

Waitai Coastal-Burwood Community Board AGENDA

Notice of Meeting:

An ordinary meeting of the Waitai Coastal-Burwood Community Board will be held on:

Date: Monday 28 June 2021

Time: 4.30pm

Venue: Boardroom, Corner Beresford and Union Streets,

New Brighton

Membership

Chairperson Kelly Barber
Deputy Chairperson Jo Zervos
Members James Daniels

Bebe Frayle Phil Mauger Linda Stewart

22 June 2021

Christopher Turner-Bullock Manager Community Governance, Coastal-Burwood 941 8233 christopher.turner@ccc.govt.nz www.ccc.govt.nz

Note: The reports contained within this agenda are for consideration and should not be construed as Council policy unless and until adopted. If you require further information relating to any reports, please contact the person named on the report.





Ōtautahi-Christchurch is a city of opportunity for all

Open to new ideas, new people and new ways of doing things – a city where anything is possible

Principles

Being open, transparent and democratically accountable

Promoting equity, valuing diversity and fostering inclusion Taking an inter-generational approach to sustainable development, prioritising the social, economic and cultural wellbeing of people and communities and the quality of the environment, now Papati and into the reflecting future

Building on the relationship with Te Rūnanga o Ngāi Tahu and the Te Hononga-Council Papatipu Rūnanga partnership, reflecting mutual understanding and respect

Actively collaborating and co-operating with other Ensuring local, regional the diversity and national and interests of organisations our communities across the city and the district are reflected in decision-making

Community Outcomes

Resilient communities

Strong sense of community

Active participation in civic life

Safe and healthy communities

Celebration of our identity through arts, culture, heritage, sport and recreation

Valuing the voices of all cultures and ages (including children)

Liveable city

Vibrant and thriving city centre Sustainable suburban and rural centres

A well connected and accessible city promoting active and public transport

Sufficient supply of, and access to, a range of housing

21st century garden city we are proud to live in

Healthy environment

Healthy water bodies

High quality drinking water Unique landscapes and indigenous biodiversity are valued and stewardship exercised

Sustainable use of resources and minimising waste

Prosperous economy

Great place for people, business and investment

An inclusive, equitable economy with broad-based prosperity for all

A productive, adaptive and resilient economic base

Modern and robust city infrastructure and community facilities

Strategic Priorities

Enabling active and connected communities to own their future Meeting the challenge of climate change through every means available Ensuring a high quality drinking water supply that is safe and sustainable Accelerating the momentum the city needs Ensuring rates are affordable and sustainable

Ensuring we get core business done while delivering on our Strategic Priorities and achieving our Community Outcomes

Engagement with the community and partners

Strategies, Plans and Partnerships Long Term Plan and Annual Plan

Our service delive approach Monitoring and reporting on our progress



Part A Matters Requiring a Council Decision

Part B Reports for Information

Part C Decisions Under Delegation

TABLE OF CONTENTS

Kara	kia Ti	matanga 4	ļ	
С	1.	Apologies Ngā Whakapāha4	ŀ	
В	2.	Declarations of Interest Ngā Whakapuaki Aronga4	ļ	
C	3.	Confirmation of Previous Minutes Te Whakaāe o te hui o mua 4	ŀ	
В	4.	Public Forum Te Huinga Whānui4	ŀ	
В	5.	Deputations by Appointment Ngā Huinga Whakaritenga 4	ŀ	
В	6.	Presentation of Petitions Ngā Pākikitanga4	ļ	
STAFF REPORTS				
С	7.	South New Brighton Reserves Management Plan 2014 Non-Comprehensive Review and Development Plan Review)	
С	8.	Waitai Coastal-Burwood Community Board 2020-2021 Discretionary Response Fund Applications - Shirley Boys' High School and Shirley Toy Library Incorporated	,	
В	9.	Elected Members' Information Exchange Te Whakawhiti Whakaaro o Te Kāhui Amorangi82	<u> </u>	
Karakia Whakamutunga				



Karakia Timatanga

1. Apologies Ngā Whakapāha

At the close of the agenda no apologies had been received.

2. Declarations of Interest Ngā Whakapuaki Aronga

Members are reminded of the need to be vigilant and to stand aside from decision making when a conflict arises between their role as an elected representative and any private or other external interest they might have.

3. Confirmation of Previous Minutes Te Whakaāe o te hui o mua

That the minutes of the Waitai Coastal-Burwood Community Board meeting held on Monday, 14 June 2021 be confirmed (refer page 5).

4. Public Forum Te Huinga Whānui

A period of up to 30 minutes will be available for people to speak for up to five minutes on any issue that is not the subject of a separate hearings process.

There were no public forum requests received at the time the agenda was prepared

5. Deputations by Appointment Ngā Huinga Whakaritenga

Deputations may be heard on a matter or matters covered by a report on this agenda and approved by the Chairperson.

There were no deputations by appointment at the time the agenda was prepared.

6. Presentation of Petitions Ngā Pākikitanga

There were no petitions received at the time the agenda was prepared.





Waitai Coastal-Burwood Community Board OPEN MINUTES

Date: Monday 14 June 2021

Time: 4.33pm

Venue: Boardroom, Corner Beresford and Union Streets,

New Brighton

Present

Chairperson Kelly Barber
Deputy Chairperson Jo Zervos
Members James Daniels
Bebe Frayle

Phil Mauger Linda Stewart

> Christopher Turner-Bullock Manager Community Governance, Coastal-Burwood 941 8233 christopher.turner@ccc.govt.nz www.ccc.govt.nz

To view copies of Agendas and Minutes, visit:

www.ccc.govt.nz/the-council/meetings-agendas-and-minutes/



Karakia Timatanga: Given by James Daniels.

At the commencement of the meeting, the Chairperson presented a Community Service Award to Yvonne Richie for her outstanding community service as the bookings administrator for the Ascot Community Centre for the past 25 years.

The agenda was dealt with in the following order.

1. Apologies Ngā Whakapāha

Part C

Community Board Resolved CBCB/2021/00040

That the apology received from Linda Stewart for early departure, be accepted.

Kelly Barber/Phil Mauger

Carried

2. Declarations of Interest Ngā Whakapuaki Aronga

Part B

There were no declarations of interest recorded.

3. Confirmation of Previous Minutes Te Whakaāe o te hui o mua

Part C

Community Board Resolved CBCB/2021/00041

That the minutes of the Waitai Coastal-Burwood Community Board meeting held on Monday, 31 May 2021 be confirmed.

James Daniels/Phil Mauger

Carried

4. Public Forum Te Huinga Whānui

Part B

There were no public forum presentations.

5. Deputations by Appointment Ngā Huinga Whakaritenga

Part B

5.1 Pam Williams - Correspondence, Bus Services in Aranui

Pam Williams, local resident addressed the Board in relation to bus services in Aranui. (Item 7 of the Agenda refers).

After questions from members, the Chairperson thanked Pam Williams for her presentation.

The Board expressed their support for seating in the area where residents walk to bus stops and will write to Environment Canterbury on bus service coverage in Aranui.



6. Presentation of Petitions Ngā Pākikitanga

Part B

There was no presentation of petitions.

7. Correspondence - Pam Williams

Community Board Resolved CBCB/2021/00042 (Original Officer Recommendation accepted without change)

Part B

That the Waitai Coastal-Burwood Community Board:

 Receive the Correspondence from Pam Williams in relation to bus services in Aranui and refer to Environment Canterbury for investigation and respond back to the Community Board.

Kelly Barber/Bebe Frayle

Carried

8. Rawhiti Softball ECSR - Construction of Pitch

Community Board Resolved CBCB/2021/00043 (Original Officer Recommendation accepted without change)

Part C

That the Waitai Coastal-Burwood Community Board:

- 1. Approve the development of an artificial softball pitch, back stop fence, dugouts and bleachers in Rawhiti Domain (100 Shaw Avenue) by the Eastern Community Sport and Recreation Incorporated Softball Club as shown in section 5.5 of the agenda report.
- 2. Accept that Eastern Community Sport and Recreation Incorporated is constructing and funding the total development of the softball pitch as shown in the agenda report at no capital cost to the Council.

Linda Stewart/Phil Mauger

Carried

9. Waitai Coastal-Burwood Representation on Outside Organisations Community Board Resolved CBCB/2021/00044

Part C

That the Waitai Coastal-Burwood Community Board:

1. Appoints Linda Stewart as Board liaison for the 2019-22 term to Avondale Residents' Association.

Kelly Barber/Jo Zervos

Carried



Phil Mauger left the meeting at 5.15pm and returned at 5.16pm during item 10.

10. Waitai Coastal-Burwood Community Board Area Report - June 2021 Community Board Resolved CBCB/2021/00045 (Original Officer Recommendation accepted without change)

Part B

That the Waitai Coastal-Burwood Community Board:

1. Receive the Waitai Coastal-Burwood Community Board Area Report for June 2021.

Kelly Barber/Linda Stewart

Carried

Linda Stewart left for the remainder of the meeting at 5.20pm during item 11.

11. Elected Members' Information Exchange Te Whakawhiti Whakaaro o Te Kāhui Amorangi

Part B

Board members exchanged information on various matters of interest.

Karakia Whakamutunga: Given by James Daniels.

Meeting concluded at 5.41pm.

CONFIRMED THIS 28TH DAY OF JUNE 2021

KELLY BARBER CHAIRPERSON



7. South New Brighton Reserves Management Plan 2014 Non-Comprehensive Review and Development Plan Review

Reference / Te Tohutoro: 21/545678

Megan Carpenter, Parks Recreation Planner,

Report of / Te Pou megan.carpenter@ccc.govt.nz **Matua:** Katy McRae, Manager Engagement

katy.mcrae@ccc.govt.nz

General Manager / Mary Richardson, General Manager Citizens and Community

Pouwhakarae: mary.richardson@ccc.govt.nz

1. Purpose of the Report Te Pūtake Pūrongo

- 1.1 The purpose of this report is for the Waitai Coastal-Burwood Community to approve;
 - 1.1.1 The updated South New Brighton Reserves Management Plan 2021 and the South New Brighton Park Concept Plan.
- 1.2 This report has been written to enable implementation of the Council's November 2020 decision to approve a cobble beach with existing reno mattress as core as the preferred method of implementing restoration treatment of the estuary edge.
- 1.3 The Waitai Coastal-Burwood Board at its meeting on 12 April approved;

The Reserves Act, section 41(9) non comprehensive review procedure of the South New Brighton Reserves Management Plan.

The release of the South New Brighton Reserves Management Plan – Draft Non-Comprehensive Review 2021, to be shared with the community

The release of the draft South New Brighton Park Concept Plan to be shared with the community.

1.4 The decisions in this report are of low significance in relation to the Christchurch City Council's Significance and Engagement Policy.

2. Officer Recommendations Ngā Tūtohu

That the Waitai Coastal-Burwood Community Board:

- 1. Approves the South New Brighton Reserves Management Plan 2021 (as per agenda **Attachment A**).
- 2. Approves the South New Brighton Park Concept Plan (as per agenda **Attachment B**).

3. Reason for Report Recommendations Ngā Take mō te Whakatau

3.1 At its meeting on 12 November 2020, the Council resolved (CNCL/2020/00138):

That the Council approve, subject to funding being agreed in the 2021-2031 Long Term Plan, and subject to design and consenting, the construction of:

South New Brighton estuary edge erosion issues



- 3. A cobble beach with existing reno mattress as core as the preferred method of implementing a restoration of the edge, as per the Council's previous resolution, subject also to a review of the South New Brighton Reserves Management Plan and Development Plan.
- 3.2 The Waitai Coastal-Burwood Community Board at their meeting on 12 April 2021 approved the non-comprehensive review of the South New Brighton Reserves Management Plan 2021 and the release of this plan as well as the park Concept Plan to be shared with the community for comment.
- 3.3 The feedback has been reviewed and no further changes are recommended to be made to either the draft Management Plan or Concept Plan that were approved for public release by the Community Board on 12 April 2021, except some updates to the references in the Management Plan to reflect current documents.

4. Alternative Options Considered Etahi atu Kowhiringa

- 4.1 An alternative option is to not approve the Reserve Management Plan and Concept Plan.
 - 4.1.1 Option advantages
 - No advantage has been identified.
 - 4.1.2 Option disadvantages
 - The 2014 plans would remain operative meaning that the Council resolution for treatment of the estuary edge erosion could not be implemented.

5. Detail Te Whakamahuki

- 5.1 Various options to address earthquake legacy issues in Southshore and South New Brighton were discussed with the community in 2019 including treatment of the estuary edge.
- 5.2 In the 2019 community assessment, 63 per cent of respondents indicated a preference for a sloping beach and set-back bund (compared with 53 per cent who supported the repair of the reno mattresses and an edge bund).
- 5.3 The Council approved a cobble beach with existing reno mattress as core as the preferred method of restoration of the estuary edge, subject to a non-comprehensive review of the Reserve Management Plan and Concept Plan.
- 5.4 At its meeting on 12 April 2021, the Board approved the procedure of the non-comprehensive review of the Reserve Management Plan and the release of both the draft amended Reserve Management Plan and Concept Plan to be shared with the community for comment.

Community views and preferences

- 5.5 Consultation on the non-comprehensive review of the South New Brighton Reserves Management Plan 2014 and the South New Brighton Park Concept Plan was open from 14 April 2021 to 12 May 2021.
- 5.6 Staff sent out an e-newsletter to more than 270 stakeholders, community groups, and residents in the South New Brighton and Southshore area alerting them to the non-comprehensive review process and encouraging them to pass the information on to their networks where appropriate. This database of stakeholders included residents who had been involved in the 2019 Earthquake Legacy Issues Project engagement.
- 5.7 Towards the end of the consultation period we emailed the same group again to remind them of the consultation and their opportunity to have their say.



- 5.8 We received a total of 14 submissions (see **Attachment C** for table of submissions). This included submissions from the following organisations:
 - Avon Heathcote Estuary Ihutai Trust
 - Pleasant Point Yacht Club
 - South Brighton Tennis Club
 - Southshore Residents' Association.
- 5.9 Noting that the changes to the Plan are largely focused on recognising cobble beach as the preferred method of restoring the estuary edge, the majority of submissions were in support.
- 5.10 Many submitters also used this as an opportunity to reinforce the importance of protecting the estuary edge in order to maintain the area's environmental and recreational amenity.
- 5.11 While not necessarily in opposition to the proposed changes to the Plan, it is important to highlight that the submission from the Avon Heathcote Estuary Ihutai Trust requested the Council "recognise that the best possible outcomes for the Estuary is that the cobbled beach be kept to a minimum and the soft edge be the predominant edge."
- 5.12 The Trust's submission also had specific comments relating to the greater control of dogs in the area and requested that the Council allow saltmarsh to migrate inland to protect the edge and to provide habitat.
- 5.13 A significant proportion of the submissions had comments relating to how the estuary edge should be maintained in certain locations, overall maintenance of the area (including pruning and planting), placement of the flood mitigation bund, and ideas for how the area could be improved or upgraded (for example, sealing the carpark near the Yacht Club). As these comments are largely operational, they do not necessitate changes to the Reserves Management Plan. However, they have been passed on to the relevant teams within Council for review and, if appropriate, further action.

6. Policy Framework Implications Ngā Hīraunga ā- Kaupapa here

Strategic Alignment Te Rautaki Tīaroaro

- 6.1 The recommendations in this report contribute to the community outcomes of active participation in civic life and safe and healthy communities. It reflects the strategic priority of enabling active and connected communities to own their future.
- 6.2 This report supports the Council's Long Term Plan (2018 2028):
 - 6.2.1 Activity: Parks & Foreshore
 - Level of Service: 6.0.3 Overall customer satisfaction with the presentation of the City's Parks. Community Parks presentation: resident satisfaction >=80 %

Policy Consistency Te Whai Kaupapa here

6.3 The changes to the Management Plan and Concept Plan have some inconsistencies with Council Plans and Policies. These will be considered in detailed design and consenting of the proposed works.

Impact on Mana Whenua Ngā Whai Take Mana Whenua

6.4 The report does involve a significant decision in relation to ancestral land or a body of water or other elements of intrinsic value, therefore this decision does specifically impact Mana Whenua, their culture and traditions.

Waitai Coastal-Burwood Community Board 28 June 2021



- 6.5 Te Ngāi Tuāhuriri Rūnanga are recognised as the mana whenua for the area and hold ancestral links and have interests in the area. The Estuary of the Heathcote and Avon Rivers/Ihutai and its catchment has considerable cultural and historic importance to tangata whenua within Ōtautahi Christchurch and the wider Canterbury area.
- 6.6 With regard to South New Brighton Park, the Reserve Management Plan has an objective to recognise and restore the value of the reserve for tangata whenua, including for mahinga kai, and to recognise and provide for tangata whenua as kaitiaki (guardians) of the South New Brighton reserves. This includes the restoration of naturally occurring native vegetation along the shoreline, and a range of other steps to improve mahinga kai values wherever opportunities arise.
- 6.7 Further input will be sought from Ngāi Tahu during the resource consent process.

