

# Greater Christchurch Urban Development Strategy

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## Greater Christchurch Urban Development Strategy Implementation Committee OPEN MINUTES

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**Date:** Friday 7 April 2017  
**Time:** 9am  
**Venue:** Council Chamber, Environment Canterbury, 200 Tuam Street

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### Present

Chairperson	Bill Wasley
Members	Chairman David Bedford, Environment Canterbury
	Councillor Cynthia Roberts, Environment Canterbury
	Councillor Peter Skelton, Environment Canterbury
	Mayor Sam Broughton, Selwyn District Council
	Councillor Mark Alexander, Selwyn District Council
	Mayor David Ayers, Waimakariri District Council
	Deputy Mayor Kevin Felstead, Waimakariri District Council
	Councillor Neville Atkinson, Waimakariri District Council
	Mayor Lianne Dalziel, Christchurch City Council
	Councillor Phil Clearwater, Christchurch City Council
	Councillor Sara Templeton, Christchurch City Council
	(Non-voting member) Jim Harland, New Zealand Transport Agency
	(Non-voting member) Tā Mark Solomon, Canterbury District Health Board
	(Non-voting member) Kelvan Smith, Greater Christchurch Group (DPMC)
	(Non-voting member) Ivan Iafeta, Regenerate Christchurch

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6 April 2017

Keith Tallentire  
UDS Implementation Manager

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Committee and Hearings Advisor  
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The agenda was dealt with in the following order.

## **Co-opt Additional Member**

### **Committee Resolved GCUC/2017/00020**

That the Greater Christchurch Urban Development Strategy Implementation Committee co-opt Ivan Iafeta (Regenerate Christchurch) as a non-voting member until the adoption of the Committee's new Terms of Reference.

Peter Skelton/Phil Clearwater

**Carried**

## **1. Apologies**

### **Committee Resolved GCUC/2017/00021**

That the apologies from Lisa Tumahai and Malcolm Lyall, apology from Mayor Lianne for lateness, and apologies from Neville Atkinson and Mark Solomon for early departure be accepted.

Neville Atkinson/Kevin Felstead

**Carried**

## **2. Declarations of Interest**

There were no declarations of interest recorded.

## **3. Deputations by Appointment**

- 3.1** Matt Doocey, Member of Parliament for Waimakariri, addressed the Committee and presented a petition signed by himself and 1,021 others in support of adding a third southbound lane to the Waimakariri Motorway Bridge.

### **Committee Resolved GCUC/2017/00022**

That the Greater Christchurch Urban Development Strategy Implementation Committee:

1. Receives the petition.

Neville Atkinson/Sara Templeton

**Carried**

- 3.2** Ali Jones, Chair, and Emma Norrish, Deputy Chair, – Papanui-Innes Community Board, addressed the committee regarding the impact on housing and access in affected communities with respect to altered and increased traffic flows both as a consequence of the downstream effects of the Northern Arterial Motorway and of housing intensification

- 3.3** Kay Robertson, local resident, addressed the Committee regarding item 5 – Christchurch Northern Access – Transport Options.

- 3.4 Pubudu Senanayake addressed the Committee on behalf of Generation Zero regarding item 5 – Christchurch Northern Access – Transport Options.

**Committee Resolved GCUC/2017/00023**

That the Greater Christchurch Urban Development Strategy Implementation Committee:

1. Thanks Matt Doocey, Ali Jones and Emma Norrish, Kay Robertson, and Pudubu Senanayake for their deputations.

Mark Alexander/Cynthia Roberts

Carried

**4. Confirmation of Previous Minutes**

**Committee Resolved GCUC/2017/00024**

**Committee Decision**

That the minutes of the Greater Christchurch Urban Development Strategy Implementation Committee meeting held on Friday, 3 March 2017 be confirmed.

Peter Skelton/Sam Broughton

Carried

**5. Christchurch Northern Access - Transport Options**

Jim Harland and Michael Blyleven, from the New Zealand Transport Agency (NZTA), delivered a presentation on this item. Key issues raised during the presentation include:

- Population growth north of the Waimakariri River is putting strain on the transport network. The positioning of the busy motorway on-ramp just prior to the Waimakariri Bridge makes the bridge a bottleneck, contributing to unreliable travel times.
- Approximately 85% of journeys made on this section of motorway are in single occupancy vehicles. As population growth continues this behaviour will be increasingly unsustainable. Any network changes therefore need to encourage travel behaviour change.
- Incorporating a *High Occupancy Vehicle Lane* (HOV Lane) into the current Northern Arterial project will be cheaper than building the third lane as a standalone project at a later date.
- Commuters crossing the bridge disperse to a number of destinations throughout the city making it difficult to plan other less flexible 'mass transit' systems such as commuter rail but these options are still being considered as part of a strategic business case.

