

## Christchurch City Council MINUTES ATTACHMENTS

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**Date:** Tuesday 21 June 2022  
**Time:** 9.30am  
**Venue:** Council Chambers, Civic Offices,  
53 Hereford Street, Christchurch

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## Extending kerbside collection in Wairewa

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- Proposal: Offer the kerbside service to all properties accessible to our collection vehicle, between Cooptown and Gebbies Valley. These properties will have the option to order three bins, or continue to use the existing facilities. However, all developed properties that have the service available will be charged the full Waste Minimisation Targeted Rate.
- Changes made following submissions:
  - Now extended also to end of Okuti Valley
  - Bin clips in Birdlings Flat
- Recommendations: That the Council approves the *Extension of the Wheeliebin Kerbside Collection Service in Wairewa* proposal, including the changes made in response to the submissions, subject to the Funding Impact Statement – Rating Information being adopted as part of the final Annual Plan 2022-23 on 21 June 2022

## Waste minimisation rate opt out

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- Proposal: Multi-unit residential developments using an approved alternative service can obtain a rates remission representing the Waste Minimisation Targeted Rate (used to fund yellow and green bin kerbside collection and processing), plus \$83 representing the average annual kerbside collection and disposal cost for the red bin
- Recommendations: That the Council approves the *Wheeliebin Kerbside Collection Service-Opt out for Multi-unit Residential Developments* proposal, including changes to the Rates Remission Policy that provide for financial opt-out from funding red bin kerbside collection and disposal costs, subject to the approval of the Rates Remission Policy which is to be adopted as part of the final Annual Plan 2022-23 on 21 June 2022.

## Vacant central city land

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- Proposal: Introduce
  - a new rates differential on central city land with no active or consented use, and
  - a new remission where (1) the land is kept in an improved and maintained state, or (2) there is a delay in processing a consent application
- Amended definition of active or consented use: “under development” to “under construction”
- Proposal is lawful
- Recommendations: That Council
  - Approves the Vacant Central City Land Differential and Remission proposal, including the changes made in response to the submissions (remission to deal with consent delays, and clarifying “under development”), subject to the approval of the Rates Remission Policy and the Funding Impact Statement – Rating Information which are to be adopted as part of the final Annual Plan 2022-23 on 21 June 2022;
  - Direct staff to carry out further work and report on options for extending the Vacant Central City Land proposal to other areas of the city and to derelict buildings, with a view to consultation ahead of the rating year beginning 1 July 2023.

## Vacant central city land – process overview

Is there an active or consented use?

YES



Normal business differential applied  
(No need for remission)

NO

Is it kept in an improved and maintained state?

YES



Remission of City Vacant differential  
(Net rate = business differential)

NO



City Vacant differential  
No Remission

## Māori freehold land: Remissions, grants and relationships

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- Accepted MKT's drafting changes to *Policy on Remission and Postponement of Rates on Māori Freehold Land*
- Proposal: Decision-making under the Policy to lie with Te Hononga (status quo to continue while that is established)
- Submission that we should transfer rates to a Ngāi Tahu Rates Commission
  - Further discussions required. Not part of the Policy – no need to resolve by 1 July 2022
- Recommendation: That the Council adopts the *Policy on Remission and Postponement of Rates on Māori Freehold Land* (1 July 2022) set out in Attachment A, including changes made in response to the submission by Mahaanui Kurataiao Limited/ Ngā Rūnanga, as discussed in this report.

## 2022-23 Annual Plan Decisions

That the Council:

1. Receives the information included in this report and attachments.
2. Notes the recommendations of the Council's Audit and Risk Management Committee at its meeting on 15 June 2022, that an appropriate process has been followed in the preparation of the information that provide the basis for this Annual Plan 2022/23.
3. Adopts the Mayor's Recommendations set out below.

### Environment

- M1. Organics processing plant (OPP)
- M1a. Notes that the funding for OPP tailing removal estimate \$1 million will be met from the operating surplus (\$0.2 million) and the remaining spend of \$0.8 million in 2022/23 will be funded from within existing budget.
- M2. Waterways quality and compliance
- M2a. That the Council increases the flood protection and control works budget by \$250,000 in FY 2022/2023 per annum to provide for waterways quality and compliance, noting that this will have a rates impact of 0.04%.
- M3. Takapūneke Reserve
- M3a. That the Council adds \$500,000 to the capital programme for Takapūneke Reserve (1436 Takapūneke Reserve Planned Renewals) in FY 2022/2023, noting that this will have a rates impact of 0.001%.
- M4. Coronation Reserve
- M4a. That the Council adds \$400,000 to the capital programme for Coronation Reserve (405 Coronation Reserve Development) in FY 2022/2023, noting that this will have a rates impact of 0.001%.
- M10. Templeton playground renewal
- M10a. Notes that staff will commence engagement with the Templeton community to determine the exact needs of the community and the development of a plan for a future upgrade of the playground.
- M11. Excess water charge deferral to 1 October 2022
- M11a. That the Council defer the commencement of invoicing of the excess water supply residential volumetric charge until 1 January 2023 based on water meter readings commencing from 1 October 2022.

Facilities

- M5. Robert McDougall Gallery Strengthening
- M5a. That the Council notes that it has already resolved to provide funding in future years for the strengthening of the Gallery. However, the Council further notes that if the Canterbury Museum is able to confirm availability of its funding balance at an earlier time, the Council will consider bringing forward the Council funding in support of the Canterbury Museum for the strengthening of the Gallery.
- M6. Akaroa Museum
- M6a. That the Council increases the operational budget for the Akaroa Museum by \$10,000 per annum, commencing in FY 2022/2023, noting that this will have a rates impact of 0.002 %.
- M7. Governors Bay Jetty capital grant
- M7a. That the Council makes a capital grant of \$815,000 in FY 2022/2023 to the Governors Bay Jetty Trust in respect of the Governors Bay Jetty, noting that this will have a rates impact of 0.002% in FY 2022/2023 and a rates impact of 0.01% in FY 2023/2024.