Climate Change Impact Considerations Ngā Whai Whakaaro mā te Āhuarangi

6.8 The cobble beach option approved by the Council in November 2020 was designed to address earthquake legacy only to provide a similar level of service for erosion management to preearthquake conditions for an estimated 30 years, but does not account for forecast impacts of climate change.

Accessibility Considerations Ngā Whai Whakaaro mā te Hunga Hauā

6.9 The proposed plan changes have no impact on accessibility.

7. Resource Implications Ngā Hīraunga Rauemi

Capex/Opex Ngā Utu Whakahaere

- 7.1 Cost to Implement Amending the plans are covered under existing staff time and operational budgets.
- 7.2 Maintenance/Ongoing costs not applicable
- 7.3 Funding Source not applicable

8. Legal Implications Ngā Hīraunga ā-Ture

Statutory power to undertake proposals in the report Te Manatū Whakahaere Kaupapa

- 8.1 As per the Christchurch City Council's Delegations Register dated 19 April 2021, the Community Board has the delegations:
 - Reserves Act 1977, Section 41 To exercise all the powers of the Council as administering body under section 41 with respect to reserves management plans.
 - Approve and adopt any new landscape development plans for parks and reserves provided the design is within the policy and budget set by the Council.

Other Legal Implications Etahi atu Hīraunga-ā-Ture

- 8.2 The construction of the proposed cobble beach in South New Brighton Park required a non-comprehensive review of the South New Brighton Reserves Management Plan 2014 in accordance with the Reserves Act 1977 and a review of the Concept Plan. The Community Board approved the procedure for the non-comprehensive review on 12 April 2021. The recommendation in this report is to approve the Reserve Management Plan following the non-comprehensive review and the amended Concept Plan.
- 8.3 This report has not been reviewed and approved by the Legal Services Unit



9. Risk Management Implications Ngā Hīraunga Tūraru

9.1 If the Reserve Management Plan is approved, a resource consent is required for the cobble beach. It is important that the project team provide regular updates to the community to manage expectations around the timeframes required for the delivery of the cobble beach.

Attachments Ngā Tāpirihanga

No.	Title	Page
A <u>U</u>	Amended South New Brighton Reserves Management Plan 2021 for Community Board Approval - June 2021	14
B <u>↓</u>	South New Brighton Park Concept Plan for Community Board Approval 2021-03-19	66
C T	Submission table for South New Brighton Reserves Management Plan non- comprehensive review - June 2021	67

Additional background information may be noted in the below table:

Document Name	Location / File Link
---------------	----------------------

Confirmation of Statutory Compliance Te Whakatūturutanga ā-Ture

Compliance with Statutory Decision-making Requirements (ss 76 - 81 Local Government Act 2002).

- (a) This report contains:
 - (i) sufficient information about all reasonably practicable options identified and assessed in terms of their advantages and disadvantages; and
 - (ii) adequate consideration of the views and preferences of affected and interested persons bearing in mind any proposed or previous community engagement.
- (b) The information reflects the level of significance of the matters covered by the report, as determined in accordance with the Council's significance and engagement policy.

Signatories Ngā Kaiwaitohu

Authors	Megan Carpenter - Team Leader Parks and Recreation Planning Katy McRae - Manager Engagement
Approved By	Kelly Hansen - Manager Parks Planning & Asset Management
	Al Hardy - Manager Community Parks
	Andrew Rutledge - Head of Parks
	Mary Richardson - General Manager Citizens & Community



South New Brighton Reserves Management Plan

Blighs Garden, Bridge Reserve, South New Brighton Park
Non-Comprehensive Review





May 2021



Preface

The 2014 Management Plan for Blighs Garden, Bridge Reserve and South New Brighton Park was prepared by the Christchurch City Council in accordance with the Reserves Act 1977 and replaced the 2010 Management Plan for these reserves.

It was initiated in response to significant changes in the reserves brought about by the 2010-2011 Canterbury earthquakes. It is needed to guide the recovery and management of the reserves.

In 2019, community consultation was undertaken on treatment options of the eroding estuary edge. The Council subsequently decided to approve an engineered treatment option. As this was not consistent with the management plan which required a more natural estuary edge, this review of the management plan is necessary to allow the Council decision to be implemented. Some background information within the plan has also been updated.

It is expected that this Management Plan will remain in force for approximately 20 years before being reviewed again.

Christchurch City Council

TABLE OF CONTENTS

1	INTRODUCTION	1
	1.1 LOCATION OF RESERVES	2
	1.2 TANGATA WHENUA / MANAWHENUA	3
2	VISION	4
3	OBJECTIVES AND POLICIES	4
	3.1 ECOLOGY	5
	3.2 CLIMATE CHANGE	6
	3.3 FLOOD PROTECTION	6
	3.4 LANDSCAPE	7
	3.5 CULTURE AND HERITAGE	8
	3.6 RECREATION AND SPORT	9
	3.7 SIGNS AND INTERPRETATION	11
	3.8 BUILDINGS, STRUCTURES AND ARTIFICIAL SURFACES	12
	3.9 LEASES, LICENCES AND BYLAWS	14
	3.10 MOTOR VEHICLES	15
	3.11 PERSONAL SAFETY	15
4	RESERVE VALUES	16
5	RECREATION ZONES	16
6	ISSUES	20
	6.1 EARTHQUAKE DAMAGE	20
	6.2 ECOLOGY	20
	6.3 JELLICOE MARSH	21
	6.4 CLIMATE CHANGE	21
	6.5 EROSION OF THE RIVER AND ESTUARY MARGIN	22
	6.6 FLOOD PROTECTION	26
	6.7 LEGAL UNFORMED ROAD	27
	6.8 WOODLANDS AND REPLANTING	28
	6.9 CULTURAL VALUES	29

Christchurch City Council

	6.10 RECREATION	. 30	
	6.11 RESERVE NAMES	. 30	
	6.12 SIGNAGE	. 31	
	6.13 BUILDINGS	. 31	
	6.14 CAMPGROUND	. 32	
	6.15 VEHICLE PARKING	. 32	
	6.16 RESERVE ACCESS AND ENTRANCES	. 33	
	6.17 BRIDGE STREET CROSSING	. 33	
	6.18 ANTI-SOCIAL BEHAVIOUR AND SOCIAL SAFETY	. 33	
	6.19 MAINTENANCE	. 33	
	6.20 RED ZONED LAND	. 33	
7	RESOURCE INFORMATION	34	
	7.1 RESERVE STATUS	. 34	
	7.2 CITY PLAN ZONING	. 36	
	7.3 RECREATION, SPORT AND OTHER ACTIVITIES	. 37	
	7.4 PHYSICAL DESCRIPTION	. 39	
8	SUMMARY OF RESERVES HISTORY	41	
9	POLICY FRAMEWORK	42	
RE	FERENCES	43	
ΑP	APPENDIX 1. DOG BYLAW 2016 MAP45		

Christchurch City Council



1 INTRODUCTION

This Management Plan covers the three reserves known as Blighs Garden, Bridge Reserve, and South New Brighton Park, which are located on the eastern side of Christchurch in the suburb of South New Brighton. Together, these three reserves extend almost three kilometres along the left bank of the lower Avon River/Ötākaro to the north-eastern shore of the Estuary of the Heathcote and Avon Rivers/Ihutai.

A unique feature of these reserves is their location on the shores of an estuary and the associated ecological, recreation, cultural, landscape and heritage values. The reserves offer unique estuarine and land-based wildlife habitat. They offer distinctive recreation experiences through walkways and sport and a generous amount of open space. They house community facilities and host numerous community events. They are a significant landscape feature at the gateway to South New Brighton. They provide a strong sense of place, are of historical significance to the local community, and have been developed over many years for a variety of uses.

Māori/ Tangata Whenua, specifically Ngāi Tūāhuriri / Ngāi Tahu have strong connections with the area through the significant mahinga kai (food and resource gathering) value of both the Estuary of the Heathcote and Avon Rivers/Ihutai and the coastline. Cultural and historical associations identify the area as a place of different kāinga (settlements) for mahinga kai in particular, as well as an important trade and travel route between Kaiapoi and the other settlements of Banks Peninsula/ Horomaka, especially Rāpaki. The reserves managed under this plan continue to provide an important link for tangata whenua connecting the Estuary of the Heathcote and Avon Rivers/Ihutai, the Avon River/Ötākaro, and the coast to their cultural heritage, and the places retain their significance to Ngāi Tahu.



Playground and basketball



View across salt marsh to Blighs Garden



Dogs and football



Heron on the water's edge

1



The coastal location of the reserves and their low-lying nature presents challenges such as flooding and erosion risks, which have been exacerbated by the Canterbury earthquakes. The earthquakes have also significantly affected the reserves' environment, landscape, buildings, and facilities.

The purpose of this Management Plan is to guide recovery, redevelopment, and ongoing management of the reserves to optimise the environmental, social, cultural, personal, and economic benefits to be gained from them. It does so by ensuring that the special values of these reserves are conserved and enhanced for people to enjoy so that the reserves continue to be a valuable component of Christchurch's network of parks.

The Management Plan sets out a vision, objectives, and policies for managing the reserves. It identifies key reserve values to be protected and enhanced, describes proposed recreation zones, and resolves a number of issues. Resource information about the reserves is presented and the policy framework within which management of the reserves sits. A list of references and the relevant dog bylaw map is included at the end of the document.

A Development Plan has also been prepared for the South New Brighton reserves which is available in a separate document. This sets out concept plans for each of the reserves and prioritised development projects to be implemented as resources allow.

1.1 LOCATION OF RESERVES

The South New Brighton reserves are located on the north-eastern shore of the Estuary of the Heathcote and Avon Rivers/Ihutai at the mouth of the Avon River/Ötākaro, on the eastern side of Christchurch. To the east of the reserves is residential housing and South New Brighton Beach. West of the reserves is the Avon River/Ötākaro and the Estuary of the Heathcote and Avon Rivers/Ihutai with Bexley Wetland and the oxidation ponds on the opposite shore.

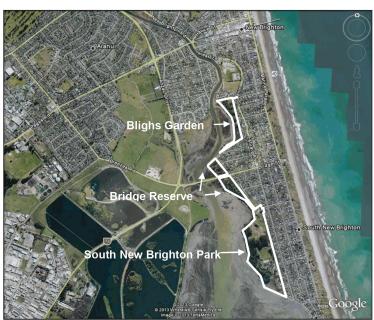


Figure 1. Location of the South New Brighton reserves

2



1.2 TANGATA WHENUA / MANAWHENUA

Ngāi Tahu are the tangata whenua (the local Māori people) who have strong historical links to the area of this plan, particularly one of the Papatipu Rūnanga of Ngāi Tahu, Te Ngāi Tuāhuriri Rūnanga. This Rūnanga represents the collective interests of the whānau (family) and hapū (sub-tribe) that are recognised as the manawhenua (those with customary authority) for the area, and who hold ancestral links and have interests in the area of the South New Brighton reserves and further to the Estuary of the Heathcote and Avon Rivers/Ihutai and the surrounding lands and coast.

The Local Government Act 2002 requires Councils to take into account the relationship of Māori and their culture and traditions with their ancestral land, water, wāhi tapu (sacred places and things), valued flora and fauna, and other taonga (treasures).

The area of the South New Brighton reserves and the Estuary of the Heathcote and Avon Rivers/Ihutai and catchment has considerable cultural and historic importance to tangata whenua within Christchurch and the wider Canterbury area. It has been a place of settlement and use, in particular for mahinga kai (food and resource gathering), for Ngāi Tahu people for over 600 years, including Ngāi Tahu tūpuna (ancestors) from earlier Ngāti Mamoe and Waitaha settlements. South New Brighton Park was the site of the historic kainga (settlement), Te Kai a Te Karoro.

Ngāi Tahu visited and extensively used the Estuary of the Heathcote and Avon Rivers/Ihutai and Southshore Spit/ Te Karoro Karoro for mahinga kai, travelling from their strongholds at Kaiapoi pā, Rāpaki in Lyttelton Harbour/ Whakaraupō, and other places on Banks Peninsula/ Horomaka. Food and resources gathered here were used in an important trade and social network between hapū and whānau throughout the South Island/ Te Waipounamu. The estuary also provided access to a network of waterways from Lake Ellesmere/ Te Waihora to the waterways further north toward the Waimakariri River, as well as a route to the fishing grounds of Pegasus Bay/ Te Kaikai a Waro. After settlement of Christchurch these relationships and the significance of the Estuary of the Heathcote and Avon Rivers/Ihutai for mahinga kai were recognised through the designation of an area of land on the western side of the estuary as a Māori Reserve (Te Ihutai). This reserve was later confiscated under the Public Works Act (in 1956) for the sewerage treatment works, and a replacement reserve¹ was provided as reparation under the Ngāi Tahu Claims Settlement Act.

The significant relationships of tangata whenua with the area covered by the Management Plan were recognised in the 2010 Management Plan, and this has been further developed in the preparation of this plan, with specific provisions included to address the cultural values associated with the reserves. Key provisions include the Christchurch City Council's commitment to work with Ngāi Tahu² to develop an area of cultural and historical significance within South New Brighton Park, to establish a

¹ This replacement reserve is located in Waimakariri District.

² Note Ngãi Tahu is used in a generic sense in places in this management plan. It is Ngãi Tūāhuriri Rūnanga who are the manawhenua for this area, and they will be engaged to address the matters of relevance to Ngãi Tahu, except where the specific interests of Te Rūnanga o Ngãi Tahu are required to be addressed.



stand of coastal native forest, to restore estuary edge riparian margins and to determine an appropriate Māori name for the reserves. The implementation of this plan will require an ongoing relationship with Ngāi Tahu.

2 VISION

The vision for the reserves is:

People benefiting from a range of recreation, sporting, cultural and environmental opportunities compatible with a unique and protected estuary edge environment.

3 OBJECTIVES AND POLICIES

This section presents objectives and policies to be adhered to in managing the reserves which are targeted at achieving the following priority outcomes.

Social and Personal Outcomes

- Physical health
- Mental wellbeing
- Cultural wellbeing
- Developmental benefits of children
- Sense of adventure and exploration
- Positive recreation opportunities for young people
- Family bonding
- Sense of community
- Skill development

Cultural Outcomes

- Recognition of manawhenua and their cultural relationships and kaitiaki responsibilities
- Restoration of cultural landscapes and cultural relationships with ancestral places
- Restoration of values including ecological and Ngāi Tahu values
- Restoration of mahinga kai
- Cultural, historical and heritage awareness and learning opportunities for the whole community

Environmental Outcomes

- Environmental protection and restoration
- Increased biodiversity
- Nature appreciation
- Environmental awareness and learning
- Landscape protection and enhancement
- Flood protection

Economic Outcomes

- Cost effective development and management
- Optimal use of reserves

The objectives and policies have been grouped into topics for ease of reference but many policies cross several topics.



3.1 ECOLOGY

OBJECTIVE: To protect and restore ecological values of the reserves and river and the estuary margin

POLICIES:

- **3.1.1** Manage the river and estuary margin to facilitate natural environmental processes where possible, subject to policies 3.2.3, 3.2.5, and 3.3.1.
- **3.1.2** Conserve, restore, and manage the salt marshes as conservation areas and as a cultural resource and allow for their inland migration in response to changing environmental conditions.
- **3.1.3** Manage Jellicoe Marsh to facilitate natural environmental habitat and processes.
- **3.1.4** Ensure restoration, development, and maintenance of the river and estuary margin is done in accordance with an approved Development Plan and provides for cultural landscapes, cultural and ecological values, and strategic views across the estuary and beyond.
- **3.1.5** Retain and/or replant selected trees (including dead trees) for bird roosting and nesting or for other wildlife values, where they do not pose a risk to public safety or are detrimental to cultural values.
- **3.1.6** Ensure plant removal is carefully managed on a case by case assessment to minimise erosion problems or removal of important bird roosting sites.
- **3.1.7** Schedule vegetation and tree clearance works outside the bird nesting season (late August to late January) where possible.
- **3.1.8** Retain some felled logs and smaller debris, uncovered, for invertebrate habitat and natural processes to occur in the native coastal forest areas.
- **3.1.9** Discourage, through design, public access and activity that displaces or disrupts birds, particularly near nesting areas.
- **3.1.10** Remove and control animal and plant pests (refer to Canterbury Regional Pest Management Strategy 2011-2015) and other species considered to be a threat to environmental, recreational, or cultural values in accordance with Christchurch City Council policies and practice.
- **3.1.11** Monitor and manage land use activities along the river and estuary margin to minimise any negative impact on the Estuary of the Heathcote and Avon Rivers/Ihutai.

5



3.1.12 Stop unformed roads along the estuary margin of South New Brighton Park and Bridge Reserve as necessary to prevent negative impacts on the reserve values from vehicle access, and incorporate that land into the adjacent reserves as local purpose (esplanade) reserve.

