

Christchurch City Council – Representation Review Hearings MINUTES ATTACHMENTS

Date: Monday 24 May, Wednesday 26 May, and
Thursday 3 June 2021
Time: 9.30am
Venue: Council Chambers, Civic Offices,
53 Hereford Street, Christchurch

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Submission on the Representation Review Proposal 2021
to the Christchurch City Council.

Made by Mr Paul Brendan O'Connor M.B.E.
7 The Rocks
Kennedys Bush
Christchurch 8025

Date 24th May 2021

**My Submission is asking for a readjustment to the Cashmere and Halswell
Representational Ward boundaries"**

My name is Paul O'Connor and have been a resident of the area of Kennedy's Bush Road (KBR) for some 16 Years and have been very active in the greater Halswell and Christchurch Area as the MC for the ANZAC Day Dawn Service in the city for some 16 years. I am one of the coordinators for the Halswell ANZAC day service. I am still an active member of the Halswell Lions Club, and Lions Clubs International and currently the District Governor for the Upper South Island and West Coast. I at times have made submissions to the Community Board and in recent years, spent a year discussing at a monthly Council meeting with staff re the Cenotaph relocation only to have it hijacked by those not considering the implications on Christchurch ANZAC Day Dawn services. So much for that,

This Boundary change on Kennedys Bush Road affects many of my friends and neighbours who will be disenfranchised from the community to whom they connect with, and identify with.

KBR community travels down the hill around the Quarry down into the heart of Halswell at the Junction. We as a community are an integral part of the fabric of Halswell. We have no common connection to the Cashmere community and are separated by the Building Line restriction and another separate suburb of Westmorland. We are not part of Cashmere in any way or form.

I propose that the eastern boundary of the Halswell Ward be moved to the Building line restriction behind the current houses on the upper eastern side of KBR.

There appears to be no logical reason other than a Council staff member or a consultant employed to run a pencil line down the middle of a road without taking into consideration the adverse effect on the community they are splitting. A community that needs to have common representation for community concerns.

It would appear that there was little understanding on the part of the drafters of the layout of this local area. KBR. This community has no other road connection to it other than through the heart of Halswell.

A gross omission on the part of the presentation of this hurried and ill-advised plan. There has been in this community little or no information circulated to residents. For democracy all in a community need to receive information. That's why we have letterboxes. No such written information has been circulated, on this change.

Excuses received this week by council staff of cost and that they claim that it was on the website and Facebook and community papers is limited engagement with the community.

Most people these days don't read papers and local papers are only sporadically delivered in our area. A simple notification to all residents via their letterbox would have forewarned us of another change rather than by stealth.

This change will have an adverse effect on our community, it skews representation, and no consideration has been taken in to account for community wellbeing, or social connection to a different distant social, cultural, and geographic location totally disconnected to our community.

Due to these adverse effects, and the divisive nature of this proposed plan it cannot proceed in its current form.

City wide Representation.

As to representation, why are the councillors not looking at the big picture, and make a meaningful change. Give your Community boards greater responsibilities and elect them locally. We need to change,

Councillors are making decision that effect the whole of the city they need to be elected by the whole city, Eleven Councils throughout New Zealand use a STV system or similar. We would then have true representation across the city.

Councillors should no longer be voted for locally because they are popular in that Ward. The whole city depends on their decisions. Most people in the city want councillors to represent the city not just what they promise to do locally, and elected locally.

To be elected under such a system would hold Councillors to account to the whole city and not because they are popular locally. It is time for real change.

I ask that you consider a new look at the electoral system for the whole city, like the other 11 councils throughout New Zealand have done.

My Questions are: What was the reason for splitting a community group like ours?

What were the qualifications and the experience of the person determining the boundaries?

Had the drafter of these boundaries bothered to visit the area of KDR?

Why can we not have a city-wide elected Council elected like the other 11 Councils throughout NZ via a STV system.?

Paul.B.O'Connor M.B.E.

Concerned Kennedy's Bush Resident



My name is Sylvia Lukey, I have a BSc from Canterbury and I am the Acting Chairperson for the Kennedys Bush Road Neighbourhood Association Inc.

The area that our Association covers is the length of Kennedys Bush Road including Mapledale Place, on the flat area, all roads leading off Kennedys Bush Road on the hill section (includes Quarry Hill subdivision). Included also are the properties on the hill side of Cashmere Road from Kennedys Bush Road to Sutherlands Road.

My submission relates to the Representation Review being undertaken by CCC.

Kennedys Bush Road in its entirety has always been aligned with the Halswell ward and the township of Halswell. In the early days the lower flat section was Pattersons Avenue and the hill section Kennedys Bush Road.

The residents of KBR hill section have always worked together to build and protect the environment surrounding them. The first cottage was built on the hill in 1913. In the 50's a group of residents put in money and worked every weekend to build and establish a water supply for their homes. Later residents helped each other when building their homes around the rim of the Quarry.

In relatively recent times the neighbourhood took the initiative to present a plan for the rehabilitation of the Quarry precincts to counter the plan for a hot mix plant and rubbish dump to fill the quarried hole. Later, we made submissions to prevent part of the now Quarry park on the flat alongside Kennedys Bush Road and on the hill section behind the old Managers House from being sold off for housing. We have watched and cared about what has happened in the Quarry Park and take great pride as it is the result of this Neighbourhood Associations efforts. We are happy that the area is well used and gives much joy and healthy respite for the people of Christchurch and beyond.

We are now confronted with a mad plan to divide the neighbourhood with one side of the road in Halswell ward and the other in the Cashmere ward, with the Quarry remaining in the Halswell ward.

(The review being undertaken purports to focus on communities. **A community is a social unit (a group of living things) with commonality such as norms, religion, values, customs, or identity.** As can be seen from above we have had a connecting community from the 40/50's though to the 80's when the Kennedys Bush Road Neighbourhood Association Inc was formally registered, to this present time. Thus, we have constituted the definition of a continuous community for around 80 years.

Our focus is on the community of people in the KBRNA area and their connection to the heart of Halswell.

Communities of interest are defined by the people who live in them, their interests and activities and interactions which abound in Halswell.

Initially, activities centred around the Halswell Hall, churches and grocery store at the junction of Halswell Sparks and Kennedys Bush Road. Later, more shops Chemist, Hardware, Clothing, Butcher were built at the Junction of Sparks and Kennedys Bush Road. A library was built across from the shops and a pool further down Halswell Road. This heart/hub has expanded to what can be seen today with a supermarket and various shops opposite the Anglican Church, a new library attached to the swimming pool and meeting rooms for clubs and activities for all ages. Schools, green spaces for sport and associated clubs, places of worship, green areas such as the Quarry Park fill a need for both passive and active recreation enabling people to destress from busy lives. These connected aspects of Halswell contribute to people having a feeling of stability that comes from identifying with and loving their living environment. The people in our neighbourhood have always been involved and led many of the activities, a local resident Nan Corn was heavily involved in the swimming club and left money in her will to cover the swimming pool. Unfortunately, the money was not enough for a structure to cover the pool, but it did pay for improvements and the covered slide. Many of the residents were involved in the garden club, with the noted horticultural expert Margaret Watling living here also. The neighbourhood contained many extremely beautiful gardens, Stowe, being exceptional.

The people in this neighbourhood have lived a connected life both to their neighbours and Halswell as a whole. More than a few of the people who lived on the hill in the past have been followed by their children and grandchildren choosing to live in this community.

Halswell has always been our centre of interest and this makes the proposal a nonsense. Whilst Westmoreland is a fit for the Cashmere ward, we are NOT.

It has been stated that one of the common areas of interest with the Cashmere ward is the danger of fires on the hills. If this is the *raison d'être* then the Cashmere ward should extend the length of the hills to Scarborough. If the commonality is higher values of hill properties that is also a nonsense. Our neighbourhood is not focussed on that aspect.

It is not our task to decide what other areas need to have their boundaries changed but it is certainly not our neighbourhood which has ALWAYS been part of Halswell.

We realise this is a juggling of numbers exercise but we cannot see that transferring a portion of properties located in our Neighbourhood Association area from the current Halswell ward to the Cashmere ward will in any way contribute to our community and the interests we have. What it will do is divide an **established community** which has contributed to the betterment of Halswell in many ways over decades. I have lived in Kennedys Bush Road since the 70's and my focus has always been this Halswell.

In conclusion: We have no affinity with the Cashmere Ward having always been associated with Halswell.

We ask the panel to leave the KBRNA boundaries as they are, in the Halswell Ward!

Thank you. Sylvia Lukey

CHRISTCHURCH CITY COUNCIL 2021 REPRESENTATION REVIEW

HEARING SUBMISSION BY BECKENHAM NEIGHBOURHOOD ASSOCIATION INCORPORATED

1. First, a minor correction to our original submission: the 24-member Council at the time of the 2003-4 Review was ~~not~~ composed not of 4 Councillors for each of 6 wards but of 2 for each of 12.
2. Historical perspective matters because we are still living with the consequences of what happened back then.
3. The 2004 reduction to 12-members was not sought by the City Council, whose final proposal was for 16 members – the number we have now, though not including the Banks Peninsula; the further reduction was imposed by the Local Government Commission.
4. That downsizing was driven in considerable part by a philosophy of local government, prominently advocated by the Business Round Table, whereby a local Council was construed as being similar in nature and function to a corporate board of directors. This essentially ideological model seriously discounted the community advocacy and accountability aspects of a councillor's rôle as well as the quasi-parliamentary nature that we believe a local democratic assembly should have.
5. We were and still are opposed to that philosophy, and we continue to regard that downsizing as a deeply regrettable mistake. The changes made in the last Review, which (apart from Community Board areas) the current Initial Proposal leaves essentially unaltered, only partly remedied matters. However, it produced one important democratic gain in establishing the principle of having single-councillor wards. That made for greater democratic accountability and better community advocacy, and whatever other changes may be made in future, we think it vital to retain that principle.
6. We remain of the view that Christchurch was well served by its 24-member Council, and, with no intended criticism of present incumbents, that an eventual return to a Council comparable in size would result in enhanced representation, more thorough debate and even better decisionmaking. However, achieving that while retaining single-councillor wards will require yet another comprehensive redrawing of ward boundaries and another major change in the representational landscape, and even if there were time for that, we do not think the community would accept two major upheavals in a row. That is the only reason why we are not objecting to the Initial Proposal.
7. What that leaves us most unhappy about is that, like the pre-2007 ECan Waitaki Constituency, Banks Peninsula residents still enjoy a degree of representational privilege that flies in the face of democratic principle, giving their single Councillor a proportionally undue weight in decisionmaking that affects the city as a whole. That is not such a problem if they elect candidates as excellent as the present incumbent, but they do have form for not always doing that, and there remains the possibility that that undue weight might at some future time be wielded by less worthy hands.
8. As long as the Peninsula remains part of the city, the only way to mitigate that anomaly will be to give metropolitan Christchurch more Councillors, which is what we hope to see at some future time. Of course, we hope the Council will resist any suggestions to reduce the number of Councillors.
9. The Latin motto in Christchurch's coat of arms (*Fide condita, fructu beata, spe fortis*) translates as "founded in faith, blessed in fruitfulness, strong in hope". We believe that a healthy democracy has value beyond price, and we strongly hope that Christchurch will continue its progress towards greater democratic health.

