Summit Road Protection Authority and its Advisory Committee
AGENDA

Notice of Meeting:
A combined meeting of the Summit Road Protection Authority and its Advisory Committee will be held on:

Date: Friday 29 March 2019
Time: 5pm
Venue: Boardroom, Beckenham Service Centre, 66 Colombo Street, Beckenham, Christchurch

Authority Membership
Chair Councillor Grant Miller (Selwyn District Council)
Members Councillor Tim Scandrett (Christchurch City Council)
Jed O'Donoghue (Banks Peninsula Community Board)

Advisory Committee Membership
Chair Paul Loughton - Summit Road Society Inc nominee
Members Christchurch City Councillor Tim Scandrett
Selwyn District Councillor Grant Miller
Banks Peninsula Community Board Member Jed O'Donoghue
Douglas Couch - Rūnanga nominee
Dr Christine Dann - nominee of the Minister of Conservation
Peter Graham - Landowner nominee
Denis Aldridge - Landowner nominee
Kelvin McMillan - Senior Policy Planner
Environment Canterbury nominee (Gillian Jenkins as representative pending nomination)

Executive Secretary
Mark Saunders
941 6436
mark.saunders@ccc.govt.nz
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The Summit Road (Canterbury) Protection Act 2001 is the statutory basis of the Summit Road Protection Authority and its Advisory Committee, and states that the Summit Road Protection Authority is a Joint Committee of:
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Summit Road Protection Authority

1. **Apologies for the Authority**
   At the close of the agenda no apologies had been received.

2. **Declarations of Interest for the Authority**
   Members are reminded of the need to be vigilant and to stand aside from decision making when a conflict arises between their role as a member and any private or other external interest they might have.

3. **Confirmation of Authority’s Previous Minutes**
   For the confirmation of the Summit Road Protection Authority:
   That the minutes of the Summit Road Protection Authority meeting held on Tuesday, 29 January 2019 be confirmed (refer page 10).

4. **Public Forum**
   A period of up to 30 minutes may be available for people to speak for up to five minutes on any issue that is not the subject of a separate hearings process.

5. **Deputations by Appointment**
   There were no deputations by appointment at the time the agenda was prepared.

6. **Petitions**
   There were no petitions received at the time the agenda was prepared.

Authority adjourns to hear the consideration of the Advisory Committee

7. **Apologies for the Advisory Committee**
   At the close of the agenda no apologies had been received.

8. **Declarations of Interest for the Advisory Committee**
   Members are reminded of the need to be vigilant and to stand aside from decision making when a conflict arises between their role as a member and any private or other external interest they might have.

9. **Confirmation of Authority’s Previous Minutes**
   For the confirmation of the Advisory Committee:
   That the minutes of the Advisory Committee meeting held on Tuesday, 29 January 2019 be confirmed (refer page 10).
10. Summit Road Car Parks

Briefing on Summit Road Car Parks to be received from City Council Parks staff.

**Staff Recommendations**

That the Advisory Committee:

1. Receives the briefing on Summit Road Car Parks.

11. Port Hills Parks Plan

Introductory briefing on Port Hills Parks Plan to be received from City Council Senior Network Planner Parks.

**Staff Recommendations**

That the Advisory Committee:

1. Receives the introductory briefing on the Port Hills Parks Plan.

12. Summit Road Speed Limit Review

At its last meeting the Authority anticipated upcoming consultation by the City Council on the speed limit for Summit Road.

The Authority were supportive of the proposal to reduce the speed limit to 60 km/h on Summit Road (Godley Head – Gebbies Pass Road) and sections of adjoining side roads as listed in the report, though were also concerned about the safety of the Summit Road’s intersection with Dyers Pass Road and requested that City Council staff also investigate this and consider safety improvements, which may include such mechanisms as flashing lights signalling the intersection.

The Authority resolved that it:

1. Receives the information in the briefing on the Summit Road Speed Limit Review.

2. Approves a submission being made by a member or officer on its behalf to the City Council in support of the proposed reduction of the speed limit to 60 km/h on Summit Road (Godley Head – Gebbies Pass Road) and sections of adjoining side roads as listed in the report.

