



TE MANA TIAKI I TE ARA AKITU

SUMMIT ROAD PROTECTION AUTHORITY

Te Mana Tiaki I Te Ara Akitu Summit Road Protection Authority and its Advisory Committee MINUTES

Date: Wednesday 30 March 2022
Time: 5.02pm
Venue: Held by Audio/Visual Link

Present

Authority Membership		Advisory Committee Membership	
Chair	Councillor Tim Scandrett (Christchurch City Council)	Chair	Paul Loughton - Summit Road Society Inc nominee
Members	Councillor Jeff Bland (Selwyn District Council)	Members	Christchurch City Councillor Tim Scandrett Selwyn District Councillor Jeff Bland Banks Peninsula Community Board Member Tori Peden Hana Walton - Rūnanga nominee Denis Aldridge - Landowner nominee
	Community Board Member Tori Peden (Te Pātaka o Rākaihautū / Banks Peninsula Community Board)		

30 March 2022

Hautū | Executive Secretary

Mark Saunders

941 6436

mark.saunders@ccc.govt.nz

The Summit Road (Canterbury) Protection Act 2001 is the statutory basis of the Summit Road Protection Authority and its Advisory Committee, and states that the Summit Road Protection Authority is a Joint Committee of:



Secretarial Note: This meeting was held via audio/visual link on the Zoom platform due to New Zealand being at the red setting of the Covid-19 Protection Framework (the Traffic Alert system) on the date the meeting was scheduled. These minutes provide a written summary of the meeting proceedings.

The agenda was dealt with in the following order.

Te Mana Tiaki | Te Ara Akitu / Summit Road Protection Authority convened at 5.02pm.

1. Apologies for the Authority

There were no apologies received for the Authority meeting.

2. Declarations of Interest for the Authority

No declarations of interest were recorded at the commencement of the Authority meeting. Tim Scandrett declared at interest in the Authority's Item 16 before it was discussed.

3. Confirmation of Authority's Previous Minutes

The Authority Chairperson asked members to confirm that the minutes of the previous Authority meeting held on 26 March 2021 were a true and accurate record of the meeting. No issues or matters concerning the accuracy of the minutes were raised. Tori Peden moved that the minutes be confirmed. The motion was seconded by Authority Chair Scandrett and when put to the vote was carried unanimously.

Authority Resolved SRPC/2022/00001

That the minutes of the Summit Road Protection Authority meeting held on Friday, 26 March 2021 be confirmed.

Tori Peden/Tim Scandrett

Carried

4. Advisory Committee Membership Changes

The Authority took the update in the agenda on the membership of the Advisory Committee as read, with advice from staff on the Authority's control of appointments to its Advisory Committee.

Jeff Bland moved that the staff recommendations be adopted. The motion was seconded by Tori Peden and when put to the meeting was carried unanimously.

Authority Resolved SRPC/2022/00002

That the Authority:

1. Records its thanks for the service of Kelvin McMillan on the Advisory Committee and in support of the Authority.
2. Requests the contributory councils jointly nominate a new open space expert to the Advisory Committee for the Authority's consideration under section 9(1)(f) of the SRP Act, and note that their appointed nominees to the Advisory Committee under section 9(1)(a), who are presently identical to their appointees to the Authority, will endure post-elections until new nominations or retirements may be severally notified to the Authority.



3. Requests the Minister of Conservation nominates a member to the Advisory Committee for the Authority's consideration under section 9(1)(c) of the SRP Act.

Jeff Bland/Tori Peden

Carried

5. Public Participation / Te Huinga Tūmatanui

Te Huinga Whānui / Public Forum

A presentation from Wayne Hamilton and Dean Barker of Fire and Emergency New Zealand (FENZ) was received when the Authority reconvened after the meeting of the Advisory Committee as recorded after Item 15 below.

Ngā Huinga Whakaritenga / Deputations by Appointment

No deputations by appointment were received.

Ngā Pākikitanga / Presentation of Petitions

No petitions were received.

The Authority at 5.04pm adjourned to hear the consideration of its Advisory Committee which then convened with the Authority to reconvene at the conclusion of its Advisory Committee's meeting.

6. Apologies for the Advisory Committee

There were no apologies received for the Advisory Committee meeting.

7. Declarations of Interest for the Advisory Committee

No declarations of interest were recorded at the commencement of the Advisory Committee meeting. Tim Scandrett declared at interest in the Advisory Committee's Item 12 before it was discussed.