Services

- M8. Libraries Holding Fee
- M8a1. That the Council sets the fee in the Schedule of Fees and Charges under the heading "Libraries" and "Holds and Interloans" "Adult – per item" at \$2.00 per item (instead of \$3 per item); noting that:
- M8A1i. This will cost \$75,000 per annum and will have a rates impact of 0.01% in FY 2022/2023.
- M8A1ii. Customers with adult membership would be more likely to place holds if this fee is reduced, and noting that there is no charge for placing holds on ebooks, eAudiobooks and eMagazines, and that there is no charge for placing holds on children and concession members.
- M9. Concessions for Rural Residents
- M9a. That the Council includes rural isolation, taking into account the distance from the nearest library, as one of the criteria for concession membership; and noting that:
- M9ai. This will cost \$5,000 per annum and will have a rates impact of 0.001% in FY 2022/2023.
- M9aii. This was raised by the Akaroa Community, and that this will enable free 'holds'.
- M12. Community Services Card
- M12a. That the Council investigate an increase to the community services card discount from 25% to 50% in preparation for informing the 2023/2024 Annual Plan.

Noting Provisions

Noting 1 - Flooding – Goulding Avenue

Noting that the Council requested a report on this issue as part of the Long Term Plan 2021-31 and notes staff will update the community in due course.

Noting 2 - Milns/Sutherlands/Sparks intersection

Noting that the Council will investigate and install possible temporary traffic safety measures to improve the Milns/Sutherlands/Sparks intersection until the permanent infrastructure is in place.

Noting 3 - Radcliffe Road

Noting that footpath and cycle access from Spring Grove to Radcliffe Road is planned as part of the Belfast Park pedestrian and cycle rail crossing (#12692). This project is underway and current funded in the Annual Plan. Any changes to the crossing at Radcliffe Road are dependent on KiwiRail support.

Noting 4 - Port Hills Management Plan

Notes that this will be considered during the 2024/34 Long Term Plan process.

Noting 5 - Port Hills/ Banks Peninsula

Noting Council staff are investigating ways to increase human resource capacity to support the Port Hills and Bank Peninsula which will assist community groups.

Noting 6 - Radley Street

Noting that the Council is investigating whether Radley Street and the surrounding areas will be considered as part of the Slow Speeds Neighbourhood programme and reported back to the relevant Community Board.

Noting 7 - Cutler Park

Noting that the Council is currently undertaking work on Cutler Park which is funded from existing budgets and this includes an improvement to surface levels.

Noting 8 - Community Board Funding

Noting that the Council will investigate capital budget for each community board to enable to implement their community boards plans as part of the preparation for the draft Long Term Plan 2024-34.

Noting 9 - Opawaho Heathcote River corridor

Noting that the Council will investigate an activity management plan for the Opawaho Heathcote River corridor as part of the Long Term Plan 2024-34 or draft Annual Plan 2023/24 process, if it can be done sooner.

Noting 10 - Hornby and Linwood – Tree Canopy

Noting that the Hornby and Linwood wards have lowest tree canopy density in the city and notes that the staff will address this as a priority. And notes that tree planting for these two wards will be included in the implementation component Urban Forest Plan.

Noting 11 - Arts Precinct

Notes for staff to work with the Central City Business Association, ChristchurchNZ and the submitters (Michael Bell) on other activation sites that could be used within the central city, including what would be required and would any funds be needed.

Noting 12 - Community Arts Funding

Notes that this will be considered during the 2024/34 Long Term Plan process.

Noting 13 - Future Streets Aranui

Request staff to brief the incoming the relevant Community Boards on what would be required to progress the next steps on the Future Streets Aranui.

Noting 14 – Centre of Contemporary Art

Notes that a group of Councillors met with Centre of Contemporary Art (CoCa) at the Mayors request to discuss the issues they currently face and note that staff will work with Rata Foundation and CoCa on this.

That the Council:

4. Adopts the summary of the rates impact and net debt ratio impact of the Mayor's Recommendations as updated at the meeting.
  - a. Overall average rates increase 4.66%
  - b. Average residential rates increase 4.65%
  - c. Debt ratio unchanged (as per Attachment B)
5. Adopts the proposed changes to the Council's capital programme for 2022/23 set out in Attachment C.
6. Adopts the proposed changes to the Council's operating expenditure for 2022/23 set out in Attachment D.
7. Adopts the proposed Revenue and Financing Policy set out in Attachment E.
8. Adopts the proposed Funding Impact Statement – Rating Information set out in Attachment F, subject to the changes adopted by the Council at the 21 June 2022 meeting. Note that the changes from the version published for consultation with the Draft Annual Plan 2022/23 are:
  - a. Changing the term "under development" to "under construction" – this is used in the definition of "active or consented use" which is used to identify the land to which the new City Vacant differential will apply. This change is for clarification only, and is discussed in the paper "Vacant Central City Land Differential and Remission" (21 June 2022 Council – Annual Plan meeting);

- b. Removing reference to the Water Supply, Wastewater and Stormwater Bylaw 2014 and instead referring to the Water Supply and Wastewater Bylaw 2022;
  - c. Updating the map of the wheeliebin kerbside collection area to include the Okuti Valley, as discussed in the paper "Extending Wheeliebin Kerbside Collection Service in Wairewa" (21 June 2022 Council – Annual Plan meeting).
9. Adopts the proposed Rates Remission Policy set out in Attachment G. Note that the changes from the version published for consultation with the Draft Annual Plan 2022/23 are:
  - a. Providing a new remission to support financial opt-out from funding red bin kerbside collection and disposal costs, as discussed in the paper "Wheeliebin Kerbside Collection Service - Opt Out for Multi-unit Residential Developments" (21 June 2022 Council – Annual Plan meeting);
  - b. Providing a new remission covering the situation where the owner of vacant land loses the opportunity to avoid the higher City Vacant differential due to delay in Council's consenting processes, as discussed in the paper "Vacant Central City Land Differential and Remission" (21 June 2022 Council – Annual Plan meeting).
10. Adopts the proposed minor changes, errors or omissions for levels of service, set out in Attachment H.
11. Notes the Thematic Analysis of the Annual Plan 2022/23 Submissions, set out in Attachment I.
12. Notes the Annual Plan 2022/23 - Management Sign-off for Process set out in Attachment J.
13. Notes the Annual Plan 2022/23 - Management Sign-off for Significant Forecasting Assumptions set out in Attachment K.
14. Adopts the Annual Plan 2022/23 comprising the information and underlying documents adopted by the Council at the meeting dated 24 February 2022 (the draft Annual Plan 2022/23), as amended by resolutions 3-10 above and Attachments C-H.
15. Authorises the General Manager Resources/Chief Financial Officer to make the amendments required to ensure the published 2022/23 Annual Plan aligns with the Council's resolutions of 21 June 2022 and to make any other non-material changes that may be required;
16. Authorises the General Manager Resources/Chief Financial Officer to borrow, in accordance with the Liability Management Policy, sufficient funds to enable the Council to meet its funding requirements as set out in the 2022/23 Annual Plan;
17. Having set out rates information in the Funding Impact Statement contained in the Annual Plan 2022/23 (adopted by the above resolutions), resolves to set the following rates under the Local Government (Rating) Act 2002 for the 2022-23 financial year, commencing on 1 July 2022 and ending on 30 June 2023 (all statutory references are to the Local Government (Rating) Act 2002).
  - a. a uniform annual general charge under section 15(1)(b) of \$145.00 (incl. GST) per separately used or inhabited part of a rating unit;
  - b. a general rate under sections 13(2)(b) and 14 set differentially based on property type, as follows:

