



**SUMMIT ROAD PROTECTION AUTHORITY**  
TE MANA TIAKI I TE ARA AKITU

---

## **Summit Road Protection Authority and its Advisory Committee AGENDA**

---

### **Notice of Meeting:**

A combined meeting of the Summit Road Protection Authority and its Advisory Committee will be held on:

**Date:** Tuesday 29 January 2019  
**Time:** 5pm  
**Venue:** Committee Room 1, Level 2, Civic Offices, 53 Hereford Street, Christchurch

---

<b>Authority Membership</b>		<b>Advisory Committee Membership</b>	
Chair	Councillor Grant Miller (Selwyn District Council)	Chair	Paul Loughton - Summit Road Society Inc nominee
Members	Councillor Tim Scandrett (Christchurch City Council)	Members	Christchurch City Councillor Tim Scandrett Selwyn District Councillor Grant Miller Banks Peninsula Community Board Member Jed O'Donoghue Douglas Couch - Rūnanga nominee Dr Christine Dann - nominee of the Minister of Conservation Peter Graham - Landowner nominee Denis Aldridge - Landowner nominee Kelvin McMillan - Senior Policy Planner Environment Canterbury nominee (Gillian Jenkins as representative pending nomination)
	Jed O'Donoghue (Banks Peninsula Community Board)		

---

**If you require access to the Civic Offices after 5pm, please phone  
the Executive Secretary ahead of the meeting date on the number below**

**29 January 2019**

**Executive Secretary**

Mark Saunders

941 6436

mark.saunders@ccc.govt.nz

[www.ccc.govt.nz](http://www.ccc.govt.nz)

The Summit Road (Canterbury) Protection Act 2001 is the statutory basis of the Summit Road Protection Authority and its Advisory Committee, and states that the Summit Road Protection Authority is a Joint Committee of:



## TABLE OF CONTENTS

### Summit Road Protection Authority opens the meeting

1. Apologies for the Authority.....	3
2. Declarations of Interest for the Authority.....	3
3. Confirmation of Authority's Previous Minutes.....	3
4. Public Forum .....	3
5. Deputations by Appointment.....	3
6. Petitions .....	3

### Authority adjourns to hear the consideration of the Advisory Committee

7. Apologies for the Advisory Committee .....	3
8. Declarations of Interest for the Advisory Committee .....	3
9. Confirmation of Advisory Committee's Previous Minutes .....	3
10. Application from Canterbury Communications Limited - Licensed Telecommunication Structure on Broadleaf Lane, Mt Pleasant.....	4
11. Summit Road Speed Limit Review .....	16
12. Members' Information Exchange .....	22

### Authority reconvenes to deliberate

13. Authority Consideration of Item 10: Application from Canterbury Communications .....	21
14. Authority Consideration of Item 11: Summit Road Speed Limits Review.....	21

## Summit Road Protection Authority

### 1. Apologies for the Authority

At the close of the agenda no apologies had been received.

### 2. Declarations of Interest for the Authority

Members are reminded of the need to be vigilant and to stand aside from decision making when a conflict arises between their role as a member and any private or other external interest they might have.

### 3. Confirmation of Authority's Previous Minutes

**For the confirmation of the Summit Road Protection Authority:**

[That the minutes of the Summit Road Protection Authority meeting held on Monday, 26 March 2018 be confirmed \(refer page 22\).](#)

### 4. Public Forum

A period of up to 30 minutes may be available for people to speak for up to five minutes on any issue that is not the subject of a separate hearings process.

### 5. Deputations by Appointment

There were no deputations by appointment at the time the agenda was prepared.

### 6. Petitions

There were no petitions received at the time the agenda was prepared.

## Authority adjourns to hear the consideration of the Advisory Committee

### 7. Apologies for the Advisory Committee

At the close of the agenda no apologies had been received.

### 8. Declarations of Interest for the Advisory Committee

Members are reminded of the need to be vigilant and to stand aside from decision making when a conflict arises between their role as a member and any private or other external interest they might have.

### 9. Confirmation of Authority's Previous Minutes

**For the confirmation of the Advisory Committee:**

[That the minutes of the Advisory Committee meeting held on Monday, 26 March 2018 be confirmed \(refer page 26\).](#)

## 10. Application from Canterbury Communications Limited - Licensed Telecommunication Facility on Broadleaf Lane, Mt Pleasant

This application relates to the existing telecommunications facility ('the facility') at the end of Broadleaf Lane on Mt Pleasant just above the Chorus building car park, which was installed and previously owned by Mount Campbell Networks Limited, having since been acquired by the Applicant, Canterbury Communications Limited. The previous owner installed and maintained the facility with the temporary approval of the Authority, and the Applicant applies for approval for the facility to remain for a term in line with a licence offered by the City Council.

The facility is sited on unformed legal road within the land protected by the Summit Road (Canterbury) Protection Act 2001 ('the Act'). City Council staff have considered the facility's continuing occupation of unformed legal road as within their authority and offered to license that continuing occupation for a term of three years with two rights of renewal of three years each.

The Authority on the other hand is empowered to consider the facility as continuing to be within the wider area of land protected the Act in terms of its effects on the amenities and in light of the purposes of the Act, which are:

- (a) to provide for the preservation and protection of the scenic amenity associated with the Summit Road and other roads, walkways, paths, and public open spaces within the protected land:*
- (b) to provide for the preservation and protection of natural amenities associated with land within the protected area:*
- (c) to provide for the improvement of facilities for the public enjoyment of the scenic amenity and the natural amenities.*

### Staff Recommendations

That the Advisory Committee:

1. Recommends that the Authority approves (under section 17 of the Act) that Canterbury Communication Limited's telecommunications facility on unformed legal road at the termination of Broadleaf Lane may continue to occupy its current site in its current condition for so long as:
  - the Applicant promptly agrees to a licence offered by the Christchurch City Council to occupy the unformed legal road;
  - the term of the license agreed with the Christchurch City Council (including the term of rights of renewal) has not expired (and the license has not been otherwise terminated);
  - the Applicant (or any assignee of the licence permitted under its terms):
    - o complies with the terms of licence with Christchurch City Council,
    - o maintains the facility to its current discrete and tidy non-reflecting painted finish,
    - o refrains from expanding the facility in its external dimensions and elements, and
    - o maintains current levels of public access around the facility.

### Staff Assessment

Staff consider the effects of the application to be minor for reasons noted in the report from when it was previously considered, relevant extract of which is appended as Attachment A below. The facility is a relatively discrete facility in close proximity to similar, larger facilities, so its continued presence has a no more than minor effect on the natural amenity of the area, and its siting has a no more than minor effect on the scenic amenity and public enjoyment of the area as described more fully below.