8. Confirmation of Advisory Committee's Previous Minutes

The Advisory Committee Chairperson asked members to confirm that the minutes of the previous Advisory Committee meeting held on 26 March 2021 were a true and accurate record of the meeting. No issues or matters concerning the accuracy of the minutes were raised. Denis Aldridge moved that the minutes be confirmed. The motion was seconded by Tim Scandrett and when put to the vote was carried unanimously.

Advisory Committee Resolved SRPC/2022/00003

That the minutes of the Advisory Committee meeting held on Friday, 26 March 2021 be confirmed.

Denis Aldridge/Tim Scandrett

Carried

9. Summit Road Safety

City Council Traffic Engineer, Andrew Hensley, updated the Advisory Committee on matters relating to the roads and road safety within the protected land, and the discussion canvassed:

- Crash data – bearing in mind high rate of under-reporting – surprisingly few crashers, with only five reported (four non-injury, one minor injury) relating to inappropriate speed for



conditions and inexperienced drivers. One allegedly swerving to avoid an animal. Down on previous years, but too soon to tell whether speed limit reduction and safety improvements have made significant difference, but tracking in right direction.

- Change on previous years in boy racers issues not being advised to the City Council; know still occurring, but in discussion with Police consensus is that the situation has improved. Will always be some issues, but less prominent. However, job lodged that day from resident advising that situation has not changed, which will be followed up with Police.
- Dyers Pass Road roadworks – first stage largely completed. Intersection with Summit Road line marking also completed to position vehicles better and to make them more aware of the intersection and to try to manage speeds. Works have received good feedback from safety audit. Stage two is being prepared down Dyers Pass Road. For the Summit Road intersection, works will look at cutting back more rock from eastern side to improve visibility. View to the right is obscured by bank.
- Crime prevention cameras hoped for next financial year – one for Summit Road and Dyers Pass Road intersection by the car park to link through to Police. Another at bottom of Dyers Pass Road at intersection with Main Road / Governors Bay Road, primarily for capturing anti-social behaviour and recording who has been up the road for Police in this connection.
- Little feedback from minor safety improvements done, which is probably encouraging. Overall quieter than other years in terms of issues.

A member commented that Dyers Pass Road feels safer following the works. He also noted the safety reflectors on top of barrier down to Cashmere have tipped over. Staff advised that belief is that someone has driven with a pole out their car window deliberately knocking them over, since have not had issue with that treatment on Sumner Road. Staff have raised the issues with maintenance team.

Another member inquired what the cost of traffic lights for the intersection of Summit Road and Dyers Pass Road would be. Staff advised it would be hard to estimate as the intersection is not set up with electrical services. The member floated the trade off with the investment in the rock removal work, suggesting electrical services to be installed for cameras might be utilised for traffic lights also, though staff noted that the cameras would be solar, and rock work would be done at same time as stage two of the roadworks to minimise cost, but indicated they could inquire with project staff the idea and whether viable with solar.

Staff noted that Dyers Pass Road and Summit Road intersection has quite a good safety record so does not rate too high for priority for such works. Another member noted that Waka Kotahi slow speed intersection options could be more cost effective. Staff noted line marking has effectively had same effect from observations. Another member indicated that traffic lights would be unpopular with residents in the bays.

A member asked about sharing information about cameras with the Community Board, and staff cautioned that would prefer to confirm installation there first, which would not be confirmed until project staff advise.

Another member asked about any car break-ins around Rapaki and Sign of Bellbird, and staff noted there is an ability to move camera around subject to direction of Police. The member considered would be good to have additional cameras.



10. Head Ranger's Update

City Council Head Ranger, Paul Devlin, updated the Advisory Committee on matters in his area of work, and the discussion canvassed:

- Ongoing track work along Summit Road.
- Stone wall repairs at Sign of the Kiwi.
- Areas where cars pulling onto side of road causing areas to get muddy have been receiving treatments to restrict and deter such damage.
- Project opposite Sign of the Bellbird progressing with contractor meeting with staff.
- Biodiversity projects underway noted.

10.1 Te Ahi-a-Tamatea – Rapaki Rest Area Preliminary Design

City Council Head Ranger, Paul Devlin, updated the Advisory Committee on this project to manage the site better and develop car park area, while celebrating its rich history. He also detailed the engagement with the various surrounding owners around the project.

He noted the project is at the conceptual stage only with the design work, describing the preliminary design, which reflects the history of the site and significance of the surrounding tracks.

The design will come again to the Authority when it has had more consultation for feedback.

The members discussed options for toilets and deterring vandalism, receiving advice on issues that could make installing toilets not desirable or appropriate, and the limitations preventing vandalism presents as to what can be installed more generally on the site.

