
Christchurch City Council SUPPLEMENTARY AGENDA

Notice of Meeting:

An ordinary meeting of the Christchurch City Council will be held on:

Date: Wednesday 6 September 2023
Time: 9.30 am
Venue: Council Chambers, Civic Offices,
53 Hereford Street, Christchurch

Membership

Chairperson	Mayor Phil Mauger
Deputy Chairperson	Deputy Mayor Pauline Cotter
Members	Councillor Kelly Barber
	Councillor Melanie Coker
	Councillor Celeste Donovan
	Councillor Tyrone Fields
	Councillor James Gough
	Councillor Tyla Harrison-Hunt
	Councillor Victoria Henstock
	Councillor Yani Johanson
	Councillor Aaron Keown
	Councillor Sam MacDonald
	Councillor Jake McLellan
	Councillor Andrei Moore
	Councillor Mark Peters
	Councillor Tim Scandrett
	Councillor Sara Templeton

4 September 2023

Principal Advisor

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Note: The reports contained within this agenda are for consideration and should not be construed as Council policy unless and until adopted. If you require further information relating to any reports, please contact the person named on the report.

To watch the meeting live, or a recording after the meeting date, go to:

<http://councillive.ccc.govt.nz/live-stream>

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30. Resolution to Include Supplementary Reports Te Whakataunga Whakauru Pūrongo āpiti

1. Background Te Horopaki

- 1.1 Approval is sought to submit the following reports to the Council meeting on 06 September 2023:
 31. Notice of Motion
 32. Notice of Motion
- 1.2 The reason, in terms of section 46A(7) of the Local Government Official Information and Meetings Act 1987, why the reports were not included on the main agenda is that they were not available at the time the agenda was prepared.
- 1.3 It is appropriate that the Council receive the reports at the current meeting.

2. Recommendation Te Tūtohu

- 2.1 That the reports be received and considered at the Council meeting on 06 September 2023.
 31. Notice of Motion
 32. Notice of Motion

31. Notice of Motion

Reference / Te Tohutoro: 23/1385554

Report of / Te Pou
Matua:

Councillor Moore (Andrei.Moore@ccc.govt.nz)

Senior Manager /
Pouwhakarae:

Dawn Baxendale, Chief Executive (Dawn.Baxendale@ccc.govt.nz)



Pursuant to Standing Order 22 of Christchurch City Council's Standing Orders, the following Notice of Motion was submitted by Councillor Moore.

1. Notice of Motion to the Council He Pānui Mōtini

That the Council:

1. Request staff to investigate and report back to Council on options for ensuring all elected members are notified of all road closures in their respective wards and electoral subdivisions.

Attachments Ngā Tāpirihanga

No.	Title	Reference	Page
A  	Officer Advice - Notification of Road Closures	23/1407399	6

0. Officer Advice on Notice of Motion - Road Closures

Reference / Te Tohutoro: 23/1385925

Report of / Te Pou Matua:	Lynette Ellis, Head of Transport & Waste Management Simon Hodges, Team Leader Temporary Traffic Management John Filsell, Head of Community Support & Partnerships
Senior Manager / Pouwhakarae:	Mary Richardson, General Manager Citizens & Community (Mary.Richardson@ccc.govt.nz)

1. Purpose of Report Te Pūtake Pūrongo

- 1.1 The purpose of this report is to provide the Officer advice regarding Councillor Moore's Notice of Motion requesting a report on options for providing elected members notification of all road closures in their respective wards and electoral subdivisions.

2. Detail Te Whakamahuki

- 2.1 The Council has an obligation under the Utilities Act to allow works in the road corridor when needed. This includes utilities, private development, and other developments. The Council has a regulatory role to monitor the impact of works on the network and work with the contractors undertaking works in the road corridor to ensure the safety of all.
- 2.2 The development of a report will require time and resource to complete. The development of options will require feedback from utility providers, the development community, and suppliers.
- 2.3 Completing the report with options will take staff approximately 12 weeks (including editing and approvals) to research and complete. This will mean that staff will be reporting back to Council in early December.
- 2.4 Staff can complete this work, however, it is not work that has factored into the current planning and as such will have to be completed while delivering current commitments. This is likely to have an effect on other project and programme tasks. At this stage it is not clear what the absolute impact will be.

3. Background

- 3.1 Council, as the road controlling authority, has an obligation to facilitate the use of the road corridor for works as required, e.g., private developments or utility providers.
- 3.2 A Traffic Management Plan (TMP) is required for works that vary the normal operating condition of the road to allow contractors to undertake works where needed. This includes works that are being undertaken in the road corridor by third parties such as utility companies and private developers.
- 3.3 Currently the Temporary Traffic Management Team has delegated authority to approve road closures to undertake works that require a road closure while the road, or any drain, water race, pipe, or apparatus under, upon, or over the road is being constructed or repaired.
- 3.4 As part of the approvals, the requirement to notify the community are confirmed through the TMP and must align with Council Local Operating Procedures. This is over and above our legal obligations which do not require any pre-notification of road closures.

