

## **Strategic Capability Committee**

### **AGENDA**

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#### **Notice of Meeting:**

An ordinary meeting of the Strategic Capability Committee will be held on:

**Date:** Friday 7 July 2017  
**Time:** 11.30am  
**Venue:** Committee Room 1, Level 2, Civic Offices,  
53 Hereford Street, Christchurch

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#### **Membership**

Chairperson	Mayor Lianne Dalziel
Deputy Chairperson	Deputy Mayor Andrew Turner
Members	Councillor Vicki Buck
	Councillor Phil Clearwater
	Councillor Pauline Cotter
	Councillor David East
	Councillor Raf Manji

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**30 June 2017**

#### **Principal Advisor**

Brendan Anstiss  
General Manager Strategy &  
Transformation  
Tel: 941 8472

Christopher Turner-Bullock  
Committee Advisor  
941 8233  
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Note: The reports contained within this agenda are for consideration and should not be construed as Council policy unless and until adopted. If you require further information relating to any reports, please contact the person named on the report.

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STRATEGIC CAPABILITY COMMITTEE - TERMS OF REFERENCE

<b>Chair</b>	Mayor Dalziel
<b>Membership</b>	Deputy Mayor Turner (Deputy Chair) The Chairpersons of the following committees: <ul style="list-style-type: none"><li>• Finance and Performance Committee</li><li>• Innovation and Sustainable Development Committee</li><li>• Social and Community Development Committee</li><li>• Infrastructure, Transport and Environment Committee</li><li>• Regulatory Performance Committee</li></ul> Independent Member to be appointed by the Council
<b>Quorum</b>	Half of the members if the number of members (including vacancies) is even, or a majority of members if the number of members (including vacancies) is odd.
<b>Meeting Cycle</b>	Monthly.
<b>Reports To</b>	Council

**Responsibilities**

The focus of the Strategic Capability Committee is to ensure alignment across Council committees, the organisation and Crown partners

The Strategic Capability Committee is responsible for:

- Advising and supporting the Mayor to lead the development of the Long Term Plan and Annual Plan, including setting the overall parameters, strategic direction and priorities, and the development of a consultation document.
- Leading and overseeing the Council's strategic relationship with the Crown.
- Leading and overseeing specific strategic projects of shared interest and interface with the Crown, including the Cost Share Agreement and matters under the Greater Christchurch Regeneration Act.
- Matters relating to the performance of the Chief Executive, including appointment and succession planning as may be necessary from time to time.
- Organisational capability, workforce planning and development
- Council remuneration and employment policy.

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- Part A Matters Requiring a Council Decision  
Part B Reports for Information  
Part C Decisions Under Delegation
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## **1. Apologies**

At the close of the agenda no apologies had been received.

## **2. Declarations of Interest**

Members are reminded of the need to be vigilant and to stand aside from decision making when a conflict arises between their role as an elected representative and any private or other external interest they might have.

## **3. Confirmation of Previous Minutes**

That the minutes of the Strategic Capability Committee meeting held on [Thursday, 8 June 2017](#) be confirmed (refer page 5).

## **4. Deputations by Appointment**

There were no deputations by appointment at the time the agenda was prepared.

## **5. Presentation of Petitions**

There were no petitions received at the time the agenda was prepared.

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## Strategic Capability Committee OPEN MINUTES

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**Date:** Thursday 8 June 2017  
**Time:** 3.02pm  
**Venue:** Committee Room 1, Level 2, Civic Offices,  
53 Hereford Street, Christchurch

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**Present**

Deputy Chairperson	Deputy Mayor Andrew Turner
Members	Councillor Vicki Buck
	Councillor Phil Clearwater
	Councillor Pauline Cotter
	Councillor David East
	Councillor Raf Manji

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8 June 2017

**Principal Advisor**  
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- Part A      **Matters Requiring a Council Decision**  
Part B      **Reports for Information**  
Part C      **Decisions Under Delegation**
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The agenda was dealt with in the following order.

### 1. Apologies

Part C

#### **Committee Resolved SCCM/2017/00004**

That the apology for absence from the Mayor and the apology for lateness from Councillor Buck and the apology for early departure from Councillor Manji be accepted.

Councillor Clearwater/Councillor Cotter

Carried

### 2. Declarations of Interest

Part B

There were no declarations of interest recorded.

### 3. Confirmation of Previous Minutes

Part C

#### **Committee Resolved SCCM/2017/00005**

That the minutes of the Strategic Capability Committee meeting held on Thursday, 11 May 2017 be confirmed.

