

Christchurch City Council OPEN MINUTES

Date: Tuesday 21 June 2016

Time: 9.30am

Venue: Council Chambers, Civic Offices,

53 Hereford Street, Christchurch

Present

Chairperson
Deputy Chairperson
Members

Councillor Jimmy Chen
Councillor Phil Clearwater
Councillor Pauline Cotter
Councillor David East
Councillor Jamie Gough
Councillor Yani Johanson
Councillor Ali Jones
Councillor Paul Lonsdale
Councillor Glenn Livingstone
Councillor Raf Manji
Councillor Tim Scandrett
Councillor Andrew Turner

Mayor Lianne Dalziel

Deputy Mayor Vicki Buck

21 June 2016

Principal Advisor

Dr Karleen Edwards Chief Executive Tel: 941 8554

Megan Pearce
Team Leader Hearings and Council Support
941 8140
Megan.Pearce@ccc.govt.nz
www.ccc.govt.nz



1. Apologies

There were no apologies.

2. Declarations of Interest

There were no declarations of interest recorded.

3. 2016/17 Annual Plan and Amendments to 2015/25 Long Term Plan

Council Decision

Mayor Dalziel moved, seconded by Councillor Manji, that the Council:

- 1. Receives the information included in and attached to the staff report.
- 2. Adopts the Mayor's recommendations, that the Council:

Fees and charges: swimming pools

- a. In order to improve access to Council swimming pools
 - resolve that all persons holding Community Services cards be eligible for a
 25% discount on child entry fees to all Council-owned swimming pools.
 - ii. resolve that an additional \$40,000 is applied to the Council's Swimsafe learn to swim programme.
- b. Resolve that the proposed general increases in swimming pool entry fees not be applied to Templeton Pool; and that entry fees for Templeton Pool be set at \$2.00 for children and \$2.50 for adults.

Kerb and channel and footpath renewals

- c. Resolve to approve an additional \$600,000 to the 2016/17 capital programme to enable advance design of the street renewal programme to support the acceleration of construction in FY 2017/18 and 2018/19.
- d. Resolve to approve an additional \$1,782,000 to the 2016/17 capital programme for footpath renewals

Mt Pleasant War Memorial Community Centre

e. Approve a grant of up to \$428,000 to the Mt Pleasant Community Centre and Residents Association Inc., to enable the completion of construction and landscaping (including civil works) of the Mt Pleasant War Memorial Community Centre, noting that this is grant is instead of and not in addition to the interest free loan conditionally agreed to 28 April 2016.

Akaroa Museum

f. Approve an additional \$250,000 to the capital programme for 2016/17 to enable Akaroa Museum to complete the fit out of exhibition spaces within the Museum

Proposed pedestrian bridge: Lower Heathcote

g. Request staff to appoint a case manager, and offer building and resource consent advice to support the development of the bridge and wharf



- h. Approve a \$20,000 contribution towards the construction of the project
- i. Consider whether a regeneration plan could be developed for this area.

New Brighton Surf Bathing and Lifesaving Club

- j. Request Development Christchurch Ltd to work with the New Brighton Surf Bathing and Lifesaving Club to assess whether, in principle, funds could be allocated to support the rebuild of the Club's facility once the Club is ready to confirm the project; and assess what other community funding and partnership options might be available
- k. Request Council staff to work with Surf Life Saving New Zealand and clubs providing surf lifesaving services in Christchurch in order for the Council to understand the condition of club assets and facilities, outstanding earthquake matters, and their 10 year plans for service delivery; and to report back to Council on how these align with the Council's commitments in the 2015-2025 Long Term Plan to fund beach lifeguard services.

SingularityU Summit

Resolve to grant \$70,000 from the Capital Endowment Fund to Missing Link
Consultants Ltd, organisers of the SingularityU New Zealand Summit, to support the
Summit.

Ministry of Health/Council Partnership Fund

m. Resolve to transfer \$1,000,000 from the Participatory Democracy budget to the Partnership Fund once the Fund has been established, noting the carry forward of these funds allocated from the Capital Endowment Fund 2015/16.