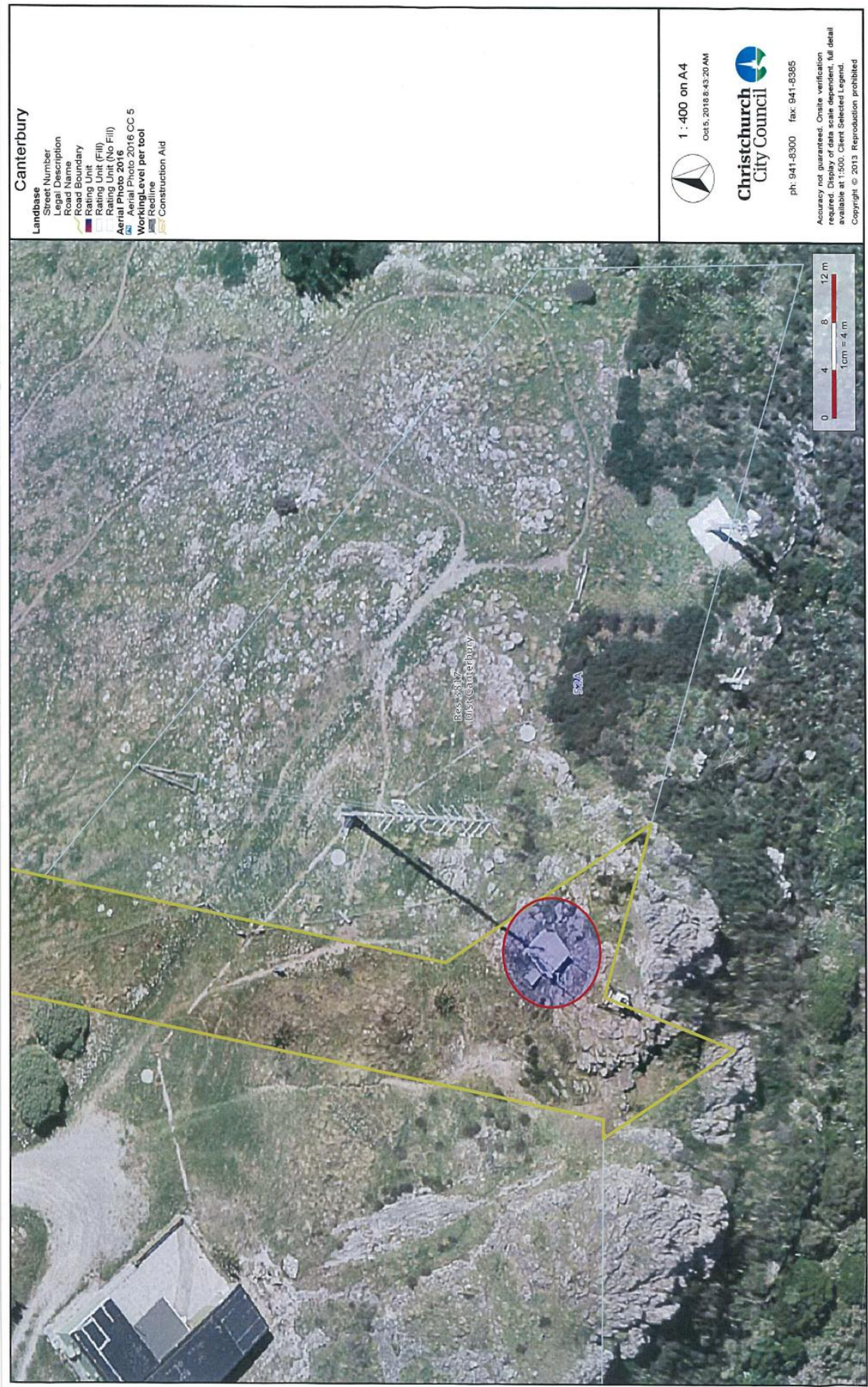
Given that the City Council have drafted and offered the Applicant a detailed licence agreement to regulate the continued occupation of the facility at its current site on unformed legal road, staff consider there will be adequate regulation in place to ensure the effects on the amenities will remain minor.

Staff consider that the licence represents a fair and reasonable solution to the location of the facility in all the circumstances, noting that the Applicant responsibly contacted the Authority to resolve the matter as inherited from the previous owner of the facility and was proactive and cooperative in meeting on site and working with the City Council, Authority and Department of Conservation to understand the application and its background, and to agree a robust licence agreement with the City Council to occupy the unformed legal road.

### **Site Location**

The location of the facility is shown circled in red in the plan immediately below and further in the plans in Attachment A below.





## Attachment A: Extract from Previous Report to the Advisory Committee on the Facility

*[This report was authored by Kelvin McMillan and considered by the Authority at its meeting on 25 July 2016, when the facility was granted extension for current location. The Authority at that time was not inclined to offer further extensions, but could not bind the current discretion of the Authority in the matter so the Authority should consider the application in the present circumstances].*

Members will recall the application by the Mount Campbell Networks Limited to install a temporary radio communication facility on Mt Pleasant. The application was initially approved by the Authority on 24 February 2014 and extended again for a year from 25 May 2015. The approval expired on 30 June 2016. The Summit Road Protection Authority granted Mt Campbell Ltd a further extension until the matter could be considered by the Summit Road Advisory Committee at its next meeting (25 July 2016).

The Summit Road Authority resolution read:

Clause "4. *Temporary Mobile Radio Facility on Mt Pleasant*

*The Advisory Committee considered the following recommendation:*

- a. *The Authority agrees to extend the existing consent to 30.06.2016 provided the transmission is painted a non- reflecting colour.*
- b. *Note the current proposal for a permanent facility  
(G Miller / T Scandrett)*

*P Smith voted against this recommendation and requested her vote be recorded."*

On 31 May 2016 I enquired by email if Mount Campbell Networks Limited were still intending to apply for a consent to erect a permanent radio communications facility on Mt Pleasant. On 6 July Mr Lloyd Wensley from Mt Campbell Networks Ltd confirmed that they were seeking an extension to their temporary consent until late July 2018.

Mount Campbell Networks Limited submitted the following background information in support of their application to extend their current site occupation:

### Reason for the Consent Extension

Mt Campbell has provided the following background information on their application for a consent.

