

Christchurch City Council MINUTES

Date: Thursday 31 October 2019
Time: 9.34am
Venue: Council Chambers, Civic Offices,
53 Hereford Street, Christchurch

Present

Chairperson	Mayor Lianne Dalziel
Deputy Chairperson	Deputy Mayor Andrew Turner
Members	Councillor Jimmy Chen
	Councillor Catherine Chu
	Councillor Melanie Coker
	Councillor Pauline Cotter
	Councillor James Daniels
	Councillor Mike Davidson
	Councillor Anne Galloway
	Councillor James Gough
	Councillor Yani Johanson
	Councillor Aaron Keown
	Councillor Sam MacDonald
	Councillor Phil Mauger
	Councillor Jake McLellan
	Councillor Tim Scandrett
	Councillor Sara Templeton

31 October 2019

Principal Advisor

Dawn Baxendale
Chief Executive
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Karakia Timatanga

Delivered by Councillor Daniels.

The agenda was dealt with in the following order.

A minute of silence for former Deputy Mayor and Councillor Lesley Dawn Keast QSM

It is with great sadness that I acknowledge the passing of a former City Councillor and Deputy Mayor, Lesley Dawn Keast.

A long-time resident of Hornby, Lesley served three terms on the Paparua County Council.

In 1992 Lesley was elected to the Christchurch City Council as a Councillor for the Riccarton-Wigram Ward. She became Deputy Mayor to Mayor Garry Moore in 1998, during which time she ran the Mayor's Welfare Fund and advanced numerous community projects.

It was interesting to read a speech she gave in 2003 welcoming a conference to Christchurch, speaking about the need to take action on sustainability, waste minimisation and ecological protection:

"I think one of the reasons people shy away from this subject is that it is very easy to sound hugely dramatic about ecological and environmental issues. Yet ultimately maybe we do need to get dramatic. We all need to remind ourselves that without our environment in relatively good working order all our other activities will become redundant. That the healthy future I want for my grandchildren is the best inheritance I can help provide them."

That speech could be made today.

Lesley retired from the Council in 2004. At that time, the then Mayor acknowledged her as one of the most accomplished Deputy Mayors in the history of our city, and praised her "daunting record of positive achievement". He thanked Lesley for the consistent support and stability she had brought to the role. But that was not to say that Lesley was uncritically supportive all the time. One of her greatest strengths, Mayor Moore said, was that if she thought you were heading down the wrong track she would tell you - firmly, and as often as it took.

Lesley remained active in her community well past retirement. Her appointment by the Department of Conservation as a Trustee of the Christchurch (Riccarton) Racecourse Recreation Reserve was gazetted in 2003. Lesley was also involved as chair of the Multi-Sensory Facility at Pioneer Stadium for the Disabled Southern Centre Charitable Trust from Jan 2003. And she was Vice President of the Board of Trustees for Age Concern from Jan 2004 to Jan 2010.

One of the projects she was most proud of was her leadership of the Riccarton Park Restoration Charitable Trust, which saw the saving and restoration of the Tea House at Riccarton Park. This is a significant piece of our heritage, which found a true champion in Lesley.

In June this year Lesley also welcomed the news that families would start to move into a new housing development in Hornby developed by the Christchurch Methodist Mission and Housing Plus in the street that had been named in her honour, Lesley Keast Place. This is a fitting acknowledgement to a former leader of our city who had the best interests of citizens who needed her assistance at heart.

Lesley served as a Justice of the Peace for many years, and was named in the Queen's Birthday Honours List in 2000 having been awarded the Queen's Service Medal for Public Services. She later told colleagues that the catalyst for her entering public life was to ensure that the voice and experience of those who have little power over their lives was not only heard, but respected, and acted on. Lesley fulfilled this ambition many times over.

We offer our sincere condolences to her family. It can be hard giving over a family member to public service, but Lesley's is a record of which each and every one of you can be proud.