3.2 CLIMATE CHANGE

OBJECTIVE: To adapt to the effect of climate change in the

reserves

POLICIES:

- **3.2.1** Plan for the effect of Climate Change and predicted Sea Level Rise in all reserve developments in accordance with Christchurch City Council plans and policies³.
- **3.2.2** Ensure reserve facilities are located away from the river and estuary margin where they can be sustained without flood and erosion protection and to allow space for natural environmental processes to occur.
- **3.2.3** Allow for essential flood and erosion protection of facilities that must be located near the river and estuary margin to function, e.g. boat ramps, some stopbanks and drainage utilities.
- **3.2.4** Facilitate the protection and restoration of natural defences to improve the resilience of the river and estuary margin to the effects of climate change and erosion.
- **3.2.5** Allow for rock armouring, a cobbled beach, and enhanced saltmarsh with a protective breakwater along the estuary edge between the boat ramp and the boardwalk in South New Brighton Park to manage erosion.

3.3 FLOOD PROTECTION

OBJECTIVE: To protect and provide for flood protection

functions of the reserves

POLICIES:

³ The National Coastal Policy Statement 2010 is currently the Council's strongest directive and requires that hazard risks over at least 100 years are to be assessed. The Christchurch City Council heeds Government advice on coastal hazards and climate change (MfE, 2017) which sets out a range of projections for different scenarios, Sea Level Rise of at least 1m over the next 100 years is considered a minimum. The Council is producing the Ōtautahi Christchurch Climate Change Strategy (currently out for consultation until 18 April 2021). See further information in section 6.4.



- **3.3.1** Allow stop banks, retention basins, or other flood protection measures to be raised, extended, and maintained as necessary for flood protection in accordance with legal requirements, and Christchurch City Council policies, plans, and levels of service. Proposed stopbank works must be considered in consultation with tangata whenua.
- **3.3.2** Locate any required stopbanks a distance from the river and estuary margin where they can be sustained without flood and erosion protection and to allow space for natural environmental processes to occur.

3.4 LANDSCAPE

OBJECTIVE: To protect and enhance landscape values of the

reserves

POLICIES:

- **3.4.1** Manage all trees for public safety in accordance with Christchurch City Council policies and practices.
- **3.4.2** Continue with removal of unsafe trees as required to retain full public access to the reserves.
- **3.4.3** Monitor the health and structural integrity of the remaining trees and manage their long term removal and replacement in accordance with an approved Development Plan.
- **3.4.4** Ensure tree management is coordinated with other reserve management and development activities to minimise disturbance to park users and for continuity of the park development.
- **3.4.5** Replacement planting of tall tree woodlands is to be with a mix of exotic woodland and native coastal forest suited to the changed environmental conditions, use of the reserves, and their site specific purpose, e.g. ecology, culture, landscape etc., in accordance with an approved Development Plan.
- **3.4.6** Ensure all planting is a suitable distance from residential boundaries to avoid fall safety hazards and shading issues on adjacent private property when the trees mature.
- **3.4.7** Ensure planting adjacent to residential boundaries is fire resistant.
- **3.4.8** Manage the understorey of the exotic woodland area (see Development Plan) to enhance the open woodland experience by controlling weeds, limbing up trees, and utilising Crime

7



- Prevention Through Environmental Design (CPTED) principles.
- **3.4.9** Use an open style of planting around high use activity areas consistent with CPTED principles.
- **3.4.10** Support community participation in planting and / or maintenance programmes in the reserves.
- **3.4.11** Retain and enhance large open grassed areas in South New Brighton Park suitable for recreation such as organised group picnicking, community events, and casual recreation.
- **3.4.12** Ensure shade and shelter is considered in any development or landscape plans.

3.5 CULTURE AND HERITAGE

OBJECTIVE:

To recognise and restore the value of the reserves for tangata whenua, including for mahinga kai, and to recognise and provide for tangata whenua as kaitiaki (guardians) of the South New Brighton reserves.

POLICIES:

- **3.5.1** Provide for access to the Estuary of the Heathcote and Avon Rivers/Ihutai to recognise the customary rights and relationships between manawhenua and the coastal marine area to provide for mahinga kai and the carrying out of kaitiaki responsibilities.
- **3.5.2** Ensure the appropriate restoration and planting of species that support mahinga kai. This shall be done in consultation with tangata whenua.
- 3.5.3 Work in partnership with Ngāi Tahu to identify, develop and maintain an area within South New Brighton Park that recognises the cultural and historical significance of the area, consistent with an approved Development Plan. The area will acknowledge the historic kainga of Te Kai a Te Karoro, and the importance of the Ngāi Tahu heritage and values in this area, including use of the area for mahinga kai. This could be achieved through the establishment of native coastal forest and habitat restoration, the development of a heritage walkway and/or area using appropriate design features, art and interpretation, and estuary edge riparian planting.

8



- **3.5.4** Undertake consultation with Ngāi Tahu to determine an appropriate Māori name for each of the reserves, to be formalised through the Christchurch City Council's reserve naming process and acknowledged alongside, or instead of, the existing names.
- **3.5.5** Work in partnership with Ngāi Tahu to develop appropriate public information and interpretation of areas of cultural and historical significance to Ngāi Tahu, including along the Estuary Walkway (from Evans Avenue to Ebbtide Street).
- **3.5.6** Consult with Te Ngāi Tūāhuriri Rūnanga, when planning any major construction works and ensure appropriate protocols are implemented. All such works shall be carried out in accordance with the relevant policies and guidelines contained in the Mahaanui Iwi Management Plan 2013.
- 3.5.7 Any works in proximity to the recorded archaeological sites (NZ Archaeological Association references M35/294 and M35/293) may be subject to a consent process under the Historic Places Act 1993. An authority (consent) from the New Zealand Historic Places Trust must be obtained for the work prior to commencement of any earthworks, including fencing, landscaping, road or walkway formation, services trenching or geotechnical testing. It is an offence to damage or destroy a site for any purpose without authority. The Historic Places Act contains penalties for unauthorised site damage. Contact Historic Places Trust for further information.
- 3.5.8 Immediately contact Ngāi Tūāhuriri Rūnanga and the New Zealand Historic Places Trust if anything of an archaeological nature is encountered (for example shells, charcoal-stained soil, fire-cracked stones, artefacts or Kōiwi (human remains)) during any programmes of work, such as excavation, fencing and building of walkways. Under the Historic Places Act 1993, it is unlawful for any person to destroy, damage or modify the whole or any part of an archaeological site without prior authority (consent) from the New Zealand Historic Places Trust. Contact Historic Places Trust for further information.

3.6 RECREATION AND SPORT

OBJECTIVE: To increase participation in community, recreation

and sport activities compatible with the estuary

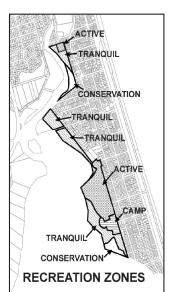
edge environment.

POLICIES:

9



- **3.6.1** Establish 'tranquil zones', 'active zones', 'conservation zones', and 'camp zones' as shown in Figure 2 and described in section 5
- 3.6.2 Allow for recreation, sport and community activities that comply with recreation zones of this plan and consistent with Christchurch City Council policies and practices, giving priority to those activities that are dependent on the reserves' natural non-built resources.
- 3.6.3 Continue to enhance and add to the range of recreation and sport facilities consistent with Christchurch City Council policies and plans to meet identified community needs⁴ compatible with this plan.



- **3.6.4** Concentrate all built Figure 2. Recreation Zones recreation, sport, or community activity facilities within the active zones and the camp zone.
- **3.6.5** Enhance and add to recreation facilities in the tranquil zones only to offer opportunities consistent with quiet appreciation of the environment or facilitation of movement of people through the area, e.g. seating, bird hides, interpretation, art, shared use tracks.
- **3.6.6** Ensure the design, location and construction of any facilities are sensitive to tangata whenua values.
- **3.6.7** Incorporate cultural references to tangata whenua and the wider community history into the design of the playground when it is renewed.
- **3.6.8** Ensure the events space and picnic area in South New Brighton Park are available to the public to book through the Christchurch City Council's park booking system where this does not conflict with leases, licenses, allocated sports use, or environmental protection.
- **3.6.9** Continue to make the existing sports fields in South New Brighton Park available for sports use through the Christchurch

⁴ Community needs are commonly identified through research, consultation, community requests and feedback, e.g. South New Brighton – Southshore Community and Recreation, Sport and Arts Needs Analysis Report (2005)



- City Council's sports field allocation process. Allocated sports use will take priority over casual use.
- **3.6.10** Manage all recreation and sport activities to prevent damage to resources or significant negative impact on the reserves and users.
- **3.6.11** Retain the Estuary Walkway through the reserves as a shared use walking and biking track, fully accessible for people with disabilities. Secondary tracks will be less formal alternative loop routes that offer a more exploratory experience.
- **3.6.12** If a stop bank is constructed through South New Brighton Park, allow for a formal shared use track on top of it.
- **3.6.13** Ensure built public recreation and sport facilities can be accessed by people of all abilities from nearby car parks, entrances, or the main track.
- **3.6.14** Provide facilities and services such as drinking fountains, toilets, and rubbish receptacles as necessary to facilitate use of the reserves and consistent with Christchurch City Council policy and practice.
- **3.6.15** Allow dogs in the reserves in accordance with Christchurch City Council bylaws and policies⁵..
- **3.6.16** Allow for the continuation of the camping ground in the camp zone and the upgrading of facilities as decided by the Christchurch City Council.
- **3.6.17** Clearly define the boundary of the campground and the reserve.

3.7 SIGNS AND INTERPRETATION

OBJECTIVE: To facilitate learning about the reserves

POLICIES:

3.7.1 Provide information that facilitates use of the reserves, e.g. names of the reserves at all entrances, signage about recreation and sport opportunities, bookings, rules, bylaws, Council contact details for reporting graffiti and maintenance requirements.

11

⁵ Currently this requires that dogs be kept at least one metre away from children's play equipment, dogs are prohibited from some wetland areas and must be on a leash on the section of walkway from Tovey Street to Bridge Street. Refer to dog bylaw map in the appendix.



- **3.7.2** Facilitate, as resources allow, the preparation and implementation of an interpretation plan for the reserves to present environmental, cultural, historical, and heritage information and artwork. Consult with Ngāi Tahu in the development of this plan with regard to the interpretation of Ngāi Tahu history and cultural values (refer to 3.5.5).
- **3.7.3** Signage shall conform to the Park Signs Manual, and be designed and located in sympathy with the environment and landscape.

3.8 BUILDINGS, STRUCTURES AND ARTIFICIAL SURFACES

OBJECTIVE: To optimise the balance of the amount and quality of open space with built facilities

POLICIES:

- **3.8.1** Allow for a transitional community centre and potential future, permanent, shared-use community facility in South New Brighton Park.
- **3.8.2** Allow for a change of reserve classification as required for the area of land upon which any future community facility and playcentre grounds sit to Local Purpose (Community) Reserve under the Reserves Act 1977.
- **3.8.3** Retreat from current occupation of Ministry of Education land by ensuring that any new Christchurch City Council facilities sit entirely within the reserve boundary.
- **3.8.4** Consider other new buildings on the reserves only when they are necessary to facilitate outdoor use of the reserves, the use can not be accommodated within existing buildings, and they do not have a significant negative impact on reserve values. This will require public notification and Christchurch City Council approval.
- **3.8.5** Ensure any new buildings or alterations or additions to existing buildings are designed to accommodate a range of future uses.
- **3.8.6** Locate any new buildings to avoid or minimise the need for additional infrastructure such as roads and car parks.
- **3.8.7** Ensure the design, location and construction of any new buildings or alterations or additions to existing buildings and any infrastructure constructions are sensitive to tangata whenua values. No new facilities are to be sited in any area that is identified as of primary cultural significance without the agreement of tangata whenua. During the planning phase for all

12

- Christchurch City Council
- proposed construction works assessment and mitigation proposals for potential effects on cultural values must be undertaken in consultation with Te Ngāi Tūāhuriri Rūnanga.
- **3.8.8** Encourage the minimisation of negative environmental impacts in any new reserve developments, e.g. use permeable surfaces, and onsite treatment of stormwater.
- **3.8.9** Consider removing any vacant buildings from the reserves if suitable recreation, sporting or community uses for them can not be found.
- 3.8.10 Applications for easements through the reserves are to be processed in accordance with relevant legislation and Christchurch City Council plans, policies and practice.
- **3.8.11** All other possible options shall be fully investigated before an easement is considered through a reserve that is inconsistent with the purpose of that reserve.
- **3.8.12** Where, in the opinion of the Christchurch City Council, the effects on the reserves of any structure proposed to be erected within the easement are no more than minor, the Christchurch City Council may approve the granting of an easement in accordance with any Christchurch City Council policy prevailing at the time, and with any conditions that the Christchurch City Council deem necessary.
- **3.8.13** The visual and physical impact of services on the values of the reserves shall be minimised and services will be placed under ground where possible.
- **3.8.14** Allow for continued use of the telecommunications tower located west of 386A Estuary Road in accordance with legal agreements in place. Consider any further extensions or alterations to the facility based on impacts on the reserve and resource consent requirements.
- 3.8.15 All buildings and structures are to be kept in a good state of repair.
- **3.8.16** Colour schemes and design of all buildings and structures are to be approved by the Christchurch City Council and selected to help integrate the building or structure into the reserve landscape and to discourage graffiti and vandalism.
- **3.8.17** Plant and manage trees and shrubs in an ongoing manner to integrate any buildings or structures into the reserve landscape.

13



3.8.18 Additional lighting of facilities in the reserves shall be permitted where necessary to facilitate the use of facilities and safety within the reserves in accordance with CPTED principles, subject to consultation with the community and resource consent requirements.

3.9 LEASES, LICENCES AND BYLAWS

OBJECTIVE: To achieve an optimal balance of public and

exclusive reserve access

POLICIES:

3.9.1 Allow the occupation or exclusive use of a facility or part of a reserve by clubs or organisations only through the issuing of a lease and/ or license. This requires public notification and Christchurch City Council approval.

- **3.9.2** Applications for new leases or licences for existing or new activities are to be considered and granted on their merits and compatibility with the vision, objectives, and policies of this Management Plan, up to the maximum term permitted by the Reserves Act 1977 and in accordance with the Christchurch City Council's plans, policies and practices.
- **3.9.3** Leasing of existing park buildings or facilities for groups or activities that do not make use of the reserve may be considered only if no other suitable leasee is found and the activity is consistent with that area's Reserves Act classification.
- **3.9.4** Lease/ license renewals, with a right of renewal, expired or current, are to be granted as a right of the tenant for the term specified in the lease/ licence provided that the continuing use of the facility is needed, there is no higher priority use identified, the use is compatible with this Management Plan, and the tenant is financially viable and has a stable membership.
- **3.9.5** Concessions for commercial activities within the reserves may be granted, in accordance with the Christchurch City Council's policies and practice, where there is a genuine need in terms of reserve management, or where they contribute to achieving the vision and objectives of this Management Plan.
- **3.9.6** Allow the issuing of liquor licenses to be considered only when there is no significant negative impact on the reserves.
- **3.9.7** Regulate and manage the reserves in accordance with relevant statutory and legal requirements, Christchurch City Council by-laws and policy.

14



3.10 MOTOR VEHICLES

OBJECTIVES: To facilitate reserve access with minimal negative

impact on the reserve and users

POLICIES:

3.10.1 Allow for motor vehicle access and parking in South New Brighton Park only as necessary to facilitate use of the reserve and to meet the requirements of the District Plan.

- **3.10.2** Prevent motor vehicle access to areas outside of designated driveways and car parks unless authorised by the Christchurch City Council as per the Parks and Reserves Bylaw 2016.
- **3.10.3** Ensure driveways and car parks are maintained in good condition.
- **3.10.4** Limit vehicle speed in the reserves through use of design features and speed limits.
- **3.10.5** Lock vehicle access gates in South New Brighton Park at night. Gate locking times shall be decided in conjunction with the Parks Area Supervisor and shall be indicated at the appropriate reserve entrances. Club and other members of the public that require access after these times shall have the opportunity to apply for a key to gain access after hours.
- **3.10.6** Retain emergency vehicle access through the northern section of Bridge Reserve, from Kibblewhite Street to Bridge Street, as agreed by the Christchurch City Council when the south west end of Kibblewhite Street was stopped.

3.11 PERSONAL SAFETY

OBJECTIVE: To make the parks safe

POLICIES:

- **3.11.1** Adhere appropriately to Crime Prevention Through Environmental Design (CPTED) principles when designing and developing the reserves.
- **3.11.2** Support and encourage the use of low or open and transparent fencing along reserve boundaries.

15



4 RESERVE VALUES

The distinctive features and settings of Blighs Garden, Bridge Reserve and South New Brighton Park have a strong association with the Estuary of the Heathcote and Avon Rivers/Ihutai and contribute recreational, ecological, cultural, and landscape diversity to the open space network of Christchurch.

The following aspects of the reserves are highly valued by the community and tangata whenua and should be protected in future management decisions.