3. Requests that City Council staff investigate the intersection of Summit Road and Dyers Pass Road with a view to improving the safety of the intersection.

Member Scandrett declared an interest in this item and took no part in the voting on the matter.

The City Council has now released the consultation information and is currently open for feedback until 8 April 2019. Since this meeting falls within the consultation period, the opportunity is taken to copy below the consultation information and confirm the detail of the Authority’s submission.

**Staff Recommendations**

That the Advisory Committee:

1. Receives the information in this report.

2. Recommends that the Authority confirms the detail of its submission on the Summit Road Speed Limit Review as follows:
SUMMIT ROAD PROTECTION AUTHORITY
Te Mana Tiaki i Te Ara Akitu

[Date]

SUMMIT ROAD PROTECTION AUTHORITY SUBMISSION TO THE CHRISTCHURCH CITY COUNCIL ON THE SUMMIT ROAD SPEED LIMIT REVIEW

The Summit Road Protection Authority is constituted under the Summit Road (Canterbury) Protection Act 2001. The purposes of this Act are:

(a) to provide for the preservation and protection of the scenic amenity associated with the Summit Road and other roads, walkways, paths, and public open spaces within the protected land:
(b) to provide for the preservation and protection of natural amenities associated with land within the protected area:
(c) to provide for the improvement of facilities for the public enjoyment of the scenic amenity and the natural amenities.

For a number of years the Authority has been extremely concerned about antisocial behaviours on the Summit Road and resulting damage to the amenities and facilities of the Summit Road corridor. The Authority welcomes the Summit Road Speed Limit Review as potentially addressing at least one form of antisocial behaviour relating to speeding and the risk of unsafe driving speeds resulting in damage to the amenities and facilities of the Summit Road or attracting antisocial behaviour to the area.

The Authority’s concern for the public enjoyment of the scenic amenity and natural amenities of the Summit Road and other roads, walkways, paths, and public open spaces within the protected land surrounding the Summit Road motivate it to endorse initiatives improving the safety of users of the Summit Road.

The Authority and its Advisory Committee have considered the Summit Road Speed Limit Review and resolved to:

Support the proposed reduction of the speed limit to 60 km/h on Summit Road (Godley Head – Gebbies Pass Road) and sections of adjoining side roads as proposed.

The Authority and its Advisory Committee also:

Requests that City Council staff investigate the intersection of Summit Road and Dyers Pass Road with a view to improving the safety of the intersection.

The Summit Road is an immensely valuable asset to motorists, cyclists and walkers in terms of its scenic and natural amenities; these users should all be able to take in the views and scenery safely, and key to this is moderating the speed of motorists without imposing unreasonable restrictions. The Authority supports the balance struck through a 60 km/h speed limit, and requests ongoing safety improvements, noting their concern for the safety of the intersection of Summit Road and Dyers Pass Road, and interest in ensuring the safety of cyclists and walkers is also considered.

Thank you for considering this submission. The Authority [does/does not] wish to be heard on this submission.

Yours faithfully

Chair Grant Miller
SUMMIT ROAD SPEED LIMIT REVIEW

We’re reviewing speed limits across our roading network to make Christchurch roads safer.

Project status: Open for feedback
Open for feedback: 11th March 2019 - 8th April 2019

To improve safety for everyone we’re proposing to change the speed limit from 100km/h (and 70km/h) to 60km/h on Summit Road. Adjoining side roads, Broadleaf Lane, Worsleys Road, Mount Pleasant Road, Evans Pass Road and Sumner Road are also included in the proposal.

Why review the speed limit?

Slowing down saves lives, with a strong link between speed and safety on our roads.

We want to make Christchurch roads as safe as possible so we are reviewing speed limits across the city’s roading network where there are concerns they are not safe or appropriate.

Having speed limits set at the correct level for the conditions on specific roads is one of the most important ways we can help people get to where they need to go safely.

A drop in speed on Summit Road and the five adjoining side roads may also help address some of the anti-social road user behaviour happening in the area and make it a more enjoyable space for recreational users.

