



# Greater Christchurch Partnership

## Te Tira Tū Tahī

One Group, Standing Together

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## Greater Christchurch Partnership Committee AGENDA

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### Notice of Meeting:

A meeting of the Greater Christchurch Partnership Committee will be held on:

**Date:** Friday 8 April 2022  
**Time:** 9am  
**Venue:** Via Audiovisual link

Under the current provisions of the Covid-19 Protection Framework (the traffic light system) people holding a current vaccine pass may attend the meeting in person. Attendance is also available via an audio-visual link; please request access details from the Hearings Advisor at [Nathaniel.Heslop@ccc.govt.nz](mailto:Nathaniel.Heslop@ccc.govt.nz).

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4 April 2022



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## Committee Members

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### **Greater Christchurch Partnership Independent Chair**

Jim Palmer

### **Christchurch City Council**

Mayor Lianne Dalziel, Councillors Mike Davidson and Sara Templeton

### **Environment Canterbury**

Chair Jenny Hughey, Councillors Phil Clearwater and Grant Edge

### **Selwyn District Council**

Mayor Sam Broughton, Councillors Malcolm Lyall and Sophie McInnes

### **Waimakariri District Council**

Mayor Dan Gordon, Councillors Niki Mealings and Neville Atkinson

### **Te Rūnanga o Ngāi Tahu (Te Ngāi Tūāhuriri and Ngāti Wheke)**

Dr Te Maire Tau, Jane Huria and Gail Gordon

### **Canterbury District Health Board**

Sir John Hansen

### **New Zealand Transport Agency (Non-Voting Member)**

James Caygill

### **Partnership Manager**

Katherine Snook  
ph 941 6214

### **Committee Adviser**

Nathaniel Heslop  
ph 941 6444

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1. TERMS OF REFERENCE NGĀ ĀRAHINA MAHINGA

1.1. The role of the Committee is to:

- i. Foster and facilitate a collaborative approach between the Partners to address strategic challenges and opportunities for Greater Christchurch.
- ii. Show clear, decisive and visible collaborative strategic leadership amongst the Partners, to wider stakeholders, agencies and central government and to communities across Greater Christchurch.
- iii. Enable Partners to better understand individual perspectives and identify shared objectives and areas of alignment.
- iv. Assist information sharing, efficient and effective working, and provide a stronger voice when advocating to others.
- v. Establish, and periodically review, an agreed strategic framework to support a collective approach to improving intergenerational wellbeing in Greater Christchurch through addressing strategic challenges and opportunities.
- vi. Oversee implementation of strategies and plans endorsed by the Committee and ratified at individual Partner governance meetings, including through the adoption and delivery of an annual joint work programme.
- vii. Ensure the Partnership proactively engages with other related partnerships, agencies and organisations critical to the achievement of its strategic functions.

1.2. The functions of the Committee are to:

- i. Establish, and periodically review, an agreed strategic framework to support a collective approach to improving intergenerational wellbeing in Greater Christchurch.
- ii. As required, develop new and review existing strategies and plans to enable Partners to work more collaboratively with each other and to provide greater clarity and certainty to stakeholders and the community. Existing strategies and plans endorsed by the Greater Christchurch Partnership Committee or endorsed by the UDSIC and inherited by this Committee are published on the Partnership's website.
- iii. Recommend to Partners for ratification at individual partner governance meetings any new or revised strategies and plans.
- iv. Adopt and monitor the delivery of an annual joint work programme to deliver on strategic goals and actions outlined in adopted strategies and plans.
- v. Undertake reporting on the delivery of adopted strategies and plans, including in relation to an agreed strategic outcomes framework.
- vi. Identify and manage risks associated with implementing adopted strategies and plans.
- vii. Establish and maintain effective dialogue and relationships (through meetings, forums and other communications) with other related partnerships, agencies and organisations to the support the role of the Committee, including but not limited to:
  - a. Waka Toa Ora (Healthy Greater Christchurch)

- b. Canterbury Mayoral Forum
  - c. Tertiary institutions and educational partnerships
  - d. Strategic infrastructure providers
  - e. Government departments
- viii. Undertake wider engagement and consultation as necessary, including where appropriate seeking submissions and holding hearings, to assist the development of any strategies and plans.
- ix. Advocate to central government or their agencies or other bodies on issues of concern to the Partnership, including through the preparation of submissions (in liaison with the Canterbury Mayoral Forum as necessary).
- x. For the avoidance of doubt, the Committee's strategic transport functions include:
- a. Consider key strategic transport issues, national policies and public transport associated collaborative business cases.
  - b. Develop the Greater Christchurch component of the Regional Public Transport Plan and recommend to the Canterbury Regional Council for approval, when required.
  - c. Monitor the delivery of the strategic public transport work programme in Greater Christchurch.
- 1.3. In undertaking its role and performing its functions the Committee will consider seeking the advice of the Chief Executives Advisory Group.