- 3.5 The standard way for notifications to occur for a road closure is via a letter drop outlining the works to directly impacted residents as well as prewarning signage outlining the dates and times of the closure, which must be deployed onsite a week ahead of the closure occurring.
- 3.6 Once closures are approved the details are available publicly on the council website via [Traffic updates : Christchurch City Council](#).
- 3.7 The 'Work in your area' website ([Work in your area : Christchurch City Council \(ccc.govt.nz\)](#)) outlines current works being carried out by Council, and notes that other agencies, including utility providers, may also be carrying out works. To that end, an additional link to the Waka Kotahi NZ Transport Agency roadworks map is provided for the public to easily access information on all road works that may be happening.
- 3.8 Whilst the descriptions on the website are not always accurate, at this point in time, staff have been working with contractors to ensure that messaging matches the impact and describes the work appropriately.

4. Additional Notification Frameworks

- 4.1 Information regarding road closures is already available on Smart-view. As such, in terms of the NoM, the Council is already providing this as information about road works and road closures (including reason, timing and estimated duration, equipment use (when applicable) is available to the public through the tool.
- 4.2 On occasion, there are road closures that are not on Smart-view. Often these are smaller closures run by developers and contractors and are not Council projects. It is very difficult to perceive how staff could capture all of these as many of them are sporadic. There may be more of these in Councillor Moore's ward (Halswell) due to the current amount of development. In terms of the request outlined in the NoM as it might pertain to external contractors/developers, it is uncertain whether direct notification to elected members of works undertaken by non-Council contractors would be achievable and would likely result in a significant workload increase for Council staff.
- 4.3 Proactively sending elected members notifications or other information readily available on Smart-view seems counter to our direction for self-help and the use of accessible dashboards and data sources. It would impact on elected members who actually may not want to be continually bombarded with the updated information. For those who do, they can access this information themselves via Smart-view. Residents can also be directed to Smart-view at the following link: <https://smartview.ccc.govt.nz/travel/roads>
- 4.4 Additionally, the Community Boards are notified of works in their area and receive an email from Business Support containing details of the works (What, Why, Where, When, Contact, and further details). The Boards receive this information at the same time as the Council's customer service centre desks.
- 4.5 The tool provides a wide range of information and road works/closures can be accessed via the "On the go" option (available through the hamburger icon) and "road works" where it provides the complete story of roadworks in any given area.

5. Other Information

- 5.1 Council staff acknowledge that the quality of the information on the website is not always sufficient for public understanding of why works are being undertaken and why the closure is required.
- 5.2 To that end, Council staff sent the following to the Traffic Management Industry in January and note there is an ongoing programme of work to improve descriptions.

- 5.2.1 *Due to changes resulting from the CTOC disbandment in 2022, contractors need to be aware that any information provided in the “description” field of layouts in MyWorksites is publicly viewable on the Council website. Moving forward please make sure that job specific details such as project manager name or internal job numbers are entered under the UTMD field, and that the description field should contain a succinct description of the works and what the impact is likely to be. This information is for public consumption and as such needs to be relevant to the intended audience.*

Attachments Ngā Tāpirihanga

There are no attachments for this report.

32. Notice of Motion

Reference / Te Tohutoro: 23/1381681

Report of / Te Pou
Matua: Councillor Gough (James.Gough@ccc.govt.nz)

Senior Manager /
Pouwhakarae: Dawn Baxendale, Chief Executive (Dawn.Baxendale@ccc.govt.nz)


Pursuant to Standing Order 22 of Christchurch City Council's Standing Orders, the following Notice of Motion was submitted by Councillor Gough.

1. Notice of Motion to the Council He Pānui Mōtini

That the Council:

1. Request a report from staff by 15 November 2023 on the process for adopting design 'Option B' for the Nor' West Arc MCR section along Aorangi Road between Ilam Road and Brookside Terrace which includes the:
 - a. Process for amending the existing design to adopt design 'Option B' for an on-berm cycleway alongside the footpath;
 - b. Options for removal and replacement of existing silver birch trees; and
 - c. Impacts of any change on the delivery of the Nor' West Arc MCR.
2. Pause any further work on the Nor' West Arc MCR section along Aorangi Road between Ilam Road and Brookside Terrace which may prejudice any future Council decisions until the report commissioned under recommendation 1 is returned on 15 November 2023.