*"Mount Campbell Networks Limited has sought to obtain satisfactory accommodation within the Chorus facility but no meaningful progress has been made in over five years. We have had discussion with both, the Department of Conservation and Christchurch City Council on the subject and are now in discussion with Jenny Williams from the Department of Conservation in Christchurch over the matter.*

### **The history is as follows:**

*Firstly:*

*Our company purchased radio infrastructure located at the Gondola initially installed and owned by Tait Communications Limited (then sold to TR Corporation (Bearcom) and then purchased by Mount Campbell). This infrastructure was located in the roof space of the Gondola building and presented a significant OSH hazard. There was no adequate radio mast and therefore antennas were horizontally disposed. The site was less than adequate for modern radio communications facilities and access was*



*restricted and constrained by the operational requirements of the Gondola. Furthermore an application to Gondola management to increase our presence on the site on an urgent basis was declined and they gave us no comfort about when approval may be granted. We also understood that our activity on the site was permitted activity under their concession to occupy reserve land. Despite having a formal lease with the Gondola Company we understood at that time they might not be legally permitted to enter such an arrangement. Therefore we decided to abandon the site and re-locate to Mt Pleasant which is far more suitable for the purpose described.*

*Secondly:*

*Immediately after purchasing the radio infrastructure at the Gondola we sought to relocate to Telecoms facility on Mount Pleasant. Initial discussion was held with Jonathon Wharerau of Chorus in December 2009 and we have had intermittent discussions with Chorus throughout 2010, 2011 2012, and 2013 which continued throughout 2014, 2015 and is still taking place after we had relocated to our temporary facility to Mt Pleasant. All discussions with Chorus have been frustrating and with no outcome. We have formed the opinion that they neither have mast aperture for our requirements nor suitable space for us in their building. Chorus appears to have an inability to either say yes or no.*

*We had reached the conclusion that the best way forward is to establish a new modern, robust and resilient radio communications facility compliant with Importance Level 4 under the Building Code, adjacent to the summit of Mount Pleasant for our use and also for the use of other operators that are experiencing the same frustration in providing radio communication services. We are progressing this with the Department of Conservation but it is unlikely that an outcome will be reached prior to the end of our current permit which is the 30th June 2016."*

#### **Current Mt Campbell Networks Ltd Temporary Facility**

Site visits to the telecommunications facility on Mt Pleasant were made on Friday 3 and 24 June 2016. The Mt Campbell Networks Ltd temporary structure was inspected and it was noted that it had been painted a recessive light olive brown colour. The structure is situated on the hill slope area of Mt Pleasant, within unformed legal road just above the Chorus building car park.

*Right: Mt Campbell Networks Ltd radio communications facility.*







*Above: View of Mt Campbell Networks Ltd temporary facility from Mt Pleasant Summit Area (brown shed with antennae beside the trig station). The 20m (approx.) transmitting mast is on the left.*



*Above: View of Mt Campbell Networks Ltd temporary facility from Chorus car park area. Chorus building on the right, transmitting mast on the left.*

## Current Site Occupation Approvals

As stated above the Authority has granted approval for Mt Campbell Networks Ltd to operate on their current site until 30 June 2016, subsequently extended to 25 July 2016. Approval to occupy unformed legal Road (Broadleaf Lane) was granted by the Christchurch City Council on 1 March 2014.

## Planning Context

Activities on the peak of Mt Pleasant are subject to a number of legislative constraints. These include the Resource Management Act, Reserves Act, Telecommunications Act and the Summit Road Protection Act. Some of the telecommunications facilities on Mt Pleasant (e.g. Police) provide essential telecommunications services.

### **Resource Management Act / Telecommunications Act 2001**

Sugarloaf Peak, Marleys Hill and Mt Pleasant all have sites designated in the operative district plan for telecommunications facilities. The Mt Pleasant designation is listed in the District Plan as B7 Chorus New Zealand Limited/Spark New Zealand Trading Limited. In accordance with Section 69XJ of the Telecommunications Act 2001 and s177 of the Resource Management Act 1991, Chorus New Zealand Limited holds the first or primary designation with Spark New Zealand Trading Limited holding the secondary designations. The New Zealand police, TeamTalk and other organisations also have rights (presumably subleases) to occupy the site, in many cases co sharing sites on the existing masts.



***Operative District Plan B7 Chorus /Spark Telecommunications Designation Area***

The operative district plan designation provides planning precedent indicating that location of telecommunications facilities are appropriate on this site provided new buildings are below 8m in height and masts are below 36m. See Appendix 1 for the designation new activity conditions.

Mt Campbell Networks Ltd temporary site occupation is within the operative District Plan Chorus / Spark telecommunications Designation area.

***Reserves Act 1977 and land owners approval***

The Summit of Mt Pleasant where the telecommunications facilities are located is held as a Scenic Reserve subject to the Reserves Act. However as the temporary Mt Campbell facility is sited on unformed legal road (Broadleaf lane) this does not apply.

The City Council has land administration rights (Control and Management) over Mt Pleasant Reserve but in this situation the Department of Conservation is managing the Mt Campbell networks lease application.

Mt Campbell Networks Ltd currently has an application to the Department of Conservation for a permanent facility within the reserve. This is being assessed by the Department and from a radio communications perspective by the potentially affected telecommunications companies who occupy the Mt Pleasant site. Other options are also being investigated. City Council staff consider that permanent telecommunications facilities are best co-located wherever possible.



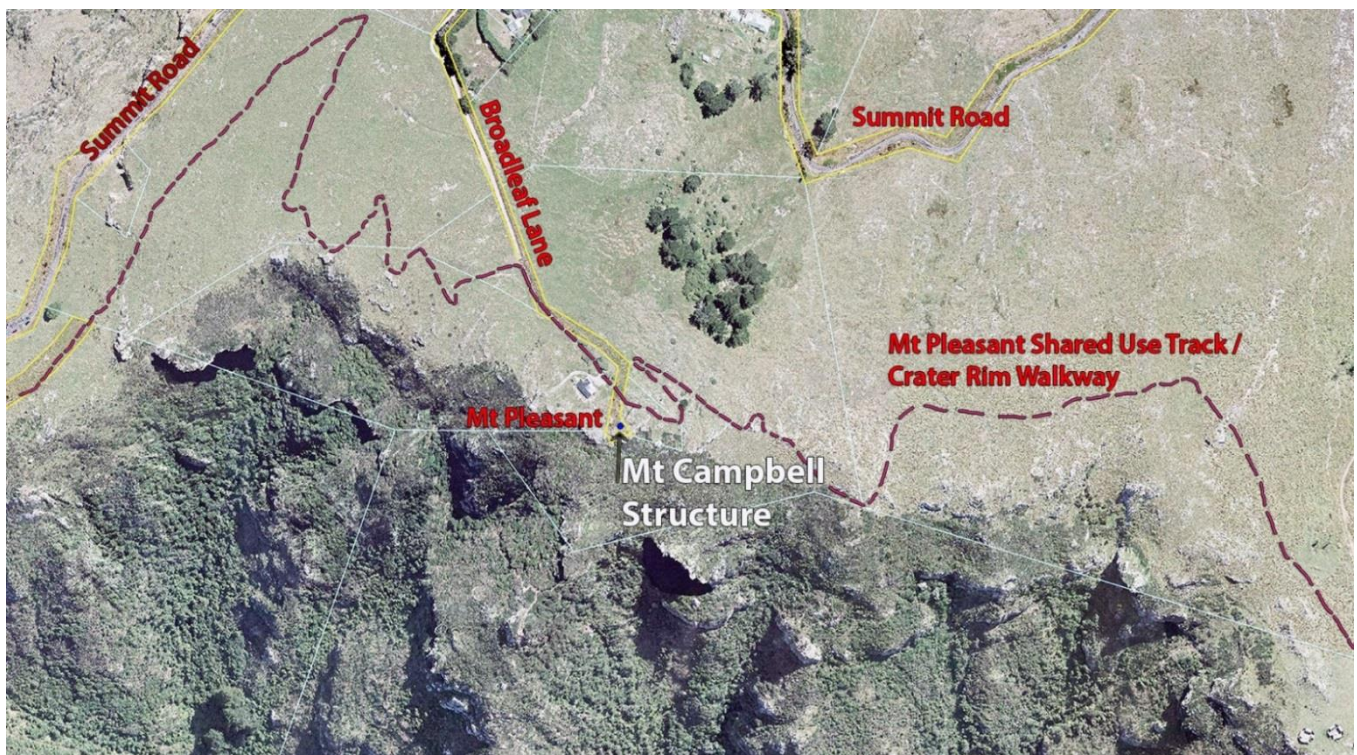
## Effect on the Scenic and Natural Amenity of the Summit Road Area

