

Christchurch City Council

SUPPLEMENTARY AGENDA NO.2

Notice of Meeting:

An ordinary meeting of the Christchurch City Council will be held on:

Date: Thursday 12 July 2018
Time: 9.30am
Venue: Council Chambers, Civic Offices,
53 Hereford Street, Christchurch

Membership

Chairperson	Mayor Lianne Dalziel
Deputy Chairperson	Deputy Mayor Andrew Turner
Members	Councillor Vicki Buck
	Councillor Jimmy Chen
	Councillor Phil Clearwater
	Councillor Pauline Cotter
	Councillor Mike Davidson
	Councillor David East
	Councillor Anne Galloway
	Councillor Jamie Gough
	Councillor Yani Johanson
	Councillor Aaron Keown
	Councillor Glenn Livingstone
	Councillor Raf Manji
	Councillor Tim Scandrett
	Councillor Deon Swiggs
	Councillor Sara Templeton

10 July 2018

Principal Advisor
Dr Karleen Edwards
Chief Executive
Tel: 941 8554

Jo Daly
Council Secretary
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Note: The reports contained within this agenda are for consideration and should not be construed as Council policy unless and until adopted.
If you require further information relating to any reports, please contact the person named on the report.

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45 Resolution to Include Supplementary Reports

1. Background

- 1.1 Approval is sought to submit the following reports to the Council meeting on 12 July 2018:
 - 48. Community Resilience Partnership Fund
- 1.2 The reason, in terms of section 46A(7) of the Local Government Official Information and Meetings Act 1987, why the reports were not included on the main agenda is that they were not available at the time the agenda was prepared.
- 1.3 It is appropriate that the Council receive the reports at the current meeting.

2. Recommendation

- 2.1 That the reports be received and considered at the Council meeting on 12 July 2018.
 - 48. Community Resilience Partnership Fund

48. Community Resilience Partnership Fund

Reference: 18/696659

Presenter(s): Paul Cottam - Principal Advisor Social Policy, Jenny Hughey - Principal Advisor Policy

1. Purpose and Origin of Report

Purpose of Report

- 1.1 The purpose of this report is to recommend to the Council the allocation of grants from the Community Resilience Partnership Fund.
- 1.2 At the Council meeting of 24 May 2018 an application was considered for Christchurch Housing First for their Community Connections Programme. Staff were requested to withdraw the application and return to the next meeting with further information.

Origin of Report

- 1.3 This report is staff generated.

2. Significance

- 2.1 Low significance in relation to the Christchurch City Council's Significance and Engagement Policy.

3. Staff Recommendations

That the Council:

1. Notes the contents of this report, including the attachment.
2. Considers the initiative recommended for funding from the Community Resilience Partnership Fund.
3. Makes a grant of \$200,000 from the Community Resilience Partnership Fund to Christchurch Methodist Mission as fund holder for Christchurch Housing First for year one of the Community Connections Programme.
4. Subject to the return of a satisfactory monitoring report, the Council makes a grant of \$200,000 from the Community Resilience Partnership Fund to Christchurch Methodist Mission as fund holder for Christchurch Housing First for year two of the Community Connections Programme.

4. Key Points

- 4.1 This report presents an initiative that is recommended for funding from the Community Resilience Partnership Fund.
- 4.2 The purpose of the Community Resilience Fund is to support projects that strengthen communities by increasing community participation, connectedness and resilience.
- 4.3 The intention is that the Fund will focus on innovative projects that will make a measurable difference within communities.
- 4.4 The objectives of the fund are to support initiatives that:
 - Build community connection and activation
 - Are community-led and build on existing community strengths and reflect the local context

- Strengthen the capacity and capability of communities
 - Create collaborative ways of working
 - Encourage innovation and creativity and encourage and enable social enterprise
 - Remove barriers to participation and resilience
- 4.5 The fund also seeks to secure our future in the eastern parts of Christchurch and be informed by evidence.

5. Context/Background

Purpose of the Community Resilience Fund

- 5.1 The contract with the Ministry of Health identified that the Community Resilience Fund will support projects that strengthen communities by increasing community participation, connectedness and resilience.