<i>Differential Category</i>	<i>Basis for Liability</i>	<i>Rate Factor (incl. GST) (cents/\$ of capital value)</i>
Standard	Capital Value	<u>0.323296</u>
Business	Capital Value	<u>0.548634</u>
Remote Rural	Capital Value	<u>0.242472</u>
City Vacant	Capital Value	<u>1.293185</u>

#### Targeted Rates

- c. a water supply targeted rate under section 16(3)(b) and 16(4)(b) set differentially depending on whether a property is connected or capable of connection to the on-demand water reticulation system, as follows:

<i>Differential Category</i>	<i>Basis for Liability</i>	<i>Rate Factor (incl. GST) (cents/\$ of capital value)</i>
Connected (full charge)	Capital Value	<u>0.077659</u>
Serviceable (half charge)	Capital Value	<u>0.038830</u>

- d. a restricted water supply targeted rate under sections 16(3)(b) and 16(4)(a) on all rating units with one or more connections to restricted water supply systems of \$390.00 (incl. GST) for each standard level of service received by a rating unit;
- e. a land drainage targeted rate under sections 16(3)(b) and 16(4)(a) on all rating units in the serviced area of 0.047244 cents per dollar of capital value (incl. GST);
- f. a sewerage targeted rate under sections 16(3)(b) and 16(4)(a) on all rating units in the serviced area of 0.091404 cents per dollar of capital value (incl. GST);
- g. a waste minimisation targeted rate under sections 16(3)(b) and 16(4)(b) set differentially depending on whether a full or partial service is provided, as follows:

<i>Differential Category</i>	<i>Basis for Liability</i>	<i>Rate Charge (incl. GST)</i>
Full service	Per separately used or inhabited part of a rating unit	\$189.50
Partial service	Per separately used or inhabited part of a rating unit	\$142.13

#### Note:

The full service charge is assessed on every separately used or inhabited part of a rating unit in the serviced area. The partial service charge is assessed on every separately used or inhabited part of a rating unit outside the kerbside collection area, where a limited depot collection service is available (75% of the full rate).

- h. a water supply fire connection targeted rate under sections 16(3)(b) and 16(4)(a) on all rating units receiving the benefit of a water supply fire connection of \$125.00 (incl. GST) per connection;

- i. an excess water supply commercial volumetric targeted rate under section 19(2)(a) set for all rating units which receive a commercial water supply as defined in the Water Supply and Wastewater Bylaw 2022, *plus* land under single ownership on a single certificate of title and used for three or more household residential units, boarding houses, motels, and rest homes of \$1.18 (incl. GST) per m<sup>3</sup> or any part of a m<sup>3</sup> for consumption in excess of the rating unit's water supply targeted rate allowance, *provided that* all properties will be entitled to a minimum consumption of 0.6986 cubic metres per day.

The rating unit's water supply targeted rate allowance in m<sup>3</sup> per year is the volume of water equal to the assessed water supply targeted rate divided by \$1.18.

For example, if a rating unit is assessed \$1,000 for the water supply targeted rate, that rating unit's water supply targeted rate allowance for the year is 847.5m<sup>3</sup> (\$1000 divided by \$1.18/m<sup>3</sup>), which is 2.32 m<sup>3</sup>/day. Liability for the excess water supply commercial volumetric targeted rate is for any consumption in excess of that allocation.

#### Excess Water

- j. an excess water supply residential volumetric targeted rate under section 19(2)(a) set for the following:
- all metered residential rating units where the meter records usage for a single rating unit;
  - a rating unit where the meter records usage for multiple rating units, and where there is a special agreement in force specifying which rating unit / ratepayer is responsible for payment,

of \$1.35 (incl GST) per m<sup>3</sup> or any part of a m<sup>3</sup> for consumption in excess of 700 litres per day;

Note: In the 2022/23 financial year, the excess water supply residential volumetric targeted rate will be assessed from 1 October 2022, except that residential units that were assessed for excess water in the 2021/22 financial year will continue to be assessed for this rate during the 2022/23 financial year.

#### Targeted Rates

- k. an active travel targeted rate under section 16(3)(a) and 16(4)(a) of \$20.00 (incl. GST) per separately used or inhabited part of a rating unit;
- l. a heritage targeted rate under section 16(3)(a) and 16(4)(a) on all rating units of 0.000774 cents per dollar of capital value (incl. GST);
- m. a special heritage (Cathedral) targeted rate under section 16(3)(a) and 16(4)(a) of \$6.52 (incl. GST) per separately used or inhabited part of a rating unit;
- n. a special heritage (Arts Centre) targeted rate under section 16(3)(a) and 16(4)(a) of 0.000609 cents per dollar of capital value (incl. GST);
- o. a Central City Business Association targeted rate under section 16(3)(b) and 16(4)(a) of \$339.07 (incl. GST) per business rating unit in the Central City Business Association Area, where the land value of the rating unit is greater than or equal to \$50,000;

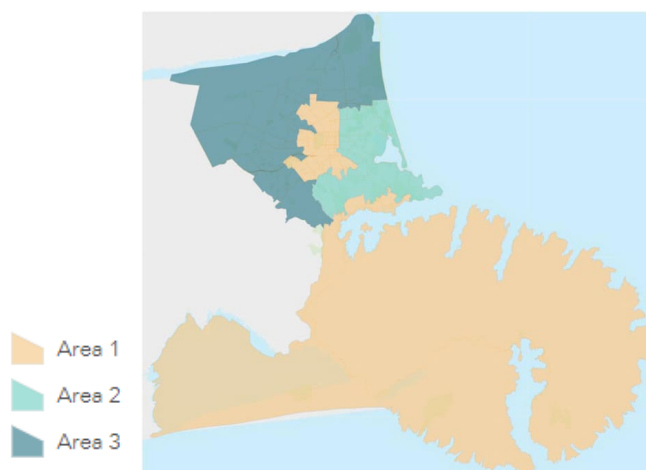
- p. an Akaroa Health Centre targeted rate under section 16(3)(b) and 16(4)(a) of \$35.54 (incl. GST) per separately used or inhabited part of a rating unit, for rating units located in areas defined by the following valuation roll numbers: 23890, 23900, 23910, 23920, 23930, 23940 and 23961 (the eastern portion of Banks Peninsula);