## 2. QUORUM AND CONDUCT OF MEETINGS

- 1.1. The quorum at a meeting of the Committee consists of the majority of the voting members.
- 1.2. Other than as noted in this Agreement, the standing orders of the administering Council at the time, shall apply.
- 1.3. Voting shall be on the basis of the majority present at the meeting, with no alternates or proxies.
- 1.4. For the purpose of clause 6.2, the Independent Chairperson:
- i. has a deliberative vote; and
  - ii. in the case of equality of votes, does not have a casting vote (and therefore the act or question is defeated and the status quo is preserved).

## 3. MEETING FREQUENCY

- 3.1. Notification of meetings and the publication of agendas and reports shall be conducted in accordance with the requirements of Part 7 of the Local Government Official Information and Meetings Act 1987.
- 3.2. The Committee shall meet monthly, or as necessary and determined by the Independent Chair in liaison with the Committee.

3.3. The Committee welcomes external speakers by deputation however the right to speak at meetings must be in accordance with the adopted public deputation guidelines of the Committee.

#### 4. DELEGATIONS

- 4.1. Establishing, and where necessary, amending, protocols and processes to support the effective functioning of the Committee, including but not limited to those relating to the resolution of conflicting views, communications and public deputations.
- 4.2. Preparing communication and engagement material and publishing reports relevant to the functions of the Committee.
- 4.3. Commissioning and publishing reports relevant to the functions of the Committee.
- 4.4. Undertaking engagement and consultation exercises in support of the terms of reference and functions of the Committee.
- 4.5. Selecting an Independent Chair and Deputy Chair in accordance with any process agreed by the Committee and the requirements of the LGA 2002.
- 4.6. Making submissions, as appropriate, on Government proposals and other initiatives relevant to the role of the Committee.
- 4.7. Appointing, where necessary, up to two additional non-voting observers to the Committee.

#### 5. FINANCIAL DELEGATIONS

- 1.1 The Committee can make financial decisions within an agreed budget envelope and as long as the decision does not trigger any change to the statutory plans prepared under the LGA 2002, the RMA 1991, or the LTMA 2003.

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## AGENDA ITEMS

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# Standing Items

## KARAKIA MŌ TE TĪMATATAKA

## OPENING INCANTATION

Tūtawa mai i runga	I summon from above
Tūtawa mai i raro	I summon from below
Tūtawa mai i roto	I summon from within
Tūtawa mai i waho	and the surrounding environment
Kia tau ai te mauri tū, te mauri ora ki te katoa	The universal vitality and energy to infuse and enrich all present
Haumi e, hui e, tāiki e	Unified, connected and blessed

### 1. Apologies Ngā Whakapāha

At the close of the agenda no apologies had been received.

### 2. Declarations of Interest Ngā Whakapuaki Aronga

Members are reminded of the need to be vigilant and to stand aside from decision making when a conflict arises between their role as an elected representative and any private or other external interest they might have.

### 3. Deputations by Appointment Ngā Huinga Whakaritenga

There were no deputations by appointment at the time the agenda was prepared.

### 4. Confirmation of Previous Minutes Te Whakaāe o te hui o mua

That the minutes of the Greater Christchurch Partnership Committee meeting held on [Friday, 11 March 2022](#) be confirmed (refer page 9).