Deputy Mayor/Councillor Cotter

Carried

### 4. Deputations by Appointment

Part B

There were no deputations by appointment.

### 5. Presentation of Petitions

Part B

There was no presentation of petitions.

## 6. Amendments to Delegations

**Committee Decided SCCM/2017/00006 (Staff recommendation accepted without change)**

### Part A

That the Strategic Capability Committee recommend that the Council:

1. Relying on clause 32 of Schedule 7 of the Local Government Act 2002 and for the purposes of the efficiency and effectiveness in the conduct of the Council's business, and relying on sections 34 and 34A of the Resource Management Act 1991, and any other applicable statutory authority,
  - a. delegate to the persons set out in Attachment A (as so highlighted) the responsibilities, duties and powers as shown; and
  - b. amend the delegations as set out in Attachment A (as so shown).

Councillor East/Councillor Clearwater

Carried

## 7 Resolution to Exclude the Public

**Committee Resolved SCCM/2017/00007**

### Part C

That at 3.11pm the resolution to exclude the public set out on pages 20 to 21 of the agenda be adopted.

Deputy Mayor/Councillor Clearwater

Carried

**The public were re-admitted to the meeting at 3.43pm at which time the meeting concluded.**

**CONFIRMED THIS 6<sup>TH</sup> DAY OF JULY 2017**

**DEPUTY MAYOR ANDREW TURNER  
DEPUTY CHAIRPERSON**





## 6. South New Brighton Regeneration Planning

Reference: 17/654577

Contact: Richard Osborne richard.osborne@ccc.govt.nz

941 8407

### 1. Purpose and Origin of Report

#### Purpose of Report

- 1.1 The purpose of this report is for the Strategic Capability Committee to note the recommended process for Council leading and expediting regeneration planning for earthquake related damage to the area of South New Brighton. The report also provides an update on related work programmes in the area to provide context for the South New Brighton work.

#### Origin of Report

- 1.2 This report is being provided to fulfil the Council Annual Plan 2017-18 resolution CAPL/2017/00022 *requesting a report back on a proposed approach for the Council to lead and expedite the regeneration planning for earthquake related damage to the area of South New Brighton.*

### 2. Significance

- 2.1 The decision in this report is of low significance in relation to the Christchurch City Council's Significance and Engagement Policy.
- 2.1.1 The level of significance was determined as this decision does not bind the Council to any specific course of action. The level of impact on people, property and infrastructure in the area affected by the decision is medium as it will assist in resolving earthquake land damage issues for residents in this area.
- 2.1.2 No community engagement or consultation has been undertaken.

### 3. Staff Recommendations

*That the Strategic Capability Committee recommend that the Council:*

1. *Note the work proposed for the Council to lead and expedite the regeneration planning for the earthquake related damage at South New Brighton.*

### 4. Key Points

- 4.1 This report supports the [Council's Long Term Plan \(2015 - 2025\)](#):
- 4.1.1 Activity: Strategic Planning and Policy
- Level of Service: 17.0.24 Provision of strategic advice on the natural hazards issues facing the city
- 4.2 The Council will lead a project to resolve the earthquake related damage issues for the identified area in South New Brighton. This will involve:
- identification of the most vulnerable properties due to legacy earthquake related issues;
  - development of options and tools to address the issues;
  - a report to Council on the feasible options; and
  - implementation of the preferred option.

- 4.3 Consultation and engagement will be undertaken at various stages. This will also rely on engagement led by Regenerate Christchurch for a regeneration strategy for Southshore and South New Brighton.
- 4.4 It is proposed that the project will be undertaken as part of the Southshore and South New Brighton Regeneration Strategy, a collaborative venture with Regenerate Christchurch. Regenerate Christchurch propose that the regeneration strategy will focus on the short, medium and long term response to adaptation for the effects of climate change and sea level rise, alongside the social and economic needs of the community.

## 5. Context/Background

### Regeneration planning for South New Brighton

- 5.1 On 20 June 2017 the Council resolved (CAPL/2017/00022) three actions for Southshore and South New Brighton based around estuary edge protection and regeneration planning. This report responds to the third action.
- 5.2 The third action requested a report back by 30 August 2017 on a proposed approach for the Council to lead and expedite the regeneration planning for earthquake related damage to the area of South New Brighton. This report:
  - 5.2.1 provides an update on the background context to clarify how a Council led and expedited regeneration planning work programme may fit in with other related work programmes; and
  - 5.2.2 outlines the steps proposed to be undertaken to address the earthquake related damage.
- 5.3 The first action of the resolution directed that a report be provided back to the Council by 30 August 2017 on the OCEL Consultants Ltd's proposal for estuary edge protection at Southshore. The report is to include feasibility of the proposal, options and statutory mechanisms to allow estuary edge protection. It is noted that an internal project team is being set up to respond to this, led by the Land Drainage Recovery Programme team.
- 5.4 The second action of the resolution requested Regenerate Christchurch to review their proposed timeframes for Southshore regeneration planning.