### Purpose of the Summit Road (Canterbury) Protection Act 2001

- (a) to provide for the preservation and protection of the scenic amenity associated with the Summit Road and other roads, walkways, paths, and public open spaces within the protected land:
- (b) to provide for the preservation and protection of natural amenities associated with land within the protected area:
- (c) to provide for the improvement of facilities for the public enjoyment of the scenic amenity and the natural amenities.

### Public Walkways

The walking and mountain bike recreation route nearest the Mt Campbell radio communication structure is the Mt Pleasant Shared Use Track. This track effectively forms part of the Crater Rim walkway. The Council's description of the route is quoted below.



*Above: Mt Campbell radio communications structure in relation to parks walkway system*

## **Mt Pleasant Shared Use Track**

***“Start:** Cavendish Saddle, Summit Road, Port Hills.*

***Finish:** Mt Pleasant gun emplacements.*

***Distance:** 2.25km.*

***Time:** 40 minutes one way.*

***Dogs:** Must be kept on leads.*

### **Description:**

*If you start this walk from the Cavendish saddle there is parking at the layby. The start of the track is well signposted and gradually climbs through a rolling tussock landscape to a gravel road.*

*Take the gravel road uphill to some radio masts on the top of Mt Pleasant. A short side trip to the trig offers superb 360 degree views over Christchurch and the Canterbury Plains and across to Mt Herbert and Kaitorete Spit.*

*From the radio masts, the track follows a rocky ridge and weaves its way through tussock to end on a 4WD track near the Mt Pleasant gun emplacements. From here you can walk back the same way or continue along the Crater Rim Walkway.”*

The Mt Campbell radio communication structure is most noticeable in the immediate vicinity of Mt Pleasant summit area and nearby walkway. It cannot be seen from Broadleaf Lane below the top cattle stop at the entrance to the telecommunications facilities.

From a recreation / open space planning perspective the primary value of Mt Pleasant is as a viewing platform from which exceptional panoramic views over the harbour, plains and coastline can be gained. I consider the effects of the temporary structure to be local in effect and of relatively low visual importance in relation to the other more prominent telecommunication facilities on Mt Pleasant.

## **Conclusion**

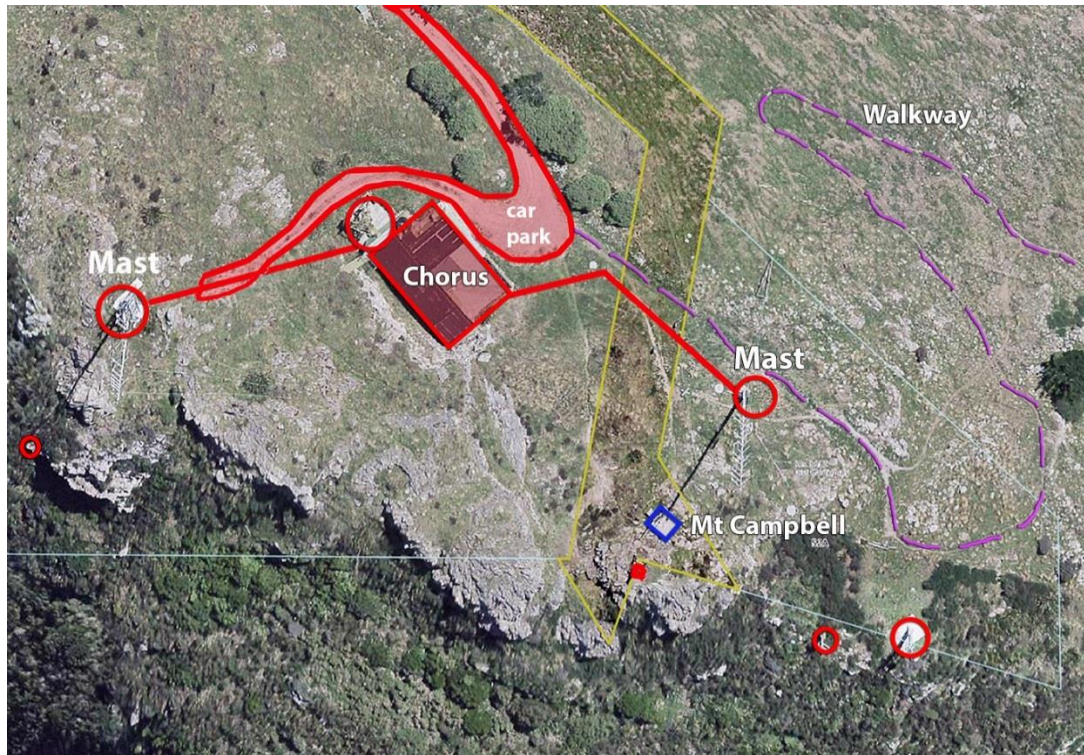
The District Plan telecommunications designation over the majority of the summit area of Mt Pleasant allows telecommunications structures as permitted uses subject to the conditions outlined in Appendix 1. The Mt Campbell temporary radio communications structure is within the designation area. Summit Road Protection Act assessment matters are independent of the District Plan, however the existence of the designation provides a strong planning precedent for the use of the area for telecommunications facilities. Restriction of designated areas to only a few locations on the Port Hills encourages co-location of telecommunications facilities.

The Mt Campbell structure’s location near the Mt Pleasant Shared Use Track / Crater Rim Walkway does increase its exposure to public view, but again this should be put in context with the fact that it



is a designated telecommunications site with two large masts a number of dispersed microwave structures and a large building nearby.