# Greater Christchurch Partnership

**Te Tira Tū Tahī**  
One Group, Standing Together

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## Greater Christchurch Partnership Committee OPEN MINUTES

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**Date:** Friday 11 March 2022  
**Time:** 9.01am  
**Venue:** Held by Audio/Visual Link

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**Present**

Chairperson Jim Palmer  
Members Mayor Lianne Dalziel , Christchurch City Council  
Councillor Mike Davidson , Christchurch City Council  
Councillor Sara Templeton , Christchurch City Council  
Chairperson Jenny Hughey , Environment Canterbury  
Councillor Phil Clearwater , Environment Canterbury  
Councillor Grant Edge , Environment Canterbury  
Mayor Sam Broughton , Selwyn District Council  
Councillor Malcolm Lyall , Selwyn District Council  
Councillor Sophie McInnes , Selwyn District Council  
Mayor Dan Gordon , Waimakariri District Council  
Councillor Niki Mealings , Waimakariri District Council  
Councillor Neville Atkinson , Waimakariri District Council  
Jane Huria , Te Rūnanga o Ngāi Tahu  
Gail Gordon , Te Rūnanga o Ngāi Tahu  
Sir John Hansen , Canterbury District Health Board  
(Non-Voting Member) James Caygill , New Zealand Transport Agency

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**Principal Advisor**

Katherine Snook  
Partnership Manager  
Tel: 941 6241

Nathaniel Heslop  
Committee and Hearings Advisor  
941 6444  
nathaniel.heslop@ccc.govt.nz

Unconfirmed

## Karakia – Tīmatanga Opening Incantation

The agenda was dealt with in the following order.

### 1. Apologies Ngā Whakapāha

#### Committee Resolved GCPC/2022/00003

That the apologies received from Dr Te Marie Tau for absence, and Sir John Hansen and Councillor Sophie McInnes for partial absence be accepted.

Councillor Mike Davidson/Gail Gordon

Carried

### 2. Declarations of Interest Ngā Whakapuaki Aronga

There were no declarations of interest recorded.

### 3. Deputations by Appointment Ngā Huinga Whakaritenga

There were no deputations by appointment.

### 4. Confirmation of Previous Minutes Te Whakaāe o te hui o mua

#### Committee Resolved GCPC/2022/00004

That the minutes of the Greater Christchurch Partnership Committee meeting held on Friday, 11 February 2022 be confirmed.

Councillor Neville Atkinson/Councillor Niki Mealings

Carried

Mayor Lianne Dalziel joined the meeting at 9.03am.

Sir John Hansen left the meeting at 9.30am during consideration of Item 5 and did not return.

### 5. Greater Christchurch Strategic Transport Planning and Investment

#### Committee Comment

Katherine Trought and Jesse Burgess sought approval from the Committee for staff to develop a Greater Christchurch Transport Plan and Investment Program. They noted:

- The Greater Christchurch Spatial Plan will set the strategic direction for urban growth and form in Christchurch, including identifying key strategic transport outcomes and components to support the urban form.
- A significant amount of public transport planning and investment has occurred in Christchurch over the previous two decades.
- Developing a Greater Christchurch Transport and Investment Plan alongside the Greater Christchurch Spatial Plan addresses central government's preference for a "one plan" approach and follows the Auckland transport model, which has been accepted by Central Government and recommended by Waka Kotahi transport staff to follow.

The Committee:

- Emphasised the importance of enhanced travel demand management being incorporated into the transport plan.
- Identified that data derived from monitoring travel patterns is important to build an evidence base and understand commuter behaviour.
- Supported multi-disciplinary teams working on the transport plan, including a mixed group of professionals, to inform planning and strategy, including enhance travel demand management.

### Staff Recommendations

That the Greater Christchurch Partnership Committee:

- a. **Note** the ongoing work to develop the Greater Christchurch Spatial Plan, which will set the strategic direction for future growth in Greater Christchurch, and the key strategic transport outcomes and components required to support the preferred urban form.
- b. **Note** the opportunity for a single Greater Christchurch Transport Plan and Investment Programme to be developed concurrently with the Spatial Plan to clearly articulate a 'one plan' approach and to give effect to the strategic direction for transport in the Spatial Plan.
- c. **Note** that a significant amount of transport planning and investment has already occurred in Greater Christchurch during the past two decades, and that several drivers are accelerating the need for further transport planning and investment.
- d. **Agree** that staff develop a Greater Christchurch Transport Plan and Investment Programme, and that the scope for this piece of work is reported back to the GCP Committee.