Objectives of the Community Resilience Fund

- 5.2 The objectives of the Fund are to invest in initiatives which contribute to Community Resilience through:

- **Community Connection and Activation**
 - Strengthen connections between neighbours, families, whānau and communities of shared interest and identity, as well as geographically
 - Create and activate places within local communities that increase access to opportunities for physical activity and social connection
- **Community-led Response**
 - Support local community-led initiatives
 - Recognise and utilise the resources, skills, knowledge and infrastructure of local communities
 - Build on existing community strengths and reflect the local context.
- **Capacity Building**
 - Strengthen the capacity and capability of communities to identify and deliver effective services and activities that will increase community resilience and wellbeing
 - Identify and cultivate local leadership
- **Collaboration**
 - Create collaborative ways of working that will endure beyond the completion of a specific project
 - Engage a broad range of stakeholders to identify common interests and benefits that might be achieved by working together and engender long-term commitment to being part of the solution
- **Innovation and Enterprise**
 - Encourage innovation and creativity
 - Encourage and enable social enterprise

- **Removing Barriers to Participation and Resilience**

- Remove earthquake related barriers to participation and resilience
- Support initiatives that enhance peoples' ability to access to appropriate services
- Increase participation in, and awareness of, community, recreation, sports, arts, heritage and environment groups, programmes and local events

5.3 The Council formally adopted the Objectives as the funding Criteria in October 2017.

Funding Process

5.4 The contract identified that the fund will primarily use a direct selection approach. This method was selected because:

- This approach minimises the transaction and compliance costs for groups and Council
- Funding can be targeted based on the objectives of the fund
- Funding arrangement can be flexible and innovative activities developed as funding is not restricted by an application or contract

5.5 The Council has allocated funding to 34 initiatives in 2017/18. The total allocation is \$2,224,680 Year 1 and \$1,695,000 Year 2.

6. Funding Recommendations

- 6.1 There is one initiative recommended for consideration from the Community Resilience Partnership Fund.
- 6.2 Recommendations for the Community Resilience Partnership Fund are outlined in Attachment A.

Attachments

No.	Title	Page
A ↓	Christchurch Housing First Community Connections	9

Confirmation of Statutory Compliance

Compliance with Statutory Decision-making Requirements (ss 76 - 81 Local Government Act 2002).

(a) This report contains:

- (i) sufficient information about all reasonably practicable options identified and assessed in terms of their advantages and disadvantages; and
- (ii) adequate consideration of the views and preferences of affected and interested persons bearing in mind any proposed or previous community engagement.

(b) The information reflects the level of significance of the matters covered by the report, as determined in accordance with the Council's significance and engagement policy.

Signatories

Authors	Paul Cottam - Principal Advisor Social Policy Jenny Hughey - Principal Advisor Policy Nicola Thompson - Community Funding Advisor
Approved By	Matthew McLintock – Acting Head of Community Support, Governance and Partnerships

1. Christchurch Housing First: Community Connections Programme

Background

The Christchurch Housing First initiative is a collaborative partnership between four community housing providers the Christchurch Methodist Mission, Comcare Trust, Emerge Aotearoa, Otautahi Community Housing Trust. A broader 'champions group', will bring together iwi, government agencies, other housing providers, community organisations and people with lived experience of homelessness to help steer the initiative with the planned outcome of ending homelessness in Christchurch amongst those who have had a long history of being without a stable home for significant periods of time.

Housing First is an approach to providing social housing that is widely practiced in the United States and Canada, parts of Europe and in Australia. There is now a wide and rigorous evidence base that demonstrates its effectiveness compared with other approaches aimed at providing housing for people with the entrenched housing and associated issues. Housing First aims to:

- Provide immediate access to permanent housing with no readiness requirements
- Provide for consumer choice and self-determination for participants in their choice of housing and pathways to recovery
- Focus on a recovery and harm reduction approach
- Provide wrap around supports that are tailored to the particular needs of the individual
- Focus on social and community integration of participants in their local community.

The primary programme is fully funded by the Ministry of Social Development (MSD) through a national Housing First funding scheme. There are Housing First programmes underway or planned in a number of locations including Auckland, Hamilton, Wellington and Tauranga. The Budget 2018 increased funding for Housing First projects throughout the country. Indications are that further places may be funded as the programme proceeds in Christchurch.

The MSD funding provides for 50 places in each of the first two years with provision for an extension beyond that date after a satisfactory evaluation and demonstration of need. The Housing First team commenced work at the end of May. Staff have begun to reach out to the homeless.

A street count of people sleeping rough in Christchurch, undertaken by the Council in September 2017, identified a total of 172 men and 20 women who were either sleeping rough or accessing shelters or emergency accommodation. A majority were Māori men and most were from the North Island. A report undertaken for the Comcare Trust, *Christchurch Street Homelessness 2018 - A grass roots exploration of housing*, noted that many of the agencies interviewed felt that the Council's recent street count significantly under estimated the number of homeless across the city.