I now ask that we all rise to observe a minute's silence in honour of Lesley Dawn Keast.

1. Apologies / Ngā Whakapāha

Council Resolved CNCL/2019/00122

That the apology from Deputy Mayor Turner for early departure be accepted.

Mayor/Councillor Cotter

Carried

2. Declarations of Interest / Ngā Whakapuaki Aronga

There were no declarations of interest recorded.

3. Public Participation / Te Huinga Tūmatanui

3.1 Public Forum / Te Huinga Whānui

There were no public forum presentations.

3.2 Deputations by Appointment / Ngā Huinga Whakaritenga

3.2.1 Evan Smith presented a deputation to the Council on behalf of Avon Otākāro Network on item 11. Establishment of the Co-Governance Group for Transitional Land Use of Christchurch Red Zones.

3.2.2 Hayley Guglietta and Cathy Allden presented a deputation to Council on item 9. Otākāro Avon River Corridor Investment Case and item 10. Christchurch Regeneration Acceleration Facility – Roading and Transport Investment Case.

Attachments

- A Council 31 October 2019 - Deputation Hayley Guglietta Richmond (CRAF) PowerPoint Presentation [⇒](#)

4. Presentation of Petitions / Ngā Pākikitanga

There was no presentation of petitions.

5. Council Minutes - 24 October 2019

Council Resolved CNCL/2019/00123

That the Council confirm the Minutes from the Council meeting held 24 October 2019.

Mayor/Deputy Mayor

Carried

8. Covering Report: Use of the Christchurch Regeneration Acceleration Facility and investment in the Ōtākāro Avon River Corridor

Council Resolved CNCL/2019/00124

That the Council:

1. Receives this report for information purposes only.

Mayor/Deputy Mayor

Carried

9. Otākāro Avon River Corridor Investment Case

Council Resolved CNCL/2019/00125

That the Council:

1. Endorses the Investment Case (Attachment D) for the Otākāro Avon River Corridor, which will allocate \$40M of the Christchurch Regeneration Acceleration Facility to create pathways and connections along the full length and across the corridor; establish basic public facilities at up to seven landing sites; and commence the restoration of ecological areas and community activation at a number of priority sites within the river corridor.
2. Supports a proposal to the Christchurch Earthquake Appeal Trust seeking the funding of three pedestrian and cycle bridges and two landings.
3. Authorises the General Manager Strategy and Transformation to negotiate and enter into such documentation as shall be required or necessary to give effect to the Council's decision.
4. Request Council explore potential private and philanthropic investment in elements of the green spine to maximise opportunities to increase public amenity, while reducing the impact on the publicly funded investment.

Councillor Mauged/Councillor Daniels

Carried

10. Christchurch Regeneration Acceleration Facility - Roading and Transport Investment Case

Council Resolved CNCL/2019/00126

That the Council:

1. Endorses the submission of the investment case for \$40M Christchurch Regeneration Acceleration Facility for roading and transport improvements to Treasury.
2. Authorises the General Manager Strategy and Transformation and/or General Manager City Services to negotiate and enter into such documentation as shall be required or necessary to give effect to the Council's decision.
3. Note that the investment case recommends that the roading and transport improvements include:
 - a. \$25M to \$30M to deliver integrated safety, modal choice and asset improvements to communities which experienced significant damage and disruption, or increased transport demand / travel use due to a change in travel patterns following the Canterbury Earthquake Sequence 2010-2011. The five proposed suburban areas are Richmond, New Brighton, Linwood / Woolston, Spreydon / Somerfield / Waltham / Beckenham, and Riccarton.
 - b. \$5M to \$7M to accelerate targeted safety improvements to reduce death and serious injury crashes.
 - c. \$5M to \$8M towards the implementation of public transport improvements on key public transport routes in the city.

Councillor Cotter/Councillor Davidson

Carried

Councillor Keown requested his vote against the resolution be recorded.