24 May 2021

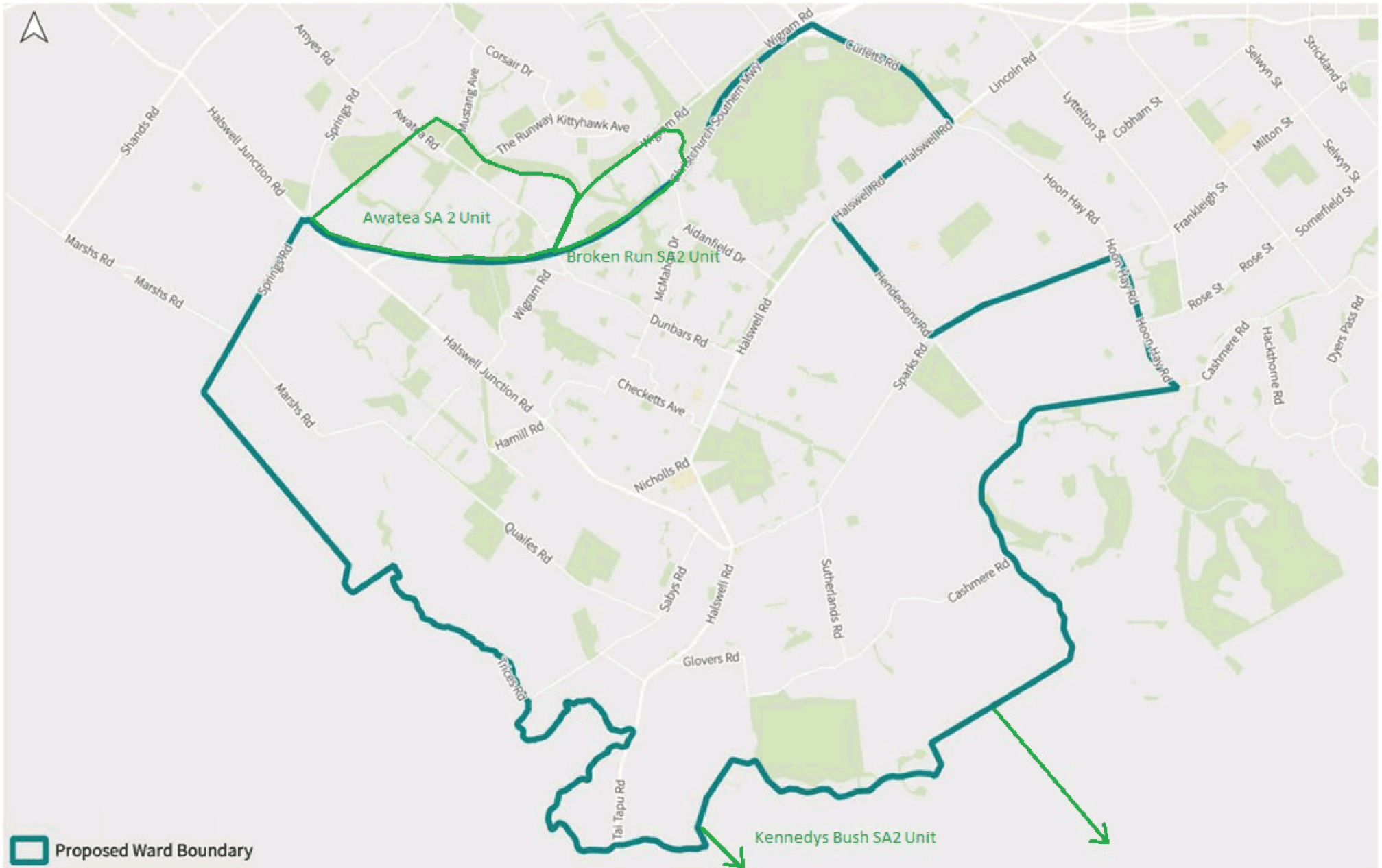
For Beckenham Neighbourhood Association Inc.

Peter Tuffley, Vice Chair

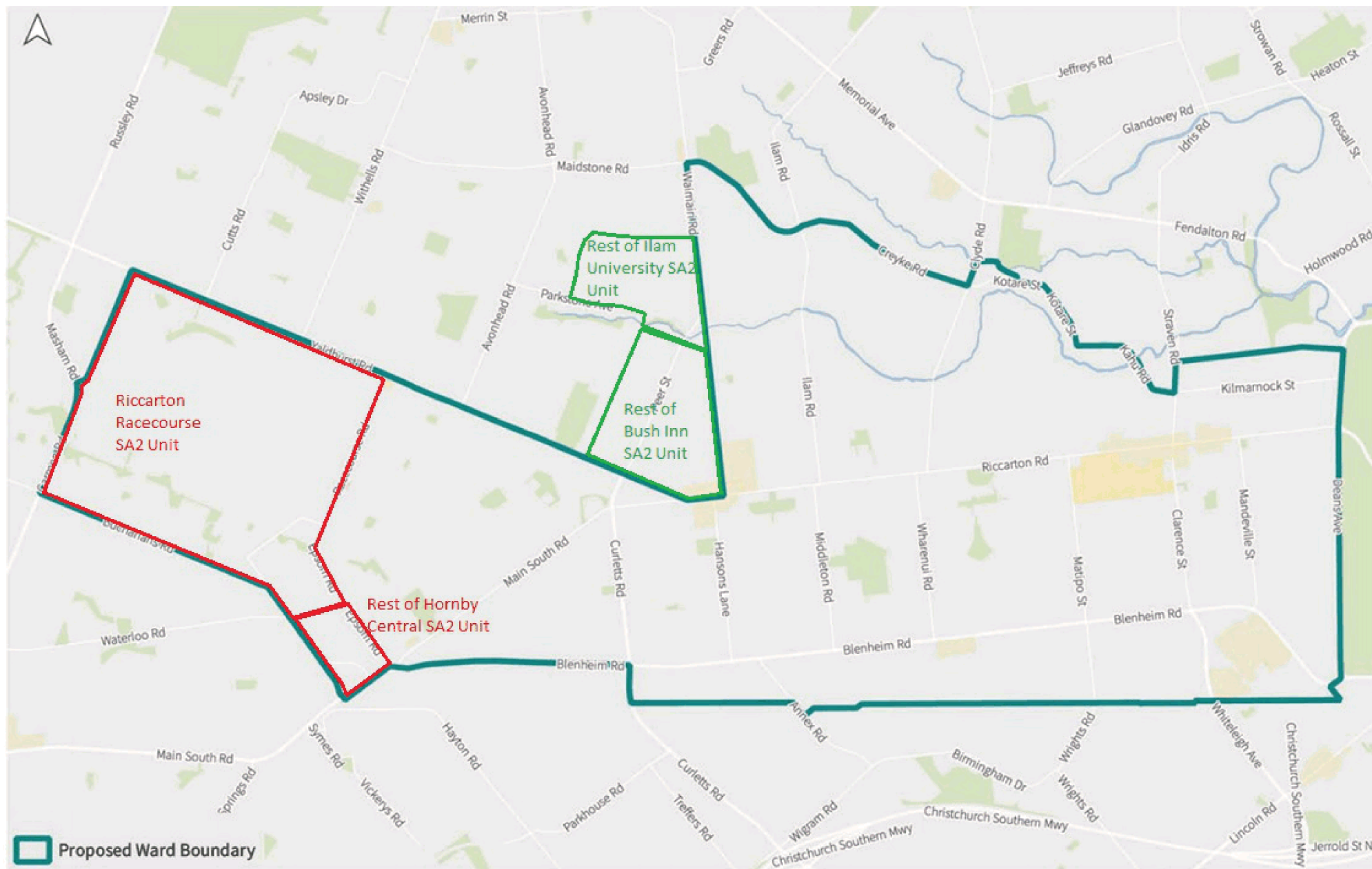
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ptuffley@xtra.co.nz







Representation Review 2021

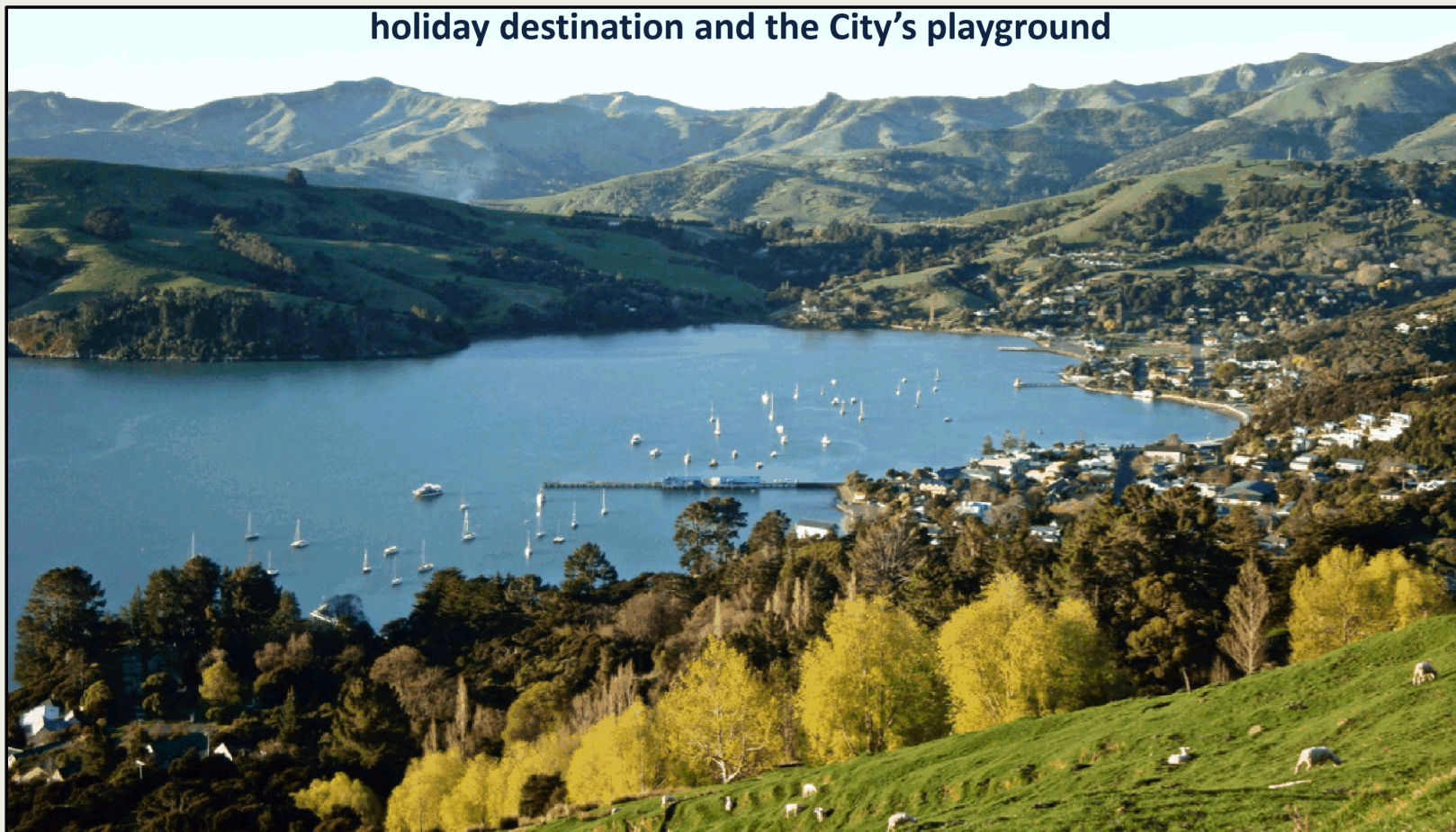
Initial proposal

Chrissie Williams
24 May 2021

Christchurch City Council representation review – 6 ward option			
Ward	Number of Councillors per Ward	Subdivisions for Community Board	Community Board members per subdivision
Waipuna/ Hornby-Halswell-Riccarton Ward	3	Hornby subdivision	2
		Halswell subdivision	2
		Riccarton subdivision	2
Waimāero/ Fendalton-Waimairi-Harewood Ward	3	Fendalton subdivision	2
		Waimairi subdivision	2
		Harewood subdivision	2
Waipapa/ Papanui-Innes-Central Ward	3	Papanui subdivision	2
		Innes subdivision	2
		Central subdivision	2
Waihoru/ Spreydon-Cashmere-Heathcote Ward	3	Spreydon subdivision	2
		Cashmere subdivision	2
		Heathcote subdivision	2
Waitai/ Burwood- Coastal -Linwood Ward	3	Burwood subdivision	2
		Linwood subdivision	2
		Coastal subdivision	2
Te Pātaka o Rākaihāutu/ Banks Peninsula	1	Akaroa subdivision	2
		Lyttelton subdivision	2
		Mt Herbert subdivision	2
		Wairewa subdivision	1