During the discussion which followed the presentation, the following points were raised:

- The HOV lane on Auckland's North Shore has been very successful at encouraging travel behaviour change. New technology is also emerging that will allow for more effective enforcement of the HOV lane.
- The census data used in the presentation for understanding travel demands will be out of date, a problem which is likely to be further exacerbated as workers return to the central city. The data also needs to consider travel routes as well as destinations. The Committee was assured that this has been considered and the NZTA land use forecasts include provisions for returning employee numbers as part of the Christchurch central city rebuild. The Committee emphasised the importance of encouraging travel behavioural change. The NZTA representatives advised that the HOV lane will support the Urban Development Strategy goal of providing a range of travel choices.

David Bedford moved, seconded by Sam Broughton, that the Greater Christchurch Urban Development Strategy Implementation Committee:

1. Support the construction of a 3rd southbound motorway lane across the Waimakariri Bridge and a separated cycleway.
2. Support the provision for a High Occupancy Vehicle lane between Tram Road and Queen Elizabeth II Drive to be potentially used by a combination of T2 vehicles, buses and freight.
3. Note that the construction can be included as part of the Northern Arterial project delivered through the Christchurch Northern Corridor Alliance.
4. Note that a multi-modal solution is proposed that will improve travel time reliability and safety and provide improved travel choices for higher occupancy vehicle use, public transport and cycling.
5. Note that there will be additional related financial implications for other partners should the matter proceed, including park and ride facilities, changes to public transport services and supporting cycle facilities in Waimakariri District.

With the consent of the mover and seconder the motion was withdrawn and replaced with the following:

**Committee Resolved GCUC/2017/00025**

That the Greater Christchurch Urban Development Strategy Implementation Committee:

1. Support the construction of a 3<sup>rd</sup> southbound motorway lane across the Waimakariri bridge subject to the inclusion of:
  - a. a separated cycleway; and
  - b. a high occupancy vehicle (HoV) lane between Tram Road and Queen Elizabeth II Drive.
2. Note that a multi-modal solution is proposed that will improve travel time reliability and safety and provide improved travel choices for higher occupancy vehicle use, public transport (including dedicated express services) and cycling.
3. Note that the construction can be included as part of the Northern Arterial project delivered through the Christchurch Northern Corridor Alliance.
4. Note that there will be additional related financial implications for other partners should the matter proceed, including park and ride facilities, changes to public transport services, supporting cycle facilities in Waimakariri District.
5. Note that the proposal may potentially create heavier traffic loads on the road network downstream from the motorway which will have financial implications for the Christchurch City Council.

David Ayers/David Bedford

**Carried**

The meeting adjourned at 11:01am and resumed at 11:16am.

Lianne Dalziel left the meeting at 11:01 am.

Mark Alexander left the meeting during the adjournment and returned at 11:18am.

Neville Atkinson left the meeting at 11:44 am.

Tā Mark Solomon left the meeting at 11:46 am.

## 6. Settlement Pattern Review

Keith Tallentire delivered a presentation summarising the proposed Settlement Pattern Review. During the discussion of this item the following points were raised:

- Councillor Peter Skelton commented that the existing land use framework from the Land Use Recovery Plan is reflected in the Regional Policy Statement, and this provides land available for greenfield development through to 2028. It might be necessary to review chapter 6 of the Regional Policy Statement. In the interim it might be possible to amend the Regional Policy Statement to extend the boundaries for greenfield development to those agreed as part of the original Urban Development Strategy process and shown by way of an infrastructure boundary on Map A.
- Provisions in the Resource Legislation Amendment Act 2017 may also assist this process.
- Mayor David Ayers commented that the Waimakariri District Council's District Development Strategy, which precedes the District Plan Review process, is currently out for consultation. Results of the consultation may signal a need for a review of the Regional Policy Statement. There should be time to consider this before the full District Plan Review opens for statutory consultation in 2019.
- Mayor Sam Broughton indicated support for the suggestion to review the Regional Policy Statement but indicated that there is time sensitivity with the District Plan Review process being undertaken by the Selwyn District Council.
- Staff advised that the capacity for a Regional Policy Statement review may be less than expected due to the work needed under the National Policy Statement for Urban Development Capacity.
- Staff advised that a review of the Urban Development Strategy boundaries are not part of the scope for this work, but might arise later.
- An additional resolution was added to request advice from the Chief Executives Advisory Group regarding how Regional Policy Statement issues might be addressed given the capacity required for existing District Plan Review projects, the Settlement Pattern Review and the requirements under the National Policy Statement on Urban Development Capacity.