#### Date Instalments

18. Resolves that all rates except the excess water supply commercial volumetric targeted rate, and the excess water supply residential volumetric targeted rate, are due in four instalments, and set the following due dates for payment:

Instalment	1	2	3	4
Area 1	15 August 2022	15 November 2022	15 February 2023	15 May 2023
Area 2	15 September 2022	15 December 2022	15 March 2023	15 June 2023
Area 3	31 August 2022	30 November 2022	28 February 2023	31 May 2023

Where the Instalment Areas are defined geographically in the Map and Table as follows:



Area 1	Area 2	Area 3
Includes generally the Central City and the suburbs of St Albans, Merivale, Mairehau, Papanui, Riccarton, Addington, Spreydon, Sydenham, Beckenham, Opawa and Banks Peninsula.	Includes generally the suburbs of Shirley, New Brighton, Linwood, Woolston, Mt Pleasant, Sumner, Cashmere and Heathcote.	Includes generally the suburbs of Belfast, Redwood, Parklands, Harewood, Avonhead, Bishopdale, Ilam, Fendalton, Hornby, Templeton and Halswell.

19. Resolves that excess water supply commercial volumetric targeted rates, and excess water supply residential volumetric targeted rates are due for payment on the dates shown below in the "Due date" column, based on the week in which amounts are invoiced (shown in the "Week beginning" column). The "Penalty date" column will be referred to further below:

Week beginning	Due date	Penalty date
27/06/2022	25/08/2022	30/08/2022
4/07/2022	1/09/2022	6/09/2022
11/07/2022	8/09/2022	13/09/2022
18/07/2022	15/09/2022	20/09/2022
25/07/2022	22/09/2022	27/09/2022
1/08/2022	29/09/2022	4/10/2022
8/08/2022	6/10/2022	11/10/2022
15/08/2022	13/10/2022	18/10/2022
22/08/2022	20/10/2022	25/10/2022
29/08/2022	27/10/2022	1/11/2022
5/09/2022	3/11/2022	8/11/2022
12/09/2022	10/11/2022	15/11/2022
19/09/2022	17/11/2022	22/11/2022
26/09/2022	24/11/2022	29/11/2022
3/10/2022	1/12/2022	6/12/2022
10/10/2022	8/12/2022	13/12/2022
17/10/2022	15/12/2022	20/12/2022
24/10/2022	22/12/2022	27/12/2022
31/10/2022	29/12/2022	3/01/2023
7/11/2022	5/01/2023	10/01/2023
14/11/2022	12/01/2023	17/01/2023
21/11/2022	19/01/2023	24/01/2023
28/11/2022	26/01/2023	31/01/2023
5/12/2022	2/02/2023	7/02/2023
12/12/2022	9/02/2023	14/02/2023
19/12/2022	16/02/2023	21/02/2023
26/12/2022	23/02/2023	28/02/2023
2/01/2023	2/03/2023	7/03/2023
9/01/2023	9/03/2023	14/03/2023
16/01/2023	16/03/2023	21/03/2023
23/01/2023	23/03/2023	28/03/2023
30/01/2023	30/03/2023	4/04/2023
6/02/2023	6/04/2023	11/04/2023
13/02/2023	13/04/2023	18/04/2023
20/02/2023	20/04/2023	25/04/2023
27/02/2023	27/04/2023	2/05/2023
6/03/2023	4/05/2023	9/05/2023
13/03/2023	11/05/2023	16/05/2023
20/03/2023	18/05/2023	23/05/2023
27/03/2023	25/05/2023	30/05/2023
3/04/2023	1/06/2023	6/06/2023
10/04/2023	8/06/2023	13/06/2023
17/04/2023	15/06/2023	20/06/2023

Week beginning	Due date	Penalty date
24/04/2023	22/06/2023	27/06/2023
1/05/2023	29/06/2023	4/07/2023
8/05/2023	6/07/2023	11/07/2023
15/05/2023	13/07/2023	18/07/2023
22/05/2023	20/07/2023	25/07/2023
29/05/2023	27/07/2023	1/08/2023
5/06/2023	3/08/2023	8/08/2023
12/06/2023	10/08/2023	15/08/2023
19/06/2023	17/08/2023	22/08/2023
26/06/2023	24/08/2023	29/08/2023

#### Penalties

20. Resolves to add the following penalties to unpaid rates:

- a. for the excess water supply commercial volumetric targeted rate, and the excess water supply residential volumetric targeted rate, a penalty of 7 per cent will be added to any portion of an invoiced amount not paid on or by the due date, to be added on the date shown in the "Penalty date" column in the table above, based on the week in which amounts are invoiced;
- b. for all rates except the excess water supply commercial volumetric targeted rate, and the excess water supply residential volumetric targeted rate, a penalty of 7 per cent will be added to any portion of an instalment not paid on or by the due date, to be added on the following dates:

<i>Instalment</i>	<i>1</i>	<i>2</i>	<i>3</i>	<i>4</i>
Area 1	19 August 2022	18 November 2022	18 February 2023	19 May 2023
Area 2	20 September 2022	20 December 2022	18 March 2023	20 June 2023
Area 3	03 September 2022	03 December 2022	03 March 2023	03 June 2023

- c. for all rates, an additional penalty of 7 per cent will be added on 01 October 2022 to any rates assessed, and any penalties added, before 1 July 2022 and which remain unpaid on 01 October 2022;
- d. for all rates, a further penalty of 7 per cent will be added if any rates to which a penalty has been added under (c) above remain unpaid on 01 April 2023.