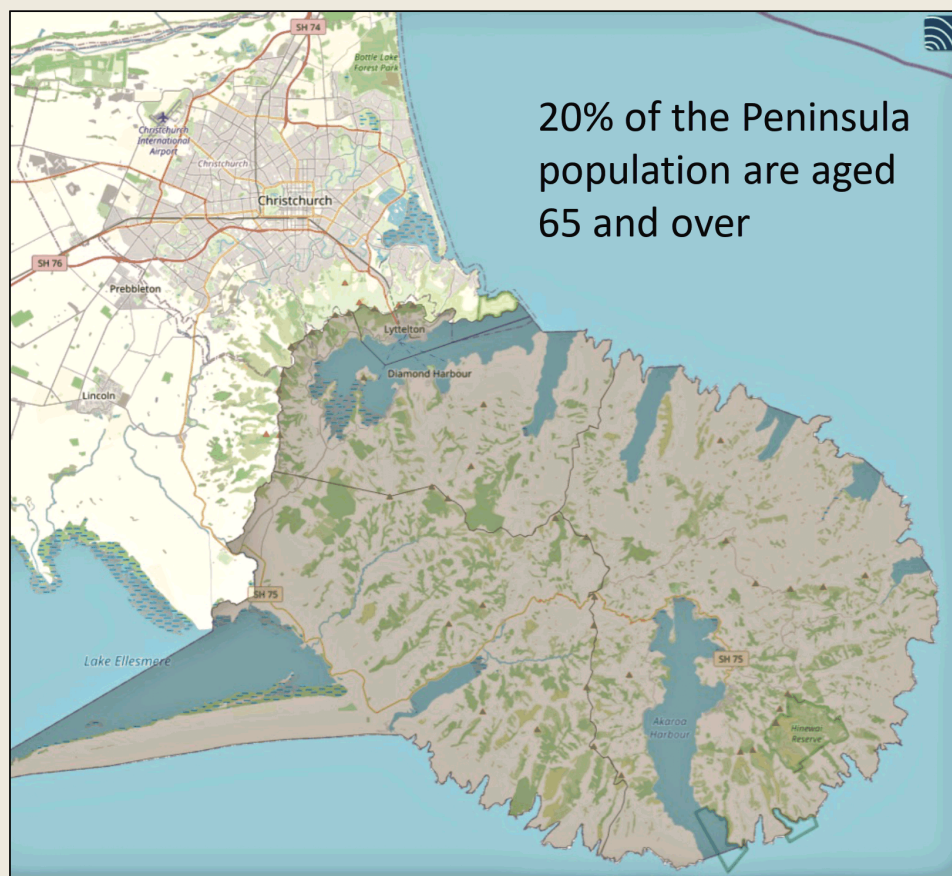
Election year	Number of wards	Number of Councillors per ward	Candidates				Number of Councillors Elected			
			Total	Men	Women	% women	Total	Men	Women	% women
2001	12	2	58	35	23	40	24	10	14	58
2004	6	2	41	25	16	39	12	6	6	50
2007	7	2 for city wards, 1 for Banks Peninsula	48	31	17	35	12	6	7	58
2010	7	2 for city wards, 1 for Banks Peninsula	57	40	17	30	13	7	6	46
2013	7	2 for city wards, 1 for Banks Peninsula	54	32	22	41	13	10	3	23
2016	16	1	40	27	13	33	16	12	4	25
2019	16	1	46	39	7	15	16	11	5	31

**Akaroa and the Bays are more than a pretty picture
holiday destination and the City's playground**



Representational Review Initial Proposal 2021 Hearing
May 26, 2021 – Submission 40002
Victoria Andrews, Akaroa

Banks Peninsula comprises 2% of the population of Christchurch but it makes up 70% of the total land area administered by CCC



house prices in Akaroa have increased 58% to \$830,000 compared to \$525,000 the previous year
rates will increase accordingly
employment is limited and wages remain low

- in 2000 63% of Christchurch residents opposed amalgamation with the Peninsula however the abolition of BPDC succeeded in 2006
- a merger took place under the guidance of the Local Government Commission that stated the terms of the arranged marriage based on a decision that CCC would promote good local government - *promote meaning to advance, help forward, enhance or improve*
- the Council proceeded to impose its one size fits all urban framework of policies on Banks Peninsula without understanding the long term impact on rural communities
- our level of representation and standard of service has diminished over the past 15 years
- due to COVID-19 Akaroa has suffered the loss of international tourism; farmers face hardship due to drought conditions and urban stormwater & drainage charges in the LTP
- the fair and equal representation of the Peninsula Ward has been under strain especially over the past 18 months
- the Council needs to ensure the sustainability, wellbeing and resilience of Banks Peninsula's remote and rural communities in the long term
- improved communication would be helpful

Representation Review submission

Victoria Neighbourhood Association Inc

Axel Downard-Wilke (deputy chairperson)

26 May 2021



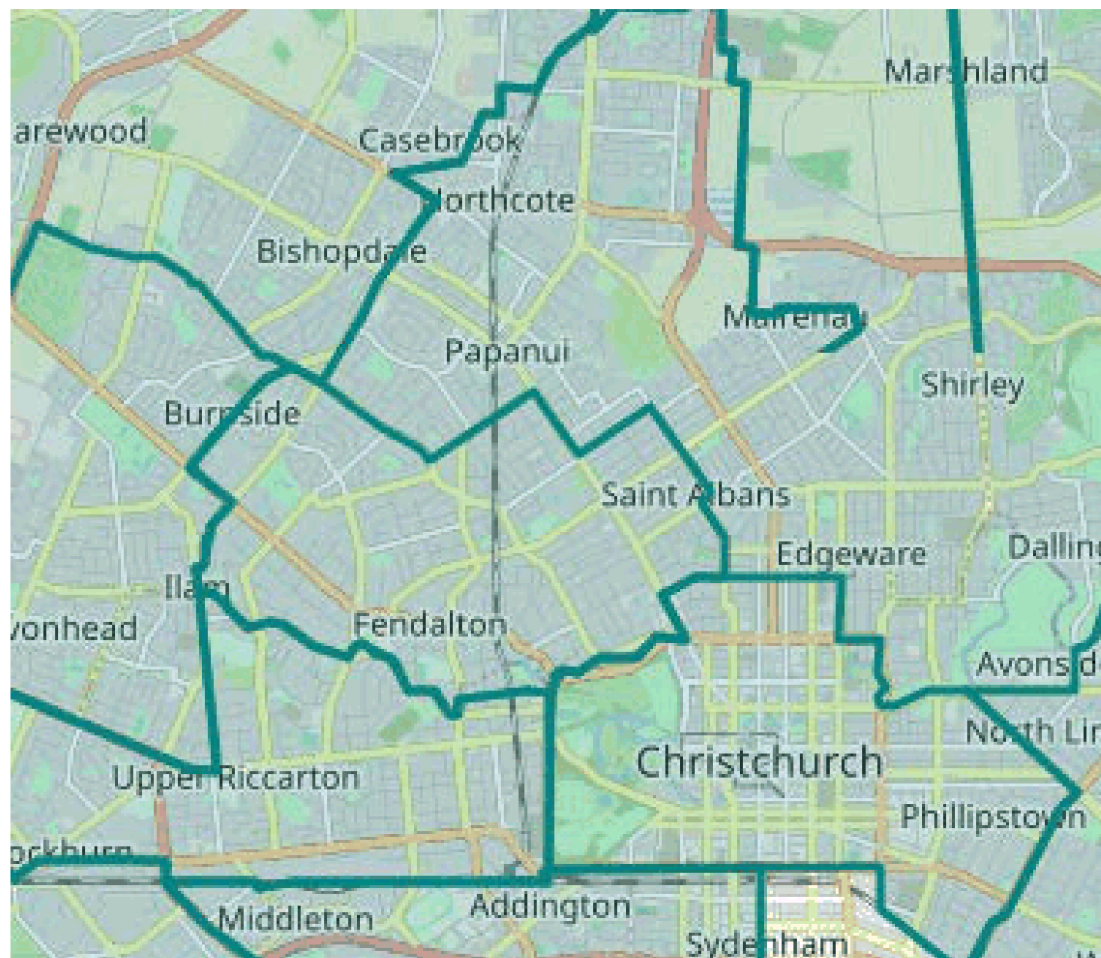
Information about the VNA

- Victoria Neighbourhood Association
- One of seven central city residents' groups (location shown on map)
- 175 financial members, covering each street in our neighbourhood
- Representation discussed at VNA committee meetings



St Albans is a historic community
of interest in Christchurch

From CCC representation review 2021

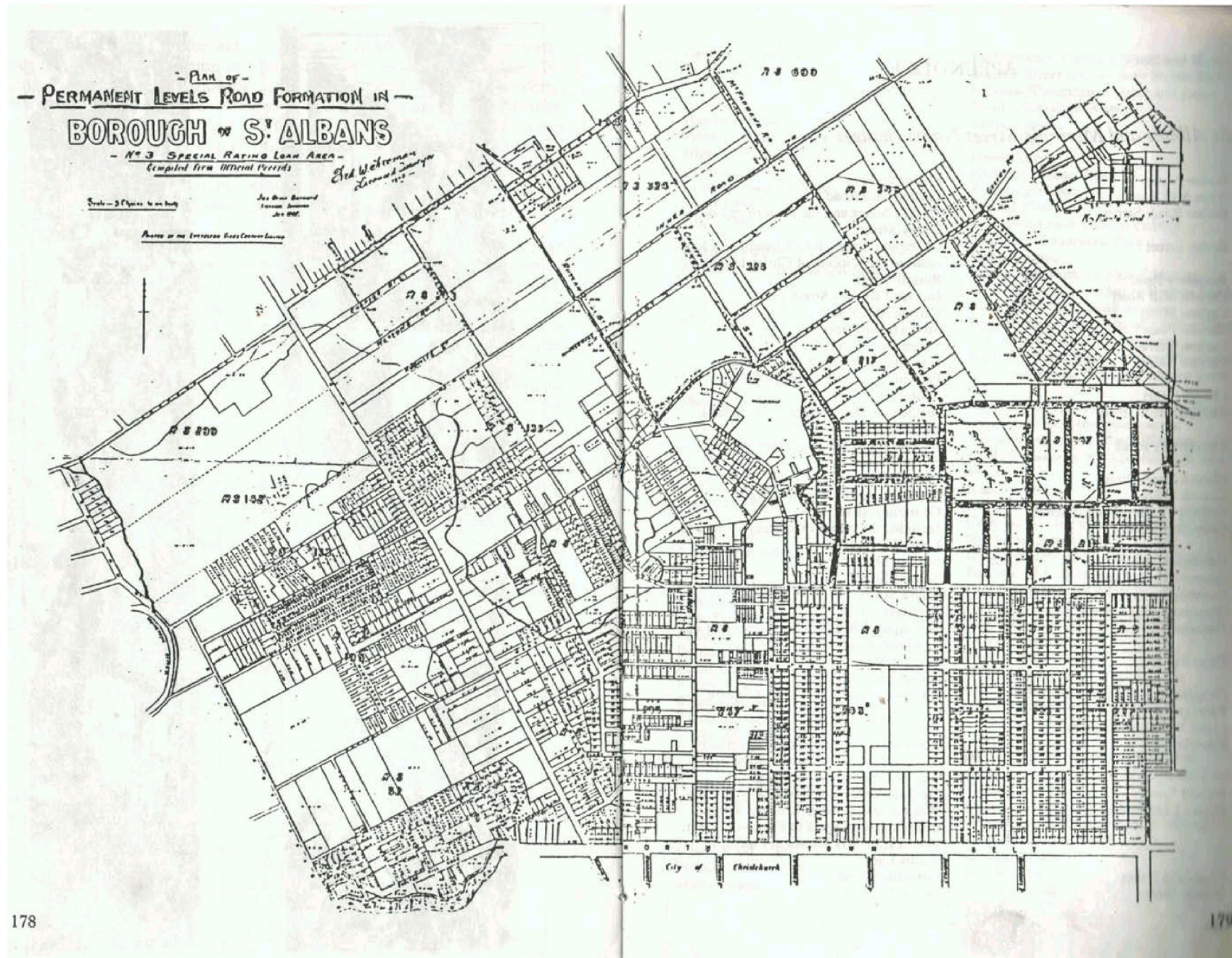


Geographic Name Proposal - Submission Report Considered by the NZGB on 29 April 2011 St Albans (spelling alteration from Saint Albans) Suburb of Christchurch

“This proposal was considered by the Board at its meeting held on 3 August 2010, at which time the Board agreed to alter the spelling from Saint Albans to St Albans.”