Attachments Ngā Tāpirihanga

No.	Title	Reference	Page
A 	Officer Advice - Nor' West Arc MCR	23/1409416	10

0. Officer Advice on Notice of Motion - Nor' West Arc

Reference / Te Tohutoro: 23/1397120

Report of / Te Pou Matua:	Lynette Ellis, Head of Transport & Waste Management Jacob Bradbury, Manager Planning & Delivery Transport Luke Thomas, Project Manager, Transport & Waste Management
Senior Manager / Pouwhakarae:	Mary Richardson, General Manager Citizens & Community (Mary.Richardson@ccc.govt.nz)

1. Purpose of Report Te Pūtake Pūrongo

- 1.1 The purpose of this report is to provide the Officer advice regarding Councillor Gough's Notice of Motion related to the Nor' West Arc MCR section along Aorangi Road between Ilam Road and Brookside Terrace.

2. Detail Te Whakamahuki

- 2.1 Council staff are working under the assumption that this Notice of Motion (NoM) is referring to the section of Aorangi Rd between Ilam Rd and Brookside Tce (610m) only. It is also assumed that the Option B referred to in the Notice of Motion is the shared path option presented during consultation.
- 2.2 The section of cycleway subject to this Notice of Motion was consulted on as part of the entire Section 3 (University to Harewood Road) in October 2021. The area in question makes up 610m of the overall 4km of cycleway consulted on.
- 2.3 The development of a report will require time and resource to complete. Advice will be required from the following teams:
 - 2.3.1 Governance – process and procedure
 - 2.3.2 Legal
 - 2.3.3 Transport Project Management – project impacts and costs
 - 2.3.4 Transport Asset Planning – Impact on wider programme
- 2.4 The implications of reversing a Council resolution will need to be covered as well as the potential cost implications of any changes. Any process implications such as the need for consultation, safety audit feedback and design implications will also need to be considered.
- 2.5 Staff can complete this work; however, it is not work that has factored into the current planning and as such will have to be completed while delivering current commitments. This is likely to have an effect on other project and programme tasks. At this stage it is not clear what the absolute impact will be.
- 2.6 This sub-section of MCR Nor'West Arc is currently planned to start construction before Christmas 2023, with completion anticipated Quarter 3, 2024. Halting works will delay the start of construction on this on this sub-section of the project. Detailed design on the remaining sections of the route will continue.
- 2.7 The MCR Nor'West Arc is Shovel Ready funded and the delay as a result of a report and halting works will have to be reported to Rau Paenga.

3. Current Works Underway & Achievability

- 3.1 There is an existing workstream in progress. Design is complete, with final technical approvals being sought. Procurement has begun, but there is no construction contract in place. Recent on-site works have related to early construction investigation works aimed at confirming the location of underground services in the road space.
- 3.2 The NoM is achievable, however, there are a number of issues and risks that should be considered, including:
 - 3.2.1 There will be sunk costs relating to the design work to date;
 - 3.2.2 In an inflationary market, delays are likely to cause increased construction costs;
 - 3.2.3 The resource consent may require amendment and resubmission;
 - 3.2.4 Lighting assessments will be required, due to the path being further from the existing street lights; and
 - 3.2.5 Potential for resourcing issues, as specialist designers have been assigned to other projects.
- 3.3 Should the NoM be resolved at the 6 September meeting, it would have the practical effect of halting the 'Major Cycleway – Nor' West Arc Cycleway – Section 3 Stages 2 & 3 Detailed Traffic Resolutions' report currently set to come to the 4 October Council meeting as the NoM directly impacts Stage 2 of the works.

4. Previous Consultation – Background Information

- 4.1 Two options were consulted on for Section 3 Aorangi Rd between Ilam Rd and Brookside Tce:
 - 4.1.1 Option A – Two-way cycleway (some indented parking); and
 - 4.1.2 Option B – Shared path (parking retained).
- 4.2 The consultation resulted in 424 submissions being received, 339 of which selected a preferred option as follows:
 - 4.2.1 Option A – 262 submissions at 62%
 - 4.2.2 Option B – 129 submissions at 38%
- 4.3 When reviewing the submissions for just those who live on the route and relevant organisations, the preferred was Option B (15) over Option A (1).
- 4.4 Submitter reasons for supporting Option A included:
 - 4.4.1 Safer (40)
 - 4.4.2 Poor user behaviour on shared paths (14)
 - 4.4.3 Consistent with the rest of Aorangi Rd (10)
 - 4.4.4 Cyclist priority at intersections (3)
 - 4.4.5 No tree loss (3)
- 4.5 Submitter reasons for supporting Option B
 - 4.5.1 Maintains on-road car parking (30)
 - 4.5.2 Safer (5)
 - 4.5.3 Removes trees (3)
- 4.6 After consultation the below changes were made:

- 4.6.1 The shared path was extended from Ilam Rd to Truman Rd (70m). This resulted in 5 trees being removed;
- 4.6.2 Additional parking was introduced on the southern side of Aorangi Rd; and
- 4.6.3 Provision of two P10 parking spaces on the northern side of Aorangi Rd.
- 4.7 Following consultation, the options were assessed via a multi criteria analysis to choose the preferred options. The analysis was based on the standard design criteria for Major Cycleways, the submissions and cost:
 - 4.7.1 Option A was seen to be the better option under all design aspects including Safety, Comfort, Attractiveness and Directness.
 - 4.7.2 Option B was seen to be the better option under Stakeholder Impacts and Cost.
 - 4.7.3 The majority of respondents supported Option A over Option B (62% vs 38%).
- 4.8 The report from the Hearings Panel recommended Option A. This was voted on by the Urban Design and Transport Committee on 3 February 2022, and was declared carried.
- 4.9 Reference Links
 - 4.9.1 [Hearings Panel Report](#)
 - 4.9.2 [Hearings Panel Meeting Minutes](#)
 - 4.9.3 [UDaT Committee Minutes](#)

Trees

- 4.10 Option A - Trees are not required or proposed to be removed.
- 4.11 Option B - Trees would need to be removed. In line with the Council's Tree Policy, every tree removed would need to be replaced with 2 new trees. Due to location constraints, it is likely that some of the trees would have to be located away from the project site.

5. Finance

- 5.1 On 31 May 2023, staff reported to Council that there is a forecast shortfall of \$6M for Nor'West Arc Section 3. Independent estimates are currently being sought which may change this amount.
- 5.2 Based on a per metre rate on work completed to date the additional cost to redesign 610m of the project is estimated to be \$280,000. However, there remain a few risks, such as potential service relocations, where additional survey work would still be required.
- 5.3 Given recent investigations, current thought is that there is no significant cost difference between Option A and Option B to construct.

6. Further Considerations

Impact on Mana Whenua / Climate Change

- 6.1 There is no difference in the two options regarding impact on Mana Whenua and Climate Change. However, further delays to delivery impact Council's ability to realise the carbon reduction benefits of an integrated cycle network.

Impact on Accessibility

- 6.2 No submissions were received during consultation regarding accessibility on either option. However, Waka Kotahi's advice regarding shared paths states "*Some pedestrians will avoid*

using shared paths because of anxiety about interactions with cyclists, so their installation should be limited. Some people (for example people who are blind or have low vision) can find it difficult to use shared paths as markings do not provide suitable guidance as to where they should walk. In all cases, options to provide a fully separated path should be considered first."

Programme

- 6.3 The programme for the route completion may be able to absorb the majority of the additional time required for redesign as the project can progress other sections of the cycleway in its place, while the need for additional funding is resolved. However, this would leave an unconnected section of cycleway, which is unlikely to realise any benefits in advance of being connected to the Ilam Road section about to be constructed.

7. Legal Advice

First Recommendation in the Notice of Motion

- 7.1 The first recommendation in the Notice of Motion is asking the Council to provide it with a report by 15 November 2023 on the process for adopting design 'Option B' for the Nor' West Arc MCR section along Aorangi Road between Ilam Road and Brookside Terrace. Staff understand the purpose of this report is to provide advice on how that could occur and any implications. If this is the case, we do not consider consultation is required to request a report providing that advice.
- 7.2 If the recommendation is carried, our advice in such a report will consider matters such as:
- 7.2.1 Whether the decision to change from Option B to Option A is a matter of substance.
 - 7.2.2 Whether further consultation is now required before considering potentially changing its decision from Option A to Option B
 - 7.2.3 If further consultation is required, what level of consultation this may involve.
- 7.3 Staff would need further clarity whether the Option B referred to within this Notice of Motion relates to the original Option B or whether it is the Original Option B with amendments or changes.

Second Recommendation in the Notice of Motion

- 7.4 The second recommendation in the Notice of Motion requests to pause any further work on the Nor' West Arc MCR section along Aorangi Road between Ilam Road and Brookside Terrace which may prejudice any future Council decisions until the report commissioned under recommendation 1 is returned on 15 November.
- 7.5 With a report back to Council requested by 15 November, the pause would be temporary. As such, this would not require prior consultation before being considered by Council.
- 7.6 Should the pause be extended or become long-term, or even permanent, this could have wider implications for Council, relating to reputational issues as well as funding and project priorities.

Attachments Ngā Tāpirihanga

There are no attachments to this report.

