

Christchurch City Council

SUPPLEMENTARY AGENDA

Notice of Meeting:

An ordinary meeting of the Christchurch City Council will be held on:

Date: Thursday 2 August 2018
Time: 9.30am
Venue: Council Chambers, Civic Offices,
53 Hereford Street, Christchurch

Membership

Chairperson	Mayor Lianne Dalziel
Deputy Chairperson	Deputy Mayor Andrew Turner
Members	Councillor Vicki Buck
	Councillor Jimmy Chen
	Councillor Phil Clearwater
	Councillor Pauline Cotter
	Councillor Mike Davidson
	Councillor David East
	Councillor Anne Galloway
	Councillor Jamie Gough
	Councillor Yani Johanson
	Councillor Aaron Keown
	Councillor Glenn Livingstone
	Councillor Raf Manji
	Councillor Tim Scandrett
	Councillor Deon Swiggs
	Councillor Sara Templeton

1 August 2018

Principal Advisor

Dr Karleen Edwards
Chief Executive
Tel: 941 8554

Christopher Turner-Bullock
Committee Advisor
941 8233

christopher.turner@ccc.govt.nz
www.ccc.govt.nz

Note: The reports contained within this agenda are for consideration and should not be construed as Council policy unless and until adopted.
If you require further information relating to any reports, please contact the person named on the report.

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18 Resolution to Include Supplementary Reports

1. Background

- 1.1 Approval is sought to submit the following reports to the Council meeting on 02 August 2018:
 - 19. Mayor's Monthly Report - July 2018
 - 20. Draft submission on the Christchurch Casino Licence Renewal application
- 1.2 The reason, in terms of section 46A(7) of the Local Government Official Information and Meetings Act 1987, why the reports were not included on the main agenda is that they were not available at the time the agenda was prepared.
- 1.3 It is appropriate that the Council receive the reports at the current meeting.

2. Recommendation

- 2.1 That the reports be received and considered at the Council meeting on 02 August 2018.
 - 19. Mayor's Monthly Report - July 2018
 - 20. Draft submission on the Christchurch Casino Licence Renewal application

19. Mayor's Monthly Report - July 2018

Reference: 18/733922

Presenter(s): Lianne Dalziel, The Mayor

1. Purpose and Origin of Report

Purpose

The purpose of this report is for the Mayor to report on external activities she undertakes in her city and community leadership role; and to report on outcomes and key decisions of the external bodies she attends on behalf of the Council.

Origin

This report is compiled by the Mayor's office.

2. Mayors Recommendations

[That the Council:](#)

- [1. Receive the information in this report.](#)

Attachments

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Mayor's Report to Elected Members – July 2018

July has been another busy month, despite including a 2 week recess.

Kurashiki—Sister City in Distress



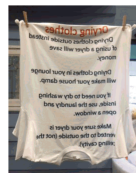
Christchurch's sister city, Kurashiki, Japan, was hit by devastating floods. We have been sister cities since 1973. Kurashiki as a city was very generous to us after the earthquakes. I have written to Mayor Ito to express our condolences and have offered support. We have also set up a 'givealittle' page and placed donation boxes at the Council for the people of Christchurch to contribute. We are planning a fundraiser as well.

Court Theatre Director Moves to New Role

I attended Philip Aldridge's farewell from the Court Theatre as he moves to the CE role at the Arts Centre. It must feel a bit like going home, given that is where the Court was when he began there 14 years ago. He will be a hard act to follow!



Warmer Kiwi Homes Insulation Programme Launch



I attended the Warmer Kiwi Homes Insulation Programme launch by Energy & Resources Minister Dr Megan Woods in Christchurch. This programme provides grants to cover two thirds of the cost of ceiling and underfloor insulation for low-income homeowners. As our city has experienced a number of cold snaps already this winter, it is good to see some assistance for homeowners who need it, and better insulated homes should assist with the energy efficiency and sustainability of our housing stock.

Local Swimmers head to Sister City, Wuhan



This year is the first year that Christchurch will take part in the Annual Yangtze River Crossing Festival. This festival has taken place in Wuhan since 1973. The China Sister Cities Committee, ChristchurchNZ and Swim Canterbury have worked together to select and send the swimmers.

Councillor Chen and I were pleased to meet Ruby Wagenvoort and Quinton Hurley before they left Christchurch.

NZ Portrait Gallery Julia Holden Gallery Exhibition

I was pleased to attend the opening of local artist, Julia Holden's Performance Painting Exhibition at the NZ Portrait Gallery.