11. Establishment of the Co-Governance Group for Transitional Transformative Land Use of Christchurch Red Zones

Council Resolved CNCL/2019/00127

That the Council:

1. Endorse the establishment of the Christchurch Red Zones Transformative Land Use Consultative Group, including the draft Guiding Principles and Terms of Reference, subject to adjustments discussed at the meeting (Attachment 2 and 3);
2. Endorse the establishment of the Christchurch City Council Red Zones Transformative Use Fund and the draft Terms of Reference (Attachment 4);
3. Endorse the process for determining membership, including the independent chair, of the Christchurch Red Zones Transformative Land Use Consultative Group and notes that staff will report back to Council for decision on this matter.
4. Note that the final approval by the Crown, Council and LINZ for the establishment of the Christchurch Red Zones Transformative Land Use Consultative Group (and associated documentation) will occur in February 2020 once appointments and further engagement with Community Boards is completed.
5. Approve the \$350,000 funding allocated in the 2019/20 and 2020/21 annual plans to be applied to transformative land uses in all Christchurch red zones.
6. Delegate funding decisions up to and including \$20,000 for any one application to the Christchurch Red Zones Transformative Land Use Consultative Group.
7. Delegate funding decisions above \$20,000 to the relevant Council Committee
8. Make a funding determination in relation to the community funding proposal from the Avon-Ōtākaro Network:
 - a. Approve the allocation of \$91,000 of grant funding from the Christchurch City Council Red Zones Transformative Use Fund in each of the 2019-2020 and 2020-2021 years subject to:
 - i. the Chief Executive or her delegate being satisfied that any risks are managed; and
 - ii. agreeing any appropriate conditions, monitoring and reporting;
9. Note that appointment of a Ngāi Tūāhuriri and a Ngāti Wheke representative for the Christchurch Red Zones Transformative Land Use Consultative Group will be confirmed by each of these rūnanga and their roles relative to their areas are outlined in attachment 2.
10. Agree that the Council is committed to a pathway for transformative use of this land and that this will be reflected in our language and approach.

Mayor/Councillor McLellan

Carried

The meeting adjourned at 11.35am and reconvened at 11.57am.

6. Mayor's Report: Council committee structure for the 2019-2022 triennium Council Resolved CNCL/2019/00128

That the Council:

1. Receives this report.
2. Notes the Council committee structure established by the Mayor under Section 41A of the Local Government Act 2002, including, where applicable the Chairs and Deputy Chairs:

Committees of the Whole

- a. Finance & Performance Committee:
 - Chair – Deputy Mayor Turner,
 - Deputy Chair – Councillor MacDonald,
 - Members – Mayor and all Councillors
- b. Sustainability & Community Resilience Committee:
 - Chair – Councillor Templeton,
 - Deputy Chair – Councillor Coker,
 - Members – Mayor and all Councillors
- c. Three Waters Infrastructure & Environment Committee:
 - Chair – Councillor Cotter,
 - Deputy Chair – Councillor Daniels,
 - Members – Mayor and all Councillors
- d. Urban Development & Transport Committee:
 - Chair – Councillor Davidson,
 - Deputy Chair – Councillor Mauger,
 - Members – Mayor and all Councillors

Standing Committees reporting to Council

- e. City Momentum Committee:
 - Joint Chairs – Mayor Dalziel and Councillor Gough, with only one chairing at any time
 - Members – Deputy Mayor Turner, members to be confirmed
- f. Civic Awards Committee:
 - Chair - Councillor Johanson,
 - Members – Councillors Galloway, Chen and Coker
- g. Regulatory Performance Committee:
 - Chair – Councillor Scandrett,
 - Deputy Chair – Councillor Keown,