In an earlier letter dated 19 July 2010, Christchurch City Council and Shirley/Papanui Community Board advised that they supported the name spelling alteration to ‘St Albans’

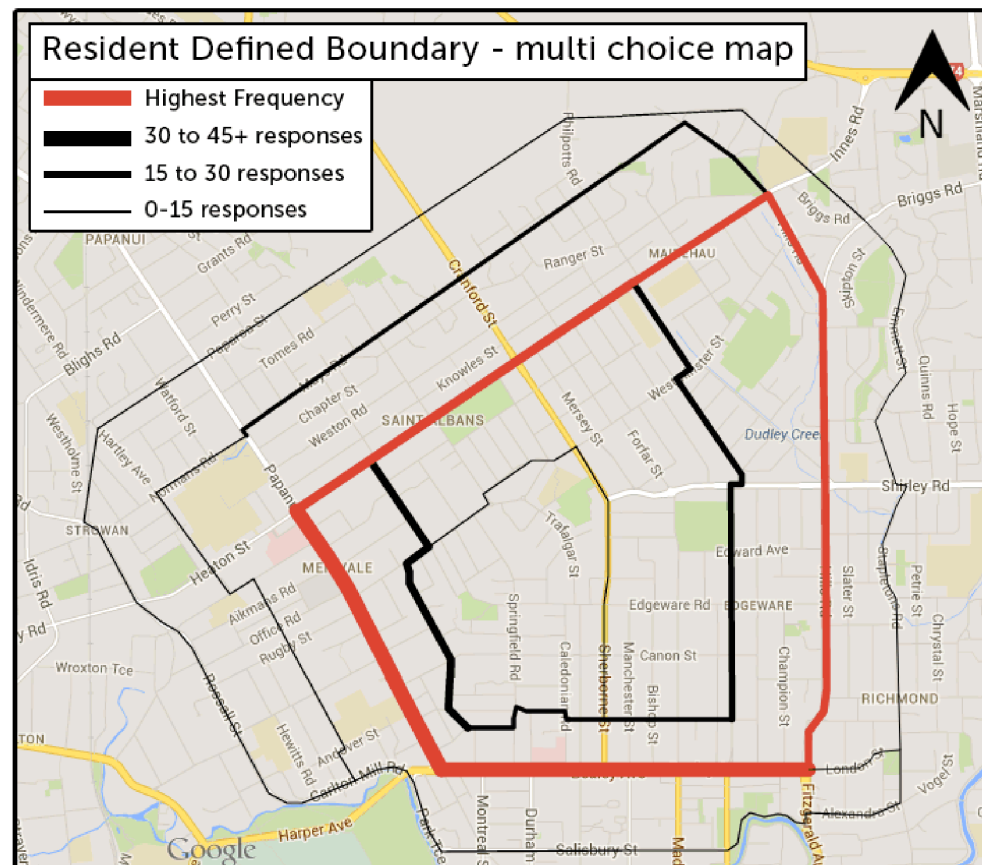
Ward	Communities of Interest
Central	Christchurch Central, Edgware , Linwood , Merivale , Phillipstown, Richmond , St Albans
Coastal	Bexley , Bottle Lake, Brooklands, Kaianga , Marshland , New Brighton, North New Brighton, Parklands , Pegasus Bay, South New Brighton, Southshore, Spencerville, Waimairi Beach
Fendalton	Bryndwr , Burnside , Fendalton, Ilam, Merivale , St Albans , Strowan
Halswell	Aidanfield, Halswell, Hillmorton , Hoon Hay , Kennedys Bush
Harewood	Avonhead , Belfast , Bishopdale , Broomfield, Bryndwr , Casebrook , Harewood, Kainga , McLeans Island, Northwood, Redwood , Russley , Yaldhurst
Heathcote	Clifton, Ferrymead , Heathcote Valley, Hillsborough , McCormacks Bay, Moncks Bay, Mount Pleasant, Opawa, Redcliffs, Richmond Hill, Saint Martins, Scarborough, Sumner, Sydenham , Taylors Mistake, Waltham, Woolston
Hornby	Hei Hei, Hornby, Hornby South, Islington, Middleton , Sockburn , Templeton, Wigram, Yaldhurst
Innes	Belfast , Edgware , Kainga , Mairehau , Marshland , Redwood , Richmond , Shirley, St Albans
Linwood	Aranui , Avonside, Bexley , Bromley, Ferrymead , Linwood, Wainoni, Woolston
Papanui	Bishopdale , Bryndwr , Casebrook , Mairehau , Northcote, Papanui, Redwood , St Albans , Strowan





What the residents of St Albans have told us they want.

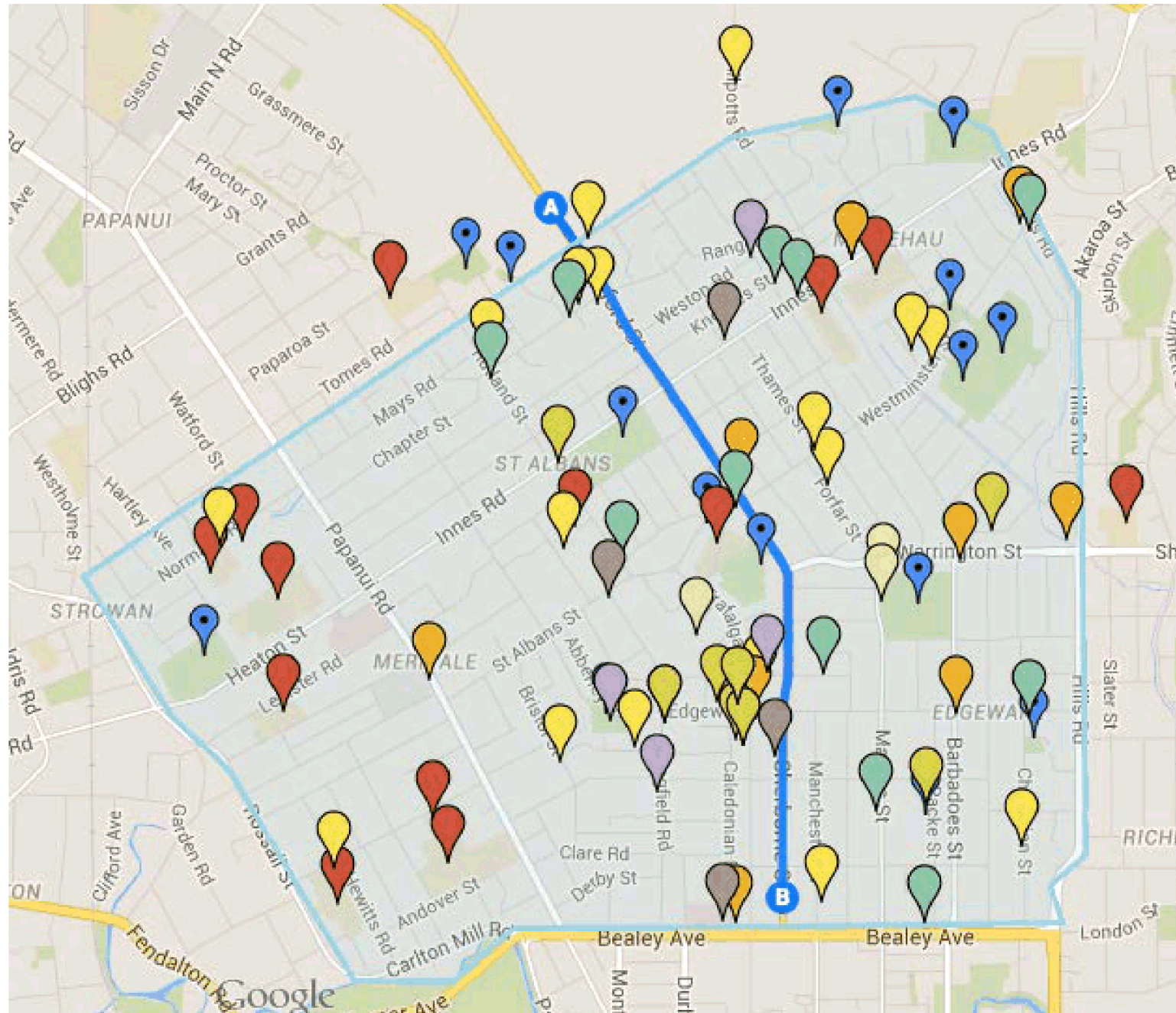
- **A strong connected, inclusive neighbourhood that retained and maintained the character and history of St Albans and was a distinct suburb and identity.**



From *Developing a Sense of Place in St Albans “How do the community and its stakeholders understand the social-history, identity and location or perceived boundaries of St Albans?”* Research 2014

- I live in St Albans/Shirley
- We have always believed we lived in St Albans
- I don't like my address being listed as Mairehau, Squire Street (formerly Stence Street) has been in St Albans for more than 100 years
- There doesn't really seem to be a particular Mairehau community. We think we live in St Albans. However we are happy living in this area.
- I see where I live as St Albans and I love it.
- I don't feel part of Mairehau. I live right on the edge (Hills Rd) and identify more with Shirley or St Albans
- OK, but many people would rather they be called as living in St Albans
- Fine, although at the risk of sounding arrogant, we consider we are more in St Albans than Mairehau. We have good neighbours and enjoy living here
- People that live in Mairehau say they are in the St Albans area

In 2006, following the introduction of NZ Postcodes the Shirley/Papanui Community Board commissioned Presbyterian Support to undertake a social and recreational needs analysis of the Mairehau area. The research area defined as "Mairehau" in this report had not been included in any previous needs analyses



19V(3) of the Local Government Act.

Requirement for fair representation and other factors in determination of membership for wards, constituencies, and subdivisions

(3) Despite subsection (2),—

(a) if the territorial authority or the Commission considers that 1 or more of the following apply, wards and subdivisions of a local board area or a community may be defined and membership distributed between them in a way that does not comply with subsection (2):

(i) non-compliance with subsection (2) is required for effective representation of communities of interest within island communities or isolated communities situated within the district of the territorial authority; or

(ii) compliance with subsection (2) would limit effective representation of communities of interest by dividing a community of interest between wards or subdivisions; or

(iii) compliance with subsection (2) would limit effective representation of communities of interest by uniting within a ward or subdivision 2 or more communities of interest with few commonalities of interest:

In broad terms a community of interest will be the collection of people in an area where the level of social and economic interaction and shared interest and identity are greater within the area than outside the area.