2017 Asia Pacific Cycling Congress

n. Resolve to grant \$50,000 from the Capital Endowment Fund to fund the initial work required to establish the conference, noting that at their meeting of 9 June 2016 the Council resolved that if possible the funds be repaid from any surplus income from the conference

City Foundation

 Resolve to set aside \$400,000 to support the establishment of a City Foundation, subject to further staff advice being brought to Council on the appropriate vehicle to support philanthropic funding, and funding options for subsequent financial years.

Mona Vale Gatehouse and Halswell Quarry Park

p. Resolve to set aside up to \$500,000, subject to further staff advice being brought to Council, to do the additional work required for the Mona Vale gatehouse and a building within the Halswell Quarry Park to be used for commercial activities.

Intersection Improvement: Cashmere/Hoon Hay /Worsleys

q. Request the Chief Executive report back to Council by the end of July on options to bring forward intersection improvements at the Cashmere/Hoon Hay/Worsleys intersection. The Council requests the report include options for projects within the capital programme that could be rephased; and options for alternative funding



mechanisms, noting that the Christchurch Adventure Park has expressed support for a cycle underpass.

Request for Reports

- r. Request the Chief Executive to report on the following matters in time for consideration in the 2017/18 Annual Plan at the latest, noting that mechanisms may exist for earlier resolution:
 - i. In light of the provisions of the Greater Christchurch Regeneration Act 2016, take steps to seek resolution of the following matters:
 - land on the western side of Cranford Street, excluding the stormwater basin, to be rezoned residential
 - flood plain and estuary edge management for the estuary side of Southshore; noting that this includes the area north of Bridge Street.
- s. Prepare options for the future of the Robert McDougall Gallery in line with the provisions of the gift to the City.
- t. Prepare advice for Council as to whether incentivising the use of rainwater collection and grey water systems in residential and commercial buildings could contribute to environmental and water quality outcomes for the city
- u. Prepare a Memorandum of Understanding (utilising as appropriate the Life in Vacant Spaces for transitional use model and the MOU between ACTIS, the Council and the Crown entered into in the early 2000s) and a partnership model to provide how the Council can support community groups managing and running council facilities. The Council requests the model focus on fully activating facilities for the benefit of local communities, and that it include a requirement to offer holiday activities.
- v. Review the Council's Rates Postponement Policy to ensure the current criteria and conditions are fit for purpose and consistent with the policy's primary objective to assist older residents on fixed incomes manage their rates liabilities.

w. That the Council **note**:

- i. The Council's support for the Akaroa-Wairewa Community Board to establish a working party of Community Board members, representatives key local organisations and Council staff to address concerns raised by submitters about the adequacy of refuse collection facilities and other maintenance issues in Akaroa.
 - That staff will this year consider options for a Christchurch Biodiversity Partnership. This will be funded within existing budgets. Depending on progress, the model chosen and the work programme the Partnership itself may seek further funds for biodiversity initiatives through the next LTP.
- ii. That Suburban Master Plans, including the Plan developed for Redcliffs, have been referred to Development Christchurch Ltd for consideration and advice
- iii. For clarity, that all library services are included within the Arts and Culture budget, and requests that for future Plans the title of this budget be amended to read Libraries, Arts and Culture
- iv. That a report describing the criteria for prioritisation of sports field upgrades has been requested, and that this include advice on the provision of sport fields for baseball.



Amendment

Councillor Johanson moved by way of amendment that as a matter of urgency staff prepare a timeline for the high level scope and site selection (including the process for community consultation) for the Linwood/Woolston pool, and a report be provided to Council for bringing forward funding for the project.

With the agreement of the mover and seconder the amendment was included in the substantive motion.

Amendment

Councillor Johanson moved by way of amendment that the Council request the Chief Executive to prepare advice on whether the Council's shareholding in Enable should be added to the strategic assets list and report back to Council by the end of 2016.

With the agreement of the mover and seconder the amendment was included in the substantive motion.

Amendment

Councillor Johanson moved by way of amendment that Lancaster Park be added to the Council's Strategic Asset List.