Some time ago, I visited Julia's studio. I dressed in old clothes and a clay mould was placed over my own hair, and then Julia literally painted me—my face, hands, clay hair, clothes, the lot. Julia put the replica 'mayoral chains' on me, and then took a photograph while the paint was still wet. The portrait is amazing and, at the same time, quite surreal.



Rose Chapel opening

It was a joy to see the Rose Historic Chapel reopened after the completion of its two year restoration project. The City Council originally bought the Chapel in 1996 to ensure its retention. The



quality of the craftsmanship and attention to detail in the restoration mean this chapel will be enjoyed by many generations to come.

The story of the painstaking restoration of the stained glass windows is amazing. The same craftsman, who was involved with the original restoration for the Council, did the work this time. His team collected all the shattered glass, and given that he had meticulously photographed and recorded all elements of the windows, he was able to recreate them to perfection.

Annual Gardner Memorial Lecture - Canterbury History Foundation

I attended this public lecture to hear Professor Geoffrey Rice speak about the reasons Christchurch suffered only half the death rate of Wellington in the 1918 influenza pandemic. These were his lessons for preparing for a future pandemic—need to strengthen social capital and community groups; revive neighbourhood support communities and make lists of mobile numbers, email addresses, set up a group on Facebook; everyone should know their neighbours either side and opposite; instruction in home-nursing should be given in ads on TV; don't wait for help and be self-reliant.

Marjory Stoneman Douglas Students Visit Christchurch

It was a real privilege to host the students from Marjory Stoneman Douglas High School from Parkland, Florida as they connected with the University of Canterbury's Student Volunteer Army. The connection was created through New Zealand's Honorary Consul in Florida, Nancy Gilbert



Marjory Stoneman Douglas Tree Planting



It was very moving to join the visiting students when they planted 17 Totara trees at Halswell Quarry Park, in memory of the students and teachers who lost their lives in the shooting at their school earlier this year. The dedication of these trees has created a permanent connection between MSD & UC and between Parkland, Florida & Christchurch, Canterbury.

MSD-VSA Youth Leadership Summit



I was also honoured to be a speaker at the Youth leadership summit that was organised by the University of Canterbury. The focus of the summit was about sustaining and growing student-led advocacy movements, with the two groups: the Marjory Stoneman Douglas students and UC's

Student Volunteer Army, brought together because of their shared experiences in responding to tragedies. I acknowledged both the visiting and local student's courage in their actions and encouraged the students to make the most of this opportunity to share stories, experiences and lessons. I also reminded them of the words of Margaret Mead: "Never doubt that a small group of thoughtful, concerned citizens can change the world. Indeed it is the only thing that ever has." I said there was real power in their commitment to standing up and being counted. I have invited the SVA to present to the Canterbury Earthquakes Symposium later in the year, as we have much to learn from these emergent young leaders.

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Keep Christchurch Beautiful



Queenspark Primary School has been associated with Keep Christchurch Beautiful since its inception. That will mean 25 years of commitment at the end of this year. The school caretaker, Chris Kime, has been a real leader and I was thrilled to meet the Green Team who are the school champions.

Abbeyfield NZ AGM

I was pleased to address the Abbeyfield NZ AGM on the weekend. I've known about the Abbeyfield living model since the mid 90s when I first visit one in Nelson. We have one in Hornby and one under construction in Wigram. Designed for independent living, so you have the privacy of your own unit, shared meals with an onsite housekeeper preparing two meals a day, and good company. I remember being told that this was why the proportion of Abbeyfield residents requiring hospital level care as they got older was very low. I would love to see an Abbeyfield or two to be established in the central city.

UCSA visit to Council



It was great to have the University of Canterbury Students Association visit us to talk about student priorities.

This was a follow up to their submission on the Long Tem Plan, and we intend to make it a regular event.

Greater Christchurch Partnership (UDSIC), 13 July 2018 with Cllrs Phil Clearwater & Sara Templeton.

The committee agreed to establish a Hearings Panel to hear submissions on the Future Development Strategy. The terms of reference and structure were accepted, consisting of a member of each council, Ngai Tahu, CDHB, NZTA and the independent chair of the GCP, and with all members having voting rights except NZTA. Considerable discussion was held over the structure of the panel and voting rights of members.

The submission on the government inquiry into mental health and addiction was supported by the committee and the urban development and regeneration update was received.

LGNZ Conference

It was a real privilege to host close to 600 delegates who attended the 2018 Local Government New Zealand Conference held in Christchurch. This was not only an opportunity to thank all of those who came to our aid in 2010 and 2011 in Greater Christchurch and again in 2014 when the Hurunui and Kaikoura Districts experienced their earthquakes, it was also a chance to demonstrate to our visitors how far the city has come.