### Geographic area of interest referred to in this report

- 5.5 This report refers to the part of South New Brighton generally defined by the area extending west from Estuary Road where it intersects with Jervois Street and Beatty Street. The area is shown in the figure below.
- 5.6 This is the area of interest that will form the basis of the project area for considering earthquake land damage in South New Brighton. The focus will be on the residential properties in the area.



### South New Brighton legacy earthquake related issues

- 5.7 The South New Brighton area is low lying and is vulnerable to natural hazards including river and tidal flooding, liquefaction and coastal erosion.
- 5.8 This part of South New Brighton sustained considerable land damage including significant global settlement, as well as changes to land through seismic movement and liquefaction, and lateral spreading, as a result of the Canterbury Earthquake Sequence (CES). The area did not meet the criteria to be zoned red by the Crown, unlike other parts of the river corridor to the north and estuary edge to the south (Southshore).
- 5.9 The vertical land movement associated with the CES increased flooding vulnerability. The high groundwater is an existing issue, which has been exacerbated by the CES.
- 5.10 Following the earthquakes, temporary stop banks were installed – running north from Bridge Street, along the very edge of the Avon River. The stop banks reduce risk to the area from fluvial and tidal flooding. The temporary stop banks were constructed with an anticipated lifespan of 20 years. Short-term improvements are needing to be undertaken to reduce risks of stop bank failure.
- 5.11 As a result of the vertical changes to the land (global settlement) due to the CES compared with the pre-2010 land, the area is already, and will continue to be, more vulnerable to high groundwater levels, and higher potential for flooding and liquefaction. This continues to create on-going issues for the residents in the area.

### Coastal Futures Project

- 5.12 The South New Brighton area is one part of the extensive coastal areas in the district that is susceptible to coastal hazards and the impacts of climate change (particularly with respect to sea level rise). These issues are future orientated and are in addition to the legacy earthquake related issues which are about resolving detrimental land change in response to the Canterbury Earthquake Sequence.

- 5.13 The Coastal Futures project is a separate programme of work and extensive community participation and engagement around the adaptive management responses to coastal hazards and the impacts of climate change on coastal settlements and infrastructure across the district. The goal is to explore, establish and co-design pathways for adaptation and mitigation with the local and wider community to be better prepared for the effects of coastal hazards and climate change.
- 5.14 That project will include the use of scenarios for future changes to the coast and coastal settlements. Whilst providing an overall approach for responding to coastal hazards and climate change, the outcomes from the project will recognise that one size does not fit all in terms of local values and responses. The South New Brighton community along with all other coastal communities of the district will be involved in this engagement.
- 5.15 The Coastal Futures project will, in due course, inform any changes necessary to the Christchurch District Plan. The coastal hazard provisions were removed from the Christchurch Replacement District Plan process through an amended Order in Council. The Order in Council states that a review of existing coastal hazard provisions will commence as soon as is reasonably practicable. Any amendments necessary to the district plan will proceed under one of the plan change processes of the Resource Management Act.
- 5.16 The coastal futures project will also inform the 30 year infrastructure strategy and in particular the long term river and tidal flood management approach for the coastal settlements across the district.
- 5.17 The Coastal Futures project was initiated in December 2016 but has not progressed as it has been on hold awaiting the updated coastal hazards assessment report.