The amendment was seconded by Councillor Chen and on being put to the meeting was declared **lost**

Councillor Cotter abstained from voting on this matter.

Amendment

Councillor Johanson moved by way of amendment that the Council resolve to fund through operational funding support for the Linwood Avenue Transitional Community Pool.

The amendment was seconded by Councillor Lonsdale and on being put to the meeting was declared **lost**.

Council Resolved ALTP/2016/00001

Clauses 1. and 2. were taken separately.

Mayor Dalziel moved, seconded by Councillor Manji, recommendations 1. and 2. as amended (set out below). When put to the meeting as the substantive motion, was declared **carried**.

That the Council:

- 1. Receives the information included in and attached to the staff report.
- 2. Adopts the Mayor's recommendations as amended, that the Council:

Fees and charges: swimming pools

- a. In order to improve access to Council swimming pools:
 - Resolve that all persons holding Community Services cards be eligible for a
 25% discount on child entry fees to all Council-owned swimming pools.



- ii. Resolve that an additional \$40,000 is applied to the Council's Swimsafe learn to swim programme.
- b. Resolve that the proposed general increases in swimming pool entry fees not be applied to Templeton Pool; and that entry fees for Templeton Pool be set at \$2.00 for children and \$2.50 for adults.

Kerb and channel and footpath renewals

- c. Approve an additional \$600,000 to the 2016/17 capital programme to enable advance design of the street renewal programme to support the acceleration of construction in FY 2017/18 and 2018/19.
- d. Approve an additional \$1,782,000 to the 2016/17 capital programme for footpath renewals

Mt Pleasant War Memorial Community Centre

e. Approve a grant of up to \$428,000 to the Mt Pleasant Community Centre and Residents Association Inc., to enable the completion of construction and landscaping (including civil works) of the Mt Pleasant War Memorial Community Centre, noting that this is grant is instead of and not in addition to the interest free loan conditionally agreed to 28 April 2016.

Akaroa Museum

f. Approve an additional \$250,000 to the capital programme for 2016/17 to enable Akaroa Museum to complete the fit out of exhibition spaces within the Museum

Proposed pedestrian bridge: Lower Heathcote

- g. Request staff to appoint a case manager, and offer building and resource consent advice to support the development of the bridge and wharf
- h. Approve a \$20,000 contribution towards the construction of the project
- i. Consider whether a regeneration plan could be developed for this area.

New Brighton Surf Bathing and Lifesaving Club

- j. Request Development Christchurch Ltd to work with the New Brighton Surf Bathing and Lifesaving Club to assess whether, in principle, funds could be allocated to support the rebuild of the Club's facility once the Club is ready to confirm the project; and assess what other community funding and partnership options might be available
- k. Request Council staff to work with Surf Life Saving New Zealand and clubs providing surf lifesaving services in Christchurch in order for the Council to understand the condition of club assets and facilities, outstanding earthquake matters, and their 10 year plans for service delivery; and to report back to Council on how these align with the Council's commitments in the 2015-2025 Long Term Plan to fund beach lifeguard services.

SingularityU Summit

I. Grant \$70,000 from the Capital Endowment Fund to Missing Link Consultants Ltd, organisers of the SingularityU New Zealand Summit, to support the Summit.

Ministry of Health/Council Partnership Fund

m. Transfer \$1,000,000 from the Participatory Democracy budget to the Partnership Fund once the Fund has been established, noting the carry forward of these funds allocated from the Capital Endowment Fund 2015/16.



2017 Asia Pacific Cycling Congress

n. Grant \$50,000 from the Capital Endowment Fund to fund the initial work required to establish the conference, noting that at their meeting of 9 June 2016 the Council resolved that if possible the funds be repaid from any surplus income from the conference

City Foundation

o. Set aside \$400,000 to support the establishment of a City Foundation, subject to further staff advice being brought to Council on the appropriate vehicle to support philanthropic funding, and funding options for subsequent financial years.