- Members – Councillors Chu, Galloway and Coker
- h. Youth Advisory Committee:
 - Chair – Councillor Galloway,
 - Deputy Chair – Councillor McLellan,
 - Members – Councillors Coker and JohansonMembers including external appointments to be determined
- i. Chief Executive Performance and Employment Committee:
 - Chair – Mayor Dalziel,
 - Deputy Chair – Deputy Mayor Turner,
 - Member – Councillor Gough
- j. Multicultural Committee:
 - Chair – Councillor Chen,
 - Deputy Chair – Councillor Chu,
 - Members – Councillors Daniels and Johanson
- k. Audit & Risk; and Health, Safety & Wellbeing; and Te Hononga Council – Papatipu Rūnanga Committees were not discharged at the end of the last triennium and carry over the current Chairs and external membership. Council membership to be confirmed as follows:
 - Audit & Risk:
 - Chair – Ms Kim Wallace
 - Deputy Chair – Councillor MacDonald
 - Members – Mayor Dalziel, Deputy Mayor Turner, Councillor Cotter
 - Health, Safety & Wellbeing:
 - Chair – Councillor Gough
 - Te Hononga Council – Papatipu Rūnanga:
 - Joint Chairs – Mayor Dalziel and Doctor Te Maire Tau
 - Members – Deputy Mayor Turner and Councillors Chen, Cotter, Daniels, Davidson and Templeton

Subcommittees

- l. Insurance Subcommittee reporting to the Finance and Performance Committee:
 - Chair – Mayor Dalziel,
 - Deputy Chair – Deputy Mayor Turner,
 - Member – Councillor Davidson
- m. Funding Committee reporting to the Sustainability & Community Resilience Committee:
 - Chair – Councillor Johanson,
 - Deputy Chair – Councillor Chu

- Member – Councillor Coker

Working Groups

- n. Accessibility Regulatory Working Group, reporting to the Regulatory Performance Committee:
 - Chair - Councillor Keown
 - Members – Councillors Davidson and Johanson. Community Board Member Potter will be invited to join the membership.
- o. District Plan Working Group, reporting to the Urban Development & Transport Committee
 - Members – Note that the Urban Development and Transport Committee will appoint members to the District Plan Working Group as and when required.
- p. Central City Momentum Working Group, reporting to the City Momentum Committee:
 - Chair – Councillor Gough,
 - Deputy Chair – Councillor McLellan.
- q. Social Housing Working Group, reporting to the Sustainability and Community Resilience Committee by the end of 2019
 - Chair – Mayor Dalziel
 - Members – Councillors Galloway, Mauger and Templeton

Portfolios

- r. Accessibility Portfolio – Councillor Keown
- s. Children, Young Persons & Older Persons – Councillor Galloway
- 3. Notes that the Mayor, unless specifically added as a member, is a member of a committee by virtue of her role (ex officio).
- 4. Notes that any working groups created will be on a task-based basis with a definitive sunset provision.
- 5. Revoke the delegation to the Mayor and Chief Executive (acting jointly) to appoint Council Hearings Panels on matters under the Resource Management Act 1991, and to delegate to the Deputy Mayor and the Chief Executive (acting jointly) to appoint Council Hearings Panels under the Resource Management Act 1991.
- 6. Notes that the District Plan Appeals Subcommittee and the Parking Restrictions Subcommittee are discharged.
- 7. Notes that any reference to the Parking Restrictions Subcommittee in the Annual Plan List of Fees and Charges is read as a reference to the Urban Development and Transport Committee.
- 8. Notes that the Council amends the delegations to the Chief Executive and the Mayor on page 20 of the Delegations Register (Part A, Sub-part 2) by replacing references to the “Finance Committee” with references to the “Finance and Performance Committee”.
- 9. Adopts the Terms of Reference of the committees and subcommittees noting that Terms of Reference for working groups will be confirmed by the appropriate committee or Council.