Minister of Local Government, Hon Nanaia Mahuta, Minister of Building & Construction, Hon Jenny Salesa, LGNZ President Dave Cull

For many delegates, it was their first visit to Christchurch since the earthquakes. The theme of the conference was **"We are firmly focused on the future:** Future-proofing for a prosperous and vibrant New Zealand". Here in Christchurch and the Canterbury Region that is precisely what we are. Firmly focused on the future.

LGNZ AGM

The AGM also presented an opportunity to debate a number of remits. These are some of the areas we supported:

- Following on from the findings and recommendations of the Climate Change Adaptation Technical Working Group, calls for establishment of a Climate Change Adaptation Fund to improve local level and community participation in responding to climate change;
- Ensure Local Alcohol Plans can more accurately reflect community views & preferences;
- To urgently develop and implement a plan to eliminate the use of single-use plastic bags and plastic straws;
- Acknowledging the potentially fatal risks posed by legionella bacteria in industrial water cooling towers used for air conditioning and manufacturing, asks for work related to reducing the risks posed by legionella bacteria in industrial water cooling towers be resumed;
- Introduce legislation to limit or eliminate the copper content of vehicle brake pads to reduce contaminants in our urban waterways.
- Address the China National Sword issue and implement the local government waste manifesto to reduce New Zealand's waste by: adopting a New Zealand-wide strategic approach to the collection, and processing of recyclable materials within New Zealand.

Events and meetings calendar

- Jul 01— Farewell to Court Theatre Chief Executive, Philip Aldridge
- Jul 03— Canterbury Charity Hospital presentation — Guest Speaker Minister of Health, Hon David Clark
- Jul 04— Meetings in Wellington:
 - Minister for Greater Christchurch Regeneration, Hon Megan Woods
 - TAG Local Government Reference Group providing input into review of NZ's Emergency Response
 - Oral Submission to Select Committee on behalf of Canterbury Mayoral Forum on Local Government (Community Well-being) Amendment Bill
 - Meeting Minister Curran, Minister of Broadcasting, Communications and Digital Media
 - Meeting with Minister Clark, Minister of Health
 - NZ Portrait Gallery Art exhibition - Julia Holden: Performance Painting
- Jul 10— Christchurch Swimmers to Wuhan Yangtze River Crossing
- Jul 11— Warmer Kiwi Homes Insulation Programme Launch
- Jul 12— Meet Minister for Greater Christchurch Regeneration.
- Jul 13—Greater Christchurch Partnership Meeting
 - UCSA visit - student priorities in the city
- Jul 15—LGNZ National Council Meeting & AGM
 - Opening of LGNZ Conference
- Jul 16- 17—LGNZ Conference
- Jul 18—Meet Minister for Greater Christchurch Regeneration.
- Jul 19— Isaac Quarry and Conservation Park visit
- Jul 22—Gardner Memorial Lecture for Canterbury History Foundation "Why did Christchurch suffer only half the death rate of Wellington in the 1918 influenza pandemic?"
- Jul 24—Pink Ribbon Breakfast for LAWSOC Women in Law
 - Visit by Margery Stoneman Douglas High School Students—welcome at Fire & Emergency NZ & 9/11 memorial; tree planting at Halswell Quarry Park and welcoming dinner
- Jul 25—Rose Chapel re opening
 - Retirement farewell function for Heather Watson after 31 years service at Lincoln University
- Jul 26—Keynote Speaker-Youth Leadership Summit at Canterbury University for MSD Students & Student Volunteer Army
- Jul 27—Meet Minister for Greater Christchurch Regeneration.
 - Walker Street Chambers celebration
- Jul 28—Opening address for Abbeyfield NZ AGM
- Jul 31—Presentation of Keep Christchurch Beautiful award to Queenspark School

20. Draft submission on the Christchurch Casino Licence Renewal application

Reference: 18/733882

Presenter(s): Gavin Thomas, Principal Advisor – Economic Policy, Strategic Policy
Libby Elvidge, Policy Analyst, Strategic Policy

1. Purpose and Origin of Report

Purpose of Report

- 1.1 The purpose of this report is for the Council to approve the draft submission to the Gambling Commission on the Christchurch Casino Venue Licence Renewal application.

Origin of Report

- 1.2 The Gambling Commission notified the Christchurch Casino's application to renew its venue licence for public consultation. At a workshop on 13 July 2018, the Social, Community Development and Housing Committee agreed that the Council should make a submission.