The existing temporary Mt Campbell structure has been painted a recessive colour and is small scale in relation to the adjoining telecommunications masts, the Chorus building and the car park. It could be argued that the nearby trig station is more intrusive in respect to the scenic amenity of the site as it is located on the top of Mt Pleasant and painted black and white. The summit area of Mt Pleasant has been considerably modified by telecommunications masts and other structures, guy wires, concrete cable ducts, access tracks, trig station and the car park and Chorus building. Whilst the structure is clearly visible I do not consider that it will have more than minor effects on the area,



individually within the context of the other structures, or in combination with other structures on Mt Pleasant.

*Above: Telecommunications facilities and infrastructure on Mt Pleasant Summit area.*

However rationalization and co-location of the telecommunications and other facilities would be a desirable long term aim to improve the local scenic and natural amenity of the Mt Pleasant summit area. This may be possible when existing facilities such as masts need to be replaced and future consents are required (if any). Irrespective of the above I consider that given the current situation on Mt Pleasant extension of Mt Campbell's temporary site occupation by the Authority will have less than minor effect on the scenic and natural amenity of the Summit Road area.

**Appendix 1: Christchurch City Council Operative District Plan Designation  
Schedule - Chorus New Zealand Limited/Spark New Zealand Trading Limited**

**B7 Mt Pleasant Radio Station**

Designation Number	B7
Requiring Authority	Chorus New Zealand Limited / Spark New Zealand Trading Limited
Location	Broadleaf Lane, off Summit Road
Roll-over Designation	Yes (with modification)
Legacy Reference	Christchurch City Plan, Volume 3, Part 12, Clause 2.4.1 and Banks Peninsula Operative District Plan, Appendix II Designations
Lapse Date	Given effect to
Underlying Zone	To be confirmed - Phase 2 District Plan Review
Map Number	52, 53

**Purpose**

Telecommunication and radio-communication and ancillary purposes.

**Conditions**

1. The term “building” in the following conditions shall include any structure whether permanent, moveable or immovable, except where the conditions specifically include other conditions for specific structures. The term building shall not include a fence or wall less than 2m in height, structures less than 6m<sup>2</sup> in area and less than 1.8m in height, or temporary structures for maintenance and construction purposes. The term “building” in conditions 4(a)-(e) includes support structures unless a different standard is specified for support structures.
2. The term “support structure” in the following conditions means a structure used solely for the purpose of supporting antennas and, for the avoidance of doubt, excludes connection flanges on the structure and mounting structures used to attach antennas and other equipment to the support structure.
3.
  - a. The following conditions do not apply to existing buildings and existing support structures and to the structures included in the exceptions in conditions 3(b) below.
  - b. The following conditions apply to all new buildings and support structures and additions to existing buildings and support structures, with the exception that the conditions relating to maximum heights, setbacks and recession plane controls shall not apply to:
    - i. aerials;

- ii. antennas;
  - iii. dish antennas (not exceeding 3m in diameter);
  - iv. lightning rods;
  - v. climbing rungs;
  - vi. ventilation ducts and pipes; and
  - vii. associated mounting structures for the above.
- 4.
- a. Maximum height
    - i. No building shall exceed a maximum height of 9m, except a support structure up to a maximum height of 37m and a maximum diameter of 5m at the base narrowing to a maximum diameter of 2.5m at the top.
  - b. Vegetation disturbance
    - i. There shall be no removal or loss of native vegetation indigenous to that part of the Mt Pleasant Radio Station site identified by the number 29.04 (Ecological Heritage Site) in Planning Map 62B.
    - ii. Should any unmodified areas be disturbed as a result of future work, these areas shall be re-vegetated and reinstated as far as practicable, provided that the planting of exotic species or native plants non-local origin shall not be permitted.
  - c. Yard Setbacks
    - i. Buildings, other than a building or structure 1.8m in height or 1.5m<sup>2</sup> or less in area, shall be set back a minimum of 15m from any site boundary with a road and a minimum of 10m from any other site boundary.
  - d. Outdoor Storage
    - i. Any outdoor storage areas adjoining or visible from any public road shall be screened from the road by landscaping not less than 1.8m high. The screening shall have a minimum depth of 1.5m and the plants shall be natives of local origin.
  - e. Visual Effects
    - i. Future works involving new support structures shall require a visual effects assessment to be carried out by a suitably qualified professional and submitted as part of the outline plan.

## 11. Summit Road Speed Limit Review

City Council Transport Engineer, Andrew Hensley, has been invited to provide a briefing on the Summit Road Speed Limit Review.

The consultation on the Review is anticipated to open next month; though the consultation document is not yet available, the report considered by the City Council when it decided to consult on the Review and appoint a Hearings Panel to hear submissions is appended below for the information of the Advisory Committee to assist it in forming any recommendation it may wish to make the Authority in respect of potentially making a submission or merely being informed of the proposal for the speed limit on the Summit Road given the history of anti-social use of the road causing damage to the area.

When the Council considered the appended report at its meeting on 23 August 2018, it resolved as follows:

### ***Council Resolved CNCL/2018/00001***

*That the Council:*

1. *Receive the information in the Summit Road - Speed Limits and Crime Prevention Mechanisms report.*
2. *Appoint a Hearings Panel to receive and consider written and verbal public submissions, and make a recommendation to the Council on the proposed speed limit review of the following roads:*
  - a. *Summit Road (From Godley Head to Gebbies Pass Road)*
  - b. *Evans Pass Road*
  - c. *Sumner Road*
  - d. *Mt Pleasant Road*
  - e. *Broadleaf Lane*
  - f. *Worsleys Road*

*Councillor Davidson/Councillor Clearwater **Carried***

### **Staff Recommendations**

*That the Advisory Committee:*

1. *Receives the information in the briefing on the Summit Road Speed Limit Review.*
2. *Considers whether it wishes to make recommendations to the Authority in respect of forming a view on the Summit Road Speed Limit Review which may be submitted to the City Council through its consultation process and heard at the hearings.*



## Attachment 1: Report considered by City Council

# Summit Road- Speed Limits and Crime Prevention Mechanisms

**Presenter:** Andrew Hensley – Traffic Engineer

## 1. Purpose of Report

1. The purpose of this report is to fulfil the resolution of Council of 22 March 2018 to request a report to enable consideration of lowering of the speed limit on Summit Road (Rapaki Road-Gebbies Pass Road), and to enable consideration of mechanisms that could potentially identify users of Summit Road for crime prevention purposes.
2. The report also requests for the Council, to appoint a hearings panel to receive public feedback on the proposed speed limit review of Summit Road (from Godley Head to Gebbies Pass Road) and adjoining side roads, and make a recommendation to the Council.