Setting speed limits

The Christchurch City Council’s Traffic and Parking Bylaw 2017 allows Council to set and change speed limits on roads within Christchurch in accordance with the Speed Management guide(external link) and the Land Transport Rule: Setting of Speed Limits 2017(external link). Consultation is required as part of this process.
Speed limit review area

The decision-making process

In May a Hearings Panel will consider all submissions on the proposal and hear from any submitters who would like to speak about their feedback. The Hearings Panel will give its recommendation to Council, who will then consider whether to approve the changes.

Hearings

Public hearings will be held in May 2019. Would you like the opportunity to speak to the hearings panel about your feedback?

Sumner Road reopening
Sumner Road will reopen from 6pm on 29 March 2019.

Christchurch City Council and NZ Transport Agency are working to reopen Sumner Road, from Evans Pass to Lyttelton. Contractors have spent the past two-and-a-half years working to reinstate Sumner Road, which has been closed to traffic since tonnes of rocks came tumbling down onto it from the surrounding cliffs during the 22 February 2011 earthquake.

13. Annual Report for the Year Ending 30 June 2018

The Authority’s Annual Report for the year ending 30 June 2018 is separately circulated for approval. Upon adoption by the Authority the report will be forwarded to the contributory Councils.

Staff Recommendations

That the Advisory Committee:

1. Approves the separately circulated Annual Report for the year ending 30 June 2018 and recommends it to the Authority for adoption.


The Summit Road (Canterbury) Protection Act requires the Authority to prepare an estimate of expenditure for the year ahead, in this case for the period 1 July 2019 - 30 June 2020, and submit it to the two contributory Councils. In furtherance of this requirement, a draft Annual Plan and Budget for the relevant period is separately for approval.

It is recommended to levy the two contributory Councils $1,000 for the upcoming year following the latest review.

Staff Recommendations

That the Advisory Committee:

1. Consider and approve the separately circulated draft Annual Plan and Budget for 1 July 2019 – 30 June 2020 and recommend it to the Authority for adoption.

15. Members’ Information Exchange

This item provides an opportunity for Members to update each other on recent events and/or issues of relevance and interest to the Authority and its Advisory Committee.

16. Authority Consideration of Item 10: Summit Road Car Parks

Staff Recommendations

That the Authority:

1. Receives the briefing on Summit Road Car Parks.
17. **Authority Consideration of Item 11: Port Hills Parks Plan**

   **Staff Recommendations**

   That the Authority:

   1. Receives the introductory briefing on the Port Hills Parks Plan.

18. **Authority Consideration of Item 12: Summit Road Speed Limit Review**

   **Staff Recommendations**

   That the Authority:

   1. Receives the consultation information.
   2. Confirms the detail of its submission on the Summit Road Speed Limit Review as recommended by the Advisory Committee.
   3. Considers whether it wishes to be heard on its submission by the Hearings Panel.

19. **Authority Consideration of Item 13: Annual Report for the Year Ending 30 June 2018**

   **Staff Recommendations**

   That the Authority:

   1. Adopts the separately circulated Annual Report for the year ending 30 June 2018.

20. **Authority Consideration of Item 14: Draft Annual Plan and Budget for 2019-20**

   **Staff Recommendations**

   That the Authority:

   1. Adopts the separately circulated Annual Plan and Budget for 1 July 2019 – 30 June 2020 and approves levying $1,000 from the contributory Councils for the year.
Meeting of the Summit Road Protection Authority and its Advisory Committee

MINUTES

Date: Tuesday 29 January 2019
Time: 5pm
Venue: Committee Room 1, Level 2, Civic Offices, 53 Hereford Street, Christchurch

Present
From the Authority
Chair Councillor Grant Miller (Selwyn District Council)
Members Councillor Tim Scandrett (Christchurch City Council)
Jed O’Donoghue (Banks Peninsula Community Board)

From the Advisory Committee
Chair Paul Loughton - Summit Road Society Inc
Members Christchurch City Councillor Tim Scandrett
Selwyn District Councillor Grant Miller
Banks Peninsula Community Board Member Jed O’Donoghue
Douglas Couch - Rūnanga nominee
Peter Graham - Landowner
Denis Aldridge - Landowner
Kelvin McMillan - Senior Policy Planner
Invited Attendee Gillian Jenkins - Environment Canterbury

The Summit Road (Canterbury) Protection Act 2001 is the statutory basis of the Summit Road Protection Authority and its Advisory Committee, and states that the Summit Road Protection Authority is a Joint Committee of:
The agenda was dealt with in the following order:

1. Apologies for the Authority
   There were no apologies for the Authority.

2. Declarations of Interest for the Authority
   Member Scandrett declared his interest in Item 14 as a Christchurch City Councillor.