2. Significance

- 2.1 The decision in this report is of low significance in relation to the Christchurch City Council's Significance and Engagement Policy.
- 2.2 Making the submission does not introduce any risk in terms of cost or reputation to the Council.
- 2.3 Decisions related to the application by Christchurch Casino to renew its license will be made by the Gambling Commission.

3. Staff Recommendations

That the Council:

1. Approve the attached draft submission to the Gambling Commission on the Christchurch Casino Venue Licence Renewal application.
2. Delegate authority to the Chair of the Social, Community Development and Housing Committee to appear in support of the Council submission.

4. Key Points

Background

- 4.1 The venue licence for the Christchurch Casino came into effect on 4 November 1994, for a period of 25 years, and is due to expire on 3 November 2019. The terms of the licence allow the casino operator to apply to have the licence renewed for a further 15 year period.
- 4.2 The Casino venue licence renewal is the first of its kind in New Zealand, and is governed by a stringent legislative process. The process to be followed for the renewal of a casino venue licence is set out in sections 134-138 of the Gambling Act 2003.
- 4.3 The Gambling Commission has notified the venue licence application for public consultation, with submissions due on Wednesday 8 August 2018. The consultation documents can be found at: http://www.gamblingcommission.govt.nz/gcwebsite.nsf/wpg_URL/Casino-Licence-Conditions-Renewal-of-Licence-for-the-Christchurch-Casino!OpenDocument

- 4.4 The application must include a [casino impact report](#) on the expected social and economic effects by the operation of the casino, including the continued operation and the closure of the casino¹.

Workshop with Social, Community Development and Housing Committee

- 4.5 A councillor briefing was held on Tuesday 10 July 2018, followed by a workshop with members of the Social, Community Development and Housing Committee on 13 July 2018, to determine if the Council wanted to make a submission, and if so, what points the Council should submit on. There was consensus among the Committee that the Council should make a submission, both to acknowledge the role the Casino plays in the community, and also for the Gambling Commission to consider imposing some conditions on the licence if it is renewed.
- 4.6 Since the Committee workshop, additional documents have been uploaded to the Commission's consultation page:
- 4.6.1 From the Police, the Insolvency and Trustee Service, and the Companies Office confirming they do not have any adverse comments in relation to the persons disclosed in the application;
 - 4.6.2 From the Department on Internal Affairs confirming it is satisfied with the suitability and compliance records of the Casino. The Department works closely and constructively with the Casino. It notes that while there have been some compliance breaches over the years (determined to be of a one-off nature, and by individuals), the Casino has been proactive in conducting thorough investigations and improved its systems to prevent recurrences.

Key submission points

- 4.7 The Committee agreed that the venue licence renewal should consider including conditions related to initiatives to encourage responsible gambling and to minimise harm. These conditions could include:
- 4.7.1 Clear messaging about the community impact of problem gambling.
 - 4.7.2 Suggesting that a minimum level of funding to be provided to the independent charitable trust is added.
 - 4.7.3 Making the Casino and Commission aware Councillors are open to being more involved with the Trust Board and attending the forum meetings.

¹ Section 134 Gambling Act 2003.

Attachments

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Confirmation of Statutory Compliance

Compliance with Statutory Decision-making Requirements (ss 76 - 81 Local Government Act 2002).

(a) This report contains:

- (i) sufficient information about all reasonably practicable options identified and assessed in terms of their advantages and disadvantages; and
- (ii) adequate consideration of the views and preferences of affected and interested persons bearing in mind any proposed or previous community engagement.

(b) The information reflects the level of significance of the matters covered by the report, as determined in accordance with the Council's significance and engagement policy.

Signatories

Authors	Libby Elvidge - Policy Analyst Gavin Thomas - Principal Advisor Economic Policy
Approved By	Emma Davis - Acting Head of Strategic Policy Mary Richardson - General Manager Citizen and Community

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7 August 2018

Gambling Commission
PO Box 137295
Parnell
AUCKLAND 1052

Email: info@gamblingcom.govt.nz

Christchurch City Council submission on the Christchurch Casino Venue Licence renewal

Introduction

1. Christchurch City Council (the Council) thanks the Gambling Commission for the opportunity to provide comment on the Christchurch Casino venue consent renewal application.
2. The Council has appreciated the information provided by the Commission on the consent renewal process and the Council's options regarding making a submission.

SUBMISSION

General position regarding licence renewal

3. The Council has chosen to neither support nor oppose the Christchurch Casino venue licence renewal application. The Casino operates under legislation that has enabled casino operations to be established (albeit there now being a moratorium on the establishment of further new casinos). The Council has therefore focused its submission on advocating for changes to the conditions attached to any renewed licence (if renewal is the decision reached by the Gambling Commission).