## 2. Staff Recommendations

That the Infrastructure, Transport and Environment Committee recommends that the Council:

1. Receive the information in the Summit Road - Speed Limits and Crime Prevention Mechanisms report.
2. Appoint a Hearings Panel to receive and consider written and verbal public submissions, and make a recommendation to the Council on the proposed speed limit review of the following roads:
  - a. Summit Road (From Godley Head to Gebbies Pass Road)
  - b. Evans Pass Road
  - c. Sumner Road
  - d. Mt Pleasant Road
  - e. Broadleaf Lane
  - f. Worsleys Road

## 3. Key Points

1. Staff have progressed investigations to lower the speed limit on Summit Road, utilising the NZTA Speed Management Guide November 2016 and the Land Transport Rule: Setting of Speed Limits 2017.
2. As part of a broader Bank Peninsula Speed Limit Review, it is proposed to reduce the speed limit on Summit Road (Godley Head- Gebbies Pass Road) from 70km/h and 100km/h to 60 km/h along the entire route. This is in recognition of the safe and appropriate speeds of the road, including the road function, design, safety and recreational usage.
3. It is also proposed to reduce the speed limit of the adjoining side roads sections of Evans Pass Road, Sumner Road, Mt Pleasant Road, Broadleaf Lane, Worsleys Road, and Gebbies Pass Road to 60 km/h.
4. A section of Summit Road is within Selwyn District Council. It is intended that Christchurch City Council would lead the process to reduce the speed limit on Summit Road, and if applicable following consideration of the consultation feedback, Selwyn District Council would formalise a change in speed limit through their own decision making processes.

5. Council also requested a report to enable consideration of mechanisms that could potentially identify users for crime prevention purposes. Staff consider there is currently no mechanism supported by the Police available.
6. Police have reconfirmed that installing a crime prevention or vehicle recognition camera on the Summit Road would be of limited benefit to crime prevention. It is considered unlikely that there would be a significant return on the investment to install a camera. Police are unable to commit resources to monitoring a live feed from Summit Road, or to review the extensive amount of video footage that would be collected. The limited benefit would mainly occur in cases of sustained loss of traction offences at the intersection of Summit Road and Dyers Pass Road.

#### 4. Context/Background

1. Summit Road is a popular recreational area with ecological significance that is vulnerable to fire and evidently frequented by anti-social road users.
2. Staff worked with Selwyn District Council, the Police and the Summit Road Protection Authority to investigate and consider a range of possible solutions. A proposal utilising the Cruising and Prohibited Times on Road Bylaw 2014 to restrict night time access to Summit Road (between Rapaki Road- Gebbies Pass Road) and Worsleys Road (from Summit Road to the start of the Track) for vehicles under 3500kg, was consulted on during 2017.
3. Following consideration of the consultation feedback and further discussions with Police, staff recommended that the proposal not be approved. A report was submitted to a Hearings Panel on 25 January 2018, and a subsequent report to Council on 22 March 2018. At this meeting Council resolved not to approve the installation of a Prohibited Times on Road Restriction, but to request four other actions including a consideration of lowering the speed limit and consideration of crime prevention mechanisms.

#### 5. Process

1. The proposal to reduce the speed limit along Summit Road (Godley Head- Gebbies Pass Road) crosses four Community Boards (Spreydon-Cashmere, Halswell-Hornby-Riccarton, Linwood-Central-Heathcote and Banks Peninsula) and part of the Selwyn District Council. Refer to **Attachment A** for a map which outlines the boundaries for Summit Road and adjoining side roads.
2. During the 2017 consultation on the proposed prohibited times on road restrictions for Summit Road, 865 submissions were received. This indicated the high level and metropolitan significance of Summit Road. The current proposal could also gain a high level of interest and the number of submissions and submitters wishing to speak could be extensive.
3. Given the city wide significance, and as it would not be practical to hold a joint meeting of four Community Boards, it is recommended that a Hearings Panel be appointed to hear and consider all submissions, and make a recommendation to the Council. This would mitigate any potential risk to process, as large numbers of submissions are more easily managed under a hearings panel process.
4. In addition to Summit Road (Godley Head- Gebbies Pass Road), staff are also proposing to reduce the speed limit to five adjoining side roads. The following table outlines the Community

Board boundary of each of the roads.

Roads	BP	SC	HHR	LCH
Summit Rd (Godley Head- Gebbies Pass Rd)				
Worsleys Rd (Summit Rd- start of the Track)				
Mt Pleasant Rd (Summit Rd- amended change point)				
Broadleaf Lane (Summit Rd- end)				
Evans Pass Rd (Summit Rd- amended change point)				
Sumner Rd (Summit Rd- existing change point)				

5. Although four of the adjoining feeder roads falls within one Community Board, it is recommended that all of the roads be considered together by a Hearings Panel, in conjunction with Summit Road (Godley Head- Gebbies Pass Road). The reason for this approach is to ensure that the safe and appropriate speeds of Summit Road and the five feeder roads are considered as a whole and in conjunction with one another. Combining all of the roads together would also provide a more efficient and streamlined consultation and decision making process for the public and Elected Members.
6. The Hearings and Council Support Team Leader will exercise their delegation to appoint the membership of this Hearings Panel.
7. Consultation will take place towards the end of 2018, and the hearings panel process will commence in early 2019.