A member also questioned possible use of speed humps, which Mr Devlin and Mr Hensley were open to as a possibility that may assist, noting not all issues with anti-social behaviour are speed related, but speed humps would be worth consideration. They noted speed humps will not prevent burn-out and drifting activity. Other engineering treatments for restricting anti-social behaviour will assist, but are also limited in preventing all problem behaviours. The possible use of cameras and options for monitoring them was also discussed.

Mr Devlin indicated that the activity involved in the project of implementing a design for the site may trigger need for approvals, and they intended to continue design work and bring something back to the Authority at a later date for further discussion (even before any decision may be needed).

The Advisory Committee Chair moved that the Advisory Committee appreciates the submission of the preliminary design for the site and encourages continued work on the preliminary design for subsequent submission to the Advisory Committee of a final design. The motion was seconded by Denis Aldridge and when put to the vote was carried unanimously.

Committee Resolved SRPC/2022/00004

That the Advisory Committee:

1. Appreciates the submission of the preliminary design for the site and encourages continued work on the preliminary design for subsequent submission to the Advisory Committee of a final design.

Paul Loughton/Denis Aldridge

Carried



11. Reform of the Resource Management System

City Council Planning Manager, Mark Stevenson, presented to the Advisory Committee on:

- Proposed RM reforms.
- Existing relationship between the Resource Management Act (RMA), District Plan and Summit Road (Canterbury) Protection Act (SRP Act).
- How this may change.
- Options for the Authority and next steps.

Mr Stevenson's overview of the proposed RM reforms noted:

- RMA is being reviewed comprehensively. Wide political support for a review.
- Reforms aim to improve environmental outcomes and better enable urban and other development with environmental limits.
- RMA will be replaced by three Acts:
 - Natural and Built Environments Act (NBA) – combining district and regional planning functions - Exposure Draft released 2021; Bill being introduced 2022.
 - Strategic Planning Act (SPA) – combining strategic RM planning with local and national infrastructure planning – Bill being introduced in 2022.
 - Climate Change Adaptation Act (CCA) – Bill expected to be introduced in 2023.
- Issue with the status quo – relevant to Port Hills would be degradation of the environment and lack of regulatory control to prevent.
- Government's reform objectives – greater focus on outcomes, and limits to be defined. Better adapting to climate change – applicable to fire risk on Port Hills. Reducing regulatory complexity.
- What is in the NBA Exposure Draft – environmental limits indicated at a high level. List of matters not included in the draft as matters not indicated for direction yet.

The relationship between the RMA, District Plan and SRP Act was presented as:

- District Plan/RMA and SRP Act both manage subdivisions, structures and activities such as planting, quarrying and earthworks to protect natural and landscape values.
- Both require consent to undertake such activities in specified areas.
- Provision for joint hearings for consents under the RMA and SRP Act.
- District and Regional Council to be guided by the SRP Act, but RMA prevails in the case of conflict.
- Summit Road Protection Authority deemed an affected local authority to be consulted for proposed District/Regional Plans and Regional Policy Statements and must be provided with copies.

It was noted that this relationship may change under the RM reforms, highlighting:

- To date only limited draft provisions of the NBA, and none of the SPA, released.



- The existing RM recognition that the SRP Act, and other “Special Acts”, also manage specific resources could be continued in the NBA and SPA, with a similar relationship.
- Alternatively, it may be considered that the management provided by such Special Acts could be adequately achieved through the NBA and SPA.

Lack of indication from Government to date on direction. Reforms progressing quickly; may learn more at end of the year – whether intends to retain recognition of Special Acts.

The options for the Authority were suggested to be:

- i. Proactively engage with MfE prior to the NBA and SPA bills being introduced;
- ii. Proactively engage with the Minister and local MPs prior to the NBA and SPA bills being introduced; and/or
- iii. Submit on the NBA and SPA bills to the Select Committee.

Mr Stevenson suggested that if options i. and ii. were intended to be pursued then these might be considered to be progressed as soon as possible as next steps. Mr Stevenson can facilitate engagement with MfE to find out where their thinking is at with legislation that exists alongside the RMA and the future of those Acts. He also noted Canterbury would have one plan under the reform replacing the District Plans and Regional Plans, the provisions of which would then be considered for enabling protection of the amenities of the Port Hills.

Members discussed the possibility of engaging with MfE on:

- Improvements for the environment (issue with limit on what the Authority can do) – balancing protection and enhancement as a discussion point.
- Water storage along Summit Road for fire management (process for addressing limits on storage allowed) – balance of protection and resilience as a discussion point.
- Possibility of natural catchments filling water storage.
- Including Mr Devlin and FENZ in discussions of what suitable for the future.