10. Approves that any amendments to membership or Terms of Reference can be referred to the next Council or Committee of the Whole meeting, whichever first, where full delegations can be exercised to make the appropriate amendments.
11. Adopt the schedule of meetings delegating to the Hearings and Council Support Manager the ability to amend the schedule as required.
12. Appoints Mayor Dalziel, Councillor Davidson (as the Chair of the Urban Development & Transport Committee) and Councillor Templeton as the Council's representatives on the Greater Christchurch Partnership with effect from 1 November 2019.
13. Appoints Councillor Davidson (as the Chair of the Urban Development & Transport Committee) and Mayor Dalziel and Councillor Templeton as the Council's representatives on the Greater Christchurch Public Transport Joint Committee with effect from 1 November 2019.
14. Appoints Councillor Mike Davidson as the Council's representative on the Canterbury Regional Transport Committee.
15. Appoints the Mayor as the Council's representative on the Civil Defence Emergency Management Group for the Canterbury Region, with the authority to appoint, if necessary, an elected member as the Mayor's alternate and to delegate authority to that person to act for her.
16. Delegates to the Mayor and Deputy Mayor (acting jointly) any appointments to other joint committees should appointments be required before the next meeting of Council.
17. In accordance with the Council's Policy for the Appointment and Remuneration of Directors to Council Organisations, the Council agrees to establish a Council Organisation Appointments Panel, for the purposes of recommending appointees to Council Organisations and other bodies, and appoints the Mayor and Deputy Mayor as members of the Panel.
18. Note amendments to terms of reference as discussed:
 - Applications to the Biodiversity Fund to the Three Waters Infrastructure & Environment Committee
 - Community Boards will report directly to the Council
 - The Funding Committee will consider and report back on applications to the Metropolitan Strengthening Communities Fund, where the decision is not delegated to staff.

Mayor/Councillor Scandrett

Carried

Councillors Gough, Johanson and Keown requested their votes against the resolutions be recorded.

The meeting adjourned at 1.12pm and reconvened at 2.18pm.

7. Mayor's Report: Appointments to Local Government New Zealand sector groups

Council Resolved CNCL/2019/00129

That the Council:

1. Note that Christchurch City Council can appoint up to five elected members to attend the biannual Local Government New Zealand Zone 5 and 6 meetings to represent the Council.
2. Delegate to the Mayor and Deputy Mayor to appoint up to five councillors to represent Christchurch City Council at the Local Government New Zealand Zone 5 and 6 meeting on 18 and 19 November 2019.
3. Note that the Deputy Mayor will represent the Christchurch City Council on the Local Government New Zealand Metropolitan Sector for the 2019-22 triennium.

Councillor MacDonald/Councillor Scandrett

Carried

13. Draft submission on the Resource Management Amendment Bill

Council Resolved CNCL/2019/00130

That the Council:

1. Approves the draft submission on the Resource Management Amendment Bill for lodgement to the Select Committee subject to: (1) Any directions provided by Council to staff on any changes to the draft submission; and (2) The Mayor and General Manager Strategy and Transformation incorporate any changes to the submission resulting from those directions. Note that Councillors will workshop aspects of the submission prior to the submission being presented to the Environment Committee.
2. Requests staff and/or the Mayor to present the submission to the Select Committee and to provide the Select Committee with any additional technical comments that support the Council's submission.

Councillor Coker/Councillor Davidson

Carried

Note: Councillors will workshop aspects of the submission prior to the submission prior to the submission being presented to the Environment Committee.

Councillor Gough left the meeting at 2.55pm during item 14.

14. Plan Change 1 Woolston Risk Management Area

Council Resolved CNCL/2019/00131

That the Council:

1. Receives the report and recommendations of Commissioner Dawson on Plan Change 1 Woolston Risk Management Area.
2. In accordance with clause 10 of Schedule 1 of the Resource Management Act 1991, adopt as the decision of the Council the recommendations of Commissioner Dawson that Plan Change 1 Woolston Risk Management Area be approved as modified, for the reasons set out in the Commissioner's report.

Councillor Scandrett/Councillor Galloway

Carried

Councillor Gough returned to the meeting at 3.10pm during consideration of item 15.