# Annual Plan 2022/23 Proposed Councillor Amendments

## Context – a changing world

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The world has changed significantly since the adoption of our draft annual plan in February

- *Supply chain disruptions* – longer than previously expected (in part due to on-going COVID lockdowns in China)
- *Commodity prices* – further increases in the cost of inputs & transport (energy, food, metals – particularly after Ukraine invasion)
- *Employment* – skills shortages = higher wages + harder to increase output
- **RESULT:** Major re-assessment of inflation expectations
  - Central banks around the world have shifted to a more aggressive tightening cycle
  - Public expectations have shifted higher (significant worry for central banks)
  - Focus now on inflation, not full employment (ie. higher interest rates, risk of recession)
- **MARKET IMPACT:** High uncertainty & volatility – participants trying to sit on the sidelines until the fog clears (makes it harder to secure debt & hedging)

## Context – a changing world

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- Due to the change in inflation forecasts we have increased our general opex inflation by 1% to 3.1%  
balancing:
  - supporting residents in rising cost environment whilst recognising the ongoing cost pressures for Council
  - ensures ratepayers aren't overrated while period of higher inflation is uncertain
  - somewhat reduces the risk of higher future years rate increases to compensate if inflation remains high
  - maintains tension between service delivery and budget management
  - recognises last 2 years surplus results
- Risks to our Plan:
  - ongoing war in the Ukraine means ongoing uncertainty (at global level)
  - Covid continues to have a significant impact on operations
  - supply chain issues continue to impact NZ and Council
  - nationwide skills shortage – will continue to impact us

## Recommended 2022/23 rates increase

% Increase to existing ratepayers		22/23	23/24	24/25	25/26
LTP		4.97	5.4	5.4	5.5
Draft Annual Plan		4.96	5.3	6.2	6.5
Changes per attachment D		-0.40	-0.2	-0.4	+1.6
Recommended Final		4.56	5.1	5.8	8.1
Average	Residential	4.55			
	Business	4.25			
	Remote Rural	2.66			

## Recommended rates increase

% Increase to existing ratepayers	22/23	23/24	24/25	25/26
Recommended Final	4.56	5.06	5.8	8.1
Proposed amendments (\$4.45m one off amendments)	+0.84	-0.74	-	-
Potential Final	5.40	4.32	5.8	8.1

## Amendments Process

- proposed amendments were reviewed at briefing of 31 May
- those received have been provided comments and recommendations from staff, and advice from Legal Services
- advice reviewed by councillors 16 June
- some amendments withdrawn or for noting

# Proposed Councillor Amendments

## Environment (Adult Playground - 5)

A1. Request staff continue to work with the Waihoru Spreydon-Cashmere Community Board to identify the scope, site and budget for an adult playground in time for inclusion in the next draft Long Term Plan  
(Cr Coker/Scandrett)

Officer Comments	Officer advice / Recommendation	Legal Services comment
<p>Comment</p> <p>The Waihoru Board commissioned a Needs Assessment / Concept Study costing \$4,500 to provide the Board sufficient information on which make a decision on recommending that a full blown feasibility study is undertaken at a cost of about \$35,000. A future feasibility study will cover costs, locations, design options, potential partners, community engagement, whole of life costs and a business case. The Interim Needs Assessment / Concept Plan is not conclusive on whether an adult playground will effectively combat social isolation in adults (its primary goal).</p> <p>The Board discussed the interim Needs Assessment / Concept Plan on March 14 and are scheduled to consider this again in late June. The Board are scheduled to make a decision on whether they wish to proceed prior to the end of the term.</p>	<p>Not recommended</p> <p>If the Board do wish to proceed they consider this in the 2024/34 Long Term Plan because there are no resources set aside, a number of more pressing priorities in the area and limited capacity within the community or parks teams to carry out this work at this time.</p>	<p>Not an amendment or a legal issue</p>

City Council 

## Environment (Templeton Playground renewal - 6)

A2. Request staff to commence engagement with Templeton community to determine the exact needs for the community and development of a plan for future upgrade of the playground

(Cr Chen/Galloway)

Officer Comments	Officer advice / Recommendation	Legal Services comment
The Community Park Ranger has discussed with Councillor Chen the best way to directly connect with relevant members of the community seeking improvements	Recommended	Not an amendment or a legal issue

## Environment (Waterways Quality - 11)

A3. Add \$300,000 for waterways quality/compliance to control erosion and decrease sediment into waterways for 2022/23, as well as further future years (Note it is for an additional \$50k)

(Cr Coker/Scandrett)

Officer Comments	Officer advice / Recommendation	Legal Services comment
The \$250,000 already included provides for one additional compliance officer and educational activities. An additional \$50,000 would go to further educational initiatives across the contractor community.	Not recommended Rates impact of a further \$50,000 is 0.1%. Funding would be for 2022/23 and 2023/24 and for future years.	Not material or significant

## Environment (Tree Canopy - 29)

A4. That Council make budget provision of \$1 million in FY 2022/23 to provide increased support for Tree Canopy protection and enhancement and to support the implementation of the Urban Forest Plan  
(Cr Johanson/Chen)

Officer Comments	Officer advice / Recommendation	Legal Services comment
Application of appropriate funding should be a key consideration of the 2024/ 34 Long term plan following the public consultation and adoption of the Urban Forest plan. Matters relating to Private dwellings will need to be confirmed following the upcoming District Plan changes triggered by the Crowns Resource management Act reforms	Not recommended Opex rates impact 0.17%	Not material or significant

## Environment (Excess Water deferral - 15)

A5. & A6. Defer the commencement of the excess water supply residential volumetric charge until the FY23/24, 1 July 2023. (Cr MacDonald/Gough)

Foreshadowed Motion on the alternative staff recommendation from Councillor McLellan

*Defer the commencement of invoicing of the excess water supply residential volumetric charge until 1 January 2023, based on water meter readings commencing from 1 October 2022.*

Officer Comments	Officer advice / Recommendation	Legal Services comment
Excess water charging adopted with LTP 2021. Implementation from 1 July means the first invoices will be received from 1 October. However given the summer demand patterns, with high use typically from December through to February, only households with leaks are likely to see an invoice before January. When a leak has been fixed the charge is remitted.	<p><i>Not recommended</i></p> <p>Was consulted on as part of LTP, delay for implementing was to ensure time to educate residents, the campaign has had strong response. A delay until 1 July 2023 would result in a revenue drop of \$2.422 million. Rates impact 0.41%</p> <p><i>Alternative Recommendation</i></p> <p>Defer commencement of the excess water charge until 1 October 2022 which would mean invoicing from 1 January 2023. This will provide the opportunity for more focused communications with high users across the district before they receive their first payable invoice.</p> <p>Revenue drop \$567,000. Rates impact 0.08%</p>	Revised recommendation and staff recommendation is not material or significant.