- a) Large size of the reserves and connections between them and the wider community.
- b) Accessibility and availability of the reserves for public use.
- c) Diverse range of outdoor recreation and sport opportunities.
- d) Extensive views across the Estuary of the Heathcote and Avon Rivers/Ihutai towards the Port Hills and the Southern Alps/Ka Tiritiri o te Moana.
- e) Diversity in landscape character including woodlands, open grass areas, undulating sand dunes, native coastal plants, waterway interface, and a balance of formally developed recreation and sport areas and less developed informal areas.
- f) Opportunity to experience nature.
- g) Variety of wildlife present, particularly birdlife, including migratory species.
- h) Habitat and conservation values for many important native species, including Ngāi Tahu taonga and mahinga kai species within the reserve and in riparian margins.
- i) Cultural significance for Ngāi Tahu as a historic travel route, kāinga and as part of a contemporary cultural landscape and mahinga kai area.
- j) Historical, heritage, and archaeological values of the reserves.
- k) Ecological values and significance of parts of the reserves (Jellicoe Marsh and the Estuary edge are part of Heritage site 19.01 in the Christchurch City Plan).
- 1) Access to the Estuary of the Heathcote and Avon Rivers/Ihutai.
- m) Sense of place and identity for the South New Brighton suburb.
- n) Access to sheltered recreation opportunities.

5 RECREATION ZONES

A recreation experience is the result of the setting and the activity. The reserves have been divided into recreation zones to provide diverse experiences to meet the widest range of preferences and cater for the largest number of people.

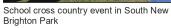
The four different recreation zones described below and illustrated in policy 3.6.1 provide guidance on reserve development to ensure a diverse range of recreation experiences are available. The table below describes the physical, social, and administrative setting characteristics of each of the recreation zones, key activities, and experiences anticipated in the zones.

Tranquil zones are quiet areas with low levels of development where people can experience nature. Active zones are highly developed, busy areas for organised sport, recreation, and



community activities. Conservation zones are areas where the natural environment takes precedence over human activity. The camp zone is an area set aside for a campground.







Children playing in Blighs Garden



Dog walking

17

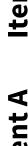


Zone	Setting Characteristics	Key Activities	Experiences
Tranquil	Mixture of vegetation types including native coastal forest, exotic trees, and salt marsh Limited facility provision, e.g. tracks, seats and wildlife viewing facilities Main track is shared use and fully accessible for people of all abilities, some less formal secondary tracks available also Infrequent contact with other people Directions and interpretation information Dog use, to be kept out of wetland areas Zoned Conservation 1 with some Open Space 2	Walking Jogging Exercising dogs Cycling Experiencing nature Enjoying views Cultural heritage appreciation Cultural practices Natural play Relaxing Picnicking	Enjoying access to a wide variety of outdoor environments within a single area close to home environments within a single area close to home environments within a single area close to home enjoying patting some physical exercise. Reducing tension and escaping every day responsibilities for a while enjoying some physical rest enjoying some physical rest enjoying family togetherness. Enjoying being with friends and meeting new people with similar interests. Enjoying tranquillity and solitude and escaping from
Active	Mixture of vegetation types including open grass areas, exotic woodland trees, some native coastal forest Diverse range of recreation, sport and community facilities Facilities available for people of all ages and abilities Mix of busy periods with people always in view and quiet times Information signage provided Controlled vehicle access Dog use Zoned Open Space 2 with Conservation 1A along the water's edge	Praintening Playing Plonics, BBQs Plonics, eg. tennis, football, cricket, sailling, orienteering, cross country running Community events and activities Walking Joggling Exercising dogs Cycling Relaxing Cultural heritage appreciation Cultural practices	noise and crowds of people Outdoor learning, exploration, learning about nature and the geography of the area Introspection and contemplation, thinking about spiritual values Nostalgia, bringing back pleasant memories Developing skills and abilities Doing something creative Teaching or leading others Enjoying some risk taking adventure Experiencing cultural practices and kalitakitanga through restoration of indigenous biodiversity and mahinga kai.
Conservation	Salt marsh Estuary Walkway Infrequent contact with other people moving through the area Interpretation information Leashed dogs only on tracks outside of salt marsh Zoned Conservation 1A	Experiencing nature Walking Jogging Cycling Exercising dogs Enjoying views Cultural heritage appreciation Cultural practices	
Camp	Close to residential area Coastal park setting with a variety of planting Formalised grounds and facilities High level of facility provision Accessible to people of all ages and abilities In sight of other people most of the time Information signage and personnel on site Management controls promoted and enforced	Camping and associated recreation activities Children's play Reserve access	

User fees charged
Zoned Open Space 2

19

Attachment A





ISSUES 6

This section discusses the main issues that this Management Plan seeks to resolve.

EARTHQUAKE DAMAGE

Blighs Garden, Bridge Reserve and South New Brighton Park were significantly impacted by the Canterbury earthquakes. Damage included lateral spread, liquefaction, land settlement, loss of trees, and damaged buildings and facilities that has changed the reserves forever. Coastal erosion has increased and vegetation composition and wildlife habitat have been significantly altered. The land, vegetation, and wildlife are still adapting to the new environmental conditions.

Community use of the reserves has changed post earthquake both as a result of damaged facilities and also altered population patterns and club membership.

The previous 2010 Management Plan for the reserves has suddenly become obsolete. A new plan is needed to guide sustainable redevelopment of the reserves in light of the new environmental conditions, predicted effects of projected climate change, and changing recreation patterns and needs.



King tide flooding

6.2 ECOLOGY

Many ecological values of the reserves have been significantly modified and degraded over the years and there has been a significant loss of native vegetation in the area.

The naturally occurring vegetation in this area is significant and of high conservation value, particularly in the riparian and salt marsh areas. Salt marsh is a habitat and vegetation that occupies the upper part of the tidal range around the margins of estuaries. It comprises land plants that are tolerant of salt and tidal inundation, located between the mudflats of the lower part of the tidal range and the land above. Salt provides a major stress upon plant growth and survival, so the plants that occur there (called halophytes) have mechanisms to deal with excessive salinity. Salt marshes are dynamic and shifting channels in the estuary have caused them to change historically. Where sediment has been deposited, salt marsh vegetation has colonised, where it has been removed the salt marsh has retreated. Salt marshes are important for vegetation, fauna, and as spawning areas for fish. They also play a major role in protecting the adjacent land through shoreline stability by absorbing wave energy and reducing erosion.

The earthquakes mean the zone suitable for salt marsh has moved with the land. At South New Brighton where the land has dropped, the estuary side of salt marsh is now too far down in the tidal range for salt marsh plants to survive. On the landward side, areas previously beyond the tidal range are now inundated to varying degrees and have become suitable for salt marsh. The overall effect is migration of the salt marsh inland. To retain the

20



ecological and coastal defence values of the salt marsh, it is important to allow this migration to occur.



Boneseed (Chrysanthemoides monilifera) a frequently occurring plant pest



Boxthorn (Lycium ferocissimum), a common plant pest

Other unique challenges include managing the natural ecological changes expected in this area over time, including those related to earthquake effects and predicted sea level rise. Pest plants are a problem in some parts of the reserves and need to be removed and controlled, including wilding pines in some areas. There is also a lack of ecological information and interpretation on site and opportunities for environmental learning could be improved. Redevelopment of the reserves post earthquakes presents a unique opportunity to address many of these issues and rejuvenate ecological values.

JELLICOE MARSH 6.3

At the southern end of South New Brighton Park, a conservation salt marsh wetland, sometimes referred to as Jellicoe Swamp but more accurately as Jellicoe Marsh, was protected by a low bank or bund that separated the salt marsh from direct tidal effects and subsequent erosion. Water entered and exited through a single entrance at the footbridge. The bund was significantly damaged in the earthquakes. A new bund was constructed at the north west end of the marsh with a walking track leading to the repaired boardwalk. The boardwalk is protected from wave action by a rock breakwater. Jellicoe Marsh



The bund and boardwalk are repeatedly overtopped in very high tides with loss of track surface material and ongoing erosion of the bund. Continued repairs are unsustainable and the longevity of the bund and track is doubtful.

6.4 CLIMATE CHANGE

The Council is producing the Ōtautahi Christchurch Climate Change Strategy (out for consultation until 18 April 2021) which sets the direction for how we can plan for and adapt to life in a changing climate. It includes the draft goal "We understand and are preparing for the ongoing impacts of climate change".

The Government is planning to repeal the Resource Management Act 1991 and replace it with

21



- Natural Built Environments Act (NBA);
- Strategic Planning Act (SPA); and
- Climate Change Adaptation Act (CCAA).

The Randerson Report which recommended the reforms said in relation to climate change that the legislation should

- Enable existing use protections and resource consents to be modified or extinguished in specified circumstances relating to climate change adaptation.
- Make plan-making more efficient and responsive to change (= less public participation, reduced appeal rights), so that it better accommodates the uncertainty associated with climate change adaptation
- Have a new Act dealing solely with the complexities of managed retreat and climate change adaptation.

The Council started the Coastal Hazards Adaptation Planning Programme in Nov 2020. This programme will provide adaptation planning to the various areas that are vulnerable to coastal hazards including the South New Brighton reserves.

6.5 EROSION OF THE RIVER AND ESTUARY MARGIN

Erosion of the river and estuary margin in South New Brighton has been occurring for a long time. Up to the 1990s there was salt marsh on the flats south of the jetty, but this has been eroded away. Following the earthquakes and associated land settlement, some parts of the reserves are now inundated at high tides and erosion of the estuary edge has accelerated in some areas. Predicted sea level rise and continuing storm action means further erosion and flooding are unavoidable.



Shoreline erosion

Options for the physical management of the estuary edge to control the natural process of erosion include hard engineering options or soft engineering options. Hard engineering options, such as seawalls and gabion baskets, can have a high impact on the landscape or environment and may not be sustainable. Soft engineering options, such as salt marsh, are often less expensive than hard engineering options. They are usually more long-term and sustainable, with less impact on the environment. A mix of options has previously been applied to the river and estuary margin in the South New Brighton reserves.

The rock wall adjacent to the South New Brighton jetty and ramps which collapsed after the earthquakes, has been replaced with gabion baskets.

Prior to the earthquakes, the reno mattresses between the boat ramp and Jellicoe Marsh were already being overtopped, some erosion was occurring on the landward side, and some had opened up, spilling their contents. Their decline has been exacerbated by the earthquakes with significant lateral spread and slumping occurring. They are being overwhelmed by tidal water and are no longer effective. Erosion is occurring on the landward side. Some of the low lying areas are beginning to stabilise with new, low

22



gradient beaches forming. Other areas will continue to erode without management intervention before reaching a new equilibrium.

Existing salt marsh areas are still effectively protecting the estuary edge from erosion and are responding to the changed environment. However, post earthquake, some areas, particularly around Bridge St, have settled below the level at which the salt marsh can survive. The salt marsh is beginning to migrate inland to ground that has settled at a level now suitable for its survival. It is important to allow this inland migration of salt marsh both for the natural defence it offers against erosion and for the important ecological habitat it provides.

A summary of the hard and soft engineered options are presented in Table 2 below.

Option	nard and soft engineering options Description	Advantages	Disadvantages
Sea wall/gabion baskets	A concrete or rock wall built in the space where the land drops away to the water. Wire or plastic mesh baskets filled with rocks. The previous sea wall near the jetty and ramps collapsed and has been replaced with gabion baskets.	Stops erosion in the short term. Can effectively protect access to the boat ramps and jetty.	Expensive. No ecological value. Increased erosion of the beach (see Figure 3 below). Could eventually be overwhelmed by sea level rise and need to be replaced. High environmental, landscape, and cultural impact. Potentially dangerous drop into water and difficult to climb out.
Reno mattress	Sloping rock armouring enclosed in mesh. The existing reno mattresses between the jetty and Jellicoe Marsh have failed.	Stops erosion in the short term. Can be sloped to absorb wave energy and reduce beach erosion. Could protect stopbanks and utilities where space for natural defence is not available.	Cheaper than a sea wall but do not last as long - require ongoing maintenance and replacement. Increased erosion of the beach. Will eventually be overwhelmed by sea level rise. Negative environmental, landscape, and cultural impact.
Cobble beach	An engineered cobble beach with appropriate sized material and gradient to remain stable	Effectively absorbs wave energy to reduce erosion in the short term Adaptable to sea level rise, can be topped up Cost effective Appears more natural looking than above options	No ecological or cultural value Will eventually be overwhelmed by sea level rise

Item No.: 7 Page 42

23

Beach nourishment	Beaches are made higher and wider by importing material to the site and revegetating	 Can be cost effective. Retains the natural appearance of estuary edge. 	May be expensive and difficult to establish. Likely to require ongoing replenishment of beach material. Difficult to establish plants.
Managed retreat	Relocate reserve facilities away from the water's edge and allow areas of the shoreline to erode naturally and salt marsh to colonise.	 Retains the natural balance of the coastal system. Eroded material encourages the development of beaches and salt marshes. Significant ecological, cultural, and landscape benefits. Low cost. Sustainable long term protection responsive to the effects of climate change. Creates the "natural" setting desired in the tranquil zone. 	Requires space for land and vegetation migration.

24

Item No.: 7



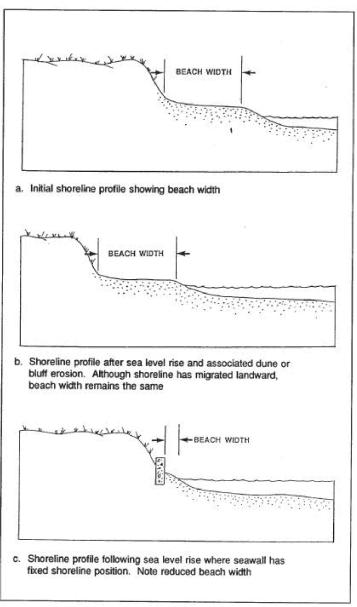


Figure 3 Example of beach loss through erosion following placement of a seawall (Source: Griggs et al, 1997)

In managing the reserve, the Christchurch City Council needs to work within the new environmental parameters for the most sustainable long term solutions and consider the whole of life costs for any coastal defences.

Enhancing the resilience of habitats and ecosystems is an objective of the Christchurch City Council⁶ requiring that the management of local habitats and ecosystems takes into account the impact of climate change. It is important that the full sequence of naturally occurring

⁶ Climate Smart Strategy 2010-2025



habitats can continue to evolve and flourish and that these are not significantly constrained by man-made structures. Any new reserve developments must be appropriately located and consider the long term impact of climate change. Natural processes must be allowed to occur to attain a sustainable and more ecologically valuable environment. Space is required to allow the inland migration of salt marsh. Allowances will need to be made, however, for water based facilities such as boat ramps, which will need some protection.

Community consultation was undertaken in 2019 on various treatment options for the eroding estuary edge. The proposed options were:

- New bund close to the estuary edge with repair, replacement or infill of existing erosion protection structures, or
- New setback bunds (25 100 m from the edge) with repair, replacement or infill of existing erosion protection structures, or
- New setback bunds (25 100m from the edge) with re-contoured and planted estuary edge to develop sloping beaches.

In total 110 residents provided feedback on these options with a preference for the set-back bund and sloping beach across all three questions asked. Sixty-three percent agreed or strongly agreed that this option responds to the earthquake legacy issues identified by the community, 66 percent agreed that this option would improve their quality of life, and 65 percent agreed that this option provided the community with a sense of confidence in their future.

However, in November 2020, the Council resolved to approve a cobble beach with existing reno mattress as core as the preferred method of implementing a restoration of the edge. It is subject to funding in the 2022-31 Long Term Plan, detailed design and consenting.

6.6 FLOOD PROTECTION

The lidar map below illustrates the amount of vertical land movement that has occurred from the earthquakes. The southern part of the estuary has lifted, while the northern part has lowered.



Flooding issues



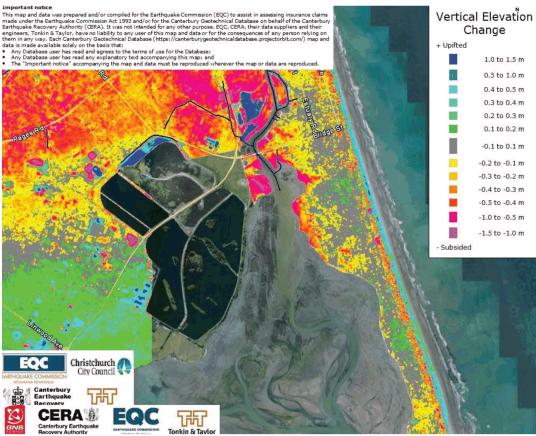


Figure 4 Lider Map showing vertical land movement in Christchurch following the earthquakes pre September 2010 to post December 2011

The Management Plan allows for stopbanks. The preferred location for any stopbanks is inland away from the estuary edge where they are not at risk of being eroded and they provide space to facilitate natural processes.

There is an existing bund in Blighs Garden and Bridge Reserve (north). A new bund is planned or partially constructed from Bridge St to Ebbtide St, generally on the alignment illustrated in the South New Brighton Reserves Development Plan 2021.

6.7 LEGAL UNFORMED ROAD

There is an undeveloped road along the western boundary of South New Brighton Park and part of Bridge Reserve, some of which is on land and some of which is in the water. As legal road there are certain public use rights and restrictions on actions that may impede public access. The most complete way of satisfying these concerns is to stop the unformed legal road and add the land on the landward side of mean high water springs to the adjoining reserve. The road is zoned in the District Plan as Open Space Natural and Open Space Coastal. Those parts of the legal road that are on the seaward side of mean high water springs vest in the Crown and are deemed to be stopped under the Foreshore and Seabed Act 2004.