I consider that it is important to identify those which result in communities of interest that are reasonably self-contained for a variety of social and economic purposes.”

Guidance offered by the Local Government Commission in *“Communities of Interest on the Banks Peninsula. An update of the review carried out by Martin Ward in 1998.”* Prepared for the Local Government Commission by Taylor Baines and Associates in 2005

A Maori perspective on communities of interest

“To understand runanga relationships it must be appreciated that the fundamental principle underpinning Ngai Tahu relationships is whakapapa. The function of whakapapa is to anchor groups into know landscapes and to establish the ongoing bases from which tribal mana, identity and activity in the present is validated by the past.”

Whakapapa is articulated through the care and protection of the environment, taonga, cultural practices and guardianship over the resources, economics, the people and the Ngai Tahu spiritual environments.”

A Community of Interest

St Albans
Christchurch

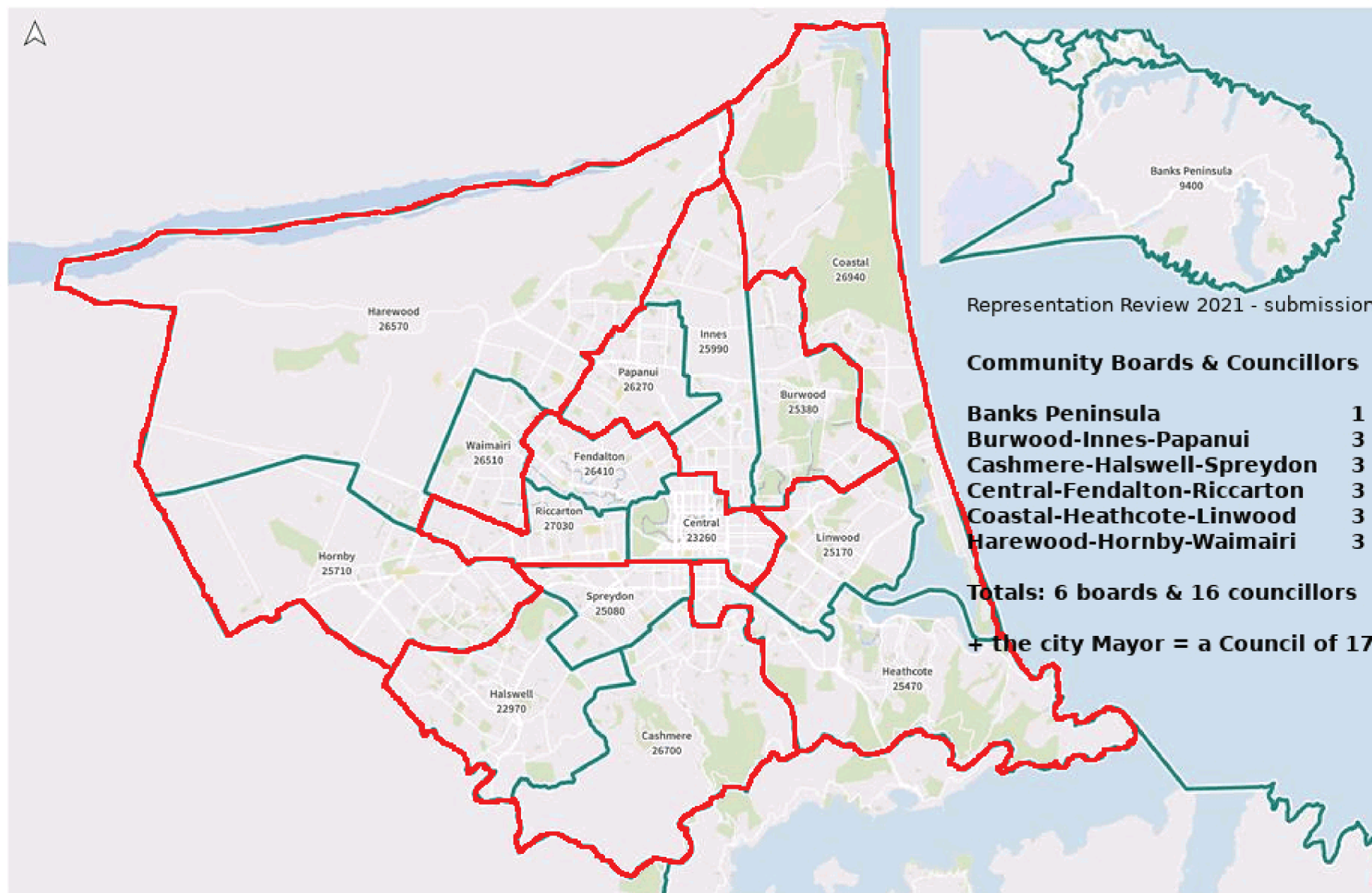
The Golden
Suburb



Christchurch City Council Representation Review 2021
Proposed Riccarton Ward | Population 27030 (+ 10%)
Key
XXX Area currently in Riccarton
proposed boundary

Black - current boundaries of Riccarton
Pink - proposed area to return to Riccarton
Christchurch City Council



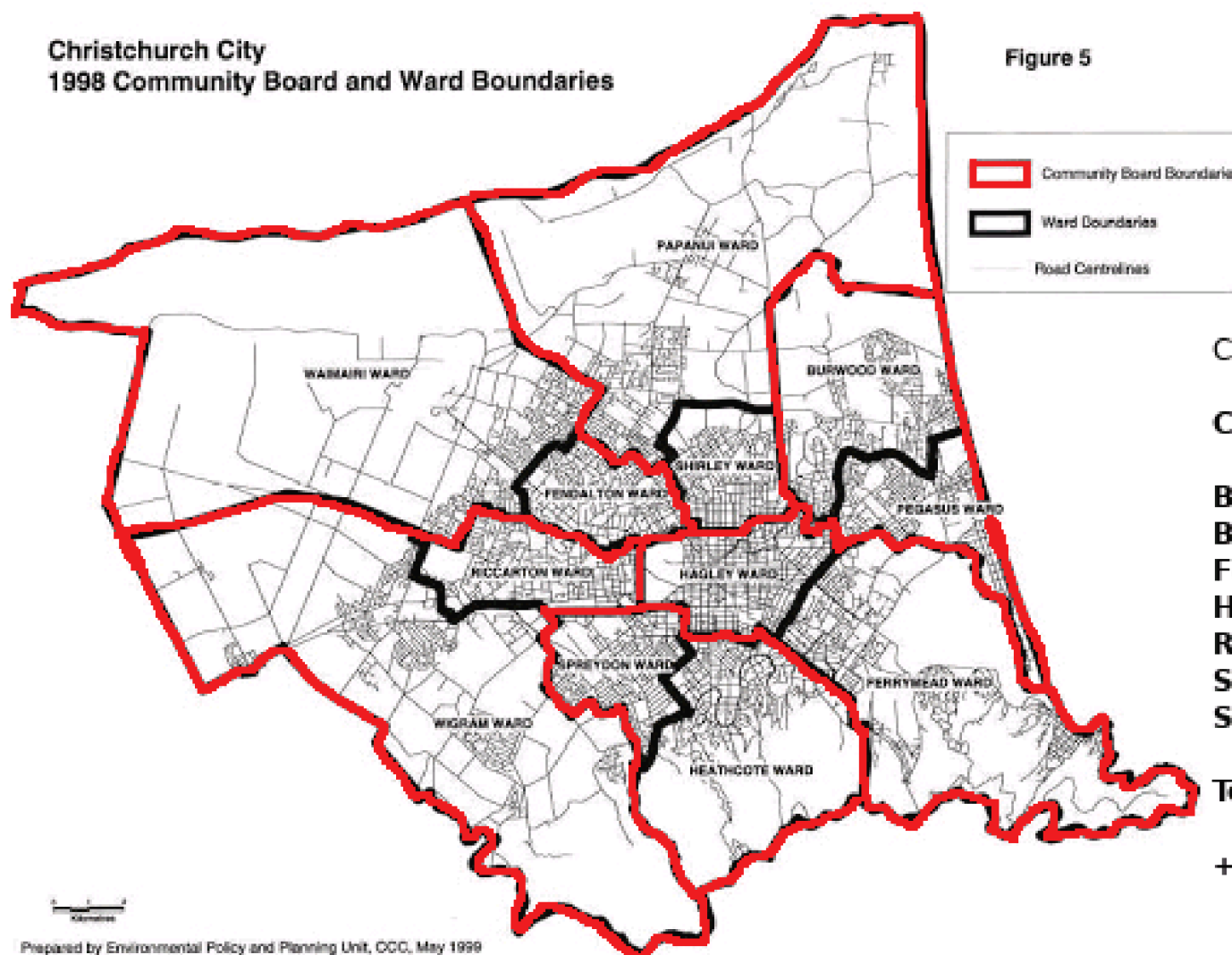


Christchurch City Council Representation Review 2021
Proposed Ward Arrangement

cashmere
RESIDENTS' ASSOCIATION

Christchurch City
1998 Community Board and Ward Boundaries

Figure 5



Christchurch Representation pre-2016

Community Boards & Councillors

Banks Peninsula	1
Burwood-Pegasus	2
Fendalton-Waimairi	2
Hagley-Ferrymead	2
Riccarton-Wigram	2
Shirley-Papanui	2
Spreydon-Heathcote	2

Totals: 7 boards, 13 councillors

+ the city Mayor = a Council of 14

Prepared by Environmental Policy and Planning Unit, CCC, May 1999

Representation Review Analysis and Responses to Submissions

26 May 2021

Presenters: Christopher Turner-Bullock, Community Governance Manager
Aimee Martin, Research Analyst
John Filsell, Head of Community Support, Governance and Partnerships

1

The Purpose of Today

- Request direction on the overall structure of Council (number of Councillors and how elected)
- Outline changes to the Initial Proposal in response to Submissions that can be achieved relatively simply.
- Outline the more complicated changes to the Initial Proposal, requiring direction of Council
- Outline general comments from submitters that are out of scope of a representation review.

Council Structure:

3

Number of Councillors, Boards etc.

Request Council provide direction on the following:

- Confirm the number of Councillors.
- Confirm the method of election (i.e. by Ward area, at large by Board Area or at Large City wide).
- Confirm there will be Community Boards and, if so, the number of Community Boards.
- Confirm which Wards are aggregated to form Boards.

Number of Councillors:

- The Council is currently made up of a Mayor and 16 Councillors and the Initial Proposal maintains the status quo.
- The majority of submitters supported the continuation of the number of Councillors.
- A small number (approximately 5) of submitters have suggested the number of Councillors is too high and suggested they be reduced (one suggested 14 Councillors and another 12 Councillors).
- A small number of submitters (approximately 2) suggested the number of Councillors be increased – including adding a second Councillor to Banks Peninsula due to the size of area.
- **Recommendation:** That the Initial Proposal is not amended regarding the number of elected members due to the support received in the submissions.

Multi Member Wards

- A number of submissions (approximately 9) have indicated support for multi member Wards, rather than single member Wards.
- Feedback provided by submitters suggested that multi member Wards may increase the diversity of those elected, as it can encourage more candidates to stand for election if they perceive a greater chance of being elected.
- It is worth noting that some submitters (approximately 3) have indicated support for maintaining single member Wards, despite this being included as the Initial Proposal.
- Feedback provided by submitters suggested that multi member Wards may lead to a number of representatives being elected from a single Ward area, preventing fair representation of having a member for each ward area.