## Attachments

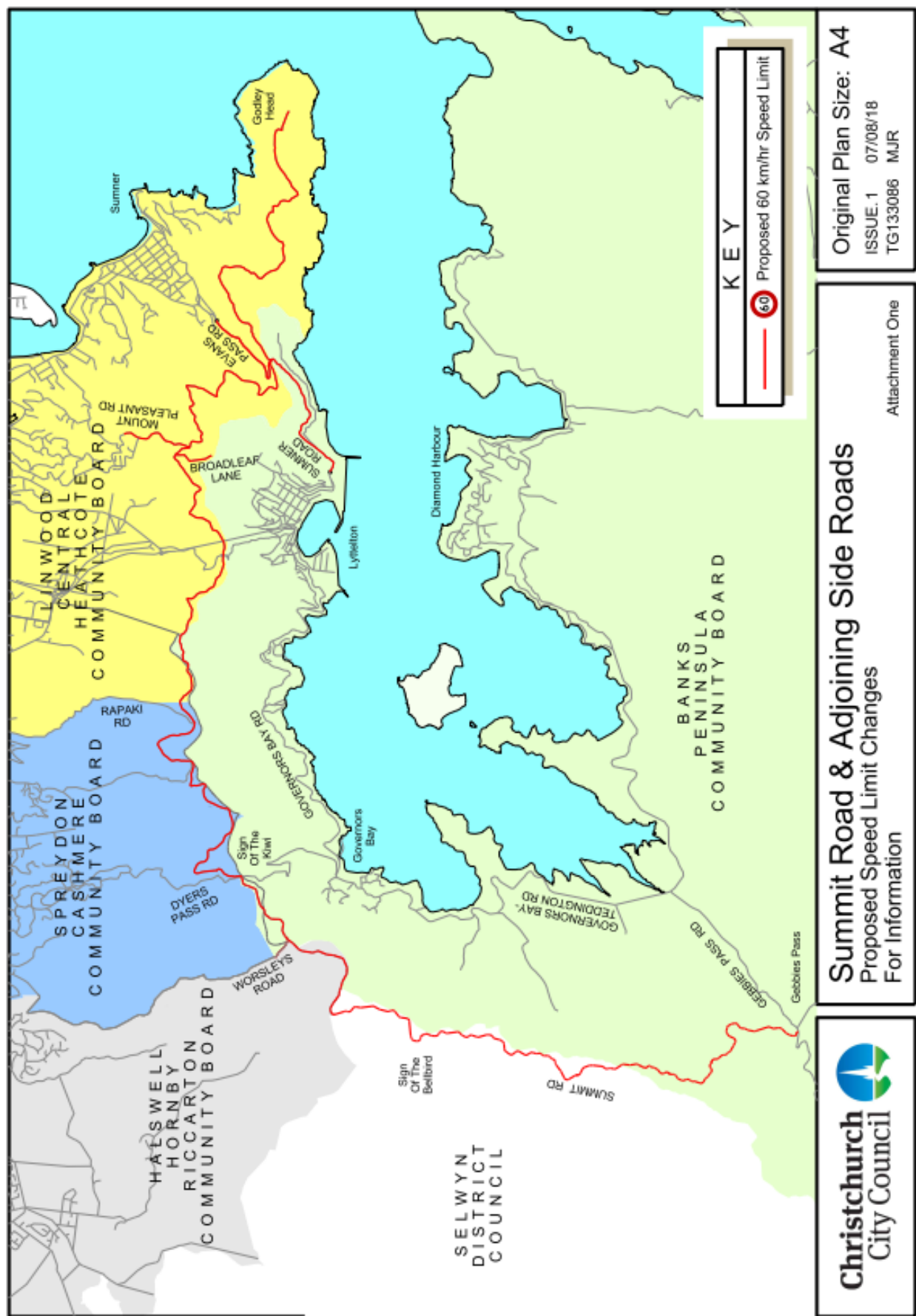
A Map of Summit Road and adjoining side roads

## Signatories

Author Andrew Hensley - Traffic Engineer

Approved By Stephen Wright - Senior Traffic Engineer  
Ryan Rolston - Team Leader Traffic Operations  
Steffan Thomas - Manager Operations (Transport)  
David Adamson - General Manager City Services

Attachment A: Map of Summit Road and adjoining side roads





## 12. Members' Information Exchange

This item provides an opportunity for Members to update each other on recent events and/or issues of relevance and interest to the Authority and its Advisory Committee.

## Authority reconvenes to deliberate

## 13. Authority Consideration of Item 10: Application from Canterbury Communications - Licensed Telecommunication Structure on Broadleaf Lane, Mt Pleasant

### Staff Recommendations

That the Authority:

1. Confirms that discretion remains with it pursuant to section 17 of the Summit Road (Canterbury) Protection Act 2001 to approve the application on the basis the effects on the amenities are minor without further notification, and this power is not delegated.
2. Approves pursuant to section 17 of the Summit Road (Canterbury) Protection Act 2001 that Canterbury Communication Limited's telecommunications facility on unformed legal road at the termination of Broadleaf Lane may continue to occupy its current site in its current condition as having no more than minor effects on the amenities for so long as:
  - the Applicant promptly agrees to a licence offered by the Christchurch City Council to occupy the unformed legal road;
  - the term of the license agreed with the Christchurch City Council (including the term of rights of renewal) has not expired;
  - the Applicant (or any assignee of the licence permitted under its terms):
    - o complies with the terms of licence with Christchurch City Council,
    - o maintains the facility to its current discrete and tidy non-reflecting painted finish,
    - o refrains from expanding the facility in its external dimensions and elements, and
    - o maintains current levels of public access around the facility.

## 14. Authority Consideration of Item 11: Summit Road Speed Limits Review

### Staff Recommendations

That the Authority:

1. Receives the information in the briefing on the Summit Road Speed Limits Review.
2. Considers whether it wishes to make a submission on the Summit Road Speed Limit Review to the City Council through its consultation process and be heard at the hearings.



**SUMMIT ROAD PROTECTION AUTHORITY**  
TE MANA TIAKI I TE ARA AKITU



## Joint Meeting of the Summit Road Protection Authority and its Advisory Committee MINUTES

**Date:** Monday 26 March 2018  
**Time:** 5pm  
**Venue:** Committee Room 1, Level 2, Civic Offices,  
53 Hereford Street, Christchurch

### Present

#### From the Authority

**Chair** Councillor Grant Miller  
(Selwyn District Council)

**Members** Councillor Tim Scandrett  
(Christchurch City Council)

Jed O'Donoghue  
(Banks Peninsula  
Community Board)

#### From the Advisory Committee

**Chair** Paul Loughton - Summit Road Society Inc  
**Members** nominee  
Christchurch City Councillor Tim Scandrett  
Selwyn District Councillor Grant Miller  
Banks Peninsula Community Board Member Jed  
O'Donoghue  
Dr Christine Dann - nominee of the Minister of  
Conservation  
Peter Graham - Landowner nominee  
Denis Aldridge - Landowner nominee  
Kelvin McMillan - Senior Policy Planner

**Invited  
Attendee** Gillian Jenkins - Environment Canterbury

26 March 2018

#### Executive Secretary

Mark Saunders  
941 6436

mark.saunders@ccc.govt.nz

[www.ccc.govt.nz](http://www.ccc.govt.nz)

The Summit Road (Canterbury) Protection Act 2001 is the statutory basis of the Summit Road Protection Authority and its Advisory Committee, and states that the Summit Road Protection Authority is a Joint Committee of:

The agenda was dealt with in the following order with the Advisory Committee dealing with the items on the agenda before the Authority then dealt with the items on the agenda.

## Advisory Committee Minutes

### 1. Apologies

There were no apologies for the Advisory Committee.

### 1. Declarations of Interest

Member Scandrett declared an interest in item 9.

### 3. Confirmation of Previous Minutes

#### Advisory Committee Resolved

That the minutes of the Advisory Committee meeting held on Wednesday, 12 April 2017 be confirmed  
Chair Loughton/Member McMillan Carried

### 4. Public Forum

There were no public forum presentations.

### 5. Deputations by Appointment

There were no deputations by appointment.

### 6. Petitions

There was no presentation of petitions.

### 7. Update on the Proposed Summit Road Prohibited Times on Road Restrictions

#### Advisory Committee Resolved

That the Advisory Committee:

1. Receives the information in this report, and notes the Advisory Committee's regret that the Hearings Panel did not support the Proposal.
2. Recommends that the Authority requests the City Council in any matters relating to the Summit Road in future involves the Selwyn District Councillors and Community Board Members to a greater extent.
3. Recommends that the Authority requests that the City Council scopes and trials crime prevention cameras on the Summit Road and that warning signs be placed at either end of the Road and consults with the Land Owner representatives on the Advisory Committee in regard to the placement of cameras.