27



6.8 WOODLANDS AND REPLANTING

The reserves' pine and macrocarpa woodlands were severely impacted by the earthquakes. Many trees died, fell over, or became unstable and parts of the reserves were closed to public use for safety reasons. Large numbers of dangerous trees have since been removed from all three reserves, dramatically altering the landscape. Remaining trees are being monitored and managed with a view to long term staged removal and replacement as they become a risk to public safety or become over mature.

This plan resolves the issue of what the replacement planting shall look like. The community has mixed views on replanting with strong preferences ranging from only pine and macrocarpa trees to only native plants, to a mix of both exotics and natives. Public suggestions included replanting tall trees, removing tall trees, planting a commercially harvested pine forest, retaining the woodland effect, having open grass areas, more shrubbery, areas of coastal bush, and fruit trees.







Uprooted tree in South New Brighton Park Tree rem

Tree removal in Bridge Reserve 2012

Community Planting Day 10 June 2012

Large parts of the reserves are no longer suitable for pine and macrocarpa woodlands, particularly in Bridge Reserve and along the river and estuary margin, where the land has settled and become waterlogged and, in some areas, saline. The saturated soils of Blighs Garden may be a limiting factor for the future health of the remaining trees in that area, likely to become even more of a problem as sea levels rise. When the trees are removed, appropriate replacement species must be selected that are suitable for the environmental conditions and ecological, recreational, cultural, or landscape outcomes being sought.

The plan aims to rejuvenate many of the benefits provided by the former woodlands with new planting suited to the changing environmental conditions and recreation use patterns. The woodlands were a significant landscape feature, provided shade and shelter, and were enjoyed by many as an important component of the recreation setting, creating privacy and a sense of solitude. They offered wildlife benefits, including the provision of roosting and nesting sites for many birds and habitat for many other species. Trees contribute to improved air quality, provide oxygen, reduce soil erosion, and reduce noise pollution.

A mix of exotic woodland and native coastal forest is proposed for replanting to satisfy the diverse community preferences and to achieve the desired outcomes in each particular site. Species selection will be based on experience and knowledge of the area, soil type (Kairaki sand), general environmental conditions (remnant sand dunes, coastal), and site specific requirements, e.g. low lying or on top of a mound. Salt tolerance will be a key consideration. A wider mix of species suited to a range of conditions will be introduced that can respond to a changing environment and become self sustaining.

28



Concerns about shading and fall hazards on neighbouring residential areas have been an ongoing issue. All new planting will be located to avoid shade and fall hazards on neighbouring properties.

As a result of changed conditions following the earthquakes, the Christchurch City Council can no longer meet the conditions of the resource consent for the stop bank at the end of Kibblewhite Street which states that "The Council shall ensure that appropriate tall growing and saline tolerant species are established in the reserve within the areas shown on the (application) plan as plantation planting so as to maintain an effective windbreak for the benefit of properties to the east of this reserve." The Council may address this issue by cancelling this resource consent or seeking a variation to the conditions and will ensure that vegetation is restored within this area in accordance with the policies in this plan.

6.9 CULTURAL VALUES

Māori (meaning Ngāi Tahu and before them Ngāti Mamoe and Waitaha) have had long associations with the South New Brighton area and the Estuary of the Heathcote and Avon Rivers/Ihutai that is not currently acknowledged or evident through the reserves' landscape character. Vegetation across the reserves currently bears no resemblance to the original

vegetation from which resources were gathered and there is no acknowledgement of the cultural significance of the site through interpretation or artwork.

As an area of public open space with strong environmental and cultural heritage values, Ngāi Tahu⁷ have an ongoing interest in parks in this area, and for the state of the environment in this area and wider catchment.



Waka training

Ngāi Tūāhuriri Rūnanga have recently completed cultural health monitoring of the area, completing a State of the Takiwā cultural health assessment in 2012, which was a follow on from the first survey done in 2007. Results from these assessments show that the South New Brighton area rates poorly for cultural health, and that this has had a significant impact on the customary relationship of tangata whenua with this site. Significant issues include the loss of native vegetation and mahinga kai values in the area, and other effects associated with land use change and water quality.

A particular concern is degradation of the cultural health of the Estuary of the Heathcote and Avon Rivers/Ihutai through extensive and ongoing storm water and wastewater discharge, leaving the once food and resource-bearing shorelines and estuary waters contaminated. Restoring water quality and habitat for indigenous species is urgently required. This includes the restoration of naturally occurring native vegetation along the shoreline, and a range of other steps to improve mahinga kai values wherever opportunities arise.

There are two known midden sites within the reserves recorded with the New Zealand Archaeological Association. M35/293 is in Bridge Reserve, M35/294 is in South New

⁷ See footnote 2.



Brighton Park. For more information contact the Historic Places Trust. An inspection in 2003 recorded no remaining visual evidence of the sites. However, it is important that these sites are not disturbed, and that appropriate steps are taken to manage other cultural heritage values and sites that may be discovered in the area.

6.10 RECREATION

There is a small amount of conflict between different track users. Formal tracks should all be designed for shared use.

Generally, dogs do not cause many problems in the reserves. However, there is a need for better control of some dogs, for owners to clean up after their dogs, and for dogs to be kept away from the playgrounds. Strategic placement of rubbish bins or dog bins is required to encourage removal of dog faeces.

Various home made recreational structures appear in the reserves from time to time. While it is great to see people making use of the reserves and children being creative, the result can sometimes cause problems. Safety of users is a concern, as is damage to the resources of the reserves, such as trees. Private initiatives to create new recreation facilities should only be undertaken in consultation with the Christchurch City Council.



Dog on playground despite signage

6.11 RESERVE NAMES

The reserves have been known by a variety of names which can cause confusion. The names of the reserves were consulted on during preparation of the 2010 Management Plan and it was decided to retain the current names. This plan reconfirms the names of the three reserves as Blighs Garden, Bridge Reserve and South New Brighton Park (for locations see Figure 1).

Bridge Reserve and South New Brighton Park have been referred to historically as Kibblewhite Reserve, Bridge Reserve, Dog Bay, Pleasant Point Domain, Jellicoe Park, and South Brighton Domain. In June 1953, following a public meeting convened by the South Brighton Progress League (later the Residents Association), the Council resolved that the then Pleasant Point Domain and Jellicoe Park be renamed South New Brighton Park. It appears the name was applied to the reserve area from Beatty Street to Ebbtide Street, while the area north of Beatty Street became known as Bridge Reserve. Some people still use the name South Brighton Domain.

The name Blighs Garden is in reference to John Bligh's privately owned pleasure garden which was located in the vicinity from the 1880s to the early 1900s.

The addition of a Māori name for the reserves is desired to reflect the importance of the relationship of Māori, their culture and traditions with ancestral lands, waters, sites, wāhi tapu and other taonga, and their inclusion in management of the reserve. Such a name would need to be determined in consultation with tangata whenua. Refer to policy 3.5.4

30



6.12 SIGNAGE

Some signage in the reserves is inconsistent and out of date. There is a lack of information about reserve layout and directions, recreation opportunities, management information, and historic, environmental and cultural interpretation. Given the large size and multi-use nature of the reserves, improvements in the number, quality and location of signs is needed to assist the public's use and understanding of the reserves and help with management of the reserves. Signage should be upgraded to comply with the Christchurch City Council's Park Signs Manual.

6.13 BUILDINGS

Buildings can facilitate use of the reserves. However, their design and location is important to minimise their impact on the open space available for public use, and on environmental, cultural, recreation and landscape values of the reserves. The ongoing maintenance costs are also an important consideration. The establishment of buildings in the reserves must therefore be carefully controlled.

It is important to maintain the appearance of buildings. Buildings that appear run down or neglected can attract unwanted vandalism and make the area feel less safe. Colour schemes are also important to minimise negative visual impact.

6.13.1 Community Centre



Transitional community building being put into place

The demolished South New Brighton Community
Centre has been replaced by a temporary transitional
building. Long term options for a permanent
replacement are still to be investigated. This plan
allows for a new shared use community facility in the
future. Ideally, the site of any future community
centre should be classified as a local purpose
(community building) reserve. The former South New
Brighton Community Centre sat across the boundary
between South New Brighton Park (at Beatty Street)
and the South New Brighton School. Part of the car

park is also on Ministry of Education land. Any new Christchurch City Council development in this area is to be wholly located within the reserve.

6.13.2 Toilets

The toilets that were next to the main playground in South New Brighton Park were earthquake damaged and have subsequently been replaced



Old toilet block

6.13.3 Blighs Garden building

31

The former croquet club building in Blighs Garden has been vacated and is now in Council ownership. No new use has been found for this building. It remains vacant and deteriorating. It is planned to remove the building.

6.13.4 Scouts

The building at the end of Jellicoe St is no longer wanted by the Pegasus Sea Scouts. It is in poor condition, would be costly to repurpose, and has no future identified use. Therefore, it is proposed to be demolished.

ighs

Scouts building

6.13.5 New buildings

The Pleasant Point Yacht Club has established new facilities in South New Brighton Park having lost its former Rat Island Reserve facilities to earthquake damage and subsequent demolition. The yacht club is located near the boat ramps south of the jetty in South New Brighton Park.

6.14 CAMPGROUND

The camping ground is a long standing amenity within South New Brighton Park. It is leased to an external provider. This plan allows for the campground to continue.

Access to the reserve for local residents is to be maintained.

Should the campground discontinue, the site will be reintegrated back into South New Brighton Park.

6.15 VEHICLE PARKING

Car parks are provided in South New Brighton Park near the community centre, playground, jetty, and boat ramp. Roads around the reserves are also used for parking by visitors to the reserves.

The car park by the boat ramp is not level, sealed, or marked. These car parks have attracted undesirable driving behaviour and 'hooning' in the past.

Additionally, vehicles are able to gain access from



Car stuck in the mudflats near the jetty

this car park on to the mudflats of the estuary where they cause environmental damage and sometimes get stuck. Therefore this car park has a locked gate. Ramp users may apply for a key.

There is a lack of car parking facilities to service the sports fields at Jellicoe Street. Jellicoe Street becomes congested with parked cars at peak times. Car park provision for sports fields is a requirement of the District Plan. A new car park within the reserve is proposed.

32



6.16 RESERVE ACCESS AND ENTRANCES

There are numerous pedestrian entrance points into the reserves, most of which lack views and directions, which is confusing for new visitors unfamiliar with the reserves. All of the entrances require upgrading to make them more attractive, inviting, and accessible and to link them to the main Estuary Walkway track.

The entrance beside the former croquet club off Union Street in Blighs Garden is of particular concern being narrow, with no sight lines. This entrance is no longer required and it is proposed to close it and dispose of the land. Improved access from South New Brighton School could also be investigated for the benefit of residents in Seafield Place and Cradock Street.



Entrance by croquet club

6.17 BRIDGE STREET CROSSING

Crossing Bridge Street between the reserves can be hazardous. There is a lay-by for vehicle parking on both sides of Bridge Street adjacent to the reserve entrances. A pedestrian island has now been installed.



Cyclists attempting to cross Bridge Street (pre-earthquake)

6.18 ANTI-SOCIAL BEHAVIOUR AND SOCIAL SAFETY

Anti-social behaviour and inappropriate use of the reserves continues to be an issue. Concerns include "hoons", traffic speed, graffiti, vandalism, and intimidating behaviour.

The vegetation and large size of the reserves presents considerable safety challenges. Lack of road frontage, blocked views, use patterns, and high fence boundaries contribute to a lack of informal surveillance and feeling of isolation which can make the reserves feel unsafe. Employing CPTED principles in developing the reserves will help to address some of these issues.

In the areas of native coastal forest plantings away from main activity areas, certain CPTED principles will not be adhered to so that natural ecological processes are allowed to occur.

6.19 MAINTENANCE

The unsightly presence of rubbish, particularly along the water's edge, is a continuing issue. The accumulation of sea lettuce and associated rotting smell can also be a problem. Cleaning up of this area should be regularly undertaken as part of the maintenance programme developed in consultation with tangata whenua.

6.20 RED ZONED LAND

There is strong interest in the community as to what might happen with red zoned land in the area, particularly the land adjacent to the reserves. Red zoned land, as a result of the

33

Page 53



earthquakes, is no longer suitable for residential use and has been acquired by the Government. The future treatment and use of this land is still to be determined and is outside the scope of this plan. The Management Plan may be extended in the future to include red zoned land adjacent to the reserves if appropriate.

RESOURCE INFORMATION

This section presents descriptive information about the reserves.

7.1 **RESERVE STATUS**

The land parcels that make up the reserves covered by this Management Plan are classified under the Reserves Act 1977 as follows.

Blighs Garden

Legal Description	Area	Certificate of Title	Classification and Gazettal
Part Reserve 1579	5.2609 ha.	NZ Gazette 1995 p460	Recreation Reserve
Part Lot 2 DP 6051	0.0397 ha	Title 381/106	Recreation Reserve Declared Recreation Reserve by Christchurch City Council 18 August 2008. NZ Gazette 2009 p3896

Bridge Reserve (north and south of Bridge Street)

Legal Description	Area	Certificate of Title	Classification and Gazettal
Sec 2 SO 16502	0.3048 ha.	Title 45A/1242	Local Purpose (Esplanade) Reserve Christchurch City Council resolution 11 September 2008
Sec 1 SO 16502	0.3388 ha	Title 45A/1241	Recreation Reserve Christchurch City Council resolution 11 September 2008
Part of Part Reserve 1579			Local Purpose (Utility) Reserve Christchurch City Council resolution 27 February 2013. Gazettal in process.
Part Reserve 1579	6.4334 ha	Title 45A/1241	Recreation Reserve NZ Gazette 1998 p355

South New Brighton Park

Item No.: 7

Ξ.	outh frew Brighton Furk							
	Legal Description	Area	Certificate of Title	Classification and Gazettal				
	Reserve 4874	12.2417 ha	Title 8K/989	Recreation Reserve NZ Gazette 1982 p1453				
	Sec 1 SO 17958	0.6235 ha Title 32B/70 Recreation Rese Declared Recrea		Recreation Reserve Declared Recreation Reserve by Christchurch				



			City Council 18 August 2008. NZ Gazette 2009 p3896
Reserve 4875	15.5678 ha	Title 8K/989	Recreation Reserve NZ Gazette 1982 p 1453
Pt Lot 84 DP 829	0.0784 ha	Title CB306/218	Recreation Reserve Declared Recreation Reserve by Christchurch City Council 27 February 2013. NZ Gazette 2013 p2250
TOTAL AREA	40.889 ha		

The unformed legal road along the estuary edge of South New Brighton Park to Bridge Street will not have a legal description or classification until it has been stopped and incorporated into the reserve. This parcel of land is referred to in the Management Plan, but is not subject to the Reserves Act 1977.

35

Item No.: 7

Recreation Reserves are for the purpose of providing areas for the recreation and sporting activities and the physical welfare and enjoyment of the public, and the protection of the natural environment and beauty of the countryside, with emphasis on the retention of open spaces and on outdoor recreational activities, including recreational tracks in the countryside. Refer to Section 17 of the Reserves Act 1977 for further information.

Local Purpose (Esplanade) Reserves are for the purpose of providing and retaining areas for esplanades, a fixed linear area of riverbank, lakeshore or seashore either in a natural or modified state available primarily for conservation and public access. Refer to Section 23 of the Reserves Act 1977 for further information.

Local Purpose (Utility) Reserves are for the purpose of providing and retaining areas for utilities. Access may be prohibited to part or all of the reserve. Refer to Section 23 of the Reserves Act 1977 for further information.



Figure 5 Diagram of land parcels

7.2 DISTRICT PLAN ZONING

There is a mix of District Plan zones across the reserves, including Open Space Community Parks (OCP), Open Space Natural (ON), and Open Space Coastal (OC). The scheduled Site of Ecological Significance SES/LP/14 the Avon Heathcote Estuary/ Ihutai and Environs is also partly within the reserves.

36



Blighs Garden is largely zoned ON, with the former croquet club zoned OCP and the wetland area in the southern part of Blighs Garden zoned OC. Bridge Reserve is zoned ON. The bulk of South New Brighton Park is zoned OCP except for Jellicoe Marsh and the legal, unformed road which are zoned OC. Jellicoe Marsh and the estuary edge are also protected as part of scheduled Site of Ecological Significance SES/LP/14 the Avon Heathcote Estuary/ Ihutai and Environs.

The following descriptions of the different zones are taken from the District Plan.

Areas in the OCP zone enable formal and informal recreation activities, while complementing and enhancing neighbourhood and Central City amenity values. The ON zone recognises extensive natural, ecological, scenic, and outdoor recreation areas and ensures protection and enhancement of biodiversity, landscape, cultural, and historic heritage values and compatible recreation.



Figure 6 District Plan zones

The OC zone protects the natural environment of the sandy beaches and rocky shorelines of the <u>Christchurch City</u> coast from Waimakariri River to Taylors Mistake, while providing for restoration and enhancement of <u>indigenous vegetation</u> and habitats of <u>indigenous fauna</u>, including the extensive network of dunes along the open coast, compatible <u>coastal</u> recreation activities, public access to the coast, and natural hazard defences.