Mona Vale Gatehouse and Halswell Quarry Park

p. Set aside up to \$500,000, subject to further staff advice being brought to Council, to do the additional work required for the Mona Vale gatehouse and a building within the Halswell Quarry Park to be used for commercial activities.

Intersection Improvement: Cashmere/Hoon Hay /Worsleys

q. Request the Chief Executive report back to Council by the end of July on options to bring forward intersection improvements at the Cashmere/Hoon Hay/Worsleys intersection. The Council requests the report include options for projects within the capital programme that could be rephased; and options for alternative funding mechanisms, noting that the Christchurch Adventure Park has expressed support for a cycle underpass.

Linwood/Woolston Pool

r. That as a matter of urgency staff prepare a timeline for the high level scope and site selection (including the process for community consultation) for the Linwwod/Woolston pool, and a report be provided to Council for bringing forward funding for the project.

Requested reports

- s. Request the Chief Executive to report on the following matters in time for consideration in the 2017/18 Annual Plan at the latest, noting that mechanisms may exist for earlier resolution:
 - i. In light of the provisions of the Greater Christchurch Regeneration Act 2016, take steps to seek resolution of the following matters:
 - land on the western side of Cranford Street, excluding the stormwater basin, to be rezoned residential
 - Flood plain and estuary edge management for the estuary side of Southshore; noting that this includes the area north of Bridge Street.
- t. Prepare options for the future of the Robert McDougall Gallery in line with the provisions of the gift to the City.
- Prepare advice for Council as to whether incentivising the use of rainwater collection and grey water systems in residential and commercial buildings could contribute to environmental and water quality outcomes for the city
- v. Prepare a Memorandum of Understanding (utilising as appropriate the Life in Vacant Spaces for transitional use model and the MOU between ACTIS, the Council and the Crown entered into in the early 2000s) and a partnership model to provide how the Council can support community groups managing and running council facilities. The Council requests the model focus on fully activating facilities for the



benefit of local communities, and that it include a requirement to offer holiday activities.

- w. Review the Council's Rates Postponement Policy to ensure the current criteria and conditions are fit for purpose and consistent with the policy's primary objective to assist older residents on fixed incomes manage their rates liabilities and investigate whether this is appropriate also for development contributions for the traditional 'granny flat'.
- x. Prepare advice on whether Council's shareholding in Enable should be added to the strategic assets list and report back to Council by the end of 2016.
- y. Request that further work is done on swimming pool entry fees and indoor court hire fees. That this be reported back to Council by the end of October 2016 so that a decision on fees and charges can be made before the 2016/17 summer season.

z. That the Council **note**:

- i. The Council's support for the Akaroa-Wairewa Community Board to establish a working party of Community Board members, representatives of key local organisations and Council staff to address concerns raised by submitters about the adequacy of refuse collection facilities and other maintenance issues in Akaroa
- ii. That staff will this year consider options for a Christchurch Biodiversity Partnership to be funded within existing budgets, depending on the model chosen and the work programme to include consideration of the possibility of establishing a biodiversity partnership fund to include items such as fencing and pest control, through the next Annual Plan.
- iii. That implementation of the Suburban Master Plans, including the Ferry Road/Main Road Master Plan developed for Redcliffs, has been referred to Development Christchurch Ltd for consideration and advice
- iv. For clarity, that all library services are included within the Arts and Culture budget, and requests that for future Plans the title of this budget be amended to read *Libraries*, *Arts and Culture*
- v. That a report describing the criteria for prioritisation of sports field upgrades has been requested, and that this include advice on the provision of sport fields for baseball.

Mayor/Councillor Manji

Carried

At 12:11pm the meeting adjourned until 9am on Thursday 23 June 2016. The meeting resumed at 9:10am on Thursday 23 June 2016.

Council Resolved ALTP/2016/00002

That the Council:

- 3. Adopts the summary of the rates impact of the proposed changes to the draft 2016/17 Annual Plan and draft amendments to the 2015/25 Long Term Plan set out in Appendix C.
- 4. Adopts the proposed changes to the Council's capital programme in the draft 2016/17 Annual Plan and draft amendments to the 2015/25 Long Term Plan set out in Appendix D.