## Environment (Excess Water deferral - 15)

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- Consulted on as part of LTP with 403 submissions and over half supporting the proposed charge – delay in implementing was so we could provide tools for residents/educate and give time to change behaviour or find leaks
- Target is high summer demand – water use doubles and in peak times doubles again mostly due to garden watering
- Potential for pressure drop and inability to supply – risk to fire fighting
- Peak summer demand – increased opex as we run every well and every pump station
- Most households modest users – top 4% households using 23% of residential water supply; top 20% using 53%
- Experience elsewhere shows 20 to 30% reduction in use with volumetric charges

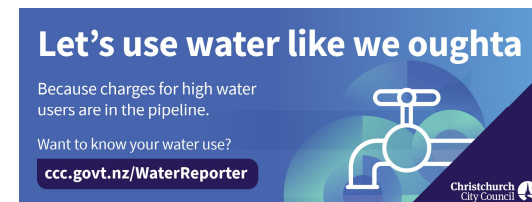
## Communications and marketing to date

- Letters have now gone out to all households using 2000l+ a day. **These are people who are very likely to have leaks.**
- We have staggered the letters, starting with 6000l+ users and we've had some great feedback already:

*"... we have been looking for the water leak and successfully found it and got the two leaks fixed. Thank you for sending a letter to us otherwise we wouldn't know we've been wasting so much water a day."*

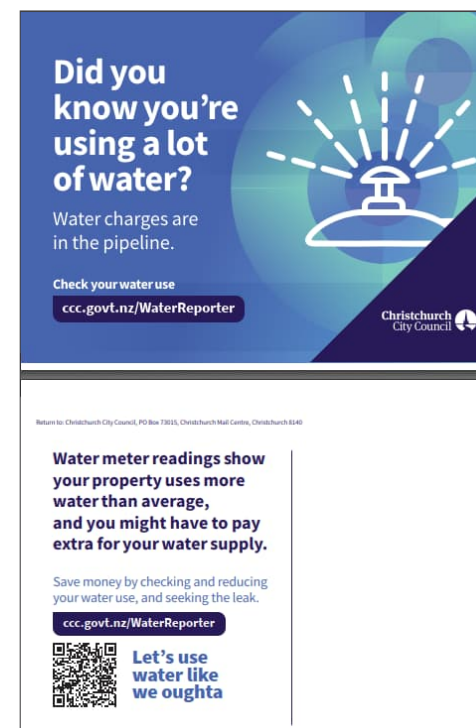
*"Just letting you know we have tracked down a significant water leak and have had it fixed. No idea how long it had been going as it was down a gully before it got to our house."*

- Advertising on rates bills – 130,000 printed / 35,000 as a banner in email.
- Last week we had half page ads in The Press and the community newspapers.
- We've had digital ads running – has generated **1800 web click-throughs in the last 10 days.**
- We also ran a Newsline story and have had subsequent media coverage (The Press/Stuff, RNZ, NewstalkZB and The Star).



## Communications and marketing to come

- Direct communications:
  - Our next batch of direct communications will be going out in the next week to households using 900-1999I.
  - Postcards to households using 700-900I will go in August-September.
- Our marketing campaign (online and in newspapers) will continue.
- We know the communications and marketing campaign is reaching people:
  - We're seeing a steady(but manageable) increase in calls to Contact Centre and in emails to water consumption inbox (our direct communications).
  - The Water Reporter has had 92,660 page views – 75,978 unique users with **2,116 since last Friday** (our general marketing).
  - The campaign videos have been viewed more than 350,000 times.
  - Our social media has had a reach of 27,725 with 3,603 engagements.



## Facilities (Canterbury Museum Levy – 8)

A7. That the Council agree to a 3% increase in the Museum levy  
(Cr Cotter/Mauger)

Officer Comments	Officer advice / Recommendation	Legal Services comment
Due to the funding formula used to work out the Museum levies, the impact on the other contributing authorities would be a proportional drop in their levy as well.	Not Recommended: Staff recommend a 0% levy increase in light of underutilised prior year levy funding. Staff also request the Museum to work with all contributing authorities on improving the formula for the gross operating levy calculation and improve budget forecasting accuracy. Staff also request a full recast of future year requirements following confirmation of the Museum redevelopment funding. A 3% increase is \$249,150.(0.04% rating impact)	Not material or significant

## Services (Community Services Card – 13)

A8. That Council investigate an increase to the Community Services Card discount from 25% to 50% in preparation for informing the 2023/24 Annual Plan

(Cr Coker/Scandrett)

Officer Comments	Officer advice / Recommendation	Legal Services comment
This will require a considerable amount of work due to the range and quantity of Council services; especially as the greater the discount the greater proportion of eligible persons take it up especially when it equates to 50%. This will require modelling of different uptake scenarios and their impact on Council revenue. If Council decides to proceed this cannot be delivered within current resource levels and should be contracted at an estimated cost of \$25,000.	If Council are serious on implementing a 50% discount and its associated impact on revenue then it is recommended that \$25,000 is set aside to fund a study. Rates impact 0.004%	Not an amendment or legal issue

## Services (Strengthening Communities Fund - 10)

A9. That the Council increases the Council's Strengthening Communities Fund by 2%

(Cr Coker/Scandrett)

Officer Comments	Officer advice / Recommendation	Legal Services comment
Staff position is to support the 2% increase already built into the grants as per the approval last year.	Not recommended Additional 2% increase is \$136,464, 0.023% rating impact)	Not material or significant

## Transport (Ferry Road – 28)

A12. That Council brings forward the Ferry Road (Phillipstown/Charleston) pedestrian safety and amenity improvement project to the FY22/23

(Cr Johanson/McLellan)

Officer Comments	Officer advice / Recommendation	Legal Services comment
<p>Advice provided as part of submissions feedback: A project is currently at Investigation Stage for Bus Priority improvements from Wilsons Road to Mannings Place and Mannings Place to Alport Place, with the objective of improving journey time and removing barriers to the uptake of Public Transport.</p> <p>Pedestrian improvements are planned as part of 60377 Programme - Active Transport Level of Service Enhancements, and more specifically, 68430 Active Transport Level of Service Improvement Programme has the section of Ferry Road between Wilsons Rd and Aldwins Road as the second priority to deliver pedestrian improvement enhancements until FY24. This project is currently in the early scheme design stage.</p>	<p>Not recommended Project is progressing in the 22/23 financial year therefore no changes are required. Scheme development is currently underway and the project team will seek feedback from the Community Board following the recent meeting on site. Consultation on potential changes is expected to occur early in 2023 and construction will start following scheme approval. This project is being progressed as part of a wider programme of work to ensure project efficiency and there is sufficient budget to progress. The project team will maintain communication with the Community Board to ensure that progress is maintained and expectations are clear. Any changes WILL require design, safety audits and consultation.</p>	<p>Not an amendment or legal issue</p>