### Committee Resolved GCUC/2017/00026

That the Greater Christchurch Urban Development Strategy Implementation Committee:

1. Endorses the Settlement Pattern Review project scope and assumptions as outlined in this report.
2. Notes the initial assessment of the project resource requirements and the planned delivery arrangements.
3. Notes the role of the Project Review Group and the Chief Executives Advisory Group in overseeing project delivery and ensuring timely reporting to this Committee on key milestones.
4. Seeks advice from the Chief Executive Advisory Group in respect of the RPS, District Plan Reviews and the National Policy Statement on Urban Development Capacity/Settlement Pattern Review project, concerning the time frames for those matters, and what alignment or otherwise may arise, and how that can be resolved.

Peter Skelton/David Ayers

**Carried**

Sara Templeton left the meeting at 11:58 am.

Cynthia Roberts left the meeting at 12:03 am.

## 7. Regeneration Protocol

Ivan Iafeta spoke to this item. An outline was provided of some of the work currently being done including:

- Regenerate Christchurch is working with the Christchurch City Council on South Shore and it is possible that a Regeneration Plan will be developed for that area. Regenerate Christchurch is also investigating the best approach to encourage regeneration in New Brighton.
- The Department of Prime Minister and Cabinet is working with the Ministry of Education on the Redcliffs School site.
- Minister Brownlee has approved Regenerate Christchurch's approach for developing a Regeneration Plan for the Ōtākaro Avon River corridor.

The Committee discussed the importance of satisfying the requirement in the Greater Christchurch Regeneration Act to justify why it is necessary to use powers under that Act, and added a note to the resolution to address this.

Chairperson Bill Wasley reminded the Committee that any recommendations from the Committee to Regenerate Christchurch are recommendations to the Board, and should not be seen as directives to Ivan as the Chief Executive.

### **Committee Resolved GCUC/2017/00027**

That the Greater Christchurch Urban Development Strategy Implementation Committee:

1. Adopt the draft *Regeneration Protocol* (Attachment A) subject to any changes made at the meeting
2. Note that the adopted protocol will be incorporated into the wider Communications Protocol that is currently being developed for Committee consideration and which would form part of a Memorandum of Agreement for the Committee.
3. Note that when proposing to use powers under the Greater Christchurch Regeneration Act it is necessary to satisfy the provisions of the Act relating to justifying why it is necessary to use that legislation.

Peter Skelton/Cynthia Roberts

**Carried**

## 8. Advice from the Chief Executives Advisory Group on a revised Memorandum of Agreement for the Committee

### **Committee Resolved GCUC/2017/00028**

That the Greater Christchurch Urban Development Strategy Implementation Committee:

1. Endorse the revised Memorandum of Agreement as outlined in Attachment B to this report.
2. Recommend that the Canterbury Regional Council (ECan), Christchurch City Council, Waimakariri District Council, Selwyn District Council, Canterbury District Health Board and Te Rūnanga o Ngāi Tahu:
  - a. Approve the revised Memorandum of Agreement as set out in **Attachment B**
  - b. Delegate responsibility to the Chief Executives Advisory Group to make any minor non-material amendments to the agreement, and to execute the Agreement.

- c. Note that from the date the agreement is executed the committee's name will change from the Greater Christchurch Urban Development Strategy Implementation Committee to the Greater Christchurch Partnership Committee, and that the committee is working with Ngāi Tahu to develop a Māori component as part of its new name.
- d. Delegate to the Greater Christchurch Partnership Committee the authority to adopt a Māori component of its name.
- e. Note that the Greater Christchurch Partnership Committee has delegated authority to confirm the final Communications Protocol referenced in the Memorandum of Agreement and incorporate it into the Agreement.
- f. Resolve under Schedule 7 Clause 30(7) of the Local Government Act 2002 that the Greater Christchurch Partnership Committee is not discharged following triennial general elections, in accordance with paragraph 4.4 of the Memorandum of Agreement.

Councillor Mark Alexander/Councillor Phil Clearwater

**Carried**

## **9. The Productivity Commission's 'Better Urban Planning' Report Committee Resolved GCUC/2017/00029**

That the Greater Christchurch Urban Development Strategy Implementation Committee:

1. Note the report.

Mark Alexander/Kevin Felstead

**Carried**

## **10. Urban Development and Regeneration update**

The Committee was made aware of a typographical error in the Development Christchurch Limited update at the bottom of page 66 of the agenda, which states that construction on the *Peterborough Quarter* site will start in mid-2017. This should instead say that construction is due to begin in mid-2018.

**Committee Resolved GCUC/2017/00030**

### **Committee**

That the Greater Christchurch Urban Development Strategy Implementation Committee:

1. Note the report and receive the attached Urban Development and Regeneration update.

Sam Broughton/Kevin Felstead

**Carried**

**Meeting concluded at 12:08pm.**

**CONFIRMED THIS 5<sup>TH</sup> DAY OF MAY 2017.**

**BILL WASLEY  
CHAIRPERSON**