7.3 RECREATION, SPORT AND OTHER ACTIVITIES

The reserves provide a range of formal and informal recreation, sport and community opportunities. These include walking, jogging, cycling, dog exercising, playing, field sports, tennis, picnicking, camping, community activities, fishing, boating, bird watching, playcentre. Public sport and recreation facilities are provided within South New Brighton Park with playgrounds, a basketball court, barbecues, picnic tables, and sports facilities. Other recreation activities such as walking, relaxing and enjoying more peaceful surroundings are provided for throughout the reserves. The reserves are also connected to other river walking tracks and wider coastal recreation resources. Large numbers of people use the reserves, particularly South New Brighton Park, which can be stretched to capacity on warm summer days.

7.3.1 Leases and Licences

The following clubs and organisations hold current or recently expired leases or licences over parts of the reserves. Those leases and licences that have expired continue on the same terms as the original lease on a month to month basis pending formal appraisal as per policy 3.9.4.



South New Brighton Tennis Club Incorporated

Lease no: 16620

Expiry date: 31 July 2021 with 22 years right of renewal

Area: 3750 m2 approximately upon which their clubrooms, courts and carpark

are located.

South New Brighton Motor Camp - Morhawk (2017) Limited

Lease no: 21156

Final Expiry date: 30 April 2028 with 11 years right of renewal.

Area: 3.50 hectares approximately upon which the motor camp is located Note: Both the Christchurch City Council and lessee have ownership interests

in the improvements on the land.

Pleasant Point Yacht Club Lease no: 20429

Final expiry date: 28 February 2049

Area: 1109 m2 approximately upon which their club facilities are located.

Community facility: Future options for any potential community facility centre are still to

be investigated. The playcentre grounds that were formerly included as part of the South New Brighton School's lease of the community centre

needs to be further investigated.

7.3.2 Easements and services

The following easements and services are in the reserves.

Bridge Reserve

Easement: To drain water in gross on Part Reserve 1579. This is for the existing

underground pipes from Seafield Place.

Proposed easement: For the stormwater retention basin and pump station under construction

in Bridge Reserve, north of Bridge Street, on Part Reserve 1579.

South New Brighton Park

Proposed easement: To convey stormwater in gross. This is for the existing underground

pipes from the end of Beatty Street.

Proposed easement: For the existing underground ocean outfall pipeline from the end of

Jellicoe Street.

Services: There are existing underground pipes from the end of Halsey Street.

The Broadcasting Corporation of New Zealand / Kordia

Memorandum of Transfer: 297164.ITE

Easement: The perpetual right of occupancy and use is by way of a registered

easement upon which is located a translator tower and ancillary building and necessary plant and equipment to receive and transmit radio and

telecommunications signals.

38



7.4 PHYSICAL DESCRIPTION

7.4.1 Topography and Soils

The South New Brighton reserves are located on the north-eastern shore of the Estuary of the Heathcote and Avon Rivers/ Ihutai, on the western edge of the Southshore Spit / Te Karoro Karoro. The spit was formed from sand carried to the coast by the Ashley/ Rakahuri and Waimakariri Rivers and dispersed along the foreshore by sea currents, building it up along the shore to enclose the Estuary of the Heathcote and Avon Rivers/Ihutai. The spit is a dynamic feature, subject to gradual fluctuations in size and shape.

The topography of the reserves is generally flat with some undulating sand dunes. The predominant soil type of the young dune ecosystem is Kairaki sand, a soil type formed on raw sand dunes devoid of colloid coatings. The soil does not possess distinct topsoil. Without the sand binding effects of plant roots this type of soil erodes rapidly. The soil is very free draining with the sand containing water repellent silicon particles. Fertility is low.

7.4.2 Climate

The predominant winds around the South New Brighton reserves are the north-easterly, north-westerly and south-westerly. The north-easterly is frequently cold and salt laden and is most common in the summer months. As such it inhibits the establishment of trees and other plants and limits what can grow in the area. Some protection is provided by the sand dunes and housing on the seaward side. The cold north-easterly can have a negative impact on outdoor activities around South New Brighton but the South New Brighton reserves are highly valued as outdoor areas sheltered from the north-easterly. Less frequent, but of considerably more importance, is the north-westerly, which is often strong and dry, leading to severe water stress in the vegetation. It can also affect the establishment of plants. It is both gusty and prolonged and can cause branch breakage and die back in tree canopies. Southerlies are cold, and can be intense. They can have a catastrophic effect on trees. The South New Brighton reserves are highly valued as outdoor recreation areas sheltered from all of these winds.

7.4.3 Landscape and Vegetation

Historically, Southshore Spit/Te Karoro Karoro was a wetland and dune environment covered in rushes, eelgrass and scrub. The area supported an abundance of wildlife and was an important food and resource gathering area for local Māori.

Currently, vegetation in the reserves includes the remains of the former large mature pine and macrocarpa plantations which were planted for soil stabilisation and to protect the sand dunes. Pockets of self-established native understorey, open grassed areas, and salt marsh are also present, with large areas of recently felled woodland. The remaining woodlands are mature with a limited remaining life.

At South New Brighton, salt marsh carries the greatest concentration of native vegetation in its appropriate environmental setting. Much fringes the reserves on the estuary side, and there is a large area within Jellicoe Marsh. The dominant vegetation type is rushland of sea rush (Juncus krausii) and oioi (Apodasmia similis) with lesser areas of marsh turf and

39



shrubland. There are some areas of brackish vegetation upstream and a notable area of raupo (Typha orientalis) around a freshwater spring.

Nothing exists of the original land vegetation of the reserves, yet there are native plants present amongst the exotic. Some would have been derived from original remnants, but much has come from plants that have been planted in the reserves or have spread from adjacent properties. Some coastal species such as ngaio (Myoporum laetum) and the short-lived poroporo (Solanum laciniatum) have done particularly well and are now a well-established part of the local flora.

The size and diversity of the reserves, and expansive views out over the estuary on the western boundary, offer a sense of remoteness from the urban environment. The relationship to the coastal environment, a 'floor' of sand and pine needles, and once well vegetated areas with relatively few structures and hard surfaces, creates a rustic naturalness and wilderness experience.

7.4.4 Fauna

The Estuary of the Heathcote and Avon Rivers/Ihutai and surrounding sand and mudflats, oxidation ponds, freshwater wetlands, and farmland provide a wide range of habitats and support a large and varied wildlife population within a heavily urbanised area. A variety of wildlife is present in the South New Brighton reserves and adjacent areas including birds, mudflat snails, tunnelling mudflat crabs, eels, fish, shrimps, and cockles.

The Estuary of the Heathcote and Avon Rivers/Ihutai is both nationally and internationally significant in supporting rare species and migrating species of birds. Together with adjacent conservation and habitat areas, the reserves have the potential to act as a cornerstone bird habitat on the eastern side of Christchurch City and evolve into a core breeding and wintering habitat.

A wide range of wetland/estuarine birds occur on salt marsh and mudflat habitats within the lower Avon River/Ötākaro and along the shoreline of the South New Brighton reserves. Since the earthquakes, the presence of two rarely seen swamp birds have been confirmed — the Australasian Bittern and the Marsh Crake. The Bittern is both a nationally and globally endangered species. The nationally critically endangered Grey Duck and White Heron are also present.

Since the earthquakes, 48 bird species have been recorded regularly occurring in the reserves, representing approximately one third of the bird species recorded on the Estuary of the Heathcote and Avon Rivers/Ihutai. Several wetland birds use the pine trees and other tall trees near the estuary edge for roosting and nesting. A number of dead trees have been retained along the estuary edge for roosting. Factors that limit the numbers of birds in the area include available feeding grounds, nesting habitat, safe high tide and nesting roosts and the number of predators.

A variety of both native and introduced woodland species occur in the reserves with varying seasonal patterns of abundance. None of the woodland birds are of critical conservation value but the occurrence of six native species is notable – Bellbird, Silvereye, Fantail, Grey Warbler, Shining Cuckoo and Kereru. Almost all the woodland species found in the reserves are generalists and it is anticipated that they will adapt to the removal of the

40



pine and macrocarpa woodlands by moving to other tall trees nearby and by using a mixture of other vegetation.

7.4.5 Access, Circulation and Car Parking

There is very limited road frontage to the reserves but there are numerous entrances from road ends, some of which have space to park vehicles. The Estuary Walkway forms the main track through the reserves from Evans Avenue south to Ebbtide Street. Several points are now occasionally flooded at high tide or have been eroded away at the estuary edge. Various other informal and partly developed tracks cross the reserves in a relatively ad hoc and confusing manner with no clear directions.

Public vehicle access into the reserves is available from Beatty Street into several car parks within South New Brighton Park.

8 SUMMARY OF RESERVES HISTORY

The catchment of the Estuary of the Heathcote and Avon Rivers/Ihutai has considerable cultural and historical importance to tangata whenua within Christchurch and the wider Canterbury area. It was a place of many kāinga (settlements) and mahinga kai (food and resource gathering) for Waitaha, Ngāti Mamoe and Ngāti Tahu for over 600 years. Waitaha were the first settlers of the Estuary of the Heathcote and Avon Rivers/Ihutai, and they used different kāinga (settlements) around the estuary, one being Te Kai a Te Karoro at or near what is now South New Brighton Park.

Ngāi Tahu established strongholds at Kaiapoi pā, at Rāpaki in Lyttelton Harbour/ Whakaraupo, and further afield on Banks Peninsula/ Horomaka. People from both these kāinga visited and extensively used the Estuary of the Heathcote and Avon Rivers/Ihutai as a mahinga kai. Food and resources gathered here were used in an important trade and social network between hapū and whānau throughout the South Island/Te Waipounamu.

The Estuary of the Heathcote and Avon Rivers/Ihutai also provided access to a network of waterways from Lake Ellesmere/Te Waihora, extending to waterways to the north of the city. It also provided a route to the fishing grounds of Pegasus Bay/Te Kaikai a Waro. Evidence of use of the reserves by Māori can be found in the presence of ovens and middens within South New Brighton Park.

In 1874, reserve land was designated from the Ashley River/ Rakahuri to the Southshore Spit. Over the years, most of the land was sold for settlement. The South New Brighton reserves are a remnant of the former vast reserve and were held as plantation reserves. Trees were planted to stabilise sandy soils and to shelter the settlement of South New Brighton from southerly winds.

The area of South New Brighton Park has been known by many names. In the early 1900s, the northern shore of South New Brighton Park was known as Dog Bay, as it was a place where dogs, which had been drowned, were washed ashore by the current. Dog Bay was renamed Pleasant Point by the New Brighton Power Boat Club, which built the first jetty around the time of World War I. Bridge Reserve and the northern half of South New Brighton Park was known as Pleasant Point Domain and developed from around the 1930s as people from Christchurch took an interest in picnics and recreation by the sea. The

41

Page 61



southern half of the reserve was known as Jellicoe Park, after Sir John Rushworth Jellicoe (Governor General of New Zealand from 1920-24). In June 1953, after consultation with various Residents' Associations and similar organisations in the New Brighton district, the Christchurch City Council resolved that both Jellicoe Park and Pleasant Point Domain be changed from plantation reserve to recreation reserve and be re-named South New Brighton Park.

Blighs Garden was named after John Bligh who established a privately owned pleasure garden in the New Brighton area in the late 1870s.

9 POLICY FRAMEWORK

Management of the reserves is governed by the Reserves Act 1977, under which they are held, and by the legal responsibilities of the Christchurch City Council under the Local Government Act 2002 and the Resource Management Act 1991.

The contents of the Management Plan have been guided by the strategies and policies of the Christchurch City Council, within the framework of the Long Term Plan and the District Plan. The Council plans, strategies and policies of greatest relevance are listed below.

- Biodiversity Strategy 2008
- Parks and Foreshore Activity Plan and Asset Management Plan
- Dog Control Bylaw 2016
- Operational Pest Plan 2010
- Climate Smart Strategy 2010-2025
- Parks and Waterways Access Policy 2002
- Physical Recreation and Sport Strategy 2002
- Public Open Space Strategy 2010-2040
- Safer Christchurch Strategy 2005
- Safer Canterbury, Creating Safer Communities Design Guide 2005

In preparing this plan and managing the reserves, the Council must also address other statutory and non-statutory documents, and this includes Ngāi Tahu planning documents. The Mahaanui Iwi Management Plan 2013 is the active plan for the South New Brighton reserves. The Avon-Heathcote Estuary Ihutai Trust's draft Estuary Management Plan 2020-2030 is also particularly relevant.

Item No.: 7



REFERENCES

- (2013). *Mahaanui Iwi Management Plan*. Ngāi Tūāhuriri Rūnanga, Te Hapū o Ngāti Wheke (Rāpaki), Te Rūnanga o Koukourārata, Ōnuku Rūnanga, Wairewa Rūnanga, Te Taumutu Rūnanga.
- (2006). Review of camping opportunities in New Zealand. Report to the Minister of Conservation, September 2006.
- AspxZ Ltd (2008) Opawaho (Opawaho Heathcote River, Ihutai Heathcote Avon Estuary, Stream Wharf Stream, Middle Opawaho, Upper Opawaho) Tangata Whenua Research. Unpublished report prepared for the City Environment Group of the Christchurch City Council.
- Avon-Heathcote Estuary Ihutai Trust (2020). *Estuary Management Plan 2020-2030*. http://www.estuary.org.nz/our-estuary/estuary-management-plan.html
- Canterbury Safety Working Party (2004). Safer Canterbury, Creating Safer Communities. http://www.ccc.govt.nz/Environment/UrbanDesign/Guides/#CreatingSaferCommunitie
- Christchurch City Council (1991) The Estuary and its Environment Issues and Opportunities.
- Christchurch City Council (1992) The Estuary Where Our Rivers Meet The Sea.
- Christchurch City Council. (1994). *South Brighton Park Landscape Development Proposals*. Prepared for the Parks Unit by the Design Services Unit, Christchurch City Council.
- Christchurch City Council *Christchurch District Plan.* https://ccc.govt.nz/the-council/plans-strategies-policies-and-bylaws/plans/christchurch-district-plan/
- Christchurch City Council (2008) *Biodiversity Strategy 2008-2035*. Christchurch City Council.
- Christchurch City Council. (2010). South New Brighton Reserves Management Plan.
- Christchurch City Council (2021) Ōtautahi Christchurch Climate Change Strategy Draft 2021. Christchurch City Council https://ccc.govt.nz/the-council/plans-strategies-policies-and-bylaws/strategies/climate-change-strategy
- Crossland, A. (2013). South New Brighton Reserves Wildlife Values and Potential (Blighs Garden, Bridge Street Reserve and South New Brighton Park). Unpublished internal paper.
- Department of Conservation. (2010). New Zealand Coastal Policy Statement 2010. The Publishing Team, DoC, Wellington.

 http://www.doc.govt.nz/documents/conservation/marine-and-coastal/coastal-management/nz-coastal-policy-statement-2010.pdf

43



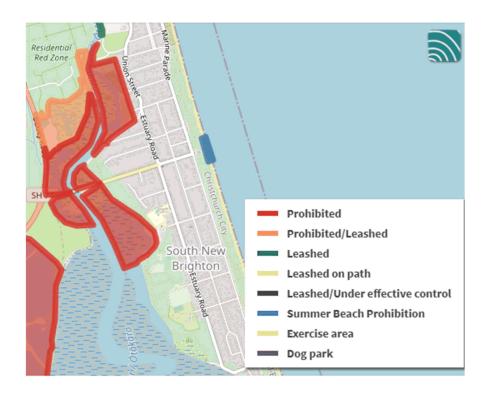
- Environment Canterbury. Canterbury Regional Pest Management Strategy 2005- 2015. Report R05/9.
- Environment Canterbury. (2011). Regional Coastal Environment Plan for the Canterbury Region.
- Environment Canterbury. (2013). Canterbury Regional Policy Statement 2013.
- Griggs, G.B., Tail, J. F., Moore, L. J. Scott, K, Corona, W., Pembrook, D. (1997) *Interaction of Seawalls and Beaches: Eight Years of Field Monitoring, Monterey Bay, California.* Institute of Marine Sciences and Department of Earth Sciences, University of California, Santa Cruz.
- Lucas Associates (1996). Indigenous Ecosystems of Otautahi Christchurch.
- Ministry for the Environment. (2017). Coastal Hazards and Climate Change: Guidance for local government Ministry for the Environment, Wellington.
- New Zealand Government. (2010). *New Zealand Coastal Policy Statement 2010*. Department of Conservation, Wellington.
- Kerton, C. (1982) South New Brighton Park Draft Management Plan.
- Pauling, C. (Te Runanga o Ngāi Tahu) et al. (2007) State of the Takiwa, Te Ahuatanga o Te Ihutai Cultural Health Assessment of the Avon- Heathcote Estuary and its Catchment.
- Southshore Residents Association History Group (2006) Sand Dunes To Suburb, Ihutai (The Nose of the Tides) The History, Environment and People of Southshore.
- Tonkin and Taylor Ltd. (2013). *Effects of Sea Level Rise for Christchurch City*. Report prepared for Christchurch City Council.
- Wylie, S. (2005). South New Brighton South Shore Community and Recreation, Sport and Arts Needs Analysis Report. Unpublished report prepared for the Community and Recreation Unit, Christchurch City Council.