## Transport (Off Street Car parking charges - 31)

A13. That Council reduce its car parking fees and charges for Off Street car parking to \$2 per hour for the 22/23 year to improve the occupancy of its buildings

(Cr Chen/Johanson)

Officer Comments	Officer advice / Recommendation	Legal Services comment
<p>Staff advice previously provided:</p> <p>Background Our parking revenue has been lower than planned this financial year because of reduced demand for central city parking as people stay away because of Covid-19. We expect this reduced demand to continue into next financial year as well.</p> <p>Amount We have modelled for reduced revenues to continue with a recovery over a number of months, and returning to original planned amounts from February 2023. This has resulted in an overall reduction of \$675k from the draft Annual Plan revenues across on-street and off-street parking.</p> <p>Councillor query – what if we halved the price in our off-street car parks? Councillors have queried whether reducing the price of off-street parking could result in more revenue by increasing demand. If prices were halved, to break even on revenue demand would need to double ie: a 50% reduction in price would require demand to increase by 100%.</p> <p>A 100% increase on FY23 planned hours parked equals a 62% increase on FY19 (pre-Covid) actual hours parked (this is less than double the 2019 hours because when prices increased last year we assumed demand would reduce from 2019 levels).</p> <p>The maximum daily occupancy in Lichfield Street carpark was generally between 80-100% on weekdays. For the number of hours parked to increase by 62% it would require people to spread their parking demand to less desired times of day. We consider this unlikely, particularly in the current Covid-19 environment.</p> <p>Current projections suggest that if we assume a 50% reduction in price would lead to a 25% increase in demand, that would reduce parking revenues by \$1.0m vs what was originally planned in FY23.</p>	<p>Not recommended The proposed change is not anticipated to have the desired effect Rates impact 0.17%</p>	<p>Not material or significant</p>

For Noting

## Noting provisions

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The following are to be managed as noting provisions (detail overleaf):

1. Flooding- Goulding Ave
  2. Install temporary traffic safety measures around the Milns /Sutherland's /Sparks Rd intersection
  3. Radcliffe Rd footpath
  4. Start work on the Port Hills Management Plan
  5. Additional Regional Park Rangers
  6. Radley St
  7. Cutler Park
  8. Implementation of Community Board plans
  9. Opawaho Heathcote River corridor Activity Plan
  10. Tree Canopy- Urban Forest Plan
  11. Arts Precinct
  12. Community Arts Funding
  13. Future Streets Aranui
  14. CoCA
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## Noting provision

N1. Flooding- Goulding Ave - based on LTP 2021-31 Council decision re CE4B that the Council requests a report with a timeline and progress on this issue. Request staff follow Council LTP decision to prepare a report with a timeline and progress asap (Cr Chen/Galloway) (7)

### 16 June Briefing – To proceed as noting provision

Councillor Chen clarified that this is for engagement to commence.

Officer Comments	Officer advice / Recommendation	Legal Services comment
Stormwater upgrade works will proceed in conjunction with pavement improvements. Pavement improvements are planned for the start of the new Roading maintenance contracts and expected to be undertaken before Christmas 2022. Action for this street was agreed as part of the 2021-31 Long Term Plan in July 2021. Design has been undertaken and alignment of works is happening. With the start of the new road maintenance contracts in October this will be one of the pieces of work that will be completed early in the new contracts.	Not recommended Staff will update the Community Board via memo on the progress of the works. These are being undertaken as maintenance works and not an individual stand-alone project.	Not an amendment or a legal issue

## Noting provision

N2. That funding be provided to install temporary traffic safety measures asap around the Milns/Sutherland's/Sparks rd intersection until the permanent infrastructure is in place (Cr Galloway/McLellan) (9)

### 16 June Briefing – To proceed as noting provision

Officer Comments	Officer advice / Recommendation	Legal Services comment
Staff have acknowledged that the layout of this intersection is not ideal and will work with the Community Board to assess whether any temporary measures can be installed as an interim measure to improve safety at the intersection. Temporary measures could include signs, markings, temporary kerbing or high friction surfacing. Actual interventions will be dependant on the completion of detailed investigations.	Recommended No budget changes required. Staff will investigate whether any temporary measures are able to be installed to improve safety at this intersection while the development in the area progresses. Changes are able to be funded through the Minor Safety Programme (#65924) and existing budgets. Staff will maintain communication with the Community Board to inform on progress.	Not an amendment or a legal issue

## Noting provision

### N3. Radcliffe Rd footpath project to be brought forward in the annual plan (Cr Keown) (12)

16 June Briefing – To proceed as noting provision (as per verbal advice from HoS)

Officer Comments	Officer advice / Recommendation	Legal Services comment
<p>LTP21 Project ID 60115, Radcliffe Road Corridor Improvement.</p> <p>The current project to link the two sides of Thompsons Road is being progressed under 12692, but due to Kiwirail timeframes this is likely to be constructed in FY25 in line with current LTP funding. This project has funding to progress so no changes are required.</p> <p>Improvements to the Radcliffe &amp; Blakes Road pavement and foot/cycle links will be progressed under 60115 in line with the development and Kiwirail Radcliffe Road Level Crossing to avoid rework. This currently has budget for construction in FY26, and there are no indications that this will need to be expedited in advance of the next Annual Plan.</p> <p>Staff would recommend delivering a shared foot &amp; cycle link from Thompsons Road to Radcliffe Road, parallel to the railway line, in FY23/24. This can be delivered using existing LTP funding within 12692. This would provide an off road route from Spring Grove to the existing Level Crossing on Radcliffe Road, and will complement the future planned works in the area. However, there remain risks with this approach related to liability around increasing pedestrian numbers on the Radcliffe Road crossing where there are currently no non-vehicular facilities, and land purchase.</p>	<p>Not recommended</p> <p>Staff recommend delivering a shared foot &amp; cycle link from Thompsons Road to Radcliffe Road, parallel to the railway line, in FY23/24. This can be delivered using existing LTP funding within #12692. This would provide an off road route from Spring Grove to the existing Level Crossing on Radcliffe Road, and will complement the future planned works in the area. However, there remain risks with this approach related to liability around increasing pedestrian numbers on the Radcliffe Road crossing where there are currently no non-vehicular facilities, and land purchase.</p>	<p>This would be a significant and/or material change from LTP. It would require consultation due to what is being proposed</p>