#### **Potential Southshore and South New Brighton Regeneration Strategy**

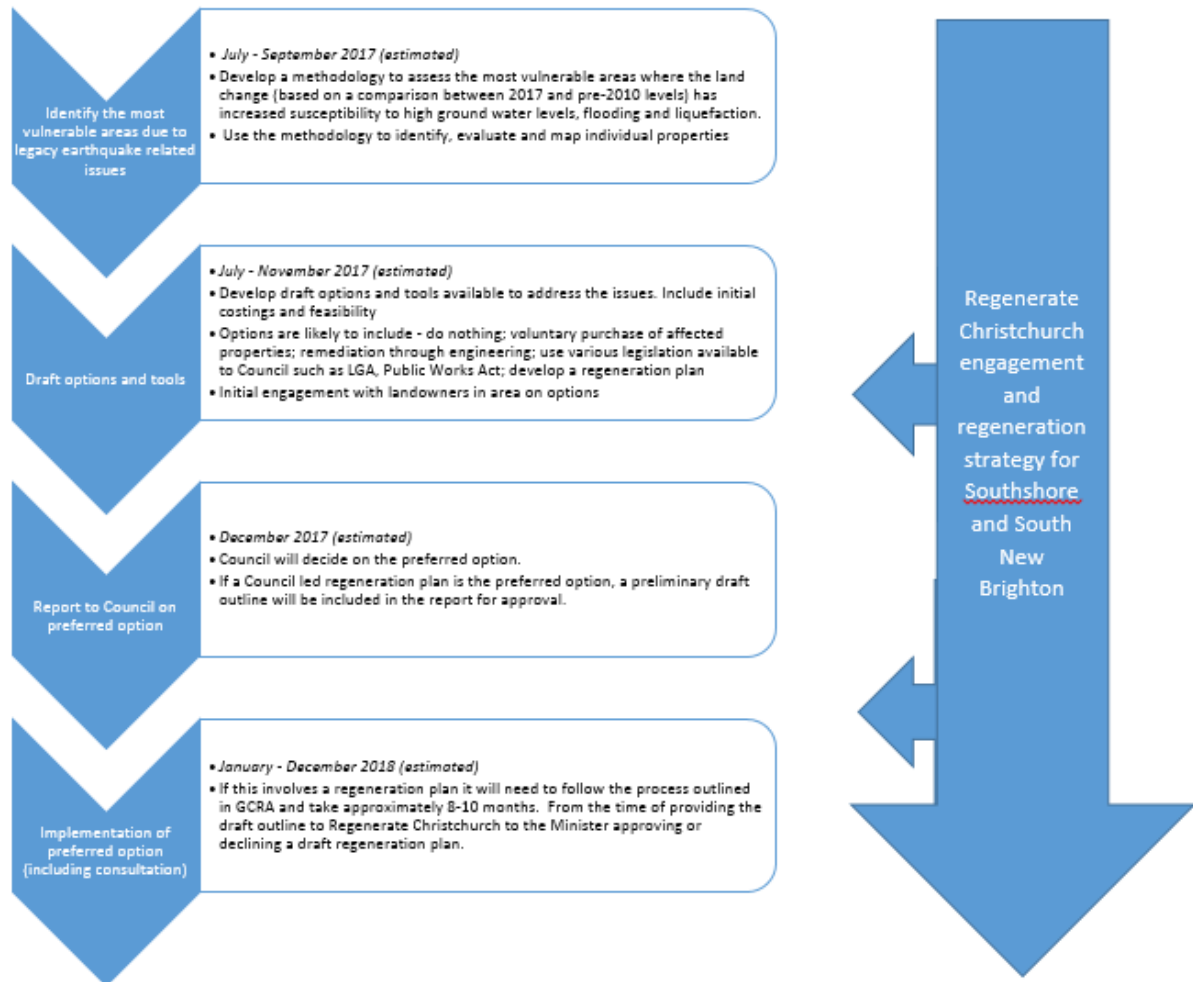
- 5.18 Regenerate Christchurch is in the process of initiating a project for development of a regeneration strategy for Southshore and South New Brighton, incorporating the Southshore Residential Red Zone. The area includes all of South New Brighton and Southshore, essentially picking up where the Otakaro Avon River Corridor Regeneration Plan ends (at Withells reserve), including the estuary edge.
- 5.19 The project involves engagement and regeneration planning for two purposes:
  - 5.19.1 Address urgent issues resulting from the CES; and
  - 5.19.2 Identify options (over the short, medium and long term) for the Southshore and South New Brighton communities to adapt to environmental aspects of the heightened risk of seismic activity over the next few decades and the effects of climate change and sea level rise. This will involve scenario planning and development of a strategy for regeneration and adaptation.
- 5.20 That process provides for co-ordinated and collaborative engagement on the wider issues for Southshore and South New Brighton. This includes addressing the overlapping issues of coastal hazards, future use of the Residential Red Zone, loss of social and community connection and amenity. These issues would be considered alongside adaptation for the effects of climate change and sea level rise. The shared understanding of the issues has been informed by community engagement undertaken by Regenerate Christchurch.
- 5.21 While Council is a statutory partner under the Greater Christchurch Regeneration Act (GCRA), it is proposed that for this regeneration strategy project the Council will take a more active role in a joint venture with Regenerate Christchurch. The intention is that the Council will lead the earthquake land damage issues for South New Brighton. Regenerate Christchurch will lead the community engagement process and the regeneration strategy. The community engagement process will inform both work streams, along with targeted engagement on specific issues where appropriate.