44



APPENDIX 1. DOG BYLAW 2016 MAP

https://ccc.govt.nz/the-council/plans-strategies-policies-and-bylaws/bylaws/dog-control-policy-and-bylaw-2016



45



Acknowledgements

The Asset and Network Planning Unit of the Christchurch City Council would like to thank the following individuals and groups for their assistance and input during the creation of the Management Plan.

All those that submitted during the issues gathering stage.

All those Council officers that have provided their expertise in the development of this Management Plan.

Mahaanui Kurataiao Ltd for providing input on behalf of Te Ngāi Tūāhuriri Rūnanga and the other Rūnanga and whānau with interests in the Estuary of the Heathcote and Avon Rivers/Ihutai and the coast.

The Community at large for the continued involvement and guardianship that has looked after the reserve in the past, now and for continued involvement in partnerships with the Council heading into the future.

Google Earth for use of their images.





Item No.: 7



SUBMISSIONS ON THE NON-COMPREHENSIVE REVIEW OF THE SOUTH NEW BRIGHTON RESERVES MANAGEMENT PLAN AND DEVELOPMENT PLAN

Consultation open from 14 April to 12 May 2021. During that time we received 14 submissions.

Submission	Comments	Name
39955	Estuary Trust Submission to the Christchurch City Council	Kit Doudney, Chair
	Changes to the South New Brighton Reserves Management Plan	Avon Heathcote
	The Avon Heathcote Estuary Ihutai Trust	Estuary Ihutai Trus
	1. The Avon Heathcote Estuary Ihutai Trust (AHEIT, The Estuary Trust) is a charitable society registered in 2003. It was formed as a result of community requests over	
	many years for the formation of an organisation that included committed representation from statutory bodies, tāngata whenua and other agencies.	
	2. The vision of the Trust is:	
	Communities working together for	
	Clean Water	
	Open Space	
	Safe Recreation, and Healthy Ecosystems that we can all enjoy and respect	
	Toi tū te taonga ā iwi	
	Toi tū te taonga ā Tāne	
	Toi tū te taonga ā Tangaroa	
	Toi tū te iwi	
	3. Further details about the Trust, it's Constitution, the Memorandum of Understanding between the Christchurch City Council, Environment Canterbury, Ngāi Tahu and	
	the Trust, and the Trust's Estuary Management Plan, please visit our website at www.estuary.org.nz	
	The Trust's submission	
	We thank Christchurch City Council for their ongoing support of the Estuary Trust's work.	
	Chapter 3.2 Climate Change - Section 3.2.5	
	The installation of rock armouring and cobbled beach on the Estuary edge should only be where the salt marsh is not able to offer the required erosion protection.	
	Chapter 3.6 Recreation and Sport	
	We wish to see greater control of dogs in this area and submit that a similar policy as the Southshore Spit Reserve and Foreshore (Dog Control Policy 2016 Schedule 1	
	 page 22) is applied here - Dogs are prohibited from the estuary edge of Blighs Garden, Bridge Reserve and South New Brighton Park areas to protect wildlife (particularly godwits and 	
	oyster catchers).	
	Dogs are allowed under effective control on the vegetated reserve area.	
	We believe dogs should be prohibited from all wetland, conservation and bird nesting areas. Goal 4: Management of Open Space of our Estuary Management Plan,	
	states that in advocating for regulation to protect habitat, we will "advocate strongly to enforce bylaws for dog control"	
	6.5 Erosion of the Estuary and River Margin	
	As climate change will continue to cause negative effects and further erosion of the Estuary edge we believe that the only sustainable solution is to extend the existing	
	salt marsh areas. The marshes provide the soft engineering response and the changing environmental response we and the community desire. As is stated, salt marsh	
	plants must be allowed to migrate inland to protect the edge and to provide habitat.	
	We therefore request that the Council manage the inland retreat of the salt marsh plants and install cobbled edging only where necessary.	



2	39832	Southshore Residents Association support the proposed amendments to the South New Brighton Reserves Management Plan to enable the implementation of the estuary edge earthquake legacy repair.	Sue Carbines Chair, Southshore Residents' Association
3	39952	See attachment at bottom of table	Jocelyn Humphreys Pleasant Point Yacht Club Inc
4	39953	See attachment at bottom of table	Nigel Humphreys
5	39886	Happy to have the Reserves plan updated to allow for the repairs to be conducted. Our biggest concern is that that they are expedited and get underway without any further delay as we are losing more land each time there is a king tide event. Access via the reserve is key for our members as they want to ride/walk safely to the club facility especially from SNB School for coaching lessons.	Kate Latimer South Brighton Tennis Club
6	39951	I support the reinstatement and protection of the estuary edge from erosion along with most of the measures listed in the management plan to enhance and preserve the estuary edge near the mouth of the Avon River as a place of significance for New Brighton and greater Christchurch.	Christopher Hawkes
		I think as part of enhancement work the carpark area between the two ramps should be sealed to be of the same standard as the carpark area to the north. This would remove hazards (old tree stumps large stones), improve utilisation (easier for biking, walking, pushing prams, buggies and boat trailers whilst discouraging antisocial loss of traction car activity (skidding and donuts).	
		The proposed bund shown running through the middle of the grassed park adjacent to / east the yacht club should be moved as far east as possible to maximise the flat area of this part that has flat level access to the boat ramps as this is used for boat rigging on busy sailing days and boats rigged in this area are moved by hand to the boat ramps, see attached aerial photo marked up.	
7	39943	The whole Estuary edge area from Southshore to New Brighton is a great recreational asset for local residents and those from all of Christchurch. It is imperative that the Estuary edge is protected in the best and most natural way. The budget for this needs to be allocated now. I also read that the Park needs to be replanted and damaged trees replaced. Trees take several years to grow and the budget needs to be allocated now. There was a planting plan made very soon after the major earthquakes, why has it not been acted on. A lot of money has been spent surveying the Estuary edge, this is wasted unless work commences soon.	Kathy Morris
8	39938	Submission to the South New Brighton Park Management Plan from Dan O'Sullivan, Pleasant Point Yacht Club member	Dan O'Sullivan
		1. Carpark and Rigging area in front of Pleasant Point Yacht Club	
		The untidy state of the area at present encourages hoons that skid around before taking off again. This is happening when the yacht club are using the area, as this is when the gate is open. This is potentially dangerous.	
		Juniors (and others) need to trolley their boats across this area to get to the water. It is really rough and not easy for young people to drag trolleys with small wheels across this gravel.	
		When Pleasant Point Yacht Club first visited this area with a view to relocating from the other side of the river, it was a skidding zone for hoons and very untidy. I believe that our presence has improved the area and made it more inviting to visit. I would like the council to help tidy the area by sealing the area and creating a more attractive space.	
		2. Estuary edge erosion	
		If this area was remote and not inhabited by residences, businesses and sports clubs, I would say let nature take its course. However, given the high use the area receives, this approach would not be appropriate. I support the erosion protection proposed. I would support the replanting of saltmarsh where appropriate.	

Item No.: 7



		I applaud the council for working toward a great plan for a hidden jewel of Christchurch.	
)	39919	Leave it as it is, actually maintain the current tracks!! Including the dune track and put the bloody flood protection in!! Stop stalling and respect the rate payers of the area! You take their money so it's about time you look after them!! Absolute joke of council, you should be ashamed of your incompetence!! I have lived in the area for 32yrs and the lack resources, respect and time you put into East CHCH is frankly sad and shameful!	Sam Hawke
0	39903	It is great to see Council addressing the issues of the estuary edge and amending their initial post-earthquake plan to include a sustainable mix of engineered approaches (cobble beaches etc.) and natural estuary edge protection where appropriate. I support this along with most of the measures to enhance and maintain the ecological, recreational, cultural, landscape and heritage values in order to make the estuary edge near the mouth of the Avon River a place of significance for New Brighton and greater Christchurch.	Luke Mahon
		I think as part of the estuary edge mitigation and park enhancement the carpark area between the two launching ramps should be upgraded to make this area useful and accessible for people of all ages and families. Upgrading this area to be of the same standard as the area before the locked gate would have economic, social and visual benefits and would also reduce the negative environmental effects on the estuary edge by this area remaining unmaintained.	
		It is great seeing the sailing on this part of the estuary and the recreational water activities here make this a unique part of this reserve that is different from any other council reserve in Christchurch. Upgrading this carpark and access area would make the preparation and movement of sailing and water craft across this area from the launching ramps much easier to achieve for people of all ages (young children, youth, adults and older people) and allow greater ease of use of the council launching ramps.	
		Furthermore, from a health and safety perspective removing the left over tree stumps and maintaining this area to a higher standard would also enhance the access through this area for walkers and bikers. It would also prevent any unintended consequences to users, especially when the gate is open for club activities or council use, of antisocial behaviours by cars with hoons coming in and intentionally using this gravel surface for undesirable driving practices which have in the past caused many close calls and significant impact to the estuary edge.	
		With regard to tree planting and maintenance it is important that the large macrocarpa trees along the estuary edge are mitigated for fall hazards and shading for users of the trails, as well as users of the carpark areas and buildings. I would support removal of these large trees within this area and outside the Pleasant Point Yacht Club in favour of strategic planting of grasses and ground cover plants so that safety of users of these facilities and the carpark around the launching ramps is given top priority. Furthermore, unimpeded views from outside the club and the carpark is essential to make sure that all sailing and water activities both within the inner estuary and further out towards the middle can be viewed. Strategic planting here would also enhance the general public's enjoyment of such activities and further promote the area's unique recreational characteristics to the wider Christchurch community.	
1	39892	I feel the estuary edges should be made as a beach and the new raised berm should have been made into a walking track.remove the old pines along the edges as well.	Robert Baker
2	39890	It is most important for both local residents and Christchurch residents in general that the current estuary South New Brighton Track from the Jetty in the north to the boardwalk in the south east is kept, repaired and maintained. This well utilised picturesque walk is one of the most beautiful in Christchurch for variety of birdlife, fish species at high tide and a healthy well being effect, so important to our residents. Walkers, dog exercisers, day hikers, joggers, recreational and serious mountain bikers all use this track on a daily basis. Sports groups and schools use it regularly for cross country running activities as well.	Warren Hawke
3	39884	Submission for Amended draft South New Brighton reserves management plan	Alastair Burgess
		It is great to see Council addressing the issues of the estuary edge erosion and amending their initial post-earthquake plan to include a sustainable mix of engineered approaches (cobble beaches etc.) and natural estuary edge protection where appropriate. I support this along with most of the measures to enhance and maintain the ecological, recreational, cultural, landscape and heritage values in order to make the estuary edge near the mouth of the Avon River a place of significance for New Brighton and greater Christchurch.	
		I think as part of the estuary edge mitigation and park enhancement the carpark area between the two launching ramps should be upgraded to make this area more attractive, useful and accessible for people of all ages including families. Upgrading this area to the same standard as the area North of the yacht club gate would have recreational, social and visual benefits.	

Item No.: 7



		It is great to see the resurgence of sailing on this part of the estuary along with other recreational water activities that make this a unique part of South New Brighton and different from any other council reserve in Christchurch. Upgrading this carpark and therefore estuary access, would make the preparation and movement of recreational watercraft to and from the launching ramps much easier for people of all ages (young children, youth, adults and older people). Many of these groups currently struggle drag their boats and equipment across the uneven and stoney ground. Furthermore, from a health and safety perspective removing the left over tree stumps and maintaining this area to a higher standard would also enhance the access through this area for walkers and bikers. It would also prevent any unintended consequences to users, especially when the gate is open for club activities or council use, of antisocial behaviours by cars with hoons coming in and intentionally using this gravel surface for undesirable driving practices which have in the past caused many close calls and significant danger to cycles, dog walkers and other visitors to the area. With regard to tree planting and maintenance it is important that the large macrocarpa trees along the estuary edge are mitigated for fall hazards and shading for users of the trails, as well as users of the carpark areas and buildings. I would support removal of some trees within this area and outside the Pleasant Point Yacht Club in favour of strategic planting of grasses and ground cover plants so that safety of users of these facilities and the carpark around the launching ramps is given top priority. Furthermore, unimpeded views from outside the yacht club and the carpark is essential to make sure that all sailing and water activities both within the inner estuary	
		and further out can be viewed to ensure safety. Strategic planting here would also enhance the general public's enjoyment of such activities and further promote the area's unique recreational characteristics to the wider Christchurch community.	
14	39830	I think the beach should be a combination of salt marsh, rock armour and cobble.	Tony Armstrong

Ttem No.: 7



SUBMISSION 39952 - Pleasant Point Yacht Club



12th May 2021

Katy McRae Engagement Manager Christchurch City Council

Dear Katy

Submission by Pleasant Point Yacht Club to the Amended South New Brighton Reserves Management Plan

As a significant user of the South New Brighton Park, Pleasant Point Yacht Club generally supports the Amended South New Brighton Reserves Management Plan but would like to make the submissions in relation to the following matters:

- 1. Park signage
- 2. Estuary edge erosion
- 3. Flood protection bunds
- 4. Unsafe trees
- 5. Carpark upgrade
- 6. Maintenance of the Park
- 7. Crime Prevention anti-social behaviour.

Park Signage

Pleasant Point Yacht Club [PPYC] would support improved signage at the Beatty Street and Jellicoe Street entrances, including a site map of the amenities and walking tracks within the South New Brighton Park.

The information should include the times that the gates to the Park will be locked and a contact phone number for after-hours opening.

An information board including the history of the reserves would also increase the understanding of the heritage and cultural values associated with the Park.

Estuary Edge Erosion

A major concern to PPYC is the threat to the Club facilities caused by the erosion of the Estuary edge. At the time that the Club's new building were erected, they complied with the required setback and level above the Christchurch datum. Part of the frontage is protected by gabion baskets and these have worked well to stabilise the bank to the Estuary.



However, where the gabions end and across the front of the Club's buildings we have become aware of significant undermining of the existing bank. The pine trees that are currently holding the banks together are being killed by salt water inundation. If these are lost or removed due to instability dangers, then rapid erosion of the bank is likely.

PPYC requests that the existing gabion baskets be extended across the front of the Club's buildings for erosion protection. The proposed gravel beach could then extend along the rest of the Estuary frontage.

Flood Protection Bunds

We refer to the map showing the position of the proposed bund. The bund as shown on the map crosses the open field on the Estuary side of the Beatty Street playground.

PPYC currently has permission to use the grassed field as overflow parking on major event days. We would ask that the siting of the bund be towards the rear of this field, closer to the playground so as to maximise the use of this open space as an overflow rigging area.

Unsafe Trees

PPYC has put considerable effort into landscape planting, generally of natives, around its buildings.

There is considerable concern at the maintenance of the current plantings in the Park. The area adjacent to the Club's buildings has been allowed to grow with little maintenance. It includes wilding pines and overgrown lupins. The Club is concerned that these present several safety hazards such as danger to the Club's building from fire or falling. They also impede clear sight lines which is in breach of Crime Prevention through Design Principles [CPTED]. PPYC requests that future planting plans allow for a clear perimeter from the Club's facilities.

Where lupins have been cleared from the existing plantings they have been piled up beside the entry road without being cleared away in a timely manner. The dried pile of vegetation presents a fire hazard and should be cleared on a regular basis.

The pine trees directly in front of the Club on the Estuary edge are being undermined by sea water and are dangerous. They also obstruct clear views to the Estuary for our race management, which is an issue as far as the safety of our sailors is concerned. The Club requests that these trees be removed, in conjunction with bank stabilisation measures as discussed above.

The Club requests that a clear view to the wider Estuary be considered when replacement planting is planned.

Carpark Upgrade

PPYC requests that the carpark adjacent to the Club's buildings be upgraded to the level of the carpark beside the jetty.

Currently the carpark above the ramps is surfaced by large rough gravel stones and contains several tree stumps. The tree stumps are a trip hazard and also a danger to vehicles. We are aware of injuries to walkers and that a car became stuck on one of the stumps. They also reduce the usable parking space along the foreshore. We ask that the stumps be removed.

The rough gravel encourages "hoon" behaviour. Club members and the public have been put in danger by drivers doing "doughnuts" and driving at speed through the rigging area while the Club



is operating. Consideration of calming measures on entry roads should be considered as part of the Park upgrade.

The rough surface of the carpark makes it difficult for young cyclists to maintain balance; and for our members [particularly juniors] to pull their boat trolleys through the large stones to the launching ramps. Sealing the carpark to the same standard as the jetty carpark would allow better use of the space by all park users.

Maintenance of the Park

PPYC maintains the leased area on which the Club's buildings are situated and also the grassed areas around those buildings. However, the rest of the Park to the South of our buildings has been generally neglected.

Trees have been allowed to grow uncontrollably and existing trees are poorly maintained.

Lupins have choked native vegetation and created visual barriers.

The footpath along the edge of the Estuary is subject to flooding and has eroded in places. Despite the lack of repairs, the footpath is highly used by families, cyclists and dog walkers. Reinstatement of all-weather access along the footpath should be a priority.

Anti-social Behaviour

The Club's buildings are protected by motion sensor cameras and lighting, and are monitor alarmed.