Multi Member Wards

- A small amount of feedback was also received that the Council considers electing Councillors at large across the whole City.
- Note – the method of election (by Ward or by multi member Wards) does have an impact on the overall +/-10% population rule in terms of providing flexibility on the Ward boundary over a larger area.
- **Recommendation:** That the Council provides direction on their preferred method of members being elected (by Ward, multi member Wards or at large across the City).

Community Boards – retention/number of Boards

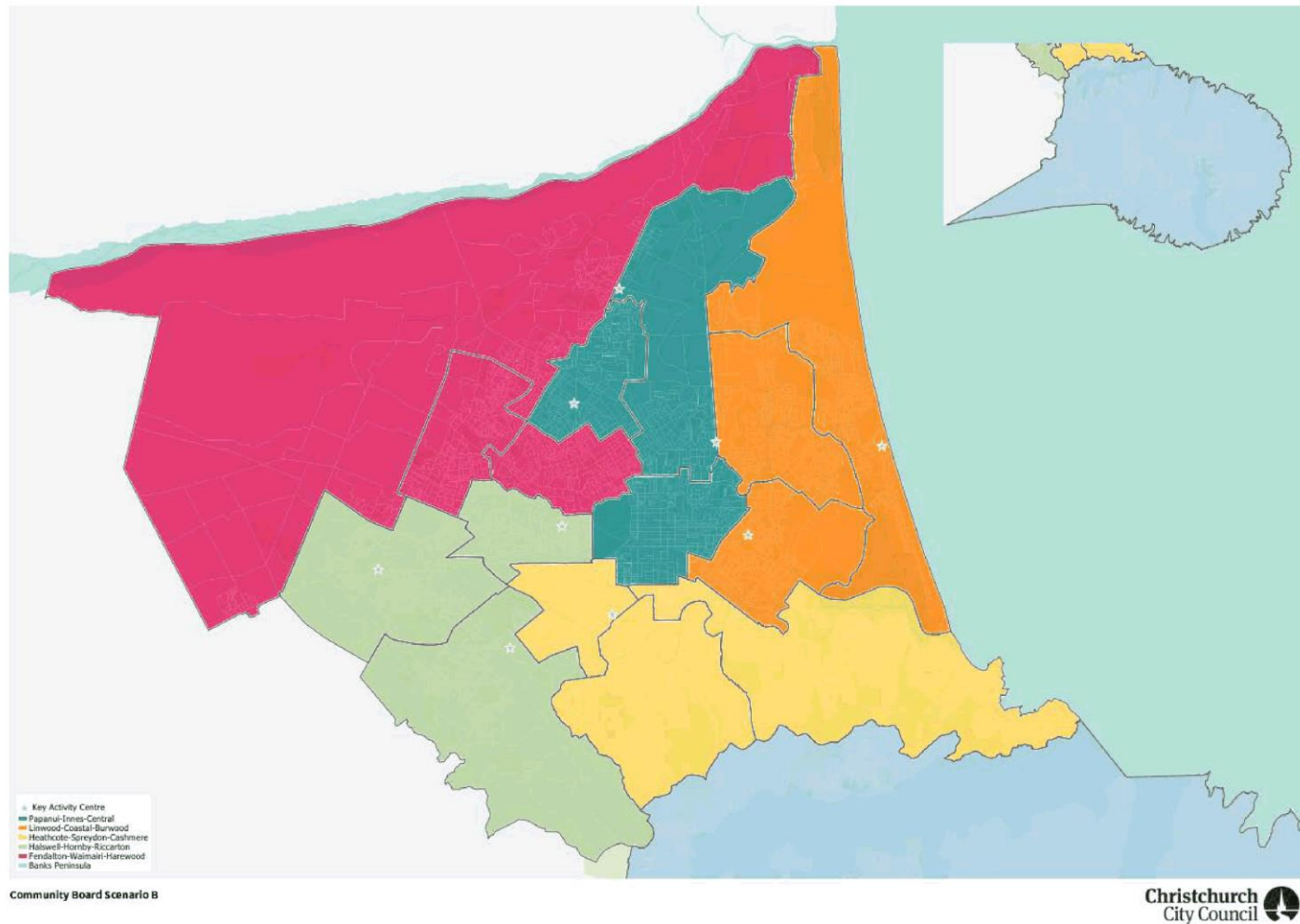
- The majority of submitters have indicated their support for the Initial Proposal reducing the Community Boards to 5 equal sized City Boards plus the Banks Peninsula.
- A small number of submitters (approximately 6) specifically commented not to reduce the number of Community Boards.
- Some of these comments suggest all Boards should be made up of two Wards.
- **Recommendation:** Request the Council provide direction on retaining Community Boards and, if so, the number of Community Boards.

Community Boards - Aggregation

- The Community Board aggregation in the Initial Proposal provided for minimal disruption to Boards due to only one board being disestablished.
- This was supported by 5 City Community Boards, although some noted hesitation around Linwood joining with the Coastal-Burwood areas and asked that sufficient resourcing followed to support the community.
- This was also supported by the early survey undertaken as provided for in the heat maps in the agenda, where residents were asked to identify their communities of interest.
- A model similar to that proposed by the Waikura Linwood-Central-Heathcote Community Board was presented as an early option to Council and was not supported.
- A Coastal Community Board was also presented as an early option to Council and was not supported. It is noted in the submissions that this make up may see some benefits as it would see the Coastal Hazards issues in the City located within two Board areas (Banks Peninsula being the other).

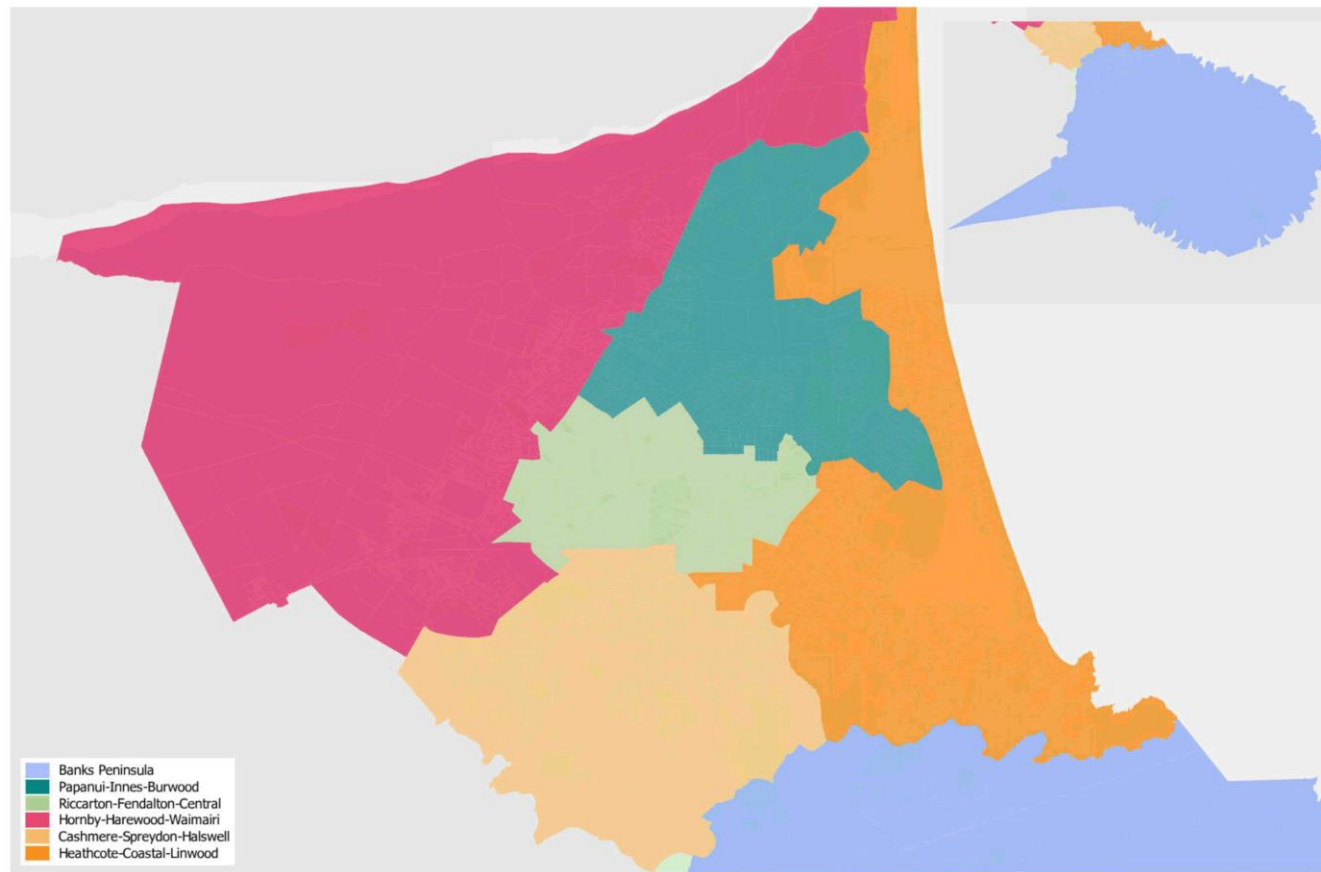
9

Initial Proposal Community Board Aggregation



10

Coastal Community Board (Heathcote Coastal Linwood)



Community Board Scenario F

Coastal Board Area Including Banks Peninsula

- Requests have been received to create a “Coastal” Community Board.
- Also, requests have been received to merge parts of the Coastal Community of Banks Peninsula into this Coastal Community Board.
- The Banks Peninsula Community have been very clear in the fact they wish to remain as separate community of interest with a separate community Board.
- **Recommendation:** That the Initial Proposal not be amended to combine parts of Banks Peninsula with a City Board.

Coastal Board Aggregation

- **Recommendation:** That the Council provide direction on their preferred Community Board aggregation including whether to retain Banks Peninsula as a separate Community Board area.

Proposed Minor Amendments to the Initial Proposal in Response to Submitters:

14

Kennedy's Bush

- Request to retain Kennedy's Bush within the Halswell Ward.
- There are approximately 400 people located in this area and would require moving them back to the Halswell Ward.
- There is capacity to make this change while maintaining capacity in the Halswell Ward for continued growth.
- **Recommendation:** Amend the Initial Proposal to ensure Kennedy's Bush area is located in the Halswell Ward.