Annual Plan 2016/17 and Amended Long Term Plan 2015-25 21 June 2016



- 5. Adopts the proposed changes to the Council's operating expenditure in the draft 2016/17 Annual Plan and draft amendments to the 2015/25 Long Term Plan set out in Appendix E.
- 6. Adopts the proposed changes to the policies, fees and charges in the draft 2016/17 Annual Plan and draft amendments to the 2015/25 Long Term Plan set out in Appendix F.
- 7. Adopts the minor changes and errors set out in Appendix G.
- 8. Agrees, in accordance with section 100 of the Local Government Act 2002, it is financially prudent not to set the Council's operating revenues at a level sufficient to meet the projected operating expenses in the 2019/20 year of the 2015/25 Long Term Plan.
- 9. Receives the draft audit report from Audit New Zealand confirming the report it made when the 2015/25 Long Term Plan was adopted.
- Adopts the amendments to the 2015/25 Long Term Plan, comprising the draft amendments to the 2015/25 Long Term Plan, and the changes set out in Appendices D, E, F, and G adopted by resolutions 3 – 7 above.
- 11. Authorises staff to incorporate the amendments into the 2015/25 Long Term Plan, including the signed audit report received from Audit New Zealand.
- 12. Adopts the 2016/17 Annual Plan, comprising the draft 2016/17 Annual Plan, and the changes set out in Appendices D, E, F, and G adopted by resolutions 3 7 above, noting the amendment to the General Rates decimal charge.
- 13. Authorises the Chief Financial Officer and the Head of Financial Management (jointly) to borrow in accordance with the Liability Management Policy sufficient funds to enable the Council to meet its funding requirements as set out in the 2016/17 Annual Plan.
- 14. Revokes the exemption from being a Council-controlled Organisation granted to CCHL Six Ltd under section 7 of the Local Government Act 2002 with effect from 1 July 2015.
- 15. Authorises Christchurch City Holdings Ltd to provide funding to Development Christchurch Ltd of up to \$3 million per annum for the next five years.
- 16. Authorises the Chief Financial Officer to make any necessary amendments required to ensure the published 2016/17 Annual Plan and amendments to the 2015/25 Long Term Plan are in accordance with the Council's resolutions at its meeting on 21 & 23 June 2016.
- 17. Applies Option 2 of Clause 6(3) of the Canterbury Earthquake (Rating) Order 2012 (as extended by the Greater Christchurch Regeneration Act 2016).

Mayor/Councillor Lonsdale

Carried

Councillor Johanson requested his vote against clause 4. be recorded.

Council Resolved ALTP/2016/00003

- 18. Having set out rates information in the Funding Impact Statement and the Revenue and Financing Policy contained in the 2016/17 Annual Plan (adopted by resolution above) the Council now proposes to set and assess those rates and for that purpose.
- 19. Resolves to set the following rates under the Local Government (Rating) Act 2002 for the 2016/17 financial year, commencing on 1 July 2016 and ending on 30 June 2017 (all statutory references are to the Local Government (Rating) Act 2002):
 - a. a uniform annual general charge under section 15(1)(b) of \$117.56 (inc GST) per separately used or inhabited part of a rating unit.
 - a general rate under sections 13(2)(b) and 14 at different rates in the dollar of rateable value. Note, if the late Mayoral changes are adopted the decimals below will change.



Differential Category	Rateable Value	Rate Factor (cents/\$ capital value) (inc GST)
Standard	Capital Value	0.318361
Business	Capital Value	0.528480
Remote Rural (Farming and Forestry)	Capital Value	0.238771

c. a water supply targeted rate under section 16(3)(b) and 16(4)(b) set differentially depending on whether a property is connected or capable of connection to the ondemand water reticulation system, as follows:

Differential Category	Rateable Value	Rate Factor (cents/\$ capital value) (inc GST)
Connected (full charge)	Capital Value	0.041844
Serviceable (half charge)	Capital Value	0.020922