Mr Devlin alluded to the conundrum of resolving restoration of the natural biodiversity versus preservation of the status quo and scenic views/amenity, as relevant to the overall conversation. He pointed to the relevance to the conversation of a Port Hills Parks Plan, previously considered in terms of a Master Plan, however this may look, to resolve and drive the high level planning. Mr Hamilton of FENZ noted their perspective of seeking consistency with the Fire Fighting Code of Practice, and support for water access points on the Summit Road as important to fire fighting.

12. Annual Plan Submission

Tim Scandrett declared an interest in this item and sat back from the discussion and voting on this item.

The Advisory Committee took the draft submission as read. The Advisory Committee Chair raised the prospect in connection with the advancement of the Port Hills Management Plan and the reform of the RM system, which may lead to review of the SRP Act, that there may be advantage for the governance of the Port Hills in using the mechanisms of the SRP Act to extend its geographical jurisdiction across the area. This would be to have the Authority provide a more unified governance lead of an overarching plan in order to overcome issues with the current divisions of the governance of the Port Hills across different bodies that he implied adds complexity.



Staff noted that feedback to be fed through for consideration of City Council staff reviewing the reform of the RM system, noting, as was acknowledged, the mechanisms of the SRP Act would need reform for such a role and it warrants review generally as dated. Mr Devlin was not encouraging of extending the jurisdiction of the current mechanisms of the SRP Act above other governance arrangements, noting issues, and seeing value in the diversity the different bodies involved in the Port Hills bring.

Mr Devlin explained some of the impediments there had been to advancing a Port Hills Parks Plan, and the road show engagement with Community Boards, and guardians of publically accessible land, that been intended with a desire to not incur the difficulties of a statutory reserve management plan process, aiming instead for a more useful good high level plan / catchment plans to guide activities.

Denis Aldridge moved that the staff recommended submission to the City Council be adopted. The motion was seconded by Advisory Committee Chair Loughton and when put to the meeting was carried unanimously.

In the discussion of Item 14 below, a member raised consideration that environmental and cultural aspects need to be reviewed, which was agreed to relate more to this Item or in fact to the review occurring, with staff inviting any detail that may be supplied to feed into future development of the Port Hills Parks Plan or submissions/engagement on the RM reform there may be opportunity for.

Advisory Committee Resolved SRPC/2022/00005

That the Advisory Committee:

1. Recommends that the Authority makes the submission on the Christchurch City Council's Annual Plan 2022-23 attached to the agenda (with the vision document appended); particularly to: *Request that the City Council gives appropriate prioritisation to the advancement of a Port Hills Management Plan in line with its resolution of 22 March 2018 to request that the Plan be advanced as soon as possible recognising that the outcomes and objectives of that Plan may assist in achieving positive outcomes for the Summit Road and other affected roads in the area covered by that Plan.*

Denis Aldridge/Paul Loughton

Carried

Tim Scandrett declared an interest in this item and took no part in the discussion or voting on the matter.

13. Annual Report for the Year Ending 30 June 2021

The Advisory Committee took the draft Annual Report for the Year Ending 30 June 2021 as read.

Advisory Committee Chair Loughton moved that the draft Annual Report attached to the agenda be adopted as final. The motion was seconded by Denis Aldridge and when put to the meeting was carried unanimously.

Advisory Committee Resolved SRPC/2022/00006

That the Advisory Committee recommends that the Authority:

1. Adopts the Annual Report for the year ending 30 June 2021 attached to the agenda.

Paul Loughton/Denis Aldridge

Carried



14. Draft Annual Plan and Budget for 2022-23

The Advisory Committee took the draft Annual Plan and Budget for 2022-23 as read. Staff spoke to the rationale for the recommendations around delegations, staffing and process, as supporting the Authority to duly fulfil its role and appropriately minimise liability, which members supported.

Advisory Committee Chair Loughton moved that the staff recommendations be adopted, including the adoption of the draft Annual Plan and Budget as final. The motion was seconded by Denis Aldridge and when put to the meeting was carried unanimously.