### Committee Resolved GCPC/2022/00005

That the Greater Christchurch Partnership Committee:

- a. **Note** the ongoing work to develop the Greater Christchurch Spatial Plan, which will set the strategic direction for future growth in Greater Christchurch, and the key strategic transport outcomes and components required to support the preferred urban form.
- b. **Note** the opportunity for a single Greater Christchurch Transport Plan and Investment Programme to be developed concurrently with the Spatial Plan to clearly articulate a 'one plan' approach and to give effect to the strategic direction for transport in the Spatial Plan.
- c. **Note** that a significant amount of transport planning and investment has already occurred in Greater Christchurch during the past two decades, and that several drivers are accelerating the need for further transport planning and investment.
- d. **Note** the importance of shifting to a lower emissions transport system.
- e. **Agree** that staff, as a priority, develop a Greater Christchurch Transport Plan and Investment Programme, including enhanced travel demand management and that the scope for this piece of work is reported back to the GCP Committee.

Councillor Sara Templeton/Councillor Phil Clearwater

**Carried**

### Karakia – Whakakapi Closing Incantation

Meeting concluded at 9.52am.

CONFIRMED THIS 8<sup>th</sup> DAY OF APRIL 2022

JIM PALMER  
CHAIRPERSON

Unconfirmed

Item 4 - Minutes of Previous Meeting 11/03/2022



## 5. Greater Christchurch Transport Plan and Investment Programme

Reference / Te Tohutoro: 22/420021

Report of / Te Pou  
Matua: Chief Executives Advisory Group

### 1. Purpose of Report Te Pūtake Pūrongo

- 1.1 The purpose of this report is to set out the scope for development of a Greater Christchurch Transport Plan (GCTP) and Transport Investment Programme (GCTIP), including an outline of tasks and an indicative timetable.

### 2. Chief Executives' Recommendations Ngā Tūtohu

That the Greater Christchurch Partnership Committee:

- a. **Notes** the scope for the Greater Christchurch Transport Plan and Transport Investment Programme, including the outline of tasks and indicative timetable for this work stream.

### 3. Context/Background Te Horopaki

- 3.1 The concept of a GCTP and GCTIP was discussed by the Greater Christchurch Partnership (GCP) Committee at its meeting on 11 March 2022. The GCP Committee supported the development of the Plan and Investment Programme, and placed particular emphasis on the need for this work to be completed as a priority, and for it to include enhanced travel demand management (TDM).
- 3.2 The GCP Committee resolved as follows (GCPC/2022/00005):
  - a. **Note** the ongoing work to develop the Greater Christchurch Spatial Plan, which will set the strategic direction for future growth in Greater Christchurch, and the key strategic transport outcomes and components required to support the preferred urban form.
  - b. **Note** the opportunity for a single Greater Christchurch Transport Plan and Investment Programme to be developed concurrently with the Spatial Plan to clearly articulate a 'one plan' approach and to give effect to the strategic direction for transport in the Spatial Plan.
  - c. **Note** that a significant amount of transport planning and investment has already occurred in Greater Christchurch during the past two decades, and that several drivers are accelerating the need for further transport planning and investment.
  - d. **Note** the importance of shifting to a lower emissions transport system.
  - e. **Agree** that staff, as a priority, develop a Greater Christchurch Transport Plan and Investment Programme, including enhanced travel demand management, and that the scope for this piece of work is reported back to the GCP Committee.
- 3.3 A scope for the GCTP and GCTIP has since been developed by the Transport Managers Group (TMG), and endorsed by the Senior Managers/Senior Officials Group (SMG/SOG) and the Chief Executives Advisory Group (CEAG). The scope has taken the following considerations into account:

- There is a need to keep the GCTP at a relatively high level, at least in its initial stage. This will allow completion of an initial plan by September 2022, ahead of the local elections, and in time to inform upcoming budget rounds.
- There is merit in preparing the GCTP in two stages, with Stage 1 focussing on consolidating existing plans and programmes, with Stage 2 providing further detail on the transport interventions needed to give effect to the strategic direction for transport in the Spatial Plan.
- The GCTP should build off the work already undertaken by the Christchurch City Council on the Christchurch Transport Plan but provide sufficient flexibility to cover the approach being taken in the districts as well.

3.4 The resulting scope for the GCTP and GCTIP is summarised below.

#### 4. Purpose

- 4.1 The primary purpose of the GCTP is to provide a single plan for transport in the Greater Christchurch sub-region, which provides a consistent policy framework for transport investment that aligns with central government and GCP objectives. It also provides the ability to set out the transport policies and investments that are needed to give effect to the Greater Christchurch Spatial Plan.
- 4.2 The purpose of the GCTIP is to provide a consistent and integrated investment and action programme for the short term (1-3 years), medium term (4-10 years) and longer term (10+ years) that demonstrates how transport investments and interventions in Greater Christchurch will deliver on central government and GCP objectives. This will include a description of key projects and an indication of costs, timing and organisational responsibility.
- 4.3 **Attachment 1** illustrates the relationships between the GCTP, GCTIP and other processes.