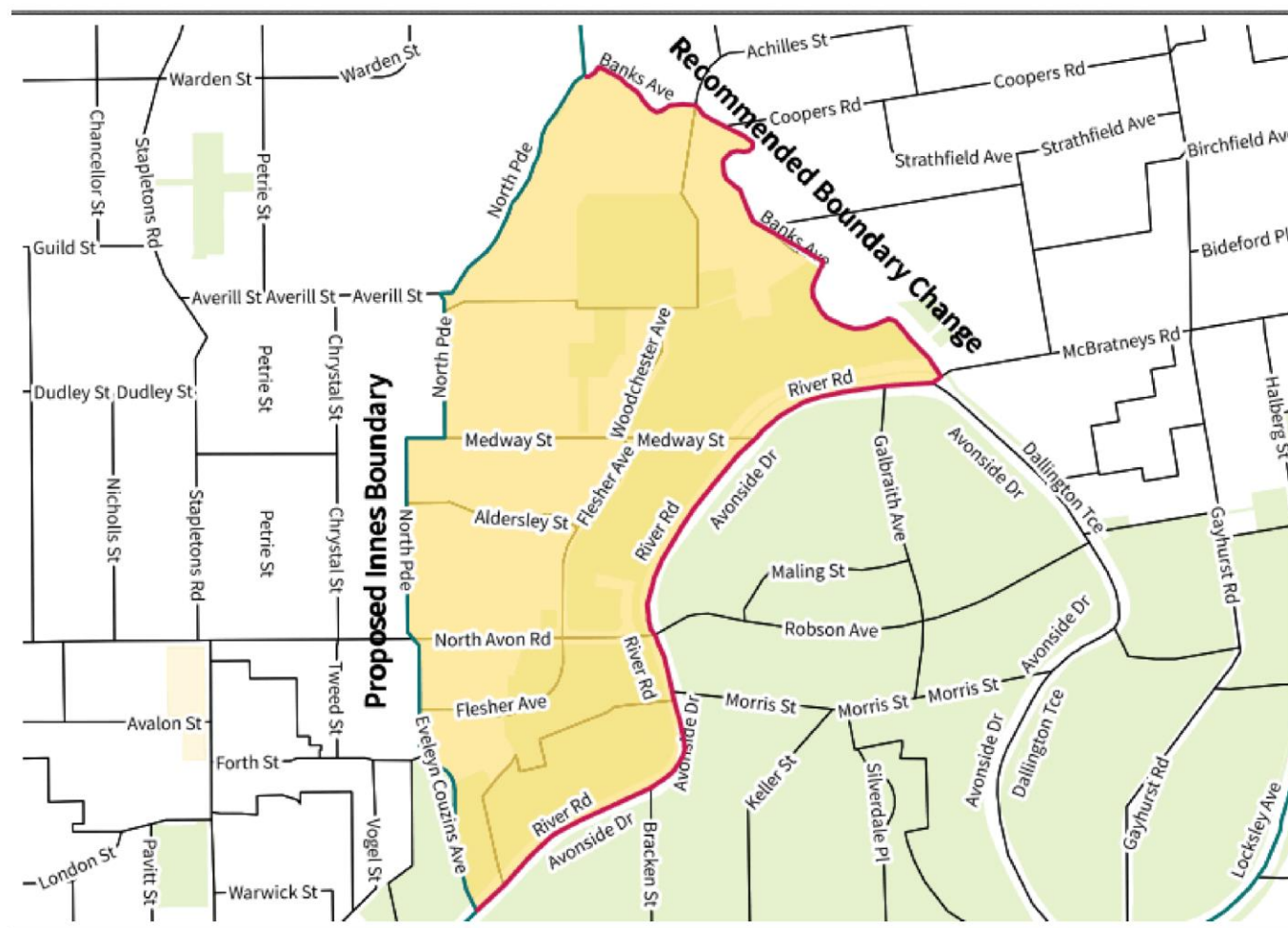
Redwood Springs

- Request to retain Redwood Springs in the Papanui Ward.
- This would move an additional 830 people into the Papanui Ward from the Innes Ward.
- This change can be made but would push the population of the Papanui Ward right to the edge of the +10% threshold (not taking into account any other changes).
- **Recommendation:** That the Initial Proposal is amended to locate all of the Redwood Springs area in the Papanui Ward.

Richmond into the Innes Ward

- Request received to locate the entire Richmond area in the Innes Ward.
- **Recommendation:** Amend the Initial Proposal Boundaries in order to contain the entire Richmond area in the Innes Ward, this would move approximately 600 people from the Burwood Ward into the Innes Ward.
- Noting that an additional request has been received to locate Richmond in the Central Ward; however this would not meet the requirement for Wards to be contiguous.
- The proposed Community Board arrangement does include Richmond, if it were in Innes, with the Central Ward.

Richmond into the Innes Ward



18

Westmorland

- Request received to retain Westmorland in the Cashmere Ward.
- **Recommendation:** The Initial Proposal does not need to be amended to achieve this and Westmorland can remain with the Cashmere Ward.

Charleston

- Request from the Charleston Residents Association to connect Charleston to the Opawa/St. Martins/Woolston Area.
- This is possible by moving the boundary of the Heathcote Ward between Fitzgerald Avenue and Ensors Road north to Ferry Road.
- It would result in an additional 1570 people in the Heathcote Ward, pushing it close to the +10% threshold, but not over it.
- **Recommendation:** That the Initial Proposal be amended to locate the Charleston area in the Heathcote Ward.

Charleston Proposed Change:

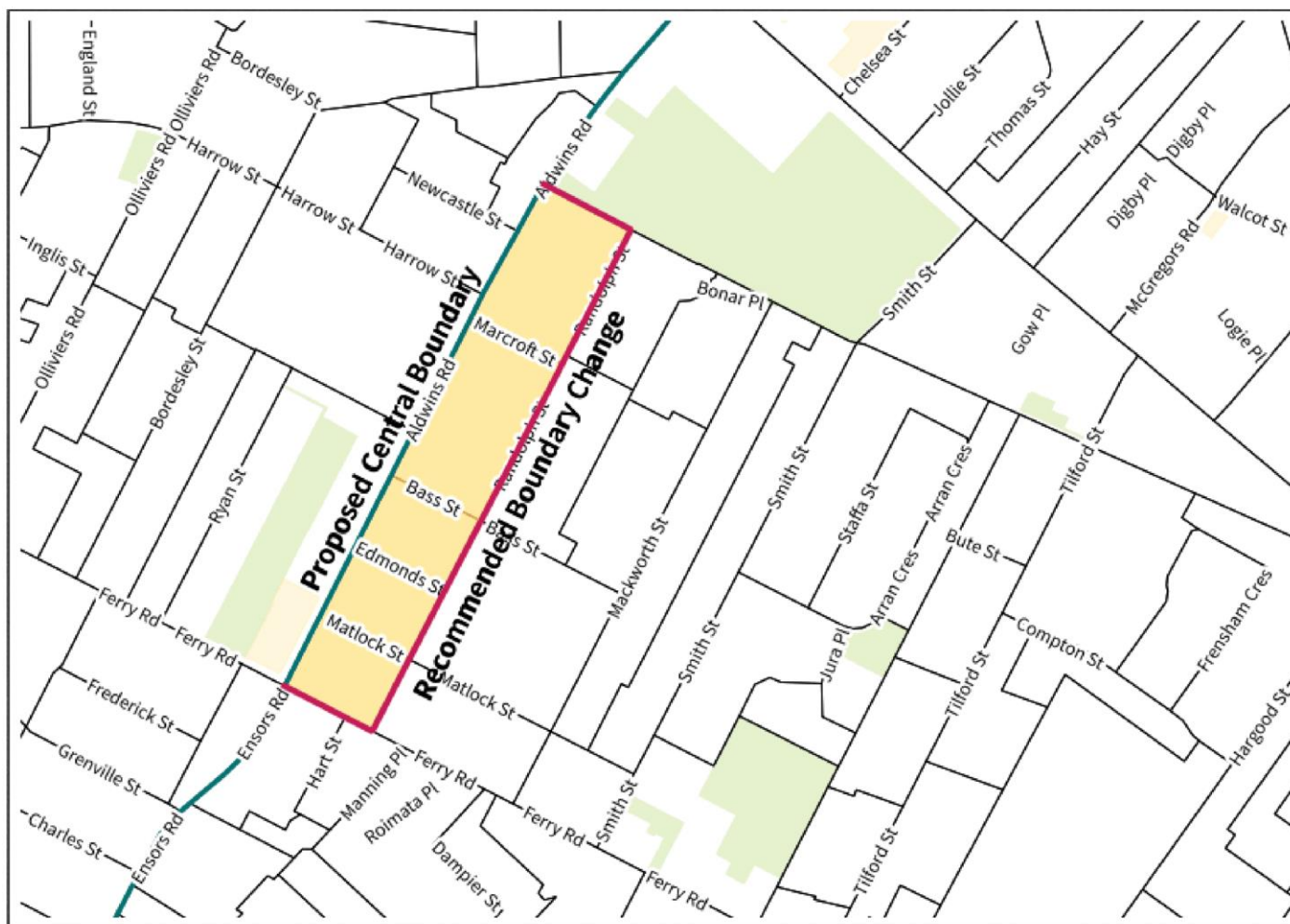


21

Phillipstown

- Request to contain Phillipstown in a single Ward.
- The proposed Eastern boundary could be moved to run along Randolph Street and the southern boundary of Linwood Park and then reconnecting with Aldwins Road.
- This would move an additional 390 people from Linwood Ward into Central Ward which it has capacity for and would ensure all of Phillipstown is retained in a single Ward.
- It is worth noting submissions have been received suggesting Phillipstown's should remain in Linwood Ward and the commercial area along Fitzgerald Avenue represents a separation.
- To retain this area in Linwood would require significant changes to other Wards to move the population to accommodate the change (approximately 4100 live in Phillipstown). A compromise would be to split the community between two areas but this is contrary to the submitters wanting to be in a single Ward.
- **Recommendation:** Amend the Initial Proposal to contain all of Phillipstown in the Central Ward.

Phillipstown Proposed Change:



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Matai Street

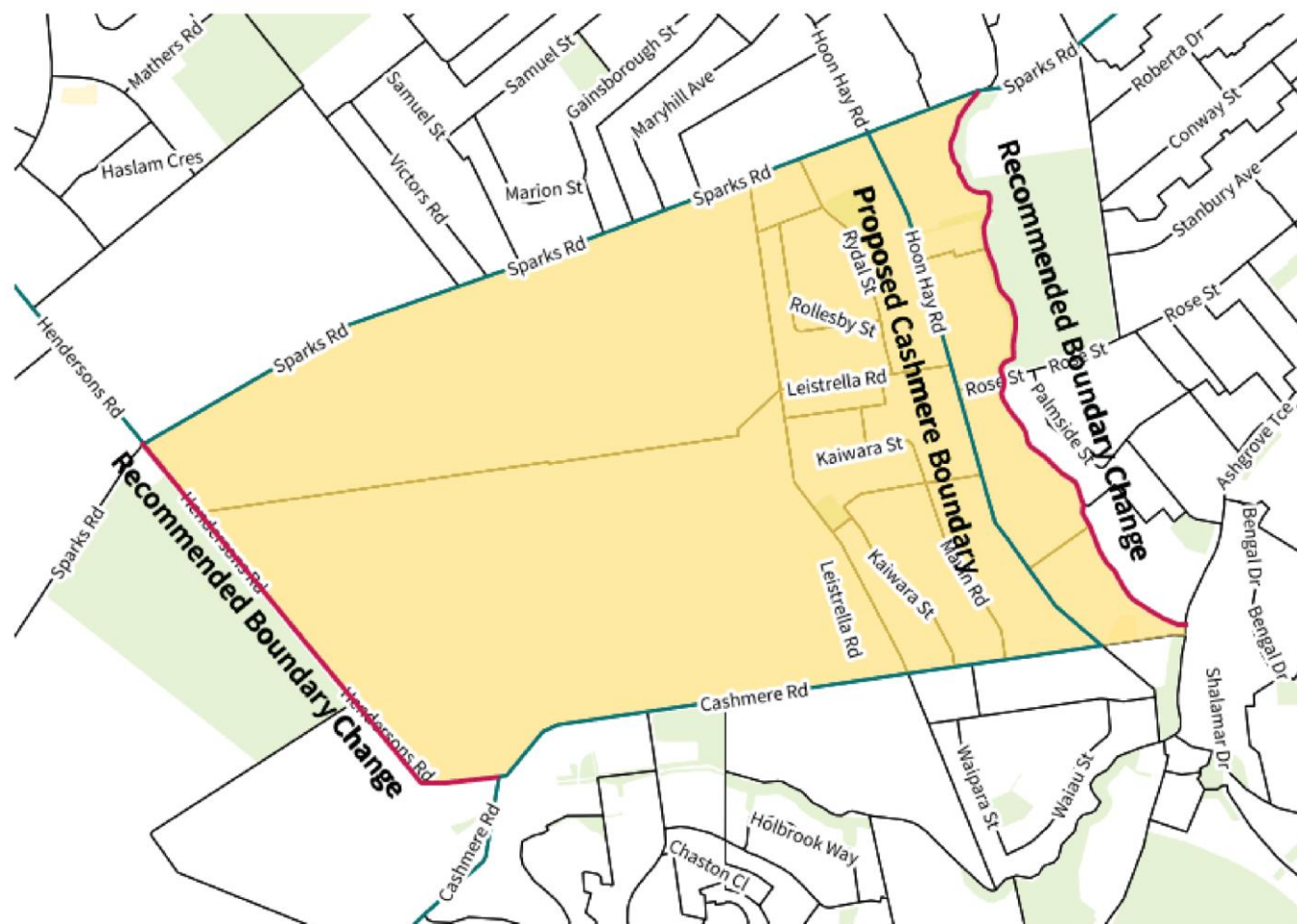
- Requests received to move a part of the Matai Street area (between Straven Road and the Railway) from the Fendalton Ward to the Riccarton Ward.
- This area contains 240 people and moving the boundary would push Riccarton over the +10% threshold. Further changes to the Riccarton boundaries and possibly surrounding Wards would be required to enable this change.
- Previous Elected Member feedback pointed to Matai Street being the appropriate boundary.
- **Recommendation:** Not to amend the Initial Proposal in the Matai Street area.