Council position on problem gambling

4. Christchurch has a higher proportion of the population seeking problem gambling services than nationally and the Council has serious concerns about the potential and actual harm to our citizens from problem gambling.
5. The Council has a [Class 4 Gambling and TAB Venues Policy](#) that provides for a sinking lid approach to venue consents for Class 4 gambling venues. No new venues can be established and venue consents may not be transferred (other than as provided for under the *Waikiwi Tavern* [2013] NZHC 1330 exception).
6. Under the Council's policy the number of Class 4 gambling venues has decreased from 164 (March 2004) to 86 (April 2018). This reduction in venues, and therefore in exposure of problem gamblers to gambling opportunities, is something the Council believes is in the long-term best interests of our city.
7. Avoiding the inevitable negative effects of problem gambling on our citizens is a delicate one and one which the Council believes the Christchurch Casino has a key role in achieving.

Civic Offices, 53 Hereford Street, Christchurch, 8011
PO Box 73016, Christchurch, 8154
Phone: 03 941 8999
www.ccc.govt.nz

TRIM: 18/743378

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Responsible gambling and minimising harm

8. The Christchurch Casino's operator's licence requires the licence holder to have a host responsibility programme in place and details the matters that programme must include. The Council believes there are licence conditions that can be included with a venue licence renewal that could help reduce problem gambling associated with the Christchurch Casino. The first two types of conditions that may be attached to a casino licence (as provided for under Schedule 1 of the Gambling Act 2003) relate to:
 - Initiatives to encourage responsible gambling; and
 - Initiatives to minimise harm.
9. The Council also notes that the Casino Impact Report refers to the Casino having established a "forum" that includes representation from the Salvation Army Oasis Centre, the Problem Gambling Foundation and the Christchurch City Council. The Council believes the requirements attached to the Casino Venue Licence of other New Zealand casinos around the establishment and funding of a more formal liaison group should be included in any renewed License for the Christchurch Casino.
10. The Council suggests the following wording is included as a condition of the Casino Venue Licence:
 - To meet the costs of a "Christchurch community liaison group" to be established under licence conditions by the Authority. The convener of the group to be appointed by the Gambling Commission. The membership of the group to be determined by the convener with representatives to be sought from Christchurch City Council, Christchurch Police, non-government social service providers operating in Christchurch, Ngai Tuahuriri and Christchurch problem gambling treatment providers.

Returning funds to the community

11. There are currently no requirements for the Christchurch casino operator to provide a minimum level of funding to the independent charitable trust it is required to establish. The Christchurch Casino provided its charitable trust with funding of approximately \$191,000 per year for its first five years. Since then the funding has reduced to an average of \$141,000 per year. The Council believes this level of funding is not a sufficient return to the community when considering the impacts of problem gambling on the community.
12. The Skyline Enterprises Annual Report 2017 states the operating surplus generated by the Christchurch Casino for the financial year 2017 was in excess of \$16 million (before tax). The net profit for the casino is not provided but the Skyline Group recorded a net profit of more than \$68 million for the 2017 year. The Council does not begrudge the owners of the casino making a profit. The Casino is a legitimate business.
13. However, the current donations to the charitable trust seem small in comparison with the money being made by the Christchurch Casino owners from Christchurch residents and visitors. The Council believes the current donations level is insufficient to provide a social licence to operate in our city.
14. Most other New Zealand casinos have a minimum funding level detailed in their venue licence, although the requirements vary significantly. It is difficult to know what an appropriate level of funding might be without having a clear view of the revenue and net profit of Christchurch Casino. The Council therefore submits that the minimum funding to be provided to the charitable trust be the greater of 2.5 percent of net profit or \$225,000 per year.

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15. The Council also notes that information about the independent charitable trust has proved difficult to find. This should not be the case. The Casino should be required to include all relevant information about the trust, including details of the grants made by the trust, on its website or at least to provide a link from its website to where that information can be found.
16. Council elected members have significant skills and experience in managing and allocating grant funding. The Council submits that the charitable trust should be required to have a Council representative on the trust. This would provide appropriate knowledge and skills and would enhance the trust's connection to the Christchurch community.

Conclusion

17. The Council wishes to be heard in regards to its submission.
18. Thank you again for the opportunity to provide this submission. For any clarification on points within this submission please contact Libby Elvidge, Policy Analyst, Strategic Policy at libby.elvidge@ccc.govt.nz

Yours faithfully

Lianne Dalziel
MAYOR
Christchurch City Council