- 5.22 The proposed timeframes for the project 10-12 months, with the final regeneration strategy likely to be completed mid-2018. The regeneration strategy is not a statutory document. Regeneration plans may be developed as a result of the strategy.
- 5.23 The development of the regeneration strategy by Regenerate Christchurch would focus on the matters addressed in the 'Coastal Futures project' for the Southshore and South New Brighton area.
- 5.24 It needs to be noted that managing land use in relation to risks from natural hazards, including coastal hazards and the effects of climate change, is a legislative functional responsibility of the Council. The Coastal Futures project was developed to enable the Council to perform its functions. If Regenerate Christchurch are to lead a regeneration strategy for Southshore and South New Brighton as a 'pilot' for the wider coastal futures project, it will likely have implications on the proposed Coastal Futures workstream, as explained below.
- 5.25 Staff consider that the wider Coastal Futures project would possibly need to be deferred until the proposed regeneration strategy was complete, or significantly advanced. The rationale for this is that the risks of running two processes in parallel that address similar issues would result in duplication and potential confusion among stakeholders and the public. It would also be difficult to resource the two projects simultaneously. If Coastal Futures, and a subsequent coastal hazards plan change, is deferred this would need to be considered against the obligation under the Canterbury Earthquake (Christchurch Replacement District Plan) Order 2014 that as soon as reasonably practicable after the commencement of clause 5A of the OIC the CCC must commence a review of the existing coastal hazard provisions under schedule 1 of the RMA ((cl.5A(2)(d) of the OIC.

#### **A way forward to resolve earthquake related damage issues in South New Brighton**

- 5.26 As discussed above, the Council will lead and expedite the regeneration planning for earthquake related land damage to the area of South New Brighton. Also, the Council will work with Regenerate Christchurch to review their proposed timeframes for regeneration planning for Southshore, with the view to bringing these forward, as per the Council resolution. A further report will be provided on this matter.
- 5.27 The following steps will be undertaken for the earthquake related land damage matters, as shown in Figure 1. The steps focus on ensuring a robust process to firstly identify the most vulnerable areas.

Figure 1. Proposed steps to resolve earthquake related damage in South New Brighton



Item 6

## Attachments

There are no attachments to this report.

## Confirmation of Statutory Compliance

Compliance with Statutory Decision-making Requirements (ss 76 - 81 Local Government Act 2002).

(a) This report contains:

- (i) sufficient information about all reasonably practicable options identified and assessed in terms of their advantages and disadvantages; and
- (ii) adequate consideration of the views and preferences of affected and interested persons bearing in mind any proposed or previous community engagement.

(b) The information reflects the level of significance of the matters covered by the report, as determined in accordance with the Council's significance and engagement policy.

## Signatories

<b>Author</b>	Debbie Hogan - Senior Policy Planner
<b>Approved By</b>	Richard Osborne - Head of Planning and Strategic Transport Brendan Anstiss - General Manager Strategy and Transformation

## 7. Resolution to Exclude the Public

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*Section 48, Local Government Official Information and Meetings Act 1987.*

I move that the public be excluded from the following parts of the proceedings of this meeting, namely items listed overleaf.

Reason for passing this resolution: good reason to withhold exists under section 7.

Specific grounds under section 48(1) for the passing of this resolution: Section 48(1)(a)

### **Note**

Section 48(4) of the Local Government Official Information and Meetings Act 1987 provides as follows:

- “(4) Every resolution to exclude the public shall be put at a time when the meeting is open to the public, and the text of that resolution (or copies thereof):
- (a) Shall be available to any member of the public who is present; and
  - (b) Shall form part of the minutes of the local authority.”

This resolution is made in reliance on Section 48(1)(a) of the Local Government Official Information and Meetings Act 1987 and the particular interest or interests protected by Section 6 or Section 7 of that Act which would be prejudiced by the holding of the whole or relevant part of the proceedings of the meeting in public are as follows:



ITEM NO.	GENERAL SUBJECT OF EACH MATTER TO BE CONSIDERED	SECTION	SUBCLAUSE AND REASON UNDER THE ACT	PLAIN ENGLISH REASON	WHEN REPORTS CAN BE RELEASED
8	PUBLIC EXCLUDED STRATEGIC CAPABILITY COMMITTEE MINUTES - 8 JUNE 2017			REFER TO THE PREVIOUS PUBLIC EXCLUDED REASON IN THE AGENDAS FOR THESE MEETINGS.	