Hoon Hay

- Request to retain Hoon Hay in the Spreydon Ward.
- This could be achieved by retaining the current Strickland and Brougham Street boundary of the Heathcote Ward which would free up enough capacity in the Spreydon Ward to retain all of Hoon Hay within the Spreydon Ward.
- This needs to be considered alongside the following slide as making both changes will push the population of the Spreydon Ward 354 people over the City average.
- **Recommendation:** That the Initial Proposal be amended to retain Hoon Hay in the Spreydon Ward noting that the requested change regarding Curletts Road will not be achieved.

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Hoon Hay Proposed Change:



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Curletts Road

- Request to retain the areas south of Curletts Road and Hoon Hay Road within the Spreydon Ward.
- This is possible, there are 1450 people in this area, however this needs to be considered alongside the previous slide as making both changes will push the population of the Spreydon Ward 354 people over the city average.
- Staff would suggest that the Council amend the proposal to accommodate Hoon Hay instead of this request, due to more submissions being received in support of Hoon Hay.
- **Recommendation:** That the Initial Proposal is not amended to retain the areas south of Curletts Road and Hoon Hay Road in the Spreydon Ward.

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Rapaki Road

- Request that a change made during the previous representation review which saw Rapaki Road split down the middle be undone so that the area orientate to St. Martins valley.
- This can be remedied by moving a small number of meshblocks to the east of Rapaki Road from the Heathcote Ward to the Cashmere Ward.
- The proposed Community Board configuration will also put this area back into the same Community Board as the wider St. Martins area.
- **Recommendation:** Amend the Initial Proposal to include both sides of Rapaki Road in the Cashmere Ward.

Proposed More Challenging Amendments to the Initial Proposal in Response to Submitters:

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Christchurch
City Council 

Retain Brooklands in Coastal Ward

- Request to move Brooklands and Spencerville north of Bottle Lake Forest into the Burwood Ward.
- Approximately 4900 people live across Brooklands and Spencerville and the Burwood Ward does not have the capacity to take this population.
- Retaining the community in the Coastal Ward will enable future coastal hazards adaptation planning conversations to take place in the same Ward. They are also proposed to be included in the same Board area as Burwood.
- **Recommendation:** Not to amend the Initial Proposal to included Brooklands and Spencerville in the Burwood Ward.

Bexley/Breezes/Pages Road area

- Request to keep the area of Bexley/Breezes/Pages Road in the Burwood Ward, rather than move to the Linwood Ward.
- There are 2760 people living in this area and putting them into the Burwood Ward would push the population to +14% over the city average.
- Continued development in the Prestons subdivision has led to significant growth in the Burwood Ward. Councillors expressed a desire that the whole of Prestons was retained in a single Ward.
- **Recommendation:** That the Initial Proposal is not amended to move the area of Bexley/Breezes/Pages Road into the Burwood Ward.

Sydenham – extension of Cashmere Ward Boundary

- Request to extend Cashmere Boundary to Sydenham North and South Statistical Areas which are bounded by Tennyson/Colombo/Brougham/Waltham Streets and Riverlaw Terrace.
- 5170 people live in this area and adding them to Cashmere Ward would push the population out over 27% of the city average.
- The proposed Spreydon-Cashmere-Heathcote Community Board would bring this area back into the same Community Board without the need to make significant changes to Ward Boundaries which may have detrimental outcomes for other communities.
- **Recommendation:** That the Initial Proposal is not amended to include Sydenham North and South Statistical Areas which are bounded by Tennyson/Colombo/Brougham/Waltham Streets and Riverlaw Terrace in the Cashmere Ward.

Inclusion of Waltham – extension of Cashmere Boundary

- Request to extend Cashmere Ward to the area bounded by Fifield Terrace, Waltham Road, Brougham Street and Ensors Road.
- Approximately 1610 people live in this area. Due to the requirement of Wards to be contiguous this change cannot be made independent of the prior request for Sydenham.
- This would require moving a total of 6,780 people which would push Cashmere Ward over 33% of the City average.
- The proposed Spreydon-Cashmere-Heathcote Community Board would bring this area back into the same Community Board without the need to make significant changes to Ward Boundaries which may have detrimental outcomes for other communities.
- **Recommendation:** That the Initial Proposal is not amended to move the area bounded by Fifield Terrace, Waltham Road, Brougham Street and Ensors Road into the Cashmere Ward.

Brougham/Selwyn/Moorhouse

- A submitter requested the Council consider retaining the existing Central Ward boundary in the small area bounded by Brougham Street, Selwyn Street, Moorhouse Avenue and Colombo Street as this aligns with parliamentary boundaries.
- It is noted that Parliamentary Electoral Boundaries are not included in the Representation Review Guidelines.
- While it is possible to make this change from a population point of view, it would reduce the amount of room left for further growth in the Central ward and would result in this area of Sydenham being in a different community board based on the proposed community board arrangements.
- **Recommendation:** That the Initial Proposal is not amended in relation to the area bounded by Brougham Street, Selwyn Street, Moorhouse Avenue and Colombo Street.

Bryndwr

- A request has been received not to split Bryndwr between two areas.
- Staff note that the boundary remains unchanged since the previous representation review and so has been in place for the past six years.
- Staff note that moving the boundary to Condell Avenue would add an additional 2330 people into Fendalton Ward which would push the population to +17% of the city average.
- This in turn would significant changes to surrounding Wards.
- **Recommendation:** That the Initial Proposal is not amended to move the Bryndwr area into a single Ward.

Guthries Road

- Request received to include Guthries Road in the Harewood Road.
- This would require moving 2780 people into the Harewood Ward. The current boundary is Main North Road, a significant arterial route which are generally considered good candidates for Ward boundaries.
- The current arrangement keeps the areas affected by the Northern Motorway and the downstream effects work in a single community board.
- **Recommendation:** That the Initial Proposal is not amended to move Guthries Road into the Harewood Ward.

University Campus

Submitters (approximately 5) have noted that the University Campus is proposed to be split between two Wards.

Staff note that the population in the South West of the City has grown significantly since the previous Representation Review and changes are required to balance the population and achieve fair and effective representation.

It is also noted that the University Campus is large and does have a City wide focus, so should not be negatively impacted by being in two Wards.

Recommendation: That the Initial Proposal is not amended in regards to the University due to the need to balance population growth and noting the City wide focus of the University.

Peer Street, Waimairi, Riccarton and Yaldhurst Roads

- Submitters (approximately two) raised an issue regarding the area bounded by Peer Street, Waimairi Road, Riccarton Road and Yaldhurst Road and requested that this area be retained in the Riccarton Ward in order to maintain a community of interest and avoid the separation of the two Bush Inn Shopping Centres.
- **Recommendation:** Moving the northwest boundary between the Fendalton and Riccarton wards south to Ilam Stream (990 people) would free up enough capacity in the Riccarton ward for the 1070 people in the Peer Street area to be included.
- Note: To offset the impacts on the Fendalton ward and bring it back within the +/-10% requirement, the area bounded by Holly Road, Springfield Road, Bealey Avenue and Papanui Road would need to be moved to the Innes ward.
- To offset the impact on the Innes ward, the area north of Farquhars Road (Redwood Springs) would need to be moved back into the Papanui ward (as requested by another submitter) and the boundary between the Central and Innes wards moved from Barbadoes Street to Geraldine Street.

Riccarton Racecourse and Hornby Central

- A request from two submitters asked the Council to consider that the entire Hornby Central and Riccarton Racecourse SA2 Units be located in the Hornby Ward.
- Staff note that the population in the South West of the City has grown significantly since the previous Representation Review and changes are required to balance the population and achieve fair and effective representation.
- In Developing the Initial Proposal the Council were adamant that Templeton remain in the Hornby Ward. This required changes to other areas of this Ward to ensure all Wards were within +/-10% requirements.
- **Recommendation:** That the Initial Proposal is not amended in relation to Riccarton Racecourse and Hornby Central.

Broomfield

- Request to retain all of Broomfield in the Hornby ward.
- There are 3870 people in the area proposed to move to Harewood, moving them back would push Hornby's population to 20% over the city average and require changes to other areas of the Ward.
- Splitting Wigram across the Halswell and Hornby wards is a potential solution to this, but would be at the expense of disenfranchising another community (Wigram)
- **Recommendation:** That the Council not amend the Initial Proposal relating to the Broomfield area due to population constraints and in order to retain another community of interest.

Wigram

- Request for Wigram to be retained within the Halswell Ward.
- There is a need to balance the population across the wards in the South West of the city to bring them back in line with the +/-10% threshold.
- Without altering the number of wards or elected members to change the city average, the only way to achieve this is through changes to a significant number of Ward boundaries.
- **Recommendation:** That the Initial Proposal is not amended regarding the Wigram area due to the population challenges due to significant growth in the South West.

General Feedback Received from Submitters that does not form part of the Representation Review Process.

Single Transferable Vote (STV)

- Approximately 19 submitters have commented that the Council should consider implementing STV.
- It is noted that this is not part of the Representation Review Process.
- The Council has obtained legal advice and there is an issue with section 31 of the Local Electoral Act 2001. It is prescriptive about timing. Technically, it would not allow the Council to make a resolution now to hold a poll on a STV proposal in conjunction with the 2022 general election. Literally any such resolution would have needed to be made by 21 February 2021.
- However, there is no sound reason why this limit should apply where the Council wishes to resolve that it holds a poll on the issue in conjunction with the 2022 triennial general election. On the basis the legal advice is that there would be no detriment to the community from the Council making such a decision, the risk of proceeding with the resolution is low. Any technical breach of the timing requirement in section 31(1) is of a kind that could be validated under section 148, or indeed by the High Court in judicial review proceedings.

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Maori Representation on CoW's

- A submitter acknowledged that the time has passed to establish a Maori Ward; however, they asked Council to consider appointing Maori representatives to the standing Committee's of the Whole.

Akaroa/Banks Peninsula Rural Advisory Panel

- A submitter requested Council considers establishing a Rural Advisory Panel similar to what Auckland City Council have done when considering Representation Arrangements.
- They noted that there is a need for the Council to strengthen its relationship with the Banks Peninsula community.

Next Steps

- Staff will take the direction provided today and provide advice back in the form of resolutions for the Council to consider, debate and vote upon at the conclusion of the Hearings process on 3 June 2021.
- These resolutions will request staff to prepare the Final Proposal of the Representation Review, taking into account the changes which Council wish to make based on the submissions received.
- The Final Proposal will be considered at the Council meeting on 18 June 2021.
- There is an appeals and objections phase of the process which will be open for one month from when Public Notice of the Final Proposal is given.
- The Public Notice is scheduled for 25 June 2021, as required by legislative timeframes.