Community Resilience Initiative

The initiative proposed to be funded through the Community Resilience Partnership Fund is the Community Connections Programme (CCP). It is designed to provide crucial support to the Housing First initiative by facilitating social and community integration support with the people placed in houses.

Those who have been without a stable home for an extended period often struggle with social isolation in their new home. Many are disconnected from their whanau, hapu and iwi and their geographical roots. Establishing and re-establishing links to leisure, recreation, education, training and work opportunities can take time, assistance and support and is often not a straightforward process.

Evaluations of Housing First initiatives have identified the role of people with a lived experience of homelessness as a key success factor. They often have a unique understanding of what a person is going through, the barriers they face and are therefore often well placed to provide the support that is needed, when it is needed. They are often the best people to help a person get settled into their new home and develop a sense of wellbeing. The roles funded under the CCP will reflect these factors, provide input to the People with Lived Experience Advisory Group which advises the staff and governance of the Housing First project.

The CCP is designed to build strong community connections with and for those who were previously homeless. The programme falls within the Housing First fifth principle which is to ensure that those who are homeless have opportunities to build social connections and participate in local community initiatives. In addition the programme will build on Housing First's kaupapa Maori framework, emphasising whanau and whanau-lie relationships, and reconnecting with tikanga. Additional support for the CCP will be provided by Te Whare Roimata who have a long experience of working with urban Māori. Community activities designed to build community connections for those housed will take place at and from Te Whare Roimata.

The funding applied for will allow Housing First to fund the staff and resources required to deliver the service. Funding for two years is being applied for a total of \$400,000.

The lead contractor and fund holder for the programme is the Christchurch Methodist Mission. The Mission has a very strong track record in working in emergency housing, general social service provision and working with some of the most vulnerable members of society. The Mission will be the employer of the community development worker and peer support workers and provide supervision, training and support for them.

The support organisation Te Whare Roimata has been working in the Inner City East area of the city for over 20 years often working with the most vulnerable in the community including Maori. Te Whare Roimata has a strong and well developed commitment to working in a way consistent with Kaupapa Maori and community development principles and will be well able to provide the day to day support and guidance for the workers.

Financial Position

The core Housing First initiative is fully funded by the Ministry of Social Development.

Assessment

Criteria		Comment
Community Connection and Activation	✓	<ul style="list-style-type: none">Connects the recently homed with their local community and available opportunitiesDevelops new community responses to emergent needs of the recently homed.
Community-led Response	✓	<ul style="list-style-type: none">Led by the community of homeless people and the people and organisations working with themOpportunities for the wider community to

		become more involved in a positive way with the recently homed
Capacity Building	✓	<ul style="list-style-type: none"> • Opportunities for people with experience of homelessness to become peer workers and be involved with the governance and management of the project • Opportunities for community organisations to work with the recently homed in new and innovative ways
Collaboration	✓	<ul style="list-style-type: none"> • Strong collaboration between the four Community Housing Providers, social service providers, government agencies and Council • Specific collaboration on the CCP between Methodist Mission and Te Whare Roimata
Innovation & Enterprise	✓	<ul style="list-style-type: none"> • The Housing First approach is new to Christchurch. The CCP programme adds an element that responds to the particular circumstances and needs of the long term homeless in Christchurch and learns from lessons in other parts of New Zealand • Innovation and enterprise will be necessary for community groups to respond to the needs of the recently homed
Removing Barriers to Participation And Resilience	✓	<ul style="list-style-type: none"> • People who have been without a home for an extended period often face multiple barriers to participation, some self-related and others to do with community attitudes, inappropriate responses etc. The CCP will work on both these levels • Over time people with experience of homelessness will build up their own resilience
Psychosocial Governance Group Priorities	✓	<ul style="list-style-type: none"> • CCP works developmentally with one of the most vulnerable groups in our society using an approach that has a rigorous and wide ranging evidence of its effectiveness

Recommendation

It is recommended that

The Council makes a grant of \$200,000 from the Community Resilience Partnership Fund to Christchurch Methodist Mission as fund holder for Christchurch Housing First for year one of the Community Connections Programme.

Subject to the return of a satisfactory monitoring report, the Council makes a grant of \$200,000 from the Community Resilience Partnership Fund to Christchurch Methodist Mission as fund holder for Christchurch Housing First for year two of the Community Connections Programme.