#### 5. Staging

- 5.1 In view of the need to develop an initial plan by September, it is proposed to develop the GCTP in two stages.
- 5.2 Stage 1, to be completed by September 2022, will provide a high-level outline of the outcomes, objectives and key interventions that are proposed for transport in Greater Christchurch, and provide the policy context for the GCTIP.
- 5.3 Stage 1 will build off existing plans, strategies and business cases, including the Christchurch Transport Plan (CTP) under development by the City Council. The investment focus for Stage 1 will be on the short-to-medium term, including the next LTP/NLTP cycle, but will provide an indication of the nature of longer-term investments that are likely to be required.
- 5.4 Given the time available, it is not intended that the Stage 1 plan will involve significant analytical input, including transport modelling. Instead, it will largely rely on the analysis and modelling that has previously been undertaken for other projects, such as PT Futures and the mode shift plan. However, the Stage 1 plan will identify the analytical work that will be needed to be completed as part of Stage 2.
- 5.5 In response to the GCP Committee's focus on travel demand management (TDM), the Stage 1 plan will include a preliminary investigation of options for enhanced TDM, and identify the further work needed to progress those options (to be developed in more detail in Stage 2). This work should be informed by the assessment of transport policy interventions that will be undertaken in parallel as part of the Spatial Plan process.



- 5.6 The GCTIP will be a companion document to the Stage 1 GCTP, and will set out the proposed transport investments and actions in Greater Christchurch over the next 10 years, with an indicative programme beyond that.
- 5.7 Stage 2 will be completed once the direction of the preferred urban form from the Spatial Plan is determined, and will provide further detail on the transport policies and actions that are required to give effect to the Spatial Plan. This second stage of the GCTP will be developed in tandem with the preparation of the Spatial Plan documentation, and will have a longer term investment focus. It will also identify policy interventions that may be needed to implement the Spatial Plan.
- 5.8 The Stage 2 plan will also provide the opportunity to update and extend the GCTIP, including a more detailed outline of proposed investments for the next cycle of Long-term plans and the National Land Transport Programme, and for the longer term (10 years+).

## 6. Project governance, management and resourcing

- 6.1 The proposed governance and management structure for the GCTP/GCTIP includes the following levels.
  - GCP Committee – elected member governance oversight
  - CEAG – chief executive oversight and guidance; review advice and reports to GCP
  - Senior Managers Group - senior management review of progress and resolve issues elevated from TMG; allocation of partner resources
  - Transport Managers Group – management oversight of project on behalf of the partners, and review of outputs
  - Project manager/lead – responsible for delivery of the plan and management of the project team
  - Project team – a small team responsible for preparing the plan, including partner staff and contractors as required.