- d. a restricted water supply targeted rate under sections 16(3)(b) and 16(4)(a) on all rating units with one or more connections to restricted water supply systems of \$180.00 (inc GST) for each standard level of service received by a rating unit.
- e. a land drainage targeted rate under sections 16(3)(b) and 16(4)(a) on all rating units in the serviced area of 0.025889 cents per dollar of capital value (inc GST).
- f. a sewerage targeted rate under sections 16(3)(b) and 16(4)(a) on all rating units in the serviced area of 0.069543 cents per dollar of capital value (inc GST).
- g. a waste minimisation targeted rate under sections 16(3)(b) and 16(4)(b) set differentially depending on whether a full or partial service is provided, as follows:

Differential Category	Basis for Liability	Rate Charge (inc GST)
Full service	Per separately used or inhabited part of a rating unit	\$142.47
Partial service	Per separately used or inhabited part of a rating unit	\$106.85

Note:

The full service charge is assessed on every separately used or inhabited part of a rating unit in the serviced area. The partial service charge is assessed on every separately used or inhabited part of a rating unit outside the kerbside collection area, where a limited depot collection service is available (75% of the full rate). Where ratepayers elect and Council agrees, additional levels of service may be provided. Each additional level of service will be rated at the full service charge.

- h. a water supply fire connection targeted rate under sections 16(3)(b) and 16(4)(a) on all rating units receiving the benefit of a water supply fire connection of \$111.75 (inc GST) per connection.
- i. an excess water supply volumetric targeted rate under section 19(2)(a) set for all land connected to a water supply and metered for extraordinary use during the rating year of \$0.73 (inc GST) per m3 or any part of a m3 for consumption in excess of that assessed by the water supply targeted rate for each rating unit.
 - For example, if a rating unit is assessed \$730 for the water supply targeted rate, that rating unit's consumption allocation is 1,000m3 (730 divided by 0.73c/m3). Liability



for the excess water supply volumetric targeted rate commences when consumption commences of the 1001st cubic metre by that rating unit.

- j. an active travel targeted rate under section 16(3)(a) and 16(4)(a) of \$20.00 (inc GST) per separately used or inhabited part of a rating unit.
- 20. Resolves that all rates be due in four instalments, and sets the following due dates for payment:

Instalment	1	2	3	4
Area 1	15 August 2016	15 November 2016	15 February 2017	15 May 2017
Area 2	15 September 2016	15 December 2016	15 March 2017	15 June 2017
Area 3	31 August 2016	30 November 2016	28 February 2017	31 May 2017

Where the Instalment Areas are defined geographically as follows:

Area 1	Area 2	Area 3
Includes generally the Central City and the suburbs of St Albans, Merivale, Mairehau, Papanui, Riccarton, Addington, Spreydon, Sydenham, Beckenham, Opawa and Banks Peninsula.	Includes generally the suburbs of Shirley, New Brighton, Linwood, Woolston, Mt Pleasant, Sumner, Cashmere and Heathcote.	Includes generally the suburbs of Belfast, Redwood, Parklands, Harewood, Avonhead, Bishopdale, Ilam, Fendalton, Hornby, Templeton and Halswell.

- 21. Resolves to add the following penalties to unpaid rates:
 - a. a penalty of 10 per cent will be added to any portion of any instalment not paid for instalments one to four on the following dates:

Instalment	1	2	3	4
Area 1	18 August 2016	18 November 2016	20 February 2017	18 May 2017
Area 2	20 September 2016	20 December 2016	20 March 2017	20 June 2017
Area 3	05 September 2016	05 December 2016	03 March 2017	06 June 2017

- b. an additional penalty of 10 per cent will be added on 01 October 2016 to any rates assessed, and penalties added, before 1 July 2016 and which remain unpaid on 01 October 2016.
- c. a further penalty of 10 per cent will be added if any rates to which a penalty has been added under (b) above remain unpaid on 01 April 2017.

Mayor/Councillor Lonsdale

Carried

Meeting concluded at 9:18am Thursday 23 June 2016.

CONFIRMED THIS 14th DAY OF JULY 2016

MAYOR LIANNE DALZIEL CHAIRPERSON