## Noting provision

N4. The Parks Unit prepare the necessary planning resources to start work on the Port Hills Management Plan in the next financial year 2023/24 (Cr Coker/Scandrett) (14)

16 June Briefing – To proceed as noting provision (as per AP report)

Action: For the strategy planning work programme to be moved forward

Officer Comments	Officer advice / Recommendation	Legal Services comment
Staff will develop an Implementation plan including project timelines and resource requirements for next AP. This will enable staff to remain focused on completing existing planning projects	Not recommended	Not material or significant

## Noting provision

N5. Add an additional 2 regional park rangers to Port Hills/Banks Peninsula for 2022/23, as well as further future years, at a cost of \$85,000 operational funding, and \$85,000 capital funding (Cr Coker/Scandrett) (17)

16 June Briefing – Proceed as noting provision (that staff are working on ways to increase human resource to support Banks Peninsula which will fed back to community groups)

Officer Comments	Officer advice / Recommendation	Legal Services comment
Staff have provided advice that they are exploring methods for increased productivity with existing budgets. This may include utilising capital budgets to develop and deploy a dedicated planting taskforce.	Not recommended Rates impact 0.01%	Not material or significant

## Noting provision

N6. Council adds Radley Street to the Active Travel Level of Service Improvement Budget as a priority to improve safety (Cr Johanson/Coker)

(18) 16 June Briefing – To proceed as noting provision to get put in process

Officer Comments	Officer advice / Recommendation	Legal Services comment
<p>The focus for The Active Travel Level of Service programme is to focus on active travel improvement at key activity centres not residential streets.</p> <p>Staff advice previously provided: The community have raised concerns with speeding along this street and have presented at the Community Board on the concerns. This area is in the programme for the Slow Speed neighbourhoods. This has been briefed with the Community Board earlier this year. Targeted improvements in the area are being considered within existing programmes to ensure alignment with recent Speed Limit Rule changes.</p>	<p>Not recommended This street and the surrounding area will be considered as part of the Slow Speeds Neighbourhoods programme and reported back to the relevant Community Boards. Radley Street and the concerns from the Community has not been raised as a priority in the Community Board Plan.</p>	<p>Not an amendment or legal issue</p>

## Noting provision

N7. That Council add \$100,000 for Cutler Park renewal (Cr Johanson/Coker)  
(19)

16 June Briefing – To proceed as noting provision

Officer Comments	Officer advice / Recommendation	Legal Services comment
Not required. Work in progress. The remaining works can be funded from existing capital budgets. Commentary on Cutler Park: Drainage issues: A detailed contour levels survey has been completed on the park. The levels survey is being used to plan an improvement to the surface levels using selective and localised soil topdressing. The work will be programmed for spring 2022 and will be funded from green asset renewals.	Not recommended	Not material or significant

## Noting provision

N8. That Council provide capital budget to each urban Community Board and to the Banks Peninsula Community to enable them to implement their Community Board plans in a timely and efficient manner (Cr Johanson) (20)

16 June Briefing – To proceed as noting provision for inclusion in LTP

Officer Comments	Officer advice / Recommendation	Legal Services comment
		This is significant and material and would require consultation

## Noting provision

N9. That Council creates an Activity Management Plan for the Opawaho Heathcote River corridor (Cr Johanson/Coker) (24)

16 June Briefing – To proceed as noting provision

Officer Comments	Officer advice / Recommendation	Legal Services comment
This will affect a number of other Activity Management Plans as levels of service associated with Opawaho Heathcote River corridor included in a number of existing plans e.g. land drainage, parks; will need to be transferred. Except under special circumstances (e.g. RRZ) Activity Management Plans (and their taxonomy) are best considered in the 2024/34 Long Term Plan Process. This approach to the Opawaho Heathcote River corridor should be discussed with Mana Whenua before a decision is made.	Not recommended – reconsider in the 2024/34 Long Term Plan process	Not an amendment or legal issue

## Noting provision

N10. In considering that Hornby & Linwood Wards are the lowest tree canopy density percentage in city-wide. Request staff to consider to plant the tree on these two wards as higher priorities on the establishment of Urban Forest Plan (Cr Chen/Johanson) (33)

### 16 June Briefing – To proceed as noting provision

Action: Information on whether the recent decision would need to be rescinded to be included in advice

Officer Comments	Officer advice / Recommendation	Legal Services comment
Noted and will be included in the implementation component of the Urban Forest plan	Recommended	Not an amendment or legal issue

## Noting provision

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### N11. Arts Precinct –

- In response to questions from councillors, staff have provided a wide range of advice and recommendations. Some are not Annual Plan recommendations per se (as they are processes or actions, not budget line items) but those with councillor support will be tracked as action items and their implementation reported back to Council. This is being tabled at the Council meeting.
- For the Arts Precinct staff have been asked to work with the Central City Business Association and Christchurch NZ – as well as submitters - on other activation sites that could be used within the central city, on what would be required and what funds would be needed. Staff held an initial workshop with these and other stakeholder groups on 14 June 2022, to look at the future activation of the Performing Arts Precinct and other available land in the Central City. Further workshops are being planned.

## Noting provision

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### N12. Community Arts Funding –

- In response to questions from councillors, staff have provided a wide range of advice and recommendations. Some are not Annual Plan recommendations *per se* (as they are processes or actions, not budget line items) but those with councillor support will be tracked as action items and their implementation reported back to Council. These requests will be tabled at the Council meeting.
- Increases to Community Arts Funding are to be considered during the 2024/34 Long Term Plan process.

## Noting provision

N13. That Council creates a budget line to support the Future Streets Aranui next steps recommendations of \$3 million dollars to help deliver improved pedestrian, cycling, and public transport in the wider Aranui/Wainoni area (Cr Johanson/Mauger) (25)

16 June Briefing – To proceed but as process/next steps rather than budget line

Officer Comments	Officer advice / Recommendation	Legal Services comment
Staff have reviewed the Annual Plan investments alongside the current community board submissions for the draft AP 22 to 23. At this time we see no requests or support from the boards for additional investment in Future Streets Aranui . Should this change in future Annual Plans or via revised submissions from the community board then we would re-visit the capital spend allocations.	Not recommended This project has NOT been prioritised by the Community Boards for additional investment at this time. Should the Boards decide to change this priority then staff will provide updated advice and changes will need to be addressed as part of the 2024-34 Long Term Plan.	This would be a significant and/or material change from LTP. It would require consultation due to what is being proposed

## Noting provision

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N14. CoCA