## 7. Task outline

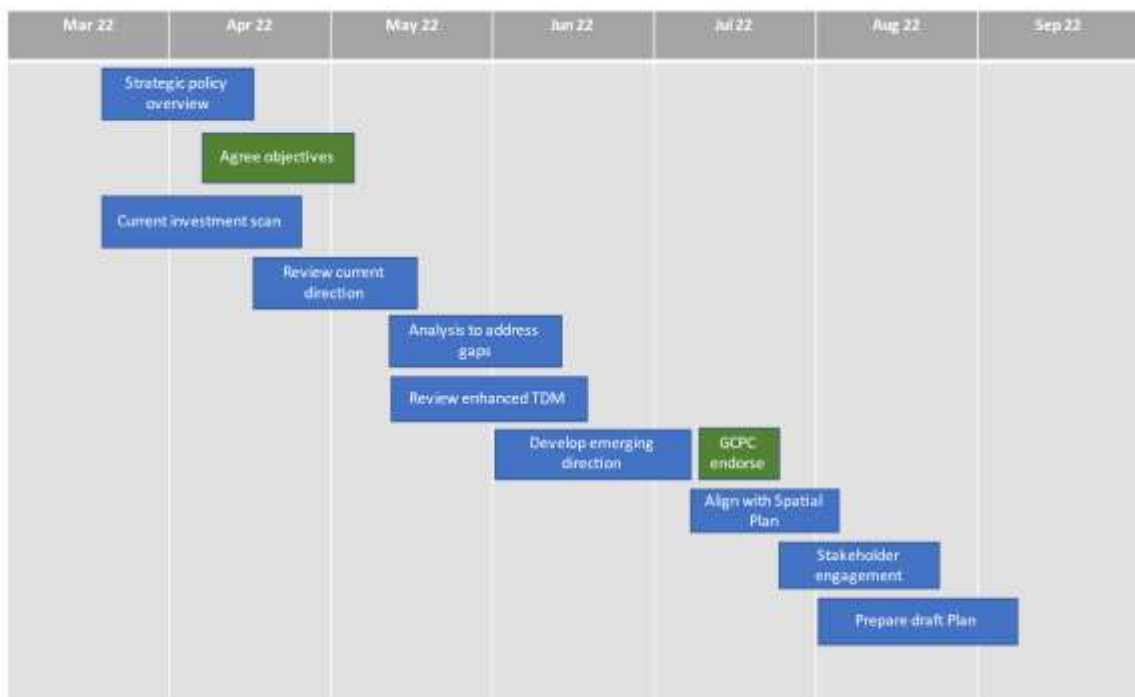
- 7.1 The key tasks for the Stage 1 GCTP/GCTIP are as follows:
  - a. **Strategic policy overview:** Review and compare outcomes and objectives from relevant strategies and policy documents from national, regional, sub-regional and local sources (listed in **Attachment 2**) to identify policy alignment and any potential gaps
  - b. Workshops with officers and GCP Committee to **agree on outcomes and objectives** to be used for the GCTP.
  - c. Review existing Greater Christchurch plans, programmes and business cases, to build a **consolidated picture of current investment direction** and assemble relevant material
  - d. Undertake a **high-level review of the current direction** against the agreed outcomes and objectives. This will be supported by previous analysis, but also identify any gaps that may need to be filled by further analytical work, either in the short-term (as part of the Stage 1 plan), or longer-term (as part of the scope for Stage 2)
  - e. Complete any required **analysis to address short-term gaps** identified above (note this step will be constrained by the time available, so will need to be high-level only)

- f. Review the opportunities for **enhanced TDM**, including (but not limited to) the assessment of transport policy interventions being undertaken for the Spatial Plan
- g. Workshop outputs from the review in tasks d), e) and f) to develop an **emerging transport direction**, and assemble available supporting evidence
- h. Review alignment of the emerging transport direction with the **Spatial Plan** preferred urban form, and determine any adjustments or additions that may be required
- i. **Workshop emerging transport direction** (including policies and investments) with officers and GCP Committee
- j. Undertake **targeted stakeholder engagement** (note that the time available for this step will be limited, and further engagement is likely to be needed as part of Stage 2)
- k. **Prepare draft plan** document for GCP Committee endorsement.

## 8. Indicative timetable

8.1 An indicative timetable for the Stage 1 plan is shown below. The timetable has recognised that the Stage 1 Plan needs to be completed by September 2022 to help inform next budget round, and ahead of the local elections. Note this will mean that some of the technical work will need to be fast-tracked, and some of the tasks will need to overlap. There will be limited time for stakeholder engagement on the emerging direction.





### GCTP/GCTIP Indicative Timetable: Stage 1



## 9. Next Steps

9.1 Given the tight timeframe for this project, the TMG has already established a project team made up of key partner staff to commence the work outlined in this report. The initial focus will be on tasks a) and c) above (compilation of background material for the strategic policy overview and the review of existing plans). This will enable a progress report to be presented at the next GCP Committee meeting, including a workshop to agree the GCTP objectives.

## Attachments Ngā Tāpirihanga

No.	Title	Page
A  	Greater Christchurch Transport Plan and Greater Christchurch Investment Programme concept	20
B  	Inputs to strategic policy overview	21





**HE KARAKIA WHAKAIRI I NGA KŌRERO CLOSING INCANTATION**

Ka whakairia te tapu	Restrictions are moved aside
Kia watea ai te ara	So the pathway is clear
Kia tūruki whakataha ai	To return to everyday activities
Kia tūruki whakataha ai	
Hui e, tāiki e	Enriched, unified and blessed

**Item**