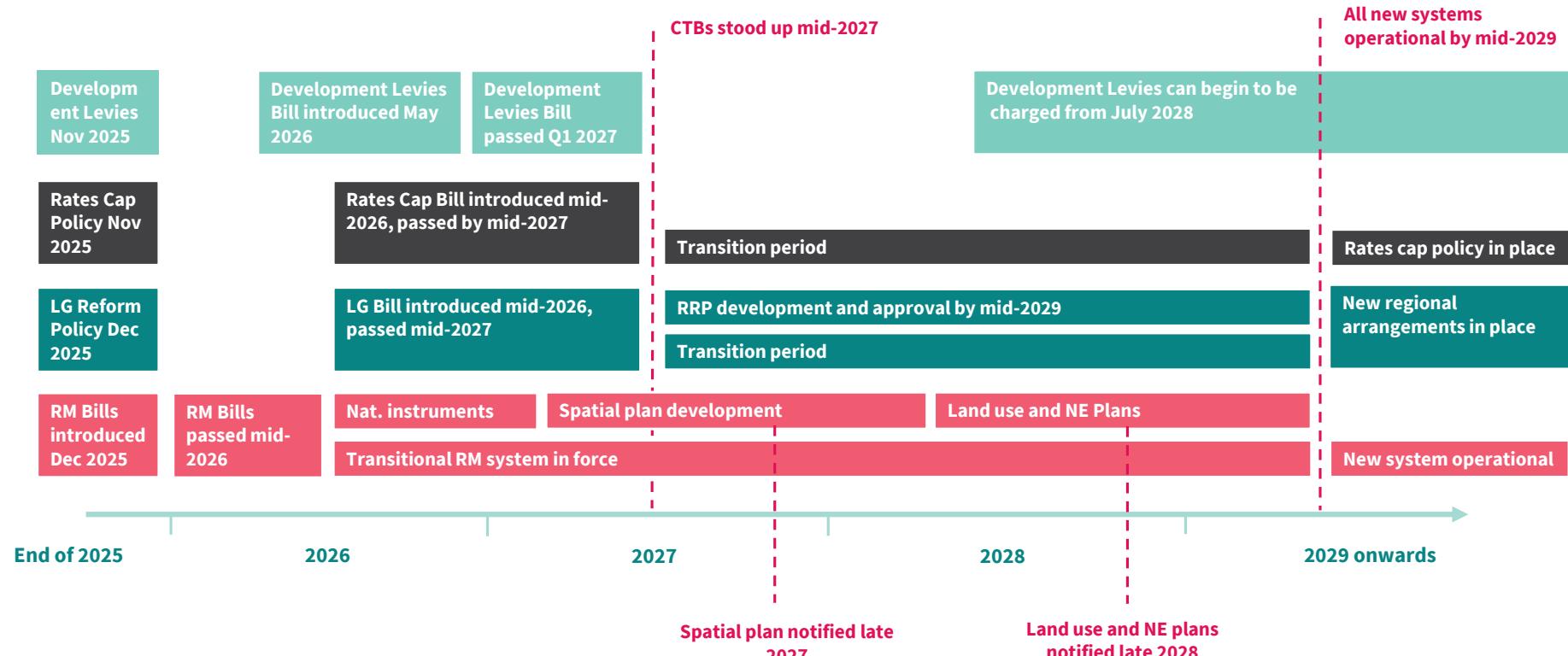
### Central Government



### Local Government



# Wider Reform Timelines



# Initial considerations



**Greater centralisation:**  
stronger national direction  
and standardisation with  
limited levers for local  
flexibility, ministerial powers



**Ambitious timeframes and  
resourcing constraints:**  
implementation deadlines  
are challenging with the new  
system expected by 2029.  
Capability and capacity  
constraints to deliver.



**Funding and financing:**  
transitioning to the new  
system will involve costs for  
councils along with new  
requirements such as  
regulatory relief



**Local mana whenua  
partnership:** shift towards  
engaging at a regional level,  
Council needs to continue  
valuing the voices of local  
mana whenua



**Alignment with broader  
reforms:** uncertainty around  
timing and sequencing and  
how the various reforms  
work together



**Impact of out of scope  
effects:** significant shift  
from existing system. Need  
to consider what this means  
for achieving a well  
functioning urban  
environment?

## Next Steps