The Club is proactive in removal of graffiti as soon as it occurs. We believe that a well- maintained facility discourages anti-social behaviour.

On several occasions, we have approached the Council about locking the gate at the Beatty Street entrance. Despite our understanding that the gates would be locked each night, we are aware that this has not been done.

On one occasion, the gate on the side road to the Club was vandalised at night to gain entry to the carpark beside the Club buildings.

We are aware that the Park has been used by people sleeping in their cars. While they have not been anti-social, and do provide some oversight of the Park, we are concerned at the lack of security.

The area is remote and does not have oversight from neighbours, therefore security of the Park should be a priority for the Council.

PPYC is happy to work with the Council on these issues for the benefit of all Park users.

Yours Sincerely

Pleasant Point Yacht Club Per: J Humphreys

Treasurer



SUBMISSION 39953 - Nigel Humphreys

Submission Introduction – submission on the revised South New Brighton Park plan

I am a member of Pleasant Point Yacht Club and as such visit the Park on average once a week over any given year.

Although I don't live in the area, my commitment to the Yacht Club and the recent efforts we have been through to establish our facilities means I have observed the lack of attention this eastern jewel has had recently ... but now I applaud the fact that there a start has been made to tidy up this park.

Stop-bank placement

Having established new Club facilities in the Park, the Yacht Club has run several popular events attracting yachties from the wider Canterbury area and recently from across New Zealand when we ran a National Championship in January.

The influx of visiting yachties with their cars, trailers and yachts has required the use of the enclosed paddock beside the Club.

The location of the proposed stop-bank cutting across the west end of the open paddock will divide and restrict the area available for large events and over-flow parking.

I suggest that the line of the stop-bank be placed further back in the paddock and run from the proposed storm water basin, arcing back towards the east, to then finish against the high ground at the playground. This will ensure a large open are to the west is available for public picnicking and overflow parking for the Yacht Club.

Gravel area beside the Yacht Club.

The rough gravel car park beside the Yacht Club is the cause of several issues.

There are the remains of three tree stumps in this area that cause problems with car parking. I know of one car that got caught on one of them that had to be lifted of the stump. These tree stumps contribute to the uneven ground in this area and have been the cause of at least one person tripping and falling. They are a health and safety issue and restrict parking.

The rough gravel in the car park near the large ramp is akin to marbles, making walking and moving prams across this area difficult. Also, the rough gravel makes it difficult moving the yacht club's small yachts and coach boats on their hand trolleys to the launching ramps.

I suggest that the Council include removal of the loose material and compaction of a new base or better still, full sealing of this area in the revised plans.

Protection of the Estuary Edge

I have long believed that a solid wall protection for the estuary edge is the best defense against losing more of the park to the sea, but it now seems that the Council Staff have had their way and that a variety of protection measures will be used along the estuary edge to the board walk.

However, there is one area that I must ask be protected with the installation of Gabion Baskets. This is the area that runs from the existing gabion baskets (that the Club had installed with our new launching ramp) to around 20 metres past the line of the southern-most club building towards the south.



The reason I (and the Club) see this as necessary is that the estuary bank directly in front of the new Club buildings is severely undercut by at least 1.5 metres under the existing pine trees. The undercutting is not obvious to the casual observer, but the Club discovered this last winter and presented our findings and our concerns about this to the Coastal Burwood Community Board late last year.

See attached images.

I believe that the pine trees in this area are the only things holding this bank together and if this is not protected with a solid gabion basket wall, the estuary edge in this area will retreat by at least 1.5 to 1.8 metres towards the walkway.

Walkway service gate installation

The walkway beside the Club's launching ramp has posts placed across it to prevent vehicle passage down the walkway. However, when service vehicles (such as Tree Tech vehicles and others) need to travel down this path, they remove the middle post and then replace it after passing, while other vehicles drive across the top of the launching ramp, around the outside post at the estuary side, along the top of the gabion baskets and back onto the walkway. I suggest that the Council install a locked steel bar gate here for vehicle access with a walking path on the estuary side of this through a line of posts that go right to the existing Gabion Baskets.

This solution will ensure only those authorized to work in the park can gain vehicle access along the walkway.

Future Plantings and maintenance.

The Council seems to have no plan for the wilding pines that have sprouted since the logging in 2014.

If any of these are to be kept, they need to be thinned and limbed up to open up sight lines under the canopy.

Several of the pines in front of the Yacht Club are not healthy as their roots as often in seawater and the bank has been under cut. These need attention and or removal.

I have observed volunteers clearing lupins from around the earlier native plantings west of the playground, but the cut matter often lies in piles for some weeks before removal, creating a fire risk. More effort will be needed to clear under growth and dry debris to help reduce the fire risk.

A recent fire behind the basket ball court this year should be a reminder that fire is a very real threat to all the facilities in the park.

Park signage

The existing steel frame (once a notice board) at the entrance, should be reinstated with a diagram of the park, featuring its walk ways and facilities.

A thought for the future

The South New Brighton Park should be included in the Red Zone Cycle way from the city to the sea, with a cycle and walking trail continuing right down to the spit.

I have long thought that the park could become a sculpture park, with pieces of outdoor sculpture placed along the walkway, making the park a destination for the rest of Christchurch to explore. Perhaps local artists could be approached to donate a piece for the park?



You only need to look at the river walkway in Whangarei to see how sculpture along this walkway creates a pleasant, interesting and educational area. A South New Brighton Sculpture Park would lift the spirit of the park, creating pride in the new Brighton area, while bringing more visitors to the east.

Nigel & Jocelyn Humphreys



Location of undercut on estuary edge.



Location of undercut relative to the Yacht Club.



Rake lying on shore edge.



Rake under shore edge.



8. Waitai Coastal-Burwood Community Board 2020-2021 Discretionary Response Fund Applications - Shirley Boys' High School and Shirley Toy Library Incorporated

Reference / Te Tohutoro: 21/815617

Jacqui Miller, Community Recreation Advisor

Report of / Te Pou jacqui.miller@ccc.govt.nz

Matua: Anna Langley Community Development Advisor

anna.langley@ccc.govt.nz

General Manager / Mary Richardson, General Manager, Citizens and Community

Pouwhakarae: mary.richardson@ccc.govt.nz

1. Purpose of Report Te Pūtake Pūrongo

1.1 The purpose of this report is for the Waitai Coastal-Burwood Community Board to consider applications for funding from its 2020-21 Discretionary Response Fund from the organisations listed below:

Funding Request	Organisation	Project Name	Amount	Amount
Number			Requested	Recommended
00063227	Shirley Boys'	Canoe Polo	\$1,905	\$1,410
	High School	Equipment		
00063025	Shirley Toy	Toy Library Co-	\$4,000	\$1,800
	Library	ordinator wages		
	Incorporated			

1.2 There is currently a balance of \$3,210.00 remaining in the fund.

2. Officer Recommendations Ngā Tūtohu

That the Waitai Coastal-Burwood Community Board:

- 1. Approves a grant of \$1,410 from its 2020-21 Discretionary Response Fund to Shirley Boys' High School towards canoe polo equipment.
- 2. Approves a grant of \$1,800 from its 2020-21 Discretionary Response Fund to the Shirley Toy Library Incorporated towards the Toy Library Coordinator wages.

3. Key Points Ngā Take Matua

Strategic Alignment Te Rautaki Tīaroaro

3.1 The recommendations are strongly aligned to the Strategic Framework and in particular the strategic priority of Strong Communities. They will provide support for the following community outcomes. Citizens have a strong sense of belonging and are actively involved in the life of their city. Communities are supported to undertake activities that activate their communities. Vibrant and resilient community and volunteer groups provide support, encourage participation and mobilise resources. People have strong social networks.



Decision Making Authority Te Mana Whakatau

- 3.2 The Community Board has the delegated authority to determine the allocation of the Discretionary Response Fund for each community.
 - 3.2.1 Allocations must be consistent with any policies, standards or criteria adopted by the Council.
 - 3.2.2 The Fund does not cover:
 - Legal challenges or Environment Court challenges against the Council, Council Controlled organisations or Community Board decisions.
 - Projects or initiatives that change the scope of a Council project or that will lead to
 ongoing operational costs to the Council (though Community Boards can
 recommend to the Council that it consider a grant for this purpose).

Assessment of Significance and Engagement Te Aromatawai Whakahirahira

- 3.3 The decisions in this report are of low significance in relation to the Christchurch City Council's Significance and Engagement Policy.
- 3.4 The level of significance was determined by the number of people affected and/or with an interest.
- 3.5 Due to the assessment of low significance, no further community engagement and consultation is required.

Discussion Korerorero

3.6 At the time of writing, the balance of the 2020-21 Coastal-Burwood Discretionary Response Fund is as below:

Total Budget 2020/21	Granted To Date	Available for allocation	Balance If Staff Recommendation adopted
\$153,768	\$150,558	\$3,210	\$0.00

- 3.7 Based on the current Discretionary Response Fund criteria, the applications listed above are eligible for funding.
- 3.8 The attached Decision Matrixes (**Attachments A and B**) provide detailed information for the applications. This includes organisational details, project details, financial information and a staff assessment.

Attachments Ngā Tāpirihanga

No.	Io. Title			
A <u>↓</u>	Shirley Boys High School - DRF 2020-21 Decision Matrix - 00063227	80		
B₫	Shirley Toy Library - DRF 2020-21 Decision Matrix - 00063025	81		



Confirmation of Statutory Compliance Te Whakatūturutanga ā-Ture

Compliance with Statutory Decision-making Requirements (ss 76 - 81 Local Government Act 2002).

- (a) This report contains:
 - (i) sufficient information about all reasonably practicable options identified and assessed in terms of their advantages and disadvantages; and
 - (ii) adequate consideration of the views and preferences of affected and interested persons bearing in mind any proposed or previous community engagement.
- (b) The information reflects the level of significance of the matters covered by the report, as determined in accordance with the Council's significance and engagement policy.

Signatories Ngā Kaiwaitohu

Authors	Authors Jacqui Miller - Community Recreation Advisor	
	Anna Langley - Community Development Advisor	
Approved By	Christopher Turner-Bullock - Manager Community Governance, Coastal-Burwood	



2020/21 DRF COASTAL-BURWOOD DECISION MATRIX

Priority Rating

One
Two
Three
Four

Meets all eligibility criteria and contributes significantly to Funding Outcomes and Priorities. Highly recommended for funding.

Meets all eligibility criteria and contributes to Funding Outcomes and Priorities. Recommended for funding.

Meets all eligibility criteria and contributes to Funding Outcomes and Priorities but to a lesser extent than Priority 2 applications. Not recommended for funding.

Meets all eligibility criteria and has minimum contribution to Funding Outcomes and Priorities / Insufficient information provided by applicant (in application and after request from Advisor) / Other funding sources more appropriate. Not recommended for funding.

00063227	Organisation Name	Name and Description	Total Cost	Contribution Sought Towards	Staff Recommendation	Priority
	Shirley Boys' High School	Shirley Boys' Canoe Polo equipment Shirley Boys' High School Canoe polo team is requesting funding support to replace equipment necessary to play the sport including: 3x sprayskirts, 2 paddles, and 3 helmets. This equipment will be used by the 2 Shirley Boys High School teams and some use from members of the Avonside Girls High School.	\$ 1,905 Requested \$ 1,905 (100% requested)	Equipment - \$1,905	\$ 1,410 That the Waitai Coastal-Burwood Community Board approves a grant of \$1,410 from its 2020-21 Discretionary Response Fund to Shirley Boys' High School towards canoe polo equipment.	2

Organisation Details

Service Base:
Legal Status:
Cother
Established:
Target Groups:
Other
14/11/1957
Sports/Recreation

Annual Volunteer Hours: 400 Participants: 24

Alignment with Council Strategies

- Strengthening Communities Strategy
- Physical Recreation and Sport Strategy
- Children and Youth Policies

CCC Funding History

2020/21 \$1,000 - Steinlager 2 Experience 2020 - DRF CB 2018/19 \$1,500 - Rarotonga Trip DRF CB 2017/18 \$300 - Mostafa Raiabi - YDF PI

Other Sources of Funding

Applications to Sport NZ and Air Rescue Services have been unsuccessful.

Staff Assessment

Canoe polo is growing in popularity at Shirley Boys' High School with an increasing number of participants each year. The teams compete in a weekly inter-school competition run by Mainland Canoe Polo Association in Terms 1 and 4 at Roto Kohatu and various regional tournaments. Canoe polo fosters physical activity, water confidence and safety, kayaking and ball skills, team work, and social interaction in young people. However, participant numbers are constrained by the schools lack of equipment. A full set of equipment costs more than \$3,000 per person (comprising of boat, paddle and safety helmet and spray skirt), unaffordable for most students at school. However if equipment is provided, the sport is very affordable as it is run outdoors by volunteers with very low fees. Students pay \$15 in membership which goes to NZ Canoe Polo Association and Mainland Canoe Polo Association and then \$20 entry fee for two terms. All other tournaments outside of the regular inter school weekly competition incur extra costs.

The application is only for Shirley Boys. However, some members of the Avonside Girls team will also use this equipment mainly for training.

Training occurs at Rawhiti School Pool, on the Avon River near New Brighton, and at Roto Kohatu at varying times depending on availability of venues, players, and volunteer coaches.

The Shirley Boys High School have been donated the majority of their equipment and also borrowed a small amount of second hand gear. However to enable the sport to grow and to be competitive new equipment is needed. The old equipment is getting past its use-by date, in poor condition, and much of it is no longer compliant with the safety rules of the sport. Shirley Boys High School are seeking funding to urgently acquire additional equipment for two boys teams and one girls team to compete at the South Island Secondary School Champs in Oamaru in August (indoors). The school does not contribute funding towards this sport, all funds raised are through grant or fundraising projects. Funding applications to Sport NZ and Air Rescue Services were not successful.

Page 1 of 1



2020/21 DRF COASTAL-BURWOOD DECISION MATRIX

Priority Rating

One
Two
Three
Four

Meets all eligibility criteria and contributes significantly to Funding Outcomes and Priorities. Highly recommended for funding.

Meets all eligibility criteria and contributes to Funding Outcomes and Priorities. Recommended for funding.

Meets all eligibility criteria and contributes to Funding Outcomes and Priorities but to a lesser extent than Priority 2 applications. Not recommended for funding.

Meets all eligibility criteria and has minimum contribution to Funding Outcomes and Priorities / Insufficient information provided by applicant (in application and after request from Advisor) / Other funding sources more appropriate. Not recommended for funding.

00063025	Organisation Name	Name and Description	Total Cost	Contribution Sought Towards	Staff Recommendation	Priority
	Shirley Toy Library Incorporated	Shirley Toy Library This is a split application: Coastal-Burwood Community Board 50% Papanui-Innes Community Board 50%. Shirley Toy Library is a not-for-profit registered charity which offers the local community a large variety of toys, games, puzzles and ride-ons to hire.	\$13,400 Requested \$ 4,000 (30% requested)	Salaries and wages - \$4,000	\$ 1,800 That the Waitai Coastal-Burwood Community Board approves a grant of \$1,800 from its 2020- 21 Discretionary Response Fund to the Shirley Toy Library Incorporated towards the Toy	1
		Funding is sought as a contribution towards their Librarians wages.			Library Coordinator wages.	

Organisation Details

Service Base: 12 Amos Place, Shirley
Legal Status: Incorporated Society
Established: 14/09/2009
Target Groups: Children/Youth

Annual Volunteer Hours: 800 Participants: 250

Alignment with Council Strategies

- Strengthening Communities Strategy
- Children's Policy
- Physical Recreation and Sport Strategy
- Social Well-being Policy
- Early Childhood Education Policy

CCC Funding History

2020/21 - \$1,500 (Toy Library) SCF CB 2019/20 - \$1,800 (Toy Library) SCF PI 2019/20 - \$1,500 (Toy Library) SCF CB 2019/20 - \$1,800 (Toy Library) DRF PI

Other Sources of Funding

COGS - \$1,500

Staff Assessment

Shirley Toy Library is a not-for-profit registered charity which offers the local community a large variety of toys, games, puzzles and ride-ons to hire. A toy library opens up a whole new world of learning, provides opportunities for families to interact and have fun together.

Shirley Toy Library are members of the Toy Library Federation NZ and strongly support their message that the chance to play should be available to all and that play will assist in the development of healthy children and strong families.

They also play a part in creating a healthy environment for future generations by reducing waste to landfills by discarded toys. It is their objective to offer a large range of toys that are good quality, safe, educational, in a good clean condition at a cost which is affordable to our members.

Shirley Toy Library is open Wednesday 9.30am to 11.30am and on Saturday 9.00am to 1.00pm. The Library is staffed by paid Librarians. The Librarians provide an important service by welcoming families to the Library, providing advice regarding the toys, games and sport equipment available for hire, and carrying out a lot of the administration required to keep the Library running. Without the Librarians, the Toy Library would not be able to function.

This funding request is a split with the Papanui/Innes ward who is funding the amount of \$1800 through their Strengthening Communities Fund.

Page 1 of 1



9. Elected Members' Information Exchange Te Whakawhiti Whakaaro o Te Kāhui Amorangi

This item provides an opportunity for Board Members to update each other on recent events and/or issues of relevance and interest to the Board.