15. Policy and Practices 2018/19 - Section 10A Requirement Dog Control Act 1996

Council Resolved CNCL/2019/00132

That the Council:

1. Receive the information in this report.
2. Adopt the 2018/19 Annual report to Local Government, as set out in section 10A of the Dog Control Act 1996.

Councillor McLellan/Councillor Galloway

Carried

16. Local Government Funding Agency - Annual General Meeting Voting Instructions

Council Resolved CNCL/2019/00133

That the Council:

1. Directs the Council's proxy or alternate to vote in favour of the following proposals for the Local Government Funding Agency's 2019 Annual General Meeting on 21 November in Wellington:
 - a. increase in director's fees;
 - b. changes to the Local Government Funding Agency's foundation policies; and
 - c. changes to the Shareholders' Agreement;
2. Notes that the Council previously directed the proxy or alternate to vote at the 2019 Annual General Meeting in favour of the reappointment of current directors – Mr Mike Timmer and Mrs Linda Robertson to the Local Government Funding Agency's Board and the re-election of the Western Bay of Plenty District Council and the Auckland Council to the Shareholders' Council;

3. Notes that resolutions were passed at the Local Government Funding Agency's 2018 Annual General Meeting for its development of a framework and process for lending directly to Council-controlled organisations; and
4. Delegates the responsibility for executing amended Local Government Funding Agency legal documentation in accordance with shareholder resolutions passed at the 2019 Annual General Meeting reflecting changes in foundation policies including direct lending to Council-controlled organisations.

Mayor/Deputy Mayor

Carried

Councillors Johanson, Keown and McLellan requested their votes against resolution 1a. be recorded.

17. Appointments Committee for the appointment of Councillors to director roles on the boards of Christchurch City Holdings Ltd, Vbase Ltd, Civic Building Ltd and ChristchurchNZ Holdings Ltd

Council Resolved CNCL/2019/00134

That the Council:

1. Agrees that the Chair of the Board of Christchurch City Holdings Ltd convenes an Appointments Committee to recommend the appointment of Councillor-directors to the boards of the Council's directly-owned organisations –Christchurch City Holdings Ltd, Vbase Ltd, Civic Building Ltd and ChristchurchNZ Holdings Ltd;
2. Delegates the responsibility for appointing and convening the Appointments Committee to the Chair of the Board of Christchurch City Holdings Ltd to be undertaken in accordance with the Council's Policy for the Appointment and Remuneration of Directors; and
3. Agrees that the Appointments Committee provides a Memorandum to Councillors as soon as possible providing information about the process to be conducted, and identifying the members of the Appointments Committee;
4. Notes that a report will be provided to the Council with recommendations for appointments by late November/early December 2019.

Councillor Gough/Councillor Scandrett

Carried

Deputy Mayor Turner left for the remainder of the meeting at 3.37pm during consideration of item 12.

12. Water Supply Security Update

Council Resolved CNCL/2019/00135

That the Council:

1. Notes the report and advice from staff contained within it.
2. Note that the Hackthorne reservoir repair work and drilling a new well at Grassmere taking place over the summer months, could require bringing further unsecure wells back into service to meet demand, and that these would need to be dosed with chlorine at 0.5mg/L.
3. Authorise the General Manager City Services to introduce water restrictions over the summer period, to facilitate ongoing works on the water supply network with the objective to minimise the need of bringing unsecure wellheads back into operation to maintain supply.

Councillor Templeton/Councillor Cotter

Carried

Karakia Whakamutunga

Delivered by Councillor Daniels.

Meeting concluded at 3.46pm.

CONFIRMED THIS 14th DAY OF NOVEMBER 2019

**MAYOR LIANNE DALZIEL
CHAIRPERSON**

Item 6. Mayor's Report: Council committee structure for the 2019-2022 triennium: Updated Mayor's Committee Structure

CONFIRMED

31 October 2019