Member Graham/Member Dann

Carried

Member Scandrett joined the meeting at 5:30pm

## 8. Administrative Matters

### Advisory Committee Resolved

That the Advisory Committee:

1. Receives the information in this report, and thanks Mr McMillan for his service as Acting Executive Secretary.

Member Scandrett/Member O'Donoghue

Carried

## 9. Christchurch City Council Long Term Plan

### Advisory Committee Resolved

That the Advisory Committee:

1. Receives the information in this report.
2. Recommends that the Authority requests that the City Council bring forward the Port Hills Management Plan into the current Long Term Plan round and allocates funding to support its implementation.

Member Miller/Member Dann

Carried

Member Scandrett declared an interest and took no part in consideration and decision on this item.

Member Graham left the meeting at 5:55pm

## 10. Proposed Temporary Logging Road over Marleys Hill Scenic Reserve

### Advisory Committee Resolved

That the Advisory Committee:

1. Receives the information in this report.
2. Notes that sole discretion remains with the Authority pursuant to section 17 of the Summit Road (Canterbury) Protection Act, if the effects of the application on the amenities are minor, to decide the application does not require notification or approval.
3. Recommends that the Authority consults with the Head Ranger in considering the application after the Head Ranger meets with McVicars, the Adventure Park and P F Olsen to discuss the application.

Member Dann/Chair Loughton

Carried

## 11. Annual Report for the Year Ending 30 June 2017

### Advisory Committee Resolved

That the Advisory Committee:

1. Approves the Annual Report for the year ending 30 June 2017 appended to the agenda as Attachment C and recommends it to the Authority for adoption.

Chair Loughton/Member Dann

Carried



## 12. Draft Annual Plan and Budget for 2018-19

### Advisory Committee Resolved

That the Advisory Committee:

1. Approves the draft Annual Plan and Budget for 1 July 2018 – 30 June 2019 appended to the agenda as Attachment D and recommends it to the Authority for adoption.

Chair Loughton/Member Dann

Carried

## 13. Summit Road Entrance Signs

### Advisory Committee Resolved

That the Advisory Committee:

1. Receives the information in this report.
2. Recommends that the Authority requests that Member McMillan obtains costings for the construction of the entrance signs and associated costs.

Member Dann/Member Aldridge

Carried

## 14. Port Hills Fire

### Advisory Committee Resolved

That the Advisory Committee:

1. Receives the information in this report.

Chair Loughton/Member Dann

Carried

## 15. Members' Information Exchange

- Chair Loughton noted that the Summit Road Society Inc. has been promoting a Predator-Free Port Hills can loan out traps and give advice on the types of traps that best suit the situation of those in a position and with interest to have a trap or traps on their land. Chair Loughton referred to the Society's website as where further information on the initiative can be found.

Meeting concluded at 6:54pm.

CONFIRMED THIS 29<sup>th</sup> DAY OF JANUARY 2019

PAUL LOUGHTON  
CHAIRPERSON

## Authority Minutes

### 1. Apologies

There were no apologies for the Authority.

### 2. Declarations of Interest

Member Scandrett declared an interest in item 9.

### 3. Confirmation of Previous Minutes

#### Authority Resolved

That the minutes of the Summit Road Protection Authority meeting held on Wednesday, 12 April 2017 be confirmed.

Chair Miller/Member Scandrett

Carried

### 4. Public Forum

There were no public forum presentations.

### 5. Deputations by Appointment

There were no deputations by appointment.

### 6. Petitions

There was no presentation of petitions.

### 7. Update on the Proposed Summit Road Prohibited Times on Road Restrictions

#### Authority Resolved

That the Summit Road Protection Authority:

1. Receives the information in this report.
2. Requests the City Council in any matters relating to the Summit Road in future involves the Selwyn District Councillors and Community Board Members to a greater extent.
3. Requests that the City Council scopes and trials crime prevention cameras on the Summit Road and that warning signs be placed at either end of the Road and consults with the Land Owner representatives on the Advisory Committee in regard to the placement of cameras.

Member O'Donoghue/Member Scandrett

Carried

### 8. Administrative Matters

#### Authority Resolved

That the Summit Road Protection Authority:

1. Receives the information in this report and thanks Mr McMillan for his service as Acting Executive Secretary.

Chair Miller/Member O'Donoghue

Carried

## 9. Christchurch City Council Long Term Plan

### Authority Resolved

That the Summit Road Protection Authority:

1. Receives the information in this report.
2. Requests that the City Council bring forward the Port Hills Management Plan into the current Long Term Plan round and allocates funding to support its implementation.

Chair Miller/Member O'Donoghue

Carried

Member Scandrett declared an interest and took no part in consideration and decision on this item.

## 10. Proposed Temporary Logging Road over Marleys Hill Scenic Reserve

### Authority Resolved

That the Summit Road Protection Authority:

1. Receives the information in this report.
2. Notes that sole discretion remains with the Authority pursuant to section 17 of the Summit Road (Canterbury) Protection Act, if the effects of the application on the amenities are minor, to decide the application does not require notification or approval.
3. Will consult with the Head Ranger in considering the application after the Head Ranger meets with McVicars, the Adventure Park and P F Olsen to discuss the application.

Member O'Donoghue/Member Scandrett

Carried

## 11. Annual Report for the Year Ending 30 June 2017

### Authority Resolved

That the Summit Road Protection Authority:

1. Adopts the Annual Report for the year ending 30 June 2017 appended to the agenda as Attachment C.

Chair Miller/Member Scandrett

Carried

## 12. Draft Annual Plan and Budget for 2018-19

### Authority Resolved

That the Summit Road Protection Authority:

1. Adopts the Annual Plan and Budget for 1 July 2018 – 30 June 2019 appended to the agenda as Attachment D and approves levying \$14,500 from the contributory Councils for the year.

Chair Miller/Member Scandrett

Carried

### 13. Summit Road Entrance Signs

#### Authority Comment

The Authority signalled its will to see appropriately significant entrance signs installed at one or more strategic locations on the Summit Road following investigation into the costs and options to be considered in due course.

#### Authority Resolved

That the Summit Road Protection Authority:

1. Receives the information in this report.
2. Requests that Mr McMillan obtains costings for the construction of the entrance signs and associated costs.

Chair Miller/Member O'Donoghue

Carried

### 14. Port Hills Fire

#### Authority Resolved

That the Summit Road Protection Authority:

1. Receives the information in this report.

Member O'Donoghue/Member Scandrett

Carried

### 15. Members' Information Exchange

Nil

Meeting concluded at 7pm.

CONFIRMED THIS 29<sup>th</sup> DAY OF JANUARY 2019

COUNCILLOR GRANT MILLER  
CHAIRPERSON