Advisory Committee Resolved SRPC/2022/00007

That the Advisory Committee recommends that the Authority:

1. Adopts the Annual Plan and Budget for 1 July 2022 – 30 June 2023 attached to the agenda.
2. Approve for immediate effect the amended Delegations Register appended to the draft Annual Plan and Budget for 1 July 2022 – 30 June 2023, and approves that the Executive Secretary's functions may be divided across council staff or contracted out as indicated in the Register by arrangement of the contributory Councils – recognising that relevant Council Unit Heads/Managers or Advisors may execute and integrate the delegated functions as necessary.
3. Requests that the contributory Councils recognise and support the executive and secretarial functions of the Authority being carried by council staff by making more provision for them, including provision for compliance, and consent and compensation processing.
4. Requests that the territorial authorities responsible for the protected land adjoining the Summit Road enable applicants for activities on that land to advance applications for such other consents, approvals, leases, licences, or any other permissions as the territorial authority may administer, without requiring the Authority's consent first (even though it may be required as a condition of such other permission).

Paul Loughton/Denis Aldridge

Carried

15. Members' Information Exchange

The members had no information to exchange on this occasion that was not elsewhere discussed in the meeting in relation to the agenda items.

The Advisory Committee concluded its meeting at 6.31pm, at which time the Authority reconvened.

The Authority received a public forum presentation from Fire and Emergency New Zealand (FENZ).

5.1 Fire and Emergency New Zealand

Wayne Hamilton and Dean Baker presented on behalf of FENZ and spoke in favour and explanation of:

- Low flammability plant species – project advancement, and the difference the choice of these makes to fire fighting. Importance of educating and encouraging the public in this regard – providing availability of relevant species and information.



- Access for fire fighting exercises – importance to fire fighting readiness and outcomes of ensuring good access to be integrated into systems and practice.
- Fire detection technologies project – system of notifications and alarms being advanced.
- Excellent work of Park Rangers on fuel hazard removal from side of road on Port Hills.

16. Authority Consideration of Item 12: Annual Plan Submission

Authority Chair Scandrett declared an interest in this item and sat back from the discussion and voting on this item. Jeff Bland stepped into his place for this item and moved that the Advisory Committee's recommendations be adopted. The motion was seconded by Tori Peden and when put to the meeting was carried unanimously by those voting.

Authority Resolved SRPC/2022/00008

That the Authority:

1. Makes the submission on the Christchurch City Council's Annual Plan 2022-23 attached to the agenda (with the vision document appended); particularly to: *Request that the City Council gives appropriate prioritisation to the advancement of a Port Hills Management Plan in line with its resolution of 22 March 2018 to request that the Plan be advanced as soon as possible recognising that the outcomes and objectives of that Plan may assist in achieving positive outcomes for the Summit Road and other affected roads in the area covered by that Plan.*

Jeff Bland/Tori Peden

Carried

Tim Scandrett declared an interest in this item and took no part in the discussion or voting on the matter.

17. Authority Consideration of Item 13: Annual Report for the Year Ending 30 June 2021

Tori Peden moved that the Advisory Committee's recommendations be adopted. The motion was seconded by Jeff Bland and when put to the meeting was carried unanimously.

Authority Resolved SRPC/2022/00009

That the Authority:

1. Adopts the Annual Report for the year ending 30 June 2021 attached to the agenda.

Tori Peden/Jeff Bland

Carried



18. Authority Consideration of Item 14: Draft Annual Plan and Budget for 2022-23

Jeff Bland moved that the Advisory Committee's recommendations be adopted. The motion was seconded by Tori Peden and when put to the meeting was carried unanimously.

Authority Resolved SRPC/2022/00010

That the Authority:

1. Adopts the Annual Plan and Budget for 1 July 2022 – 30 June 2023 attached to the agenda and approves the intention to levy \$0 from the contributory Councils for the year.
2. Approves for immediate effect the amended Delegations Register appended to the draft Annual Plan and Budget for 1 July 2022 – 30 June 2023, and approves that the Executive Secretary's functions may be divided across council staff or contracted out as indicated in the Register by arrangement of the contributory Councils – recognising that relevant Council Unit Heads/Managers or Advisors may execute and integrate the delegated functions as necessary.
3. Requests that the contributory Councils recognise and support the executive and secretarial functions of the Authority being carried by council staff by making more provision for them, including provision for compliance, and consent and compensation processing.
4. Requests that the territorial authorities responsible for the protected land adjoining the Summit Road enable applicants for activities on that land to advance applications for such other consents, approvals, leases, licences, or any other permissions as the territorial authority may administer, without requiring the Authority's consent first (even though it may be required as a condition of such other permission).

Jeff Bland/Tori Peden

Carried

Meeting concluded at 6.45pm.

UNCONFIRMED

**COUNCILLOR TIM SCANDRETT
AUTHORITY CHAIRPERSON**

**MR PAUL LOUGHTON
ADVISORY COMMITTEE CHAIRPERSON**