3. Confirmation of Authority’s Previous Minutes
   Authority Resolved
   That the minutes of the Summit Road Protection Authority meeting held on Monday, 26 March 2018 be confirmed.
   Chair Miller/Member Scandrett

4. Public Forum
   There were no public forum presentations.

5. Deputations by Appointment
   Robert Newlands and David Thomson introduced themselves as the directors of the Applicant in respect of Item 10.

6. Petitions
   There were no petitions received at the time the agenda was prepared.

The Authority at 5:06pm adjourned to hear the consideration of its Advisory Committee which then convened with the Authority to reconvene at the conclusion of its Advisory Committee’s meeting.

7. Apologies for the Advisory Committee
   The apology received from Member Dann was accepted.
   Member O’Donoghue/Chair Loughton

8. Declarations of Interest for the Advisory Committee
   Member Scandrett declared his interest in Item 11 as a Christchurch City Councillor.

9. Confirmation of Advisory Committee’s Previous Minutes
   Advisory Committee Resolved
   That the minutes of the Advisory Committee meeting held on Monday, 26 March 2018 be confirmed.
   Chair Loughton/Member Aldridge
10. Application from Canterbury Communications Limited - Licensed Telecommunication Facility on Broadleaf Lane, Mt Pleasant

Advisory Committee Comment

1. The Advisory Committee accepted the original staff recommendations without change endorsing the staff assessment of the effects of the application on the amenities as minor for so long as the recommended terms of the resolution are satisfied, though signalled that this does not endorse any further proliferation of such facilities, which it would not encourage and would need to be assessed on a case-by-case basis.

2. The Advisory Committee noted the Applicant’s representation in their presentation that they would be willing to accommodate other operators within their facility where reasonably possible to assist with minimising such facilities, recognising that the Applicant may be restrained in this by the terms of the licence with the Christchurch City Council.

Advisory Committee Resolved

That the Advisory Committee recommends that the Authority:

1. Approves (under section 17 of the Act) that Canterbury Communication Limited’s telecommunications facility on unformed legal road at the termination of Broadleaf Lane may continue to occupy its current site in its current condition for so long as:
   - the Applicant promptly agrees to a licence offered by the Christchurch City Council to occupy the unformed legal road;
   - the term of the license agreed with the Christchurch City Council (including the term of rights of renewal) has not expired (and the license has not been otherwise terminated);
   - the Applicant (or any assignee of the licence permitted under its terms):
     o complies with the terms of licence with Christchurch City Council,
     o maintains the facility to its current discrete and tidy non-reflecting painted finish,
     o refrains from expanding the facility in its external dimensions and elements, and
     o maintains current levels of public access around the facility.

Member Aldridge/Member Graham    Carried

11. Summit Road Speed Limit Review

City Council Transport Engineer, Andrew Hensley, joined the table to present in regard to the upcoming consultation on the Speed Limit Review.

Member Scandrett declared an interest in this item and took no part in the discussion and voting on the matter.

Advisory Committee Comment

The Advisory Committee were supportive of the proposal to reduce the speed limit to 60 km/h on Summit Road (Godley Head – Gebbies Pass Road) and sections of adjoining side roads as listed in the report, though were also concerned about the safety of the Summit Road’s intersection with Dyers
Pass Road and requested that City Council staff also investigate this and consider safety improvements, which may include such mechanisms as flashing lights signalling the intersection.

**Staff Recommendations**

That the Advisory Committee:

1. Receives the information in the briefing on the Summit Road Speed Limit Review.
2. Considers whether it wishes to make recommendations to the Authority in respect of forming a view on the Summit Road Speed Limit Review which may be submitted to the City Council through its consultation process and heard at the hearings.

**Advisory Committee Resolved**

That the Advisory Committee recommends that the Authority:

1. Receives the information in the briefing on the Summit Road Speed Limit Review.
2. Submits to the City Council in support of the proposed reduction of the speed limit to 60 km/h on Summit Road (Godley Head – Gebbies Pass Road) and sections of adjoining side roads as listed in the report.
3. Requests that City Council staff investigate the intersection of Summit Road and Dyers Pass Road with a view to improving the safety of the intersection.

Member Aldridge/Member Couch  **Carried**

**12. Members’ Information Exchange**

1. The members noted their concerns about the fire risk on the Port Hills, which Member Scandrett offered to convey to FENZ (Fire and Emergency New Zealand) noting, as endorsed by the Advisory Committee, request for FENZ to investigate the fire risk.

2. Chair Loughton noted the Summit Road Society’s acquisition of Tussock Hill Farm.

The Advisory Committee concluded its meeting at 6pm, at which time the Authority reconvened to deliberate.

**13. Authority Consideration of Item 10: Application from Canterbuty Communications - Licensed Telecommunication Structure on Broadleaf Lane, Mt Pleasant**

**Authority Comment**

1. The Authority accepted the staff recommendations and the Advisory Committee’s recommendations endorsing the staff assessment of the effects of the application on the amenities as minor for so long as the recommended terms of the resolution are satisfied, though signalled that this does not endorse any further proliferation of such facilities, which it would not encourage and would need to be assessed on a case-by-case basis.

2. The Authority also noted the Applicant’s representation in their presentation that they would be willing to accommodate other operators within their facility where reasonably possible to assist with
minimising such facilities, recognising that the Applicant may be restrained in this by the terms of the licence with the Christchurch City Council.

**Authority Resolved**

That the Authority:

1. Confirms that discretion remains with it pursuant to section 17 of the Summit Road (Canterbury) Protection Act 2001 to approve the application on the basis the effects on the amenities are minor without further notification, and this power is not delegated.

2. Approves pursuant to section 17 of the Summit Road (Canterbury) Protection Act 2001 that Canterbury Communication Limited’s telecommunications facility on unformed legal road at the termination of Broadleaf Lane may continue to occupy its current site in its current condition as having no more than minor effects on the amenities for so long as:
   - the Applicant promptly agrees to a licence offered by the Christchurch City Council to occupy the unformed legal road;
   - the term of the license agreed with the Christchurch City Council (including the term of rights of renewal) has not expired;
   - the Applicant (or any assignee of the licence permitted under its terms):
     o complies with the terms of licence with Christchurch City Council,
     o maintains the facility to its current discrete and tidy non-reflecting painted finish,
     o refrains from expanding the facility in its external dimensions and elements, and
     o maintains current levels of public access around the facility.

Chair Miller/Member O’Donoghue

**Carried Unanimously**

14. **Authority Consideration of Item 11: Summit Road Speed Limits Review**

Member Scandrett declared an interest in this item and took no part in the discussion and voting on the matter.

**Authority Comment**

The Authority were also supportive of the proposal to reduce the speed limit to 60 km/h on Summit Road (Godley Head – Gebbies Pass Road) and sections of adjoining side roads as listed in the report, though were also concerned about the safety of the Summit Road’s intersection with Dyers Pass Road and requested that City Council staff also investigate this and consider safety improvements, which may include such mechanisms as flashing lights signalling the intersection.

**Staff Recommendations**

That the Authority:

1. Receives the information in the briefing on the Summit Road Speed Limits Review.

2. Considers whether it wishes to make a submission on the Summit Road Speed Limit Review to the City Council through its consultation process and be heard at the hearings.
Authority Resolved

That the Authority:

1. Receives the information in the briefing on the Summit Road Speed Limit Review.
2. Approves a submission being made by a member or officer on its behalf to the City Council in support of the proposed reduction of the speed limit to 60 km/h on Summit Road (Godley Head – Gebbies Pass Road) and sections of adjoining side roads as listed in the report.
3. Requests that City Council staff investigate the intersection of Summit Road and Dyers Pass Road with a view to improving the safety of the intersection.

Member O’Donoghue/Chair Miller  Carried

Meeting concluded at 6:05pm.

CONFIRMED THIS 29th DAY